

CITY COUNCIL AGENDA ITEM
CITY OF SHORELINE, WASHINGTON

AGENDA TITLE:	Parks, Recreation and Open Space Plan Review
DEPARTMENT:	Parks, Recreation and Cultural Services
PRESENTED BY:	Dick Deal, PRCS Director, Maureen Colaizzi, Project Coordinator
ACTION:	<input type="checkbox"/> Ordinance <input type="checkbox"/> Resolution <input type="checkbox"/> Motion <input checked="" type="checkbox"/> Discussion

PROBLEM/ISSUE STATEMENT:

The City of Shoreline's first Parks, Recreation and Open Space (PROS) Plan was completed in 1998. The current PROS Plan was adopted by City Council on May 23, 2005 by Resolution No. 231. The PROS Plan document is required to be updated every six years to qualify the City for state and federal grants through the Recreation and Conservation Office. The update to the PROS Plan was an approved project in the 2011-2016 Capital Improvement Plan with a budget of \$40,000.

The City Council reviewed Chapters 1-4 of the draft PROS Plan on June 20. This staff report and Attachment A, the draft PROS Plan Chapters 5-9 and Appendix H-L, will provide the City Council with an opportunity to review and provide input on the remaining five chapters of the PROS Plan. City staff will incorporate recommended changes from the City Council for the July 11 public hearing.

Schedule for Adoption

April 2010 – April 2011

City staff began the work of updating the PROS Plan in early 2010. Staff provided the City Council with a summary of the PROS Plan update process on April 4, 2011. Based on feedback from the City Council significant work was done to streamline the goals, policy statements, and implementation strategies within the PROS Plan.

May 2011

City staff worked with the Parks, Recreation and Cultural Services (PRCS) Board Subcommittee to revise the draft goals and policies. The PRCS Board reviewed a draft of the PROS Plan on May 26, 2011 and staff incorporated their comments into the proposed document.

June 2011

The State Environmental Policy Act (SEPA) Checklist is being reviewed by the Planning and Development Services Department. A SEPA determination is anticipated before July 11. The Recreation and Conservation Office will be reviewing the PROS Plan as it is a required document to qualify the City of Shoreline for state and federal grants.

July 2011

A public hearing on the PROS Plan is scheduled for July 11 with adoption scheduled for July 25.

RESOURCE/FINANCIAL IMPACT:

The update to the plan is listed as a project in the 2011-2016 Capital Improvement Plan with a budget of \$40,000 and \$15,000 from the general operating budget for the statistically valid survey.

The document is being written by City staff with limited assistance from a consultant to develop and analyze the statistically valid survey data that will be used in the PROS Plan update. There are no additional budget implications anticipated at this time.

RECOMMENDATION

This item is for discussion purposes as staff is seeking input from the City Council on Chapters 5 through 9 of the PROS Plan.

Approved By: City Manager  City Attorney _____

INTRODUCTION

The City is in the process of updating the three functional plans: PROS Plan, Transportation Master Plan and the Surface Water Master Plan. The functional plans tie to the City's Comprehensive Plan in two specific ways:

- 1) The goals, policies, and maps from the functional plans will be incorporated into the Comprehensive Plan (either verbatim or in a summarized form), and
- 2) The functional plans will inform the Comprehensive Plan Capital Facilities Element.

Since the April 4, 2011 City Council briefing, the Parks, Recreation and Cultural Services (PRCS) Board and City staff have made significant revisions to the PROS Plan goals and policies (Chapter 3). This was reviewed by the City Council on June 20, 2011. This evening the City Council will review Chapters 5 through 9 of the PROS Plan, with a focus on the recommendations contained in Chapter 9. The PRCS Board will be reviewing additional recommendations within Chapter 9 on June 23, 2011. Staff will be providing the Council with these recommendations on June 24, 2011, along with an updated copy of Chapter 9.

BACKGROUND

The PROS Plan is a 20-year vision that is required to be updated every six years. In April 2010, Staff began planning for the update. The PROS Plan creates a short term and a long term implementation strategy for meeting the facility and program needs of residents and allows the City to qualify for state and federal grants.

This City Council briefing is to provide staff with feedback on the content of the PROS Plan Chapters 5 through 9. These chapters include:

- Life Cycle Costs of City Parks (Chapter 5)
- Inventory of Parks, Recreation and Cultural Services Assets (Chapter 6)
- Communitywide Recreation Programs (Chapter 7)
- Communitywide Cultural Services (Chapter 8)
- Recommendations and Implementation (Chapter 9)

DISCUSSION

PROS Plan Contents Chapters 5 through 9

The following is a summary of the contents of Chapters 5 through 9 of the 2011 PROS Plan and a summary of specific items of interest.

Chapter 5: Life Cycle Costs - Summarizes the City's list of repair and replacement needs within a 10-year period (2011-2021) for existing assets. The detailed list of asset repair and replacement needs for each facility from 2011-2021 are located in the facility inventory in Chapter 6.

Chapter 6: Inventory of Assets - This chapter provides an inventory of the City of Shoreline's physical assets including parks, open spaces, trails, recreation

facilities, public art. New to this update is a section on future potential assets and city-owned public artworks. This chapter includes the 10-year life cycle cost and the short term (1-6 years) and long term (7-20 years) capital project recommendations for each facility. These lists correspond directly to Figures 5.1, 9.4, 9.5, and 9.6 in chapters 5 and 9.

Chapter 7: Recreation Programs Analysis - Provides an analysis of the current and future communitywide recreation programming needs. This chapter was changed significantly to address current issues including the “Healthy City” strategy. It identifies the need to develop a strategic recreation programming plan for the future.

Chapter 8: Cultural Services Analysis – New to this update, chapter 8 provides an analysis of communitywide cultural program and service needs.

Chapter 9: Recommendations and Implementation - Summarizes the 20-year Capital Recommendations Plan including the high (1-6 years), medium (7-12 years), and low (13-20 years) priority recommended capital projects. This chapter identifies opportunities for property acquisition, desired new amenities and facilities, and the proposed 2012-2017 Capital Improvement Plan projects for parks, recreation and cultural services. This chapter provides a recommended implementation plan. The PRCS Board will review a final version of the implementation plan on June 23, 2011. Staff will provide a revised Chapter 9 to the City Council on June 24, 2011.

Items of Interest

The following is a summary of specific items of interest within the PROS Plan and a brief explanation of where they are discussed in the PROS Plan draft.

Becoming a Healthy City

The City Council goal to create a “Healthy City” strategy is addressed on page 2 of Chapter 7. The PRCS Department in partnership with area businesses and non-profits will be charged with initiating programs and activities that reach the entire community and make Shoreline a healthier city for all. For example, the “Healthy City” strategy could extend the existing smoke and tobacco free indoor environments to outdoor public places where youth congregate and recreate.

Serving a Changing Population

In Chapter 7 pages 6-11, a strategic planning process for communitywide recreation programming is identified to begin in 2012. To support the “Healthy City” strategy and begin the process for developing a strategic plan, the following section identifies several program areas to be expanded including:

- Providing affordable programs (Chapter 7, page 7);
- Serving the active and aging senior (Chapter 7, page 7);
- Improving diversity (Chapter 7, page 8);
- Expanding teen development programs (Chapter 7, page 8);
- Evaluating the need for an aquatic facility (Chapter 7, page 9);
- Providing environmental education (Chapter 7, page 10);

- Keeping current with technology such as Facebook and Wi-Fi (Chapter 7, page 10); and
- Providing for a cultural arts facility and more cultural events (Chapter 8, page 8).

Newly Added Facilities

Table 9.2 on page 6 of Chapter 9 lists the seven newly added sites since 2005. These new park sites have been inventoried as part of Chapter 6. With the development of the Dale Turner YMCA and surrounding property, public access was provided at the south end of Echo Lake. The City purchased four properties including the Kruckeberg Botanic Garden, South Woods, additional land at Hamlin Park and Paramount Open Space. Kayu Kayu Ac Park at the Richmond Beach Pump Station was developed through an agreement with King County. The encroachment into Shoreview Park by the Shoreline Community College was resolved and that space was developed with the Shoreview Off-Leash Dog Area.

The City has developed an agreement with the Kruckeberg Botanic Garden Foundation (KBGF) to maintain the garden, operate the MsK Nursery and provide environmental education programming. Chapter 7, page 4, identifies KBGF as one of the City's newest partnerships since 2005. The City continues to invest in the site with capital improvements identified in the Kruckeberg Garden Master Plan. These can be found in Chapter 9 in the Proposed 2012-2017 CIP (page 3) and as a high priority recommendation (page 12).

Replacing Existing Facilities

Chapter 7 page 9 details the concerns of aging facilities such as the Shoreline Pool and the Richmond Highlands Recreation Center. These sites have been identified for a cost-benefit analysis to determine the benefit of maintaining the existing facility versus the benefit of a developing a new facility or major renovation (Chapter 9 pages 13 and 15).

Adding New Amenities

Expanding existing facilities to include new amenities was discussed in stakeholder and community meetings and is included in Table 9.4 on page 8 of Chapter 9. This list included ideas such as community gardens, off-leash dog areas, skate parks, outdoor spray parks, BMX tracks, and adding Wi-Fi in parks. Adding major amenities such as an aquatic facility, cultural arts center, environmental learning center, farmers market and additional trail corridors were identified as amenities that would require partnerships with other organizations. Table 9.4 lists the desired amenities to be considered annually as funding and opportunities arise to plan for the implementation of these capital projects. For example, in 2012 City staff will begin a planning process for the implementation of an east-side off-leash dog area to continue the efforts to create a system of off-leash sites throughout the community as per the 2007 Off-Leash Dog Area Study Groups vision.

Potential Future Park Facilities

Chapter 6 pages 74-77 contain an inventory of possible future park sites that are in the planning stages but are not yet part of the City of Shoreline inventory. A description and history is provided for the following sites: Aldercrest Annex, Cedarbrook and Sunset School sites. These sites are also identified in Chapter 9 pages 5-7 on Table 9.3 which lists all the possible opportunities for new facilities.

STAKEHOLDER OUTREACH

The formation of the PROS Plan update was shaped by citizen participation. The process included a statistically valid, randomly-mailed survey, four stakeholder meetings, two community-wide open houses, a public meeting with the Planning Commission, two City Council study session briefings, fourteen Parks, Recreation and Cultural Services (PRCS) Board meetings from April 2010-June 2011 and over 100 mail-in and on-line comment forms received. Documentation of the public process in the PROS Plan is a requirement of the Recreation and Conservation Office who reviews the City of Shoreline's PROS Plan.

COUNCIL GOAL 6 ADDRESSED

The update to the PROS Plan is a task of the City Council's Goal 6: Develop a "Healthy City" strategy. The PROS Plan supports the "Healthy City" strategy by identifying existing park, open space, recreation and cultural opportunities that help create a healthy and active lifestyle. The PROS Plan documents the goals, policies and issues that support the "Healthy City" strategy, and identifies the PRCS Department's role in implementing this strategy. Lastly, the PROS Plan makes short and long-term recommendations that also support the "Healthy City" strategy.

RECOMMENDATION

This item is for discussion purposes as staff is seeking input from the City Council on Chapters 5 through 9 of the PROS Plan.

Attachments

Attachment A: Draft PROS Plan Chapters 5-9, and Appendix H-L