
Council Meeting Date: January 17, 2012

Agenda Item: 7(a)

CITY COUNCIL AGENDA ITEM
CITY OF SHORELINE, WASHINGTON

AGENDA TITLE:	Tobacco Free Parks Discussion
DEPARTMENT:	City Manager's Office Parks, Recreation and Cultural Services
PRESENTED BY:	John Norris, CMO Management Analyst Dick Deal, Parks, Recreation and Cultural Services Director
ACTION:	<input type="checkbox"/> Ordinance <input type="checkbox"/> Resolution <input type="checkbox"/> Motion <input checked="" type="checkbox"/> Discussion

PROBLEM/ISSUE STATEMENT:

In September 2011, the City Council adopted a Healthy City Strategy Work Plan for Shoreline titled *Shoreline4Health*. One strategy goal of this plan is to establish a tobacco-free zone in all of Shoreline's parks and public sites. This report provides background information about this strategy goal and recommends a process to move this strategy goal forward.

RESOURCE/FINANCIAL IMPACT:

There is a very minimal fiscal impact to establishing tobacco-free zones in Shoreline parks and other public spaces. If legislation is adopted by the City Council enacting this regulation, the majority of the City resources used to enforce the regulation would be spent on posted signage at parks and other public locations and on educating current law enforcement and parks officials. It is also possible that some signage could be received from Public Health – Seattle and King County as part of a grant program they offer. Staff would not recommend that additional resources be spent on increased police and/or park patrols for this specific regulation and would rely on education and 'peer to peer' enforcement as the predominant enforcement mechanism.

RECOMMENDATION:

This report provides background information about tobacco free parks and recommends a process to move this goal forward. Council should determine if they would like staff to move forward with the recommended process.

Approved by: City Manager - *JU* City Attorney - *IS*

INTRODUCTION:

In September 2011, the City Council adopted a Healthy City Strategy Work Plan for Shoreline titled *Shoreline4Health*. One strategy goal of this plan is to establish a tobacco-free zone in all of Shoreline's parks and public sites. As well, the *Shoreline4Health* Work Plan has a goal of increasing the impact in Shoreline of King County's *Let's Do This* wellness campaign by working to bring their activities and initiatives to Shoreline. To implement both of these goals, staff has invited Caroline Hughes from Public Health – Seattle and King County to discuss the *Let's Do This* Tobacco Free Parks initiative that is being lead by Public Health. Ms. Hughes will provide information to the Council regarding other communities that have tobacco-free legislation, the health and environmental benefits of this type of policy, and how the County can work with Shoreline to implement our own ordinance to make all Shoreline parks tobacco-free.

In addition to the information provided by Ms. Hughes, Shoreline resident and Ridgecrest Neighborhood Association Secretary Patty Hale will be available to discuss the Shoreline cigarette butt clean up events that took place in December. These two events were sponsored by the *Let's Do This* campaign, and were managed and staffed by the Ridgecrest Neighborhood Association (clean up event at Paramount School Park) and the Dale Turner Family YMCA Swim Club (clean up event at Hamlin Park).

BACKGROUND:

In King County, tobacco use causes almost 2,000 premature deaths and costs over \$340 million in medical expenses each year. Part of this 'human cost' of smoking is related to second-hand smoke. When non-smokers are exposed to second-hand smoke, it is called involuntary smoking or passive smoking, as these non-smokers take in nicotine and other toxic chemicals just like smokers do. Even outdoors, second-hand smoke can have serious health consequences for non-smokers. This is why health experts agree that there is no safe level of exposure to second-hand smoke.

In addition to the concerns of second-hand smoke, allowing smoking in parks, beaches and other public places that are seen as 'health-promoting environments' can send a message to children, youth and other adults that using tobacco products is consistent with a healthy environment and a healthy lifestyle. As well, cigarette butts can take up to 15 years to decompose, leaching chemicals into the soil and posing harm to small children and pets if ingested.

These are some of the main reasons that cities, counties and special purpose districts across the United States, including more than 42 agencies and 15 counties throughout Washington State, have adopted policies promoting tobacco and smoke-free public outdoor areas. In King County, the cities of Auburn, Burien, Covington, Seattle, Snoqualmie and the Vashon Parks District all have tobacco or smoke-free policies in place. Additionally, King County Executive Dow Constantine stated that he would work with the County Council to develop a no-smoking policy for King County parks.

Attached to this staff report are two documents from Public Health - Seattle and King County that provide much of the policy reasoning why health experts agree that making public places and parks tobacco-free makes good sense. The first is a policy implementation guide (Attachment A) that provides resources to cities and other jurisdictions about how to get a tobacco-free policy and program in place, and the second is Ms. Hughes' Council presentation for tonight's meeting (Attachment B), which also provides much of the policy and scientific background on this issue.

NEXT STEPS:

If the Council is interested in moving forward with tobacco-free parks regulations, staff recommends the following process:

- **Online survey** – Staff recommends that a web-survey be conducted on the City's website and advertised in *Currents* that asks how residents feel about making Shoreline parks tobacco-free. Although the survey would not have statistical validity, it would hopefully have a large enough sample size of respondents that the results would provide a meaningful barometer of how Shoreline residents feel about making the parks system in Shoreline tobacco-free. The web-survey would be online for a fixed duration of time during the 1st quarter of 2012, and could be configured so that respondents would only be able to respond to the survey once (restricted by computer IP address.) Results of the survey would be tabulated and analyzed.
- **Additional Council discussion of survey results, further due diligence and ordinance review** – Staff would then present the findings of the tobacco-free parks web-survey and provide any additional pertinent information to the Council about moving forward with tobacco-free regulations. This would include various policy considerations, program size and scope, enforcement mechanisms, and ordinance specifics. Staff would also present a draft ordinance for Council review.
- **Ordinance adoption and implementation** – The final proposed ordinance would then be brought back for Council adoption. If adopted, the new regulations could be announced at an upcoming Healthy City event or other City event. Staff would then begin implementing procedures to begin enforcing the ordinance, such as the posting of signage in Shoreline parks and the education of law enforcement and parks officials on the new regulations.

COUNCIL GOAL ADDRESSED:

This staff report addresses Council Goal No. 6: Develop a "health city" strategy. As part of the Healthy City Strategy that was developed, titled *Shoreline4Health*, a strategy goal was developed to establish a tobacco free zone in all of Shoreline's parks and public sites.

RESOURCE/FINANCIAL IMPACT:

There is a very minimal fiscal impact to establishing tobacco-free zones in Shoreline parks and other public spaces. If legislation is adopted by the City Council enacting this

regulation, the majority of the City resources used to enforce the regulation would be spent on posted signage at parks and other public locations and on educating current law enforcement and parks officials. It is also possible that some signage could be received from Public Health – Seattle and King County as part of a grant program they offer. Staff would not recommend that additional resources be spent on increased police and/or park patrols for this specific regulation and would rely on education and ‘peer to peer’ enforcement as the predominant enforcement mechanism.

RECOMMENDATION:

This report provides background information about tobacco free parks and recommends a process to move this goal forward. Council should determine if they would like staff to move forward with the recommended process.

ATTACHMENTS:

- A: Tobacco-Free Parks Policy Implementation Guide: King County *Let's Do This* Program
- B: Communities Putting Prevention to Work; Tobacco-Free Parks Presentation to the Shoreline City Council: Public Health - Seattle and King County



Tobacco-Free Parks

Policy Implementation Guide

June 2011

Why do we need to do this?

Enjoying Healthy Park Environments – Tobacco-Free Policies for Parks and Recreation Facilities in King County

Tobacco-free parks and recreation areas promote health and wellness

Parks are highly valued environments in neighborhoods and communities that promote individual and community wellness. Making these environments tobacco-free makes sense and is in alignment with community norms. Leash laws and rules against drinking in public provide for comfortable and safe visits to parks – tobacco use should be added to this list.

Cigarette butts aren't just litter – they're dangerous. According to the Washington Department of Ecology, 480 million cigarette butts are littered in Washington State every year. Cigarette butts are not biodegradable and can take up to 15 years to decompose. During that time, they leach cadmium, arsenic, and other poisons into the soil. Discarded cigarettes are also the third leading cause of preventable outdoor fires. In 2008, approximately 60,000 outdoor fires in the U.S. were caused by tobacco. Cigarette butts may also be ingested by toddlers, pets, birds, and fish.

- Washington State Department of Ecology (2007, April 12). *Statewide litter campaign focuses on dangerous litter behavior.* www.ecy.wa.gov/news/2007news/2007-083.html
- Karter, Michael J. *Fire Loss in the United States During 2009 National Fire Protection Association.*
- Ahrens, Marty Brush, Grass, and Forest Fires August 2010 National Fire Protection Association.

Tobacco-free environments prevent kids from using tobacco and assists adults in quitting. Youth and children exposed to smoking and tobacco use are more likely to use tobacco products when they get older. Research shows prohibiting smoking in public places decreases the chances that kids will use tobacco products and supports adults in smoking less or stopping altogether.

- Wakefield, Melanie A., et al. *Do Restrictions on Smoking at Home, at School and in Public Places Influence Teenage Smoking?*

Secondhand smoke harms everyone. Children exposed to secondhand smoke are at an increased risk for acute respiratory problems, ear infections and asthma attacks. Exposure of adults to secondhand smoke has immediate adverse effects on the cardiovascular system and causes coronary heart disease and lung cancer. There is simply no safe level of exposure to secondhand smoke.

- *The Health Consequences of Involuntary Exposure to Tobacco Smoke. The 2006 Surgeon General's Report on Smoking.*

Secondhand smoke can be harmful in outdoor settings. Under some conditions, according to research from Tufts University School of Medicine and Repace Associates, outdoor levels of tobacco smoke can be as high as indoor levels of secondhand smoke.

- Repace, James L. *Fact Sheet: Outdoor Air Pollution from Secondhand Smoke*

Why Tobacco-Free Park Policies are being adopted in King County

Most King County residents support tobacco-free parks and recreation policies.

The 2007 Behavioral Risk Factor Surveillance System (BRFSS) Survey conducted by the Washington State Department of Health reports that a majority of King County residents (72%) support prohibiting smoking in outdoor public areas.

Tobacco-free policies reduce litter and maintenance costs.

High-activity areas in parks, public access areas, and rest areas accumulate more litter per acre each year than roadways do. Parks leaders who have implemented tobacco-free policies report a significant reduction in cigarette butts littering the grounds. This saves money and allows maintenance crews to focus on more important projects.

- Washington State Litter Study, May 2000

Tobacco-free and smoke-free parks are becoming a norm across Washington State.

More than twenty-five cities in twelve counties throughout Washington have already adopted policies promoting tobacco and smoke-free public outdoor areas.

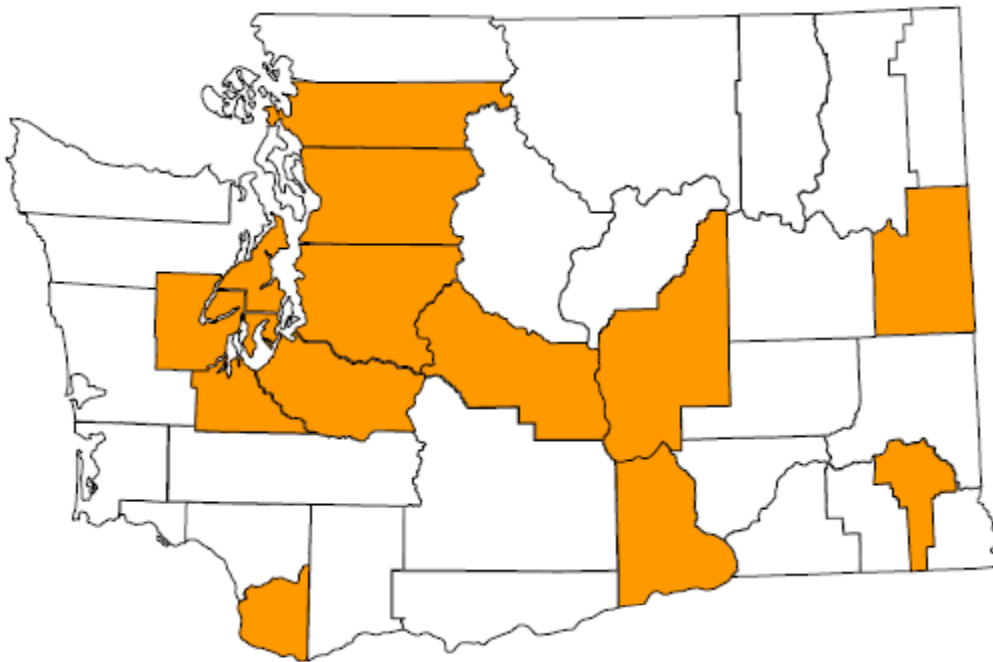
- Public Health in Action – Reducing Tobacco Exposure in Parks WADOH TPC Program Assessment and Evaluation

The time to act is now and King County is leading the way.

In the Summer of 2010, King County was awarded a national Communities Putting Prevention to Work (CPPW) grant. Diverse partners from across King County are working to create neighborhoods where it's safer to walk or bike, where schools and childcare settings are providing healthier foods and drinks, and where all King County residents can breathe smoke-free air.

Where do Tobacco-Free Park Policies currently exist in Washington State?

Parks across Washington State have adopted policies restricting or prohibiting tobacco use. The map below outlines all the parks in the state with identified tobacco policies.



Source: 2010 Washington State Department of Health, Tobacco Prevention and Control Program, Statewide Policy Outcomes Report on Reducing Tobacco in Parks. Full report including pages that provide more details about the processes that led to policy change in some communities can be found at, http://www.doh.wa.gov/tobacco/data_evaluation/Data/PolicyOutcome/WaPolicyReport.pdf

Where do Tobacco-Free Park Policies currently exist in Washington State?

County	Park	Year	Policy Detail
Benton	Kennewick Parks	2005	Smoke free playgrounds, 25' rule around perimeter. Signs posted at 26 playgrounds.
Benton	Richland Parks	2006	Smoke free playgrounds, 50' rule around perimeter. Signs posted at 20 playgrounds.
Benton	West Richland Parks	2007	Smoke free parks and spit tobacco is specifically prohibited.
Chelan-Douglas	Wenatchee City Parks	2010	City policy covers all parks. Signs posted at play areas, sports fields and wading pools.
Clark	Vancouver & Clark County Parks	2005	Smoke free playgrounds. Signs are posted at playgrounds and restrooms.
Clark	Battleground Parks	2007	Skate park section is smoke free and there are designated smoking areas.
Columbia	Dayton Parks	2010	Smoke free zones 25' around playgrounds, pools, athletic complex.
Garfield	Pioneer Park	2008	A pocket park in Pomeroy is tobacco-free, 25' rule.
Grant	Moses Lake Parks	2006	Rule covers playgrounds, ballparks, play fields, bleachers, restrooms, concession stand and any public gathering space.
King	Seattle Parks	2010	All tobacco use prohibited within 25' of other people, play areas and beaches.
Kitsap	Poulsbo	1999	
Kittitas	Ellensburg	2006	Rule covers playgrounds, restrooms, ball fields, beaches, and events.
Mason	Mason County Property	2006	All county-owned property is smoke free including parks and fairgrounds.
Pierce	Puyallup	2004	Entire park is smoke free, compliance is voluntary.
Pierce	Metro Parks	2009	Parks are smoke free and the policy includes enforcement provisions.
Pierce	Pierce County Parks	2009	Parks are smoke free and the policy includes enforcement provisions.
Skagit	Bakerview Park	2005	Entire park is smoke free, compliance is voluntary.
Skagit	Clear Lake Beach	2005	Entire park is smoke free, compliance is voluntary.
Skagit	Montgomery-Duban Headlands	2007	Entire park is smoke free, compliance is voluntary.
Skagit	Sharpe Park	2007	Entire park is smoke free, compliance is voluntary.
Snohomish	Marysville	2001	First park in Snohomish County to enact a policy.
Snohomish	Lake Stevens	2008	Smoke free policy includes enforcement provision and fine structure.
Snohomish	13 Snohomish Community Parks	2002-2007	Cities of Arlington, Granite Falls, Gold Bar, Monroe, Mukilteo, Index, Sultan, Snohomish, Everett, Lynnwood, Mountlake Terrace, Edmonds, Bothell
Spokane	Spokane Parks	2009	25' rule covers playgrounds, pools, restrooms, skate parks, and community events.
Thurston	Olympia	2005	Signs are posted at playgrounds.
Thurston	Tumwater	2007	Entire park is smoke free, compliance is voluntary.

Source: 2010 Washington State Department of Health, Tobacco Prevention and Control Program, Statewide Policy Outcomes Report on Reducing Tobacco in Parks.

100% Tobacco-Free Parks Model Policy

The following is a model policy for tobacco-free parks and beaches. The language below is intended to help draft and shape a policy that best suits your agency, whether that be through an ordinance, rule or resolution.

Please consult with your local legal advisors when considering how to adapt this policy.

Following the model policy are three examples of current tobacco-free policies in Washington State.

I. Guideline Statement

City and county parks and beaches are intended for the healthy enjoyment of all citizens, including children and youth.

II. Findings

- Parks and beaches are essential, health-promoting environments that can provide low to no cost opportunities for play, physical activity, greater family and community connection, stress reduction, and access to improved nutrition.
- Tobacco use in parks and beaches sends a dangerous message to youth that using tobacco is consistent with a healthy environment. Studies have shown that children and youth exposed to smoking and tobacco use are more likely to use tobacco products when they get older. Parents, leaders, coaches, and officials involved in recreation are role models for youth and can have a positive effect on the lifestyle choices they make.
- The Surgeon General has concluded that there is no safe level of exposure to secondhand smoke. The negative health consequences associated with exposure to secondhand smoke include increased risk of blood clots, heart attack, asthma attacks, respiratory problems, and eye and nasal irritation. Indeed, the Environmental Protection Agency has classified secondhand smoke as a Group A human carcinogen, a category which includes only the most potent cancer causing agents, like benzene, vinyl chloride, asbestos, and arsenic.
- Cigarettes and other tobacco products, once consumed in public places, are often discarded on the ground requiring additional maintenance expenses, diminishing the beauty of recreational facilities, and posing a risk to toddlers and/or animals due to ingestion. Cigarette butts also take up to 15 years to decompose.
- Discarded tobacco products also pose a risk of fire. Matches and cigarettes account for 12 percent and 9 percent of outdoor fires, respectively.
- King County residents want tobacco and smoke-free parks and beaches. The majority of residents (72%) support prohibiting smoking in outdoor public areas. More than 25 cities in 12 counties throughout Washington have adopted policies promoting tobacco-free public outdoor areas.
- In the Spring of 2010, representatives from the King County Parks Directors Network agreed to a region-wide collaboration with Public Health through the federally funded Communities Putting Prevention to Work Initiative that would establish tobacco-free parks in at least 22 cities throughout King County.

100% Tobacco-Free Parks Model Policy

continued

III. Definitions

For purposes of this policy, the terms set forth below shall have the following meanings:

1. *"Tobacco product"* means any product containing tobacco in any form.
2. *"Unapproved nicotine delivery product"* means any product containing or delivering nicotine intended or expected for human consumption that has not been approved or otherwise certified for sale by the United States Food and Drug Administration as a tobacco use cessation product.
3. *"Parks and beaches"* means any property under the jurisdiction of the parks department.

IV. Tobacco-Free Parks Policy

1. The use of tobacco or unapproved nicotine delivery products is prohibited in all parks and beaches.
2. The Parks Department shall prominently post and maintain signage in all parks and beaches indicating that tobacco use is prohibited.
3. The Parks Department shall publicize the tobacco-free policy on its website and other promotional materials.
4. The Parks Department shall amend its permits and rental agreements (governing the private use of parks department facilities such as playing fields and shelters) to reflect that compliance with the tobacco-free park policy is a condition of the permit or lease.
5. Parks Department employees shall be authorized to enforce the tobacco-free policy by asking persons found to be in violation of the policy to discontinue tobacco use or leave the park or beach.

V. Effective Date

This policy is effective immediately upon the date of adoption.

Example: Tacoma Ordinance

ORDINANCE NO. 27841

BY REQUEST OF COUNCIL MEMBERS LADENBURG, STRICKLAND, AND TALBERT

AN ORDINANCE relating to the park code; amending Chapter 8.27 of the Tacoma Municipal Code, prohibiting smoking in all City parks.

WHEREAS the City's parks are intended for the healthy enjoyment of all citizens, including children and youth, and

WHEREAS Metro Parks Tacoma staff has reported that smoking and tobacco use in parks has resulted in litter of cigarette butts, cigar butts, and other tobacco-related waste, which studies have shown can cause environmental degradation and pose a health risk to children and animals, and

WHEREAS the City Council, through its Public Safety, Human Services and Education Committee, received testimony from representatives of the Tacoma-Pierce County Health Department that smoking and tobacco use, including secondhand smoke, has been linked with the development of lung cancer, heart attack, low birth weight, bronchitis, pneumonia, asthma, chronic respiratory problems, and eye and nasal irritation, and

WHEREAS studies have shown that children and youth exposed to smoking and tobacco use are more likely to smoke when they get older, and

WHEREAS many parks in the City contain brush and trees, which can be combustible, particularly in the dry summer months, and the parks do not contain facilities for disposing of tobacco products and tobacco products that are not completely extinguished pose an increased risk of fire, and

WHEREAS, in spring 2009, Metro Parks Tacoma, along with Tacoma-Pierce County Public Health, requested that the Public Safety, Human Services and Education Committee ("Committee") examine the issue of a citywide ban of smoking in all public parks within the City limits of Tacoma in order to promote public health and safety, and

WHEREAS, on June 25, 2009, and August 13, 2009, the Committee discussed the item and deliberated on the policy objectives and the scope of the policy before deciding upon the policy goals of public health, litter concerns, and fire dangers in the ordinance, and

WHEREAS the Committee gave a "do pass" recommendation for the all-encompassing smoking ban in City parks,

WHEREAS, if implemented, the proposed ordinance will require "No Smoking" signage to be in place in order to be effective, and

WHEREAS the City will be responsible for all municipally owned park signage; Now, Therefore,

BE IT ORDAINED BY THE CITY OF TACOMA:

Section 1. That Chapter 8.27 of the Tacoma Municipal Code is amended, as set forth in the attached Exhibit "A."

EXHIBIT "A"

8.27.085 Smoking in parks prohibited.

It is unlawful for any person to smoke or light cigars, cigarettes, tobacco, or other smoking material within a park. The Director or City Manager shall post signs in appropriate locations, prohibiting smoking in parks.

For the purposes of this section, "smoke" or "smoking" means the carrying, holding, or smoking of any kind of lighted pipe, cigar, cigarette, or any other lighted smoking equipment.

A violation of this section is a class 4 civil infraction \$25, not including statutory assessments. Such penalty is in addition to any other remedies or penalties provided by law.

Example: Mason County Rule

9.44.041 - Smoking in county parks or fairgrounds.

All county property, including county parks and fairgrounds, shall be designated nonsmoking areas.

County property does not include:

(1) Private vehicles and residences unless otherwise required by individual or group contracts with the county;

(2) County roads;

(3) Any person passing by or through county property while on a public sidewalk or public right-of-way has not intentionally violated this chapter.

(Ord. 91-06 Att. B (part), 2006).

Example: Tumwater Resolution

A RESOLUTION of the City Council of the City of Tumwater Washington urging park users to refrain from using tobacco products in all city owned park facilities

WHEREAS, tobacco related disease is the number one cause of death to Washington residents, killing more people than AIDS, alcohol, car, accidents, fires, illegal drugs, murders, and suicides combined; and

WHEREAS, the Environmental Protection Agency has classified secondhand smoke as a Group A human carcinogen and therefore concludes that secondhand smoke is a risk to non smokers; and

WHEREAS, there is no safe level of exposure to secondhand smoke and even brief exposure can cause immediate harm; and

WHEREAS, cigarette butts pose a significant litter burden; they are the largest source of outdoor recreation trash in parks and the single most littered item in the world, reports from jurisdictions with tobacco policies in place indicate a dramatic reduction in litter and subsequently maintenance costs; and

WHEREAS, adults are often role models for young people, and adults who smoke set a bad example for youth; and

WHEREAS, it is in the City's interest and the interests of park users to be aware of the risks posed by secondhand smoke, and to acknowledge the desirability of adults providing good role models for kids; and

WHEREAS, approximately 80 percent of Thurston County residents do not smoke; and

WHEREAS, the City encourages the use of parks facilities in a safe and healthy manner, and the Parks and Recreation Department and City Council have recommended the installation of signage requesting voluntary compliance of park patrons not to smoke;

NOW THEREFORE BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF TUMWATER AS FOLLOWS:

Section 1. The Tumwater Parks and Recreation Department is hereby requested to install signage at all parks owned by the City of Tumwater urging park users to voluntarily comply with the request to refrain from using tobacco products while visiting Tumwater parks.

Section 2. Ratification. Any act consistent with the authority and prior to the effective date of this Resolution is hereby ratified and affirmed.

Section 3. Severability. The provisions of this Resolution are declared separate and severable. The invalidity of any clause, sentence, paragraph, subdivision, section, or portion of this Resolution or the invalidity of the application thereof to any person or circumstance, shall not affect the validity of the remainder of the Resolution or the validity of its application to other persons or circumstances.

Section 4. Effective Date. This Resolution shall become effective immediately upon adoption and signature provided by law.

ADOPTED this 16th day of October 2007.

Enforcing and Publicizing Your Tobacco-Free Park Policy

Post Signs

The best way to publicize your tobacco-free policy is by posting signs. This also means immediately re-posting them if you find them vandalized or torn down.

The following locations are suggested places for posting your tobacco-free signs:

- ☐ Fencing around playgrounds and fields
- ☐ Backstops
- ☐ Picnic shelters
- ☐ Restrooms
- ☐ Concession stands
- ☐ Parking lot entrances
- ☐ Beach entrances
- ☐ Lifeguard stands
- ☐ Hiking trail entrances
- ☐ Information/bulletin boards
- ☐ Near garbage cans
- ☐ Near water fountains

Inform Your Community!

There will be a local overarching media campaign educating King County residents on the importance of tobacco-free parks. You are highly encouraged to educate your internal staff, community members and the local media about your tobacco-free policies.

Here are some ways of doing so:

- ☐ Staff notification of the new policy and setting procedures for handling violations
- ☐ Bookmarks or small notification cards explaining the policy distributed by park staff or community members to park users
- ☐ Articles in a local or regional newspaper, as the result of a news release or reporters' coverage
- ☐ Park and recreation department and city newsletters
- ☐ Recreation program brochures, catalogs, and announcements
- ☐ Rulebooks or policy statements that are distributed to sports league administrators, coaches, officials, parents and participants
- ☐ Other fact sheets or educational articles about tobacco and secondhand smoke distributed at community meetings, in mailings, or through newsletters

- ☐ Postings on the recreation department's or city's website
- ☐ Public address announcements at recreation events, or public service announcements on local radio stations or public access cable channels
- ☐ Kick-off celebration or community event with tobacco-free pledges, activities, etc.

Enforcement

- ☐ Provide ongoing and clear communication about the rationale, components and enforcement of the tobacco-free environment policy.
- ☐ Discuss, plan and monitor the implementation and enforcement of this policy as you do other current policies (i.e., off-leash laws, alcohol use, etc.) especially relating to the most effective way to respond to individuals found violating the policy.
- ☐ Provide referrals for low to no-cost cessation resources to interested persons:

1-800-QUIT NOW (1-800-784-8669) or www.quitline.com

Tobacco-Free Parks Signage

*FREE signs provided by Public Health-Seattle & King County and the
U.S. Department of Health and Human Services*

For signage, the tobacco-free policy must include:

- A statement that tobacco use is prohibited
- A list of all the facilities it covers
- A commitment to posting signs

Two signs will be available based on the type of policy that you intend to implement:



Please fill out the interest form if you would like to participate in this project.

Download form at: <http://www.healthykingcounty.org/forum/categories/tobaccofree-parks-1/listForCategory>

Resources

*So, you know you want tobacco-free parks but you're not sure what to do next.
Here are some resources and tools to help you plan, implement, and enforce your strategy.*

Join Healthy King County!

Healthy King County is a social networking site for those interested and involved in Healthy Eating, Active Living and Tobacco Prevention in King County. It's like a Facebook page. The home page provides general updates and posts from members. The work groups page allows for interactions based on a common project. Our project work group is called **Healthy Parks and Recreation**.

Join this site to download information including this implementation guide. To join, go to www.healthykingcounty.org and click the **Sign Up** link on the right hand side of the page. Then go to the work groups page and click to **Add** the Healthy Parks and Recreation work group.

The following materials can be downloaded from the Healthy King County website at:

<http://www.healthykingcounty.org/forum/categories/tobaccofree-parks-1/listForCategory>

- **Policy Implementation Guide**

Download the electronic version of this toolkit

- **General Tobacco-Free Parks and Beaches Model Policy**

Download the word document version of the model policy found in this toolkit for easy editing

- **Worksheet: Develop a Policy Strategy – The “How” of Local Policy and Organizational Change**

Each community is different and it is worth taking the time to answer these important questions on how you will go about successfully creating tobacco-free parks. This is a great document to use when first convening the team of people who will be assisting in the policy initiative.

- **Handout: The Policy Adoption Model – Los Angeles County Tobacco Control and Prevention Program**

This provides you a step-by-step framework for a successful policy campaign. Take your strategy and use this framework to plan what you're going to do next. Each step is a progression from the next and provides you a strategic course of action for passing your policy.

Let's Do This – Working Together for Healthier Places to Live (Overarching Communications Campaign)

- <http://www.letsdothiskingcounty.org>

- Learn more about smoke free places: http://www.letsdothiskingcounty.org/pdf/Smoke_free_places.pdf

- Download posters: http://www.letsdothiskingcounty.org/pdf/LetsDoThis_Ads_v2.pdf

Communication Resources

- Fact Sheet: <http://www.healthykingcounty.org/forum/categories/tobaccofree-parks-1/listForCategory>

- Creating a Communications Plan Worksheet: <http://www.healthykingcounty.org/forum/topics/creating-a-communications-plan-1>

- Guide to Creating a Communications Plan: <http://www.healthykingcounty.org/forum/topics/communications-plan-overview>

- Sample Communications Plan: <http://www.healthykingcounty.org/forum/categories/tobaccofree-parks-1/listForCategory>

- Sample Press Release: <http://www.healthykingcounty.org/forum/categories/tobaccofree-parks-1/listForCategory>

- CPPW Communication Key Messages: <http://www.healthykingcounty.org/forum/topics/cppw-key-messages>

- Crafting Your Key Messages: <http://www.healthykingcounty.org/forum/topics/crafting-key-messages>

- Resources from a CPPW Media Training: <http://www.healthykingcounty.org/forum/topics/media-training-resources>

Contact Information

If you have any questions or need assistance with anything, please contact any of the Park Directors or Project Managers listed below

Kevin Brown Director King County Parks 206-296-8631 kevin.brown@kingcounty.gov	Pat Parkhurst Recreation & Fleet Manager City of Bothell Public Works Department 425-486-7430 pat.parkhurst@ci.bothell.wa.us
Daryl Faber Parks, Arts & Recreation Director City of Auburn 253-931-3043 dfaber@auburnwa.gov	Jennifer Schroder Parks and Community Services Director City of Kirkland 425-587-3301 jschroder@ci.kirkland.wa.us
Sue Goodwin Recreation Director Seattle Parks & Recreation 206-684-4558 sue.goodwin@seattle.gov	Lee Anne Hughes Tobacco-Free Parks Project Manager King County Parks 206-263-0180 leeanne.hughes@kingcounty.gov
Michael Lafreniere Department Director Burien Parks, Recreation & Cultural Services 206-988-3703 michaell@burienwa.gov	Caroline Hughes Tobacco-Free Parks Project Officer Public Health – Seattle/King County 206-263-9298 caroline.hughes@kingcounty.gov



Communities Putting Prevention to Work

Tobacco-Free Parks

City of Shoreline
City Council
January 17, 2012







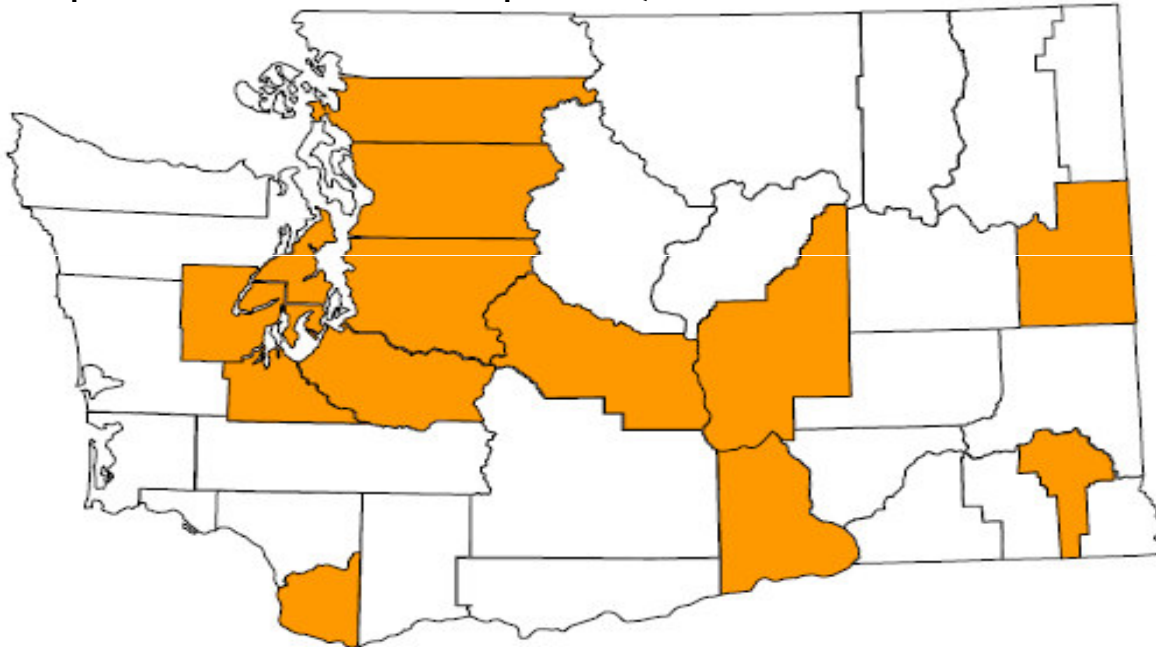
**Paramount Park:
2,096 butts
Hamlin Park:
1,265 butts**

Tobacco-Free Parks Nationally

- **New York City (2011)**
 - 1,700 parks and 14 miles of public beaches plus boardwalks, marinas and pedestrian plazas like the one in the heart of Times Square.
- **Los Angeles County (2011)**
 - 144 parks
 - Enforcement ranges from a fine to eviction
- **Minnesota (2004 - 2006)**
 - 126 cities, 6 counties, 3 district parks
 - Enforcement ranges from none to eviction from park
- **San Francisco (2005)**

Tobacco-Free Park Policies in Washington State

Parks across Washington State have adopted policies restricting or prohibiting tobacco use. The map below outlines these policies, which include 15 counties representing 42 agencies.



Source: 2010 Washington State Department of Health, Tobacco Prevention and Control Program, Statewide Policy Outcomes Report on Reducing Tobacco in Parks. Full report including pages that provide more details about the processes that led to policy change in some communities can be found at, http://www.doh.wa.gov/tobacco/data_evaluation/Data/PolicyOutcome/WaPolicyReport.pdf

Where are Tobacco-Free Parks Policies in Washington State?

County	Park	Year	Policy Detail
Benton	Kennewick Parks	2005	Smoke free playgrounds, 25' rule around perimeter. Signs posted at 26 playgrounds.
Benton	Richland Parks	2006	Smoke free playgrounds, 50' rule around perimeter. Signs posted at 20 playgrounds.
Benton	West Richland Parks	2007	Smoke free parks and spit tobacco is specifically prohibited.
Chelan-Douglas	Wenatchee City Parks	2010	City policy covers all parks. Signs posted at play areas, sports fields and wading pools.
Clark	Vancouver & Clark County	2005	Smoke free playgrounds. Signs are posted at playgrounds and restrooms.
Clark	Battleground Parks	2007	Skate park section is smoke free and there are designated smoking areas.
Columbia	Dayton Parks	2010	Smoke free zones 25' around playgrounds, pools, athletic complex.
Garfield	Pioneer Park	2008	A pocket park in Pomeroy is tobacco-free, 25' rule.
Grant	Moses Lake Parks	2006	Rule covers any public gathering space including play fields.
King	Auburn, Covington, Vashon, Snoqualmie cities	2009-2010	Resolution, ordinance or rule.
King	Seattle Parks	2010	All tobacco use prohibited within 25' of other people, play areas and beaches.
Kitsap	Poulsbo	1999	
Kittitas	Ellensburg	2006	Rule covers playgrounds, restrooms, ball fields, beaches, and events.
Mason	Mason County Property	2006	All county-owned property is smoke free including parks and fairgrounds.
Pierce	Puyallup	2004	Entire park is smoke free, compliance is voluntary.
Pierce	Tacoma Metro Parks and Pierce County Parks	2009	Parks are smoke free and the policy includes enforcement provisions.
Skagit	Bakerview Park and Clear Lake Beach	2005	Entire park is smoke free, compliance is voluntary.
Skagit	Montgomery-Duban Headlands and Sharpe Park	2007	Entire park is smoke free, compliance is voluntary.
Snohomish	Marysville	2001	First park in Snohomish County to enact a policy.
Snohomish	Lake Stevens	2008	Smoke free policy includes enforcement provision and fine structure.
Snohomish	13 Snohomish Community Parks	2002-2007	Cities of Arlington, Granite Falls, Gold Bar, Monroe, Mukilteo, Index, Sultan, Snohomish, Everett, Lynnwood, Mountlake Terrace, Edmonds, Bothell
Spokane	Spokane Parks	2009	25' rule covers playgrounds, pools, restrooms, skate parks, and community events.
Thurston	Olympia	2005	Signs are posted at playgrounds.
Thurston	Tumwater	2007	Entire park is smoke free, compliance is voluntary.

Source: 2010 Washington State Department of Health, Tobacco Prevention and Control Program, Statewide Policy Outcomes Report on Reducing Tobacco in Parks.

Seattle & King County



Why Tobacco-Free Outdoor Areas?

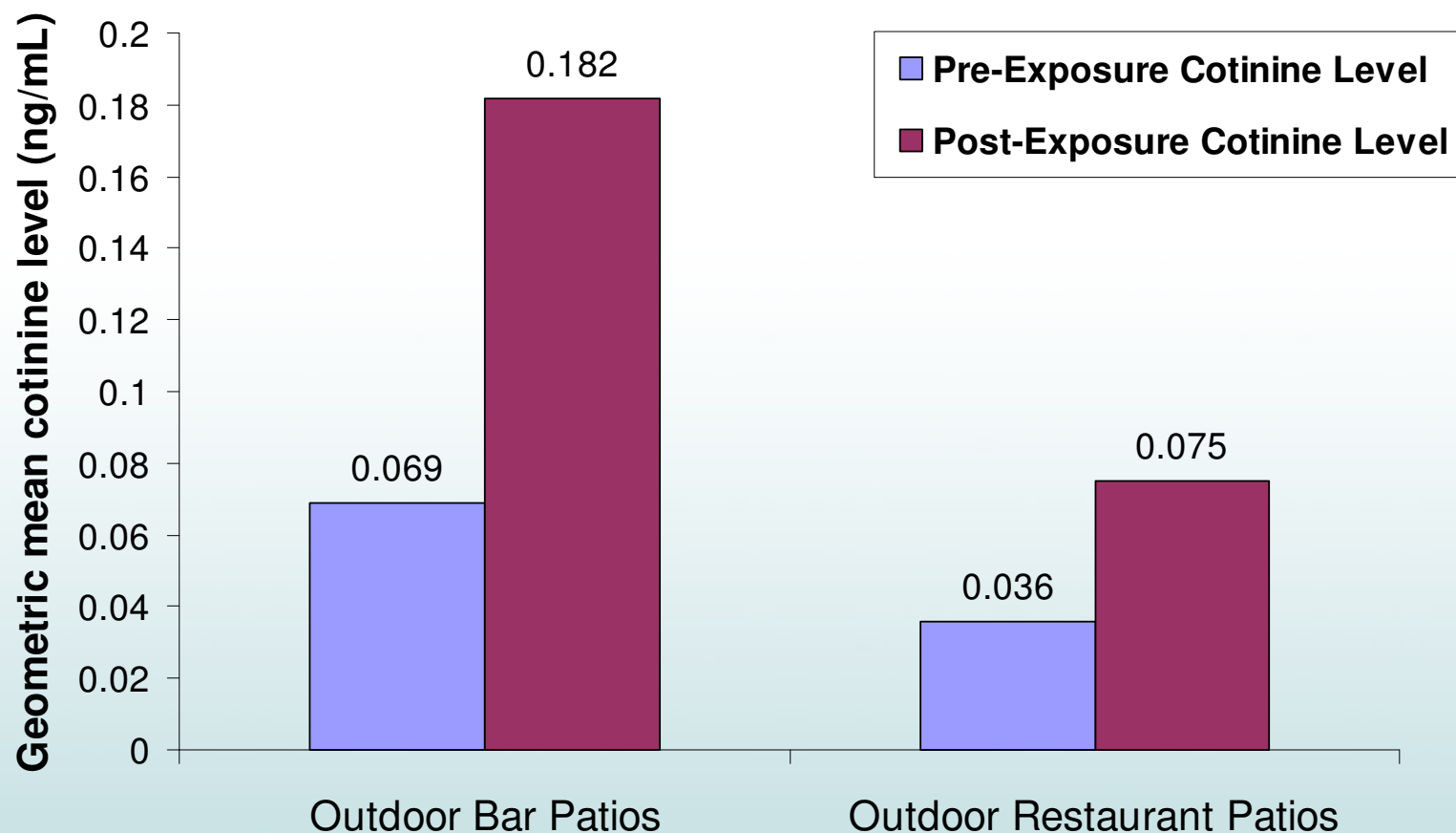


It protects health

- Smoking is the leading cause of preventable illness and premature death in the United States
- There is no safe level of exposure to second-hand smoke
- Exposure outdoors can be as high as exposure indoors
- Prohibiting smoking in public places supports adults in smoking less or quitting



Outdoor Exposure Increases Cotinine Levels in Nonsmokers



Hall, JC et al (2009). Assessment of exposure to secondhand smoke at outdoor bars and family restaurants in Athens, Georgia, using salivary cotinine. *J Occ Env Hyg* 6: 698-704.

Public Health
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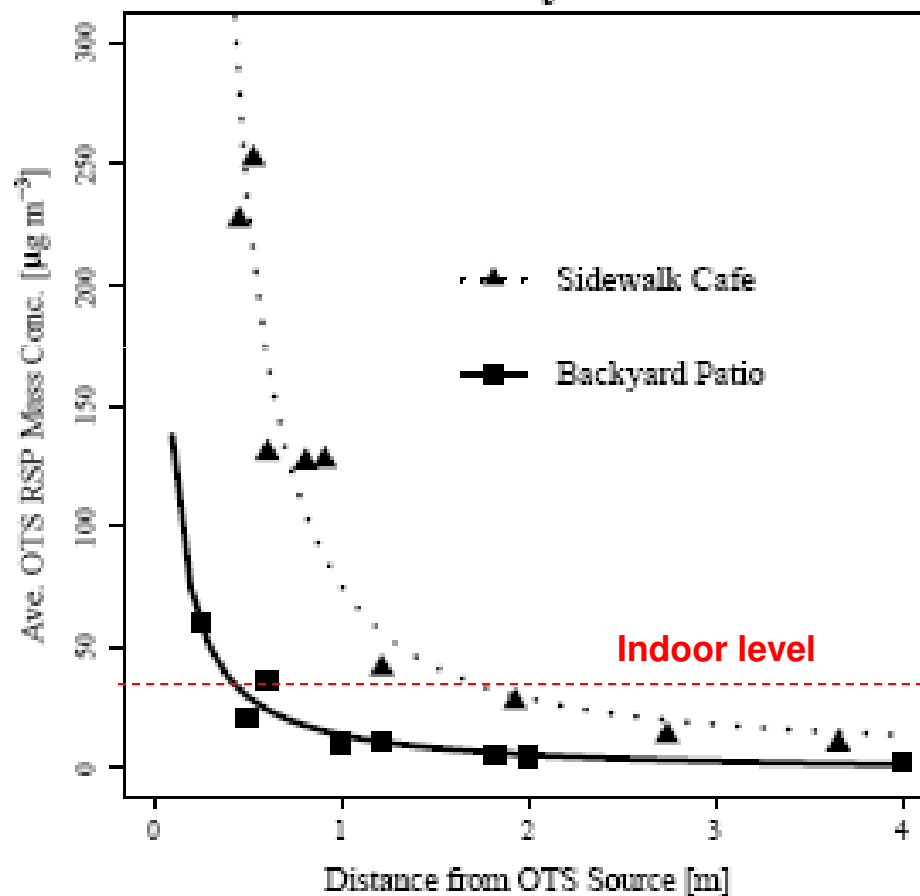
Brief Exposure to Second Hand Smoke Poses Serious Health Risks

- Even brief exposure can:
 - result in upper airway changes in healthy persons
 - lead to more frequent asthma attacks in asthmatic children
- Just 30 minutes of exposure to SHS can:
 - increase risk of blot clots
 - slow the rate of blood flow through the coronary arteries
 - injure blood vessels and interfere with their repair



Levels of SHS Outdoors Close to Levels Indoors

Proximity Effect



Levels of small particles detected at varying distances from 5 cigarettes outdoors, compared to indoor living room

Why Tobacco-Free Outdoor Areas?

It reduces exposure for kids to tobacco products

- Research shows that youth exposed to tobacco use are more likely to use tobacco themselves
- Children exposed to secondhand smoke are more likely to have acute respiratory problems, asthma attacks and ear infections
- In 2009, U.S. Poison Control Centers received about 5,500 calls re cigarette ingestion and over 2,000 calls about tobacco ingestion among children 5 yrs old.

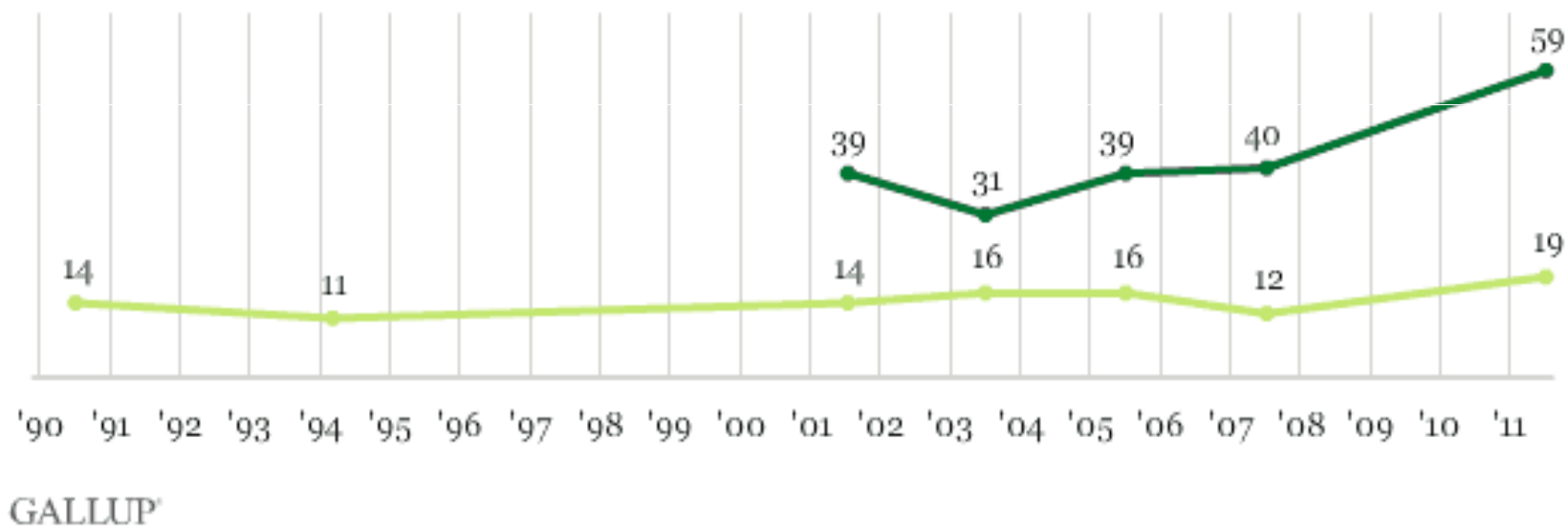


Why Tobacco-Free Outdoor Areas?

- **Support for tobacco-free outdoor areas is overwhelming**
 - Over 70% of King County residents support prohibitions on smoking in outdoor public places
 - Almost 90% of adults in King County are non-smokers
 - Nationally, support for tobacco-free outdoor areas has grown rapidly
 - Over 500 cities across the United states have passed laws to prevent smoking at parks

Support for Making Smoking Illegal in All Public Places, and Totally Illegal Across Country

■ % Illegal in all public places ■ % Totally illegal in U.S.



Source: July 2011 report from [Gallup](#)

Public Health
Seattle & King County



Why Tobacco-Free Outdoor Areas?



- **It protects the environment**

- Over 480 million cigarette butts are littered in Washington State each year. Butts can take up to 15 years to decompose, leaching chemicals into the ground and causing damage to animals who may consume them.
- Butts can clog drainage systems and cost taxpayers money to clean up
- King County Community Corrections estimates that over 70% of garbage picked up by the work crew is cigarette butts.



King County Parks Director's Network

- Network of 29 parks
- Created goal in 2010 to implement tobacco/smoke-free policies in 75%
- Interest in a coordinated effort with joint marketing, communication and media outreach



Director's Network for CPPW Tobacco-free Parks

Grant lead	Steering Committee Members	Mentored Cities	Director
King County			Kevin Brown
		Si View Metro Park	Travis Stombaugh
		Enumclaw	Erika Shook
		Covington	Scott Thomas
		Vashon Park District	Wendy Braicks
	City of Auburn		Daryl Faber
		Federal Way	Donna Hanson
		Kent	Jeff Watling
		Maple Valley	Greg Brown
	City of Burien		Michael Lafreniere
		Des Moines	Patrice Thorell
		Renton	Terry Higashiyama
		SeaTac	Kit Ledbetter
		Tukwila	Rick Still
	City of Bothell		Pat Parkhurst
		Lake Forest Park	Tema Nesoff
		Shoreline	Dick Deal
		Woodinville	Tom Hansen
	City of Kirkland		Jennifer Schroder
		Bellevue	Patrick Foran
		Redmond	Craig Larsen
		Issaquah	Anne McGill
		Sammamish	Jessi Richardson
	City of Seattle		Sue Goodwin
		Snoqualmie	Gwen Voelpel
		Mercer Island	Bruce Fletcher
		Newcastle	Carol Nugent



King County Cities with Tobacco-Free Parks Policies

- **Auburn**

- Resolution proclaiming “For Our Kids – Tobacco Free Parks”
- Education program to protect children from the harmful effects of environmental tobacco smoke

- **Covington**

- Ordinance prohibited smoking on park property except in designated areas
- Violation is considered a misdemeanor

- **Seattle**

- Park rule prohibited tobacco use within 25’ of other people, and in play areas, beaches and playgrounds
- Enforcement by removal from premises, citation or arrest

- **Snoqualmie**

- Park rule prohibiting smoking on athletic fields and playgrounds, in picnic shelters and park restrooms, and in any other areas specifically posted as “No Smoking”
- Violation can result in banning from premises

- **Vashon Park District**

- Park rule prohibiting smoking on any park grounds

Around King County – Other Tobacco-Free Projects

- **Hospitals - tobacco-free campuses:**
 - University of Washington Medical Center
 - Highline Medical Center
 - Harborview
- **Housing Authorities – smoke-free units:**
 - Seattle
 - Renton
 - King County
 - Part of 10,000 units of affordable housing, including non-profits, that will be smoke-free by March 2012
- **Mental Health and Chemical Dependency Treatment Centers – tobacco-free:**
 - Over 100 campuses including Recovery Centers of King County, Pioneer Human Services, and Navos
- **Colleges:**
 - Cornish College of the Arts is developing a smoke-free policy for 2012 implementation



Thank you

Caroline Hughes

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206-263-9298

CITY COUNCIL AGENDA ITEM

CITY OF SHORELINE, WASHINGTON

AGENDA TITLE: Discussion of Special Event Alcohol Use in Parks
DEPARTMENT: PRCS Department
PRESENTED BY: Dick Deal, PRCS Director
Eric Bratton, CMO Management Analyst
ACTION: ☐ Ordinance ☐ Resolution ☐ Motion
☒ Discussion ☐ Public Hearing

PROBLEM/ISSUE STATEMENT

Councilmember Winstead requested staff to review the City's policy regarding alcohol use in the City's parks and facilities and options for expanding the number of locations where alcohol is allowed for special events with a permit. Currently, under SMC 8.12.500, the only City park area or facility where alcohol is permitted is indoors at the Richmond Highland Recreation Center. The City also allows alcohol to be used at City Hall.

With the many improvements made to the City's park system over the past few years, more and more people are using parks and facilities for special events. By expanding the number of areas where alcohol is permitted, it is possible that the City could attract more events to Shoreline parks.

FINANCIAL IMPACT

There is no direct financial impact from expanding the alcohol use policy to include more parks and facilities. It is possible that there may be an increase in rentals, which would bring in more rental fee revenue. However, there are some costs to consider, such as the potential for more damage to park facilities as a result of alcohol use. The City currently requires a \$200.00 damage deposit when any food or beverage is served, including alcohol. Since we have not had any events where alcohol has been served, it may take time to determine if \$200.00 is an acceptable damage deposit amount for alcohol use. The deposit would need to be adequate to cover any potential damage or extra clean-up that may be necessary. There may also be requirements for more staff time for set-up and supervision, which should be captured through the permit fee.

RECOMMENDATION

Staff recommends that Council discuss the options provided in this report regarding the potential expansion of allowing alcohol use in parks for special events. Although no action is required this evening, staff will use direction provided by the Council to return at a later date with specific legislative and policy proposals for the use of alcohol in City parks and facilities.

Approved By: City Manager - *JU* City Attorney - *IS*