

**CITY OF SHORELINE**

**SHORELINE CITY COUNCIL  
SUMMARY MINUTES OF BUSINESS MEETING**

Monday, August 10, 2009 - 7:30 p.m.  
Shoreline Conference Center  
Mt. Rainier Room

**PRESENT:** Mayor Ryu, Deputy Mayor Scott, Councilmember Eggen, Councilmember Hansen, Councilmember McConnell, Councilmember McGlashan, and Councilmember Way

**ABSENT:** None

**1. CALL TO ORDER**

At 7:31 p.m. the meeting was called to order by Mayor Ryu, who presided.

**2. FLAG SALUTE/ROLL CALL**

Mayor Ryu led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present, with the exception of Councilmember McConnell who arrived shortly thereafter.

**(a) Proclamation of Celebrate Shoreline**

Mayor Ryu read the proclamation recognizing August 15, 2009 as a day to "Celebrate Shoreline." Lynn Cheeney, Parks, Recreation and Cultural Services (PRCS) Recreation Superintendent and Boni Biery, PRCS Boardmember, accepted the proclamation and thanked the City for this recognition.

**3. CITY MANAGER'S REPORT**

Bob Olander, City Manager, provided reports and updates on various City meetings, projects, and events. He announced that on July 29 the City Council adopted Ordinance No. 556 which awarded the bid for the bond sale for the City Hall project. He noted that the total project is \$33 million and \$22 million of it was paid from a combination of tax exempt general obligation bonds and Build America Bonds (BABs). He added that the utilization of this creative mix of bonds saves the City taxpayers about \$3.8 million dollars in interest payments. Additionally, because of the City's stable and conservative fiscal practices the City obtained a AA+ bond rating from Standard & Poor's which helped negotiate a combined interest rate of 3.9%. He pointed out that this will not add to any taxes; it comes from one-time capital funds that the City has saved over the years and from the savings in annual lease payments that the City would have had to make.

Mayor Ryu inquired about the status of the fire on the island on Lake Ballinger. Mr. Olander responded that he thought it was fully extinguished, but would check the status.

Councilmember Way reported on the success of the Ballinger Neighborhood movie night.

#### 4. REPORTS OF BOARDS AND COMMISSIONS

Councilmember Eggen said he attended the SeaShore Transportation Forum meeting and received the full report concerning the interim King County Executive's proposal for transferring money from the ferry district to the transit district. He added that it still looks like there will be significant cuts in this area but they will be phased in slowly. Mayor Ryu asked Councilmember Eggen if there was any action on the letter to the King County Executive from SeaShore. He replied that it was presented, but not voted on. He noted that the group hopes to have the memorandum of understanding executed soon to bring Seattle into the conversation.

Councilmember McGlashan stated that he attended seven gatherings on the National Night Out Against Crime and was impressed by the great community participation.

Mayor Ryu communicated that King County Executive Triplett put together a King County Cities Summit which was an open attempt to try to build bridges. She noted that it was a good beginning for cities to voice their concerns, and that public safety and transportation were top priorities.

#### 5. GENERAL PUBLIC COMMENT

a) Pat Murray, Shoreline, discussed the candidates for City Council. He urged the candidates to be prepared to stay for the entire duration of the Council meetings. He noted that some of the candidates are having other people take notes for them. He suggested that the public read the campaign endorsements. Additionally, he said several candidates have been critical of how Council meetings are conducted and how decisions are rendered. Finally, he urged the candidates to take time to understand and discuss the issues.

b) Susan Strom, Lake Forest Park, stated that she isn't in favor of having the jail in Shoreline and would hate to see something like that in her backyard.

c) Malynnda Read, Shoreline, expressed opposition to the proposed jail site in a residential neighborhood. She said each Councilmember represents the citizens of Shoreline, and if they support it they've lost sight of their responsibility.

d) Dan Johnson, Shoreline, noted that the master planning of Kruckeberg garden is being rushed forward and the City Planning Department hasn't provided the neighborhood residents complete and equal information. He said it has been identified as an environmentally critical area and no questions concerning this area have been put to the neighborhood residents. He felt the City is trying to change the conservation values of

the Garden and noted there are problematic elements of the plan which aren't good for the neighborhood. He urged the Council to take the time to read the conservation easement on the Garden and the King County plat file for the Maple Knowles property. He expressed concern that the master planning process for this botanical area is being rushed forward with revenue generation as the main focus. He added that the Shoreline PRCS Department continues to move this process ahead by selectively releasing information to select groups based on the audience. He asked for a transparent, respectful, and equal process. He confirmed that he is employed with a municipality in the Parks and Recreation department.

e) Lynn Donlan, Shoreline, stated that the City receives a grade of "D" for its communication on the jail site, because if it weren't for the grassroots organizers this wouldn't get any coverage. She wanted to know who would make money off of this project. She said property values would tumble and the location is far from ideal. She said many of the residents feel victimized because of the possible property value losses. She noted that those who didn't openly oppose it are directly responsible. She said this will affect all Shoreline residents because taxes will be raised. This is a ludicrous decision to put a jail in a neighborhood, she said. She hoped that money isn't generating the interest in this site.

f) Mark Johnson, Lake Forest Park, noted that the jail selection process was flawed from the beginning with no public input and the advice given didn't follow any established jail site proposal as set forth by the National Institute of Corrections. He said this site is in a residential zone and the Shoreline site should be removed from the North/East Cities list on this basis alone.

g) Christy Hanks, Lake Forest Park, stated that the City of Shoreline put the site up so it has become a part of the agenda for the Lake Forest Park residents every day. She said this site has so many possible productive uses and provides an incredible land use opportunity. She urged the Council to not let this be its legacy.

h) Toni Sebastian, Lake Forest Park, requested that Councilmembers make their positions known about this jail site. She communicated that the residents have the right to know if the current candidates support it. She said there is a lack of transparency. She noted that the Fircrest School was the first jail site choice, but it wasn't chosen and many residents aren't aware of the possibility of a jail in their neighborhood. She noted that schools, sports activities, and daycare facilities are located close to this site. She urged the Council to make their positions on this matter public.

i) Michael Dever, Lake Forest Park, urged the Council to vote against the jail site. He noted that there are apartments full of families and single family homes all around this proposed site.

j) Nancy Morris, Shoreline, said the public wants people that ask tough questions on the Council. She said Janet Way can teach others not to be afraid to ask tough questions. She said Councilmember Way is a champion of environmental

sustainability and cares about the environment and is an environmentalist. Environmentalists are a diverse group of people, she said. She questioned what would happen to future generations if we follow self-serving values.

k) Penny Cole, Lake Forest Park, noted that she works with the King County Defender's office. She highlighted that 98% of clients, when released from jail are broke and homeless, and wherever they are released is where they stay. She urged the public and Council not to be naive or be convinced that the Department of Corrections (DOC) will bus them elsewhere. She further pointed out that DOC has gone through massive budget cuts and can't even monitor the GPS tracking devices of registered sex offenders. She noted that Shoreline stands to make a lot of tax revenue on this jail deal. She added that this will be a minimum security facility with no fences. She concluded that there are things that need to be considered besides tax revenues.

l) Kimberly Parker, Shoreline, said she chose to move into the pristine neighborhood near Kruckeberg which is now threatened with potential expansion and the neighbors weren't properly notified about the scope of the development. She stated that new restrooms, a classroom, and a garden shed would be added to the buildings currently at the site. Additionally, the facility would be rented which would bring more traffic, noise, music at events, and excessive lighting. She stated that composting toilets would be added at the gardens and the smell would be horrible. She said over the last few months there have been crews videotaping local properties. She concluded that the neighborhood wants to be involved in the planning process; not be blindsided by the master plan.

m) Paul Swenson, Kruckeberg Garden, stated he is a long-term resident of Richmond Beach. He noted that he is aware of the future development and it is surrounded by private homes, a quiet community and the development would significantly impact the community. Problems, he stated, would include parking and traffic. He noted that the promotion of the park as a money-making/self-funding entity puts additional pressure on the park to do more. He urged the Council to oppose any major development there.

n) John Thall, Shoreline, expressed concern about Kruckeberg Botanical Gardens. He said it is a very valuable resource with rare and valuable plants. Current events there impact the livability of neighborhood, such as traffic. He felt expansion of this area would greatly increase the adverse impacts.

o) Les Nelson, Shoreline, commented that planning and land use issues are discussed at Council meetings every Monday night and at the Planning Commission meetings on Thursdays. He announced that general public comment is taken at the Commission meetings. Public comment was encouraged under the previous leadership, but now there is an effort to squelch it under Commission Chair Will Hall. He felt that not allowing the public to speak should be resolved at the Commission level.

Mr. Olander stated that there is an updated information sheet on the jail at the podium and the information can also be found on the City website. He noted that the City staff keeps the public updated and there are a number of very valid concerns which will be addressed in the upcoming Environmental Impact Statement (EIS). The EIS has been delayed because people thought more impacts should be considered, so they are being addressed and the process is taking a little longer. The draft EIS, he pointed out, is scheduled to be released in early December, then public meetings/hearings in 2010 will follow. Once the public has all the information, then the cities will make a decision on the preferred alternative. The impacts need to be studied and evaluated, he said. The interlocal agreement provides any city in disagreement with overall veto authority over any collective decision. King County (KC), he stated, has been the jail provider for cities and they are terminating the contract with has led to cities scrambling to find a new solution. He noted that the southend cities are breaking ground on their new jail site today. Additionally, the Council agreed to propose another site for future consideration. This site is one of the few, if not the only one, that has impacts on residential neighbors. He encouraged people to stay informed and provide comments on the draft EIS.

Councilmember Way thanked everyone at the meeting and stated that it is clear that the neighborhood is well organized. She asked for them to provide the Council with a copy of the information. She noted that a lot of very helpful comments have been made and wanted to ensure they were included in the documentation to be disseminated in January. She noted that Councilmember Tim Burgess of Seattle is strongly against the jail siting process and he thinks King County should deal with it. Mr. Olander pointed out that there are ongoing conversations to persuade the County to rescind the decision and felt that the next County Executive will be more open. Residents should contact King County to express the viewpoint that the County should continue to house misdemeanants. Mayor Ryu reminded the attendees that the County Executive position is very important to the City and encouraged them to submit their primary ballots by August 18.

Mr. Olander communicated that the Kruckeberg Master Plan is in its very early stages and is not even a draft plan. He noted that it will go to the PRCS Board for review and then it will be forwarded to the City Council for recommendation.

Councilmember Eggen communicated that the idea of getting the neighborhood involved in the planning process is a reasonable suggestion. Dick Deal, PRCS Director, replied that there was a meeting and the neighbors adjacent to Kruckeberg Garden were invited to talk with City staff. He added that all of the plants were surveyed and there hasn't been any public process yet. The first meeting was just an invitation for those who live nearby to come and see it. He emphasized that all City projects need to be good neighbors. The first public meeting, he said, will be in September. The consultant team has been looking at other botanic gardens and museums and will explore all opportunities. He stated that City staff will create an email distribution list for information on the site plan. Furthermore, the conservation easement on the property will limit what happens there.

Mayor Ryu noted that Shoreline citizens decided to bond \$18 million to conserve it. She said she thought what we were being promised was that Kruckeberg would maintain it themselves. She asked how the City would transition from the foundation doing fundraising, wedding events, shuttling people, and so forth. Mr. Deal replied that everything is open for discussion. He pointed out that the City cannot fundraise or apply for grants without a site plan and that will be made clear to the community and neighbors. Mayor Ryu inquired if it is possible to get one of the neighbors, stakeholders on the committee. Mr. Deal responded that the City already has a list of names and addresses of interested people. Mr. Olander communicated that this will have a site plan, but the other element will be an operational plan. He concluded that the success of the foundation and volunteers is essential to the plan.

Deputy Mayor Scott said he appreciates the updates and said a process is unfolding. Mr. Olander added that the next Council update on the jail will relate to the contract for the jail extension, and an update on Kruckeberg will happen later this year. Mr. Olander also explained that having a jail in Shoreline would only mean a tax exemption, not revenues.

### RECESS

**At 9:00 p.m. Mayor Ryu called for a five minute break. The Council meeting reconvened at 9:08 p.m.**

### 6. APPROVAL OF THE AGENDA

**Councilmember Hansen moved approval of the agenda. Councilmember Eggen seconded the motion, which carried unanimously and the agenda was approved.**

### 7. CONSENT CALENDAR

**Councilmember Hansen moved approval of the Consent Calendar. Councilmember McGlashan seconded the motion, which carried unanimously and the following items were approved:**

- (a) **Minutes of Business Meeting of July 13, 2009**  
**Minutes of Study Session of July 20, 2009**

- (b) **Approval of expenses and payroll as of July 31, 2009 in the amount of \$1,661,386.85 as specified in the following detail:**

#### **\*Payroll and Benefits:**

<b>Payroll Period</b>	<b>Payment Date</b>	<b>EFT Numbers (EF)</b>	<b>Payroll Checks (PR)</b>	<b>Benefit Checks (AP)</b>	<b>Amount Paid</b>
6/28/09-7/11/09	7/17/2009	30070-30287	8995-9061	40876-40884	\$447,452.49
					<u>\$447,452.49</u>

**\*Accounts Payable Claims:**

<b>Expense Register Dated</b>	<b>Check Number (Begin)</b>	<b>Check Number (End)</b>	<b>Amount Paid</b>
7/20/2009	40781	40804	\$64,446.12
7/21/2009	40789		(\$1,344.94)
7/21/2009	40805		\$2,281.69
7/21/2009	40806	40807	\$6,239.32
7/21/2009	40808	40824	\$36,147.21
7/21/2009	40355		(\$19.25)
7/22/2009	40825	40848	\$82,972.68
7/22/2009	40736		(\$657.04)
7/22/2009	40849	40865	\$137,010.99
7/22/2009	40866	40873	\$136,846.00
7/28/2009	40874		\$1,343.00
7/28/2009	40875		\$271.87
7/28/2009	40885		\$245,000.00
7/28/2009	40886	40888	\$26,698.83
7/29/2009	40889	40909	\$265,648.44
7/30/2009	40910	40925	\$33,628.02
7/30/2009	40926	40927	\$75,259.00
7/30/2009	40928	40952	\$77,627.91
7/31/2009	40953		\$24,534.51
			<u>\$1,213,934.36</u>

**8. NEW BUSINESS****(a) Recreation Division Report**

Dick Deal, PRCS Director, and Lynn Cheeney, PRCS Recreation Superintendent, provided an update of the City's recreation programs. They showed a video highlighting the recreation programs include the pool, Spartan Recreation Center, Richmond Highlands, Shoreline-Lake Forest Park Arts Council, and the Shoreline Museum.

Ms. Cheeney highlighted the different divisions and staff members. Mr. Deal highlighted the drop-in swimming pool registration numbers in 2007 and field revenues.

Councilmember Way discussed the turf fields and asked if there were any figures concerning how often they are rented. Mr. Deal responded that the City wants the fields to be used during the day, but not much in the evening. Councilmember Way inquired if there is an issue related to the lights because sometimes she sees the fields are lighted and not being used. Mr. Deal noted that there isn't enough staff to turn the lights off if a reservation is cancelled because they are pre-programmed during the day. Councilmember Eggen added that there was a problem in the past with it taking too long for the mercury vapor lights to get bright enough. He noted that they can't be turned off between games because they take 15 minutes to warm up.

Ms. Cheeney then outlined the general programs including specialized recreation. Responding to Mr. Olander, she stated that there were approximately 2,700 participants in their specialized recreational programs. Mr. Deal added that the process of obtaining the participation numbers in the "Hang Time" middle school program was recalculated so they look low, but the program is still very popular. Ms. Cheeney explained that the City implemented an online registration process in 2004, along with the mailing of the recreation guide. Ms. Cheeney then discussed Cultural Services and displayed the list of City-sponsored activities throughout the year. She thanked the partners who supported the City of Shoreline PRCS Department for their support; specifically, the Shoreline School District, Dale Turner YMCA, Shoreline/Lake Forest Park Arts Council, Shoreline Historical Museum, Shoreline Library, and the Center for Human Services.

Mayor Ryu called for public comment. There was no one wishing to provide public comment on this item. Councilmember Way noted that the Shoreline Senior Center should be included in that partnership.

(b) 2nd Quarter Financial Report

Debbie Tarry, Finance Director, provided the 2nd Quarter Financial Report and said 2009 has been a financially challenging year. She explained that the green folders that were passed out include a revised copy of the financial report. She noted that the unemployment numbers continue to be negative, but the good news is that it's increasing at a slower pace. Housing permits are slightly down mostly due to the difficulty for builders and homeowners to get financing. However, the encouraging signs include the retail sales tax and per capita income figures. She pointed out that the City's projections are behind by 2%, and the revenue projections for gambling, development, and interest revenue have not been met. Retail sales have also decreased, she said. She then reviewed the permit activity and trends, recreation revenue, gambling taxes, and investment interest figures.

Councilmember Hansen commented that the stabilization fund helps the decreases.

Ms. Tarry noted that rates have fallen dramatically and it isn't likely that the City will meet projections and that a couple of the high yield investments have been "called." However, she noted that the State investment pool is still a safe place for low return investments. Responding to Mayor Ryu, Ms. Tarry noted that the City doesn't have any investments in risky instruments that may lead to the City losing its principle amounts; the City follows conservative financial principles. She then discussed General Fund expenditures which she said are behind projections and attributed it to budget savings, hiring freezes, and staff vacancies. Real Estate Excise Tax returns, she stated, are the lowest in the city's history.

MEETING EXTENSION

**At 10:00 p.m., Councilmember Hansen moved to extend the meeting to 10:15 p.m. Councilmember Eggen seconded the motion, which carried 7-0.**

Ms. Tarry then discussed the fuel tax and surface water utility. Councilmember Way said she found it odd that there was less revenue in surface water. Ms. Tarry explained that it is collected when residents pay their property taxes and speculated that it is lower because of timing. She noted that 88% of the City's portfolio is in the State Investment Pool which exceeds the City's minimum standard. She noted that projections will be reduced and the target is to have budget savings offset the lower revenues. She noted that the budget update will be presented to the Council on September 21.

Mayor Ryu called for public comment. There was no one wishing to provide public comment on this item.

Councilmember Hansen commented that the projections are not necessarily "straight-line," and finance takes history into account when doing projections. Overall, he said, for the second quarter the City projected it would be \$2.4 million in the positive. He inquired if the vacated positions in the planning department were going to be filled. Ms. Tarry explained that some staff are doing tasks that consultants have done in the past, some staff have been moved to the capital program, and one position is not being filled. Additionally, a half time position is now shared between the Finance Department and the City Clerks Office. Mr. Olander added that the City still has a fair number of permits coming through, but there aren't as many high value permits as in previous years. Councilmember Hansen stated that he was pleased with the report and it is clear the City staff is looking for efficiencies all the time. He commended the City staff for a great job, especially in this economy.

Councilmember Eggen expressed concern about the drop in permitting revenues. He noted that permitting acts as an enterprise fund and it sounds like the City has followed through on the plan to move staff around. However, he isn't sure how the permitting and construction balance can be pushed if revenues continue to decline. It is encouraging that things are not decreasing as fast, but he said he would like to see them increasing. Ms. Tarry replied that there will probably be a sharp increase in the future.

#### MEETING EXTENSION

**At 10:15, Councilmember Hansen moved to extend the meeting five minutes. Councilmember Eggen seconded the motion, which carried 7-0.**

Councilmember Way commented that a positive trend might help the housing situation. She also said that the small "baby boom" she has detected might also generate some activity.

Councilmember Hansen added that the investment community is saying that there is \$15 trillion in cash being held at this time and that's why interest rates are low.

Mayor Ryu expressed appreciation for the City staff and said that there are people concerned about fiscal sustainability on a personal level. She said she is glad Mr. Olander

is the City Manager in Shoreline. Mr. Olander noted that it was wise for the Council to establish a revenue stabilization fund to see us through the low points while also maintaining basic services.

9. ADJOURNMENT

At 10:16 p.m. Mayor Ryu declared the meeting adjourned.

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Scott Passey, City Clerk