

CITY OF SHORELINE

**SHORELINE CITY COUNCIL
SUMMARY MINUTES OF BUSINESS MEETING**

Monday, April 9, 2012
7:00 p.m.

Council Chamber – Shoreline City Hall
17500 Midvale Avenue North

PRESENT: Mayor McGlashan, Deputy Mayor Eggen, Councilmember Hall, Councilmember McConnell, Councilmember Winstead, Councilmember Salomon, and Councilmember Roberts

ABSENT: None

1. CALL TO ORDER

At 7:00 p.m., the meeting was called to order by Mayor McGlashan, who presided.

2. FLAG SALUTE/ROLL CALL

Mayor McGlashan led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present.

(a) Arbor Day Proclamation

Councilmember Salomon read the proclamation and presented it to Bill Clements, Chairman of the Parks, Recreation and Cultural Services (PRCS) Board and the City's Tree Board.

3. CITY MANAGER'S REPORT

Julie Underwood, City Manager, provided reports and updates on various City meetings, projects, and events.

4. COUNCIL REPORTS

Councilmember Hall reported on his Puget Sound Partnerships meeting and said the group worked on a prioritizing an action agenda to clean up Puget Sound that should be approved at the end of this month.

Deputy Mayor Eggen said he attended two meetings of interest last week. First, he reported on his SeaShore meeting and said there were two projects submitted for the PSRC regional competition and one is approved for funding and one, additional improvements to the Aurora Corridor, is still in the running. He noted that there was a report in the news that tolling would be greatly increased to make up for lost revenue, which was incorrect. However, there will be a 2.5% increase every year. Secondly, he said he attended the Growth Management Planning

Council meeting and they said they will be updating their affordable housing processes that they require of cities.

Mayor McGlashan discussed the Emergency Medical Services Levy Renewal Task Force, Regional Services Subcommittee that he is a member of and stated that there is a special meeting concerning having a Community Medical Technician position added on this levy cycle.

5. PUBLIC COMMENT

a) Tom Jamieson, Shoreline, expressed opposition to the single-use plastic bag regulations item and suggested tabling it until more important items are addressed.

b) Brock Howell, Seattle, on behalf of FutureWise, discussed working with the City of Shoreline on its transit system and spoke about the hazards of single-use plastic bags.

c) Ken Holmes, Seattle, thanked the Council for having single-use plastic bags on the agenda because there is a multitude of misinformation being published about this topic.

d) Brian Carroll, Shoreline, President of Ronald Wastewater District, stated that the Ronald Wastewater District requests that the Council revise Council Goal #2 concerning the condition of the Shoreline sewer infrastructure.

e) Keith Lee, Kent, Owner of American Retail Supply, expressed opposition to a proposed regulation to ban single-use plastic bags in the City of Shoreline.

f) Heather Trim, Seattle, Policy Director of People for Puget Sound, discussed her rationale for supporting a ban on single-use plastic bags in the City.

g) Moni Nowen, Shoreline, urged the Council to adopt legislation banning single-use plastic bags in the City.

h) Janet Way, Shoreline, supported Brian Carroll on his Ronald Wastewater assessment and urged the City to move forward on the plastic bag study.

i) Gini Scallenbury, Shoreline, agreed with the first speaker that the Council should not be discussing single-use plastic bags when there are more important issues to address.

j) Tuanti Gavelen, Seattle, commented that he doesn't feel everyone would comply if the City banned plastic bags.

6. APPROVAL OF THE AGENDA

Upon motion by Councilmember Roberts, seconded by Councilmember McConnell and unanimously carried, the agenda was approved.

7. CONSENT CALENDAR

Upon motion by Councilmember Roberts, seconded by Councilmember Winstead and unanimously carried, the following Consent items were approved:

- (a) **Minutes of Business Meeting of February 27, 2012**
Minutes of Special Meeting of March 5, 2012
Minutes of Special Meeting of March 19, 2012
Minutes of Special Meeting of March 19, 2012

(b) **Approval of expenses and payroll as of March 30, 2012 in the amount of \$2,030,235.25 as described in the following detail:**

***Payroll and Benefits:**

Payroll Period	Payment Date	EFT Numbers (EF)	Payroll Checks (PR)	Benefit Checks (AP)	Amount Paid
2/19/12-3/3/12	3/9/2012	44155-44343	11530-11562	49690-49696	\$405,812.13
3/4/12-3/17/12	3/23/2012	44344-44533	11563-11598	49817-49825	\$537,678.74
					\$943,490.87

***Wire Transfers:**

Expense Register Dated	Wire Transfer Number	Amount Paid
3/27/2012	1047	\$3,355.70
		\$3,355.70

***Accounts Payable Claims:**

Expense Register Dated	Check Number (Begin)	Check Number (End)	Amount Paid
3/22/2012	49697	49720	\$83,155.27
3/22/2012	49721	49729	\$42,125.65
3/22/2012	49730	49738	\$11,629.64
3/22/2012	49739	49752	\$6,928.70
3/26/2012	49753	49753	\$157,091.50
3/27/2012	49754	49754	\$995.96
3/27/2012	49755	49774	\$332,879.80
3/28/2012	49775	49785	\$56,575.64
3/28/2012	49786	49794	\$184,797.97
3/28/2012	49795	49810	\$92,347.72
3/28/2012	49809	49810	(\$115.00)
3/28/2012	49811	49812	\$115.00
3/29/2012	49813	49816	\$114,860.83
			\$1,083,388.68

(c) Adoption of Ordinance No. 632, Amending the 2012 Budget for Uncompleted 2011 Capital and Operating Projects, and Increasing Appropriations in the 2012 Budget

(d) Authorize the City Manager to enter into an Agreement with Northwest Center for Right of Way Landscaping Services for a 2012 in an amount of \$88,041

(e) Authorizing the City Manager to File a Complaint to Recover Damages from Gary Merlino Construction Company, Inc. and SCI Infrastructure for Defective Right-of-Way Poles Installed with the North City Right-of-Way Project and the First Mile of the Aurora Project.

(f) Authorizing the City Manager to Execute a Purchase/Sale Agreement for Acquisition of Right-of-Way at 19906 and 19912 Aurora Avenue N for the Aurora Corridor Improvement Project (N 192nd to N 205th Streets)

8. UNFINISHED BUSINESS

(a) Animal Control Implementation Plan Follow-up Discussion: Regional Animal Services of King County Interlocal Agreement

John Norris, Management Analyst and Rob Beem, Community Service Division Director, provided the staff report. Mr. Norris gave the background of the item. He noted that the Council had questions and those were responded to in the staff report. He added that the administrator for the King County Animal Control, Norm Alberg is present.

Mayor McGlashan stated that a year ago the Council decided to go eighteen months with King County while the City considered adopting an in-house animal control program. He said he is interested in hearing how much time it would take and the cost of not continuing with King County. Additionally, he expressed concerns about changing the Customer Response Team (CRT) duties to include animal control. He noted the financial burden of doing this and said it would possibly reduce CRTs current duties which would affect their excellent ratings from the residents. He also noted that King County Executive Dow Constantine is working on a regional model which would include non-profits in the County.

Deputy Mayor Eggen noted that there have been some revisions in the Regional Animal Services of King County (RASKC) system and stated his concerns. Mr. Norris replied that the County has reduced some of the system costs. He stated that over the past few years, revenue in Shoreline has declined and the costs are based on the high numbers in 2009. He summarized that the cost differential is minor between the 2013 King County model and the in-house model. He said it really depends on whether calls and work increases and/or the number of licenses sold increases. Mr. Alberg stated that this three-year agreement is the bridge to sustainability. He discussed Shoreline's net cost and noted that King County wants to keep Shoreline. He said King County wants to market and work with the regions to increase license sales. He also felt that the response times would increase with the two regions and that King County has the expertise to make this work.

Councilmember Hall confirmed the City would be paying \$32,000 in addition to the cost for PAWS. Additionally, he confirmed that \$148,000 in annual transition funding would be going to about a half a dozen cities (Kent, SeaTac, Tukwila, Black Diamond, Covington, and Maple Valley) but none would be going to Shoreline. Additionally, he noted that \$750,000 in annual credits would be going to those cities, too. He questioned if the City would have more hours if the program was kept in-house as opposed to King County and Mr. Norris confirmed that if there was an in-house model the officer would be in Shoreline and showing an animal control presence. He noted that the in-house model would be pro-active instead of the reactive King County service. Mr. Norris said an in-house model would have lower response times and provide more to Shoreline residents. Mr. Alberg replied that King County has trained animal control officers that are stationed at Hamlin Park, conceding that they need to do better with response times. He added that the intangible benefits include not taking away City staff time and using County equipment, personnel, and expertise.

Councilmember Roberts questioned the practice of canvassing to get pets licensed, and Mr. Norris said it would be a lower priority, but certainly something that officers can do. Councilmember Roberts expressed concern about response times and felt the analysis done by the City is the right one.

Councilmember Salomon questioned why some cities get transition credits, and Mr. Alberg replied that the change in the model would affect the south end cities and the model attempts to make sure no cities are negatively impacted. Councilmember Salomon stated that he is concerned about CRT devoting time to something else rather than what they do well.

Councilmember McConnell discussed the RASKE model and Mr. Alberg stated that officers run alternating ten (10) hour shifts, but are on call 24 hours-a-day, seven days-a-week for animal control. She confirmed that being on-call would not be a CRT function, but it needs be worked out and not a CRT function. Councilmember McConnell said she is inclined to give King County a try and implement a three-year extension.

Councilmember Winstead said her primary goals were better service and better costs, but said she is frustrated because she cannot decipher which is better. She stated that CRT has replied to emergencies and wanted to know what "less" service would mean. Mr. Beem replied that it would mean reducing proactive code enforcement and explained that CRT representatives investigate land use violations in the City without receiving complaints. He noted that more of the load is code enforcement and CRT also handles potholes and pertinent safety issues in the City that public works cannot immediately address. He stated that animal control will consume the ability to deal with more upcoming issues. He noted that there would be less activity on abandoned vehicles and less people to respond to calls. Councilmember Winstead confirmed with Mr. Beem that the residents will feel a decreased service level, but there will always be someone who responds. However, the speed and depth of the response is subject to change and how much the decrease will be is undetermined.

Deputy Mayor Eggen said there are a number of cities that are considering the model and asked if these costs will change if more cities decide to drop King County. Mr. Alberg stated that King County would have to rerun the numbers if any cities drops or joins the model.

Mayor McGlashan confirmed that on May 1, the numbers will be rerun based on the number of cities that commit or drop their commitment and July 1 is the date for the contract to be in effect. Mr. Alberg stated that the service issues are important and King County is looking at best practices. He stated that King County handles the legal issues, public disclosure, and other hidden costs and that they have just begun to look at the revenue, including consideration of other funding sources and possibly becoming a 501(c)(3).

Mayor McGlashan expressed concerns and wondered why CRT has not split the City into two zones already to save revenue. He stated that he isn't willing to replace the CRT vehicles with animal control vehicles and supported a non-binding agreement with King County.

Councilmember McConnell moved to direct the City Manager to execute a statement of interest for the City to enter into a non-binding three-year agreement with Regional Animal Services of King County (RASKC). Councilmember Salomon seconded the motion.

Councilmember Hall opposed the motion and stated that two years ago the Council directed the staff to create this in-house model, which the staff has carried out. He felt it is wrong to give direction to the staff and the Council reverses direction. Councilmember Salomon appreciated Councilmember Hall's statement, but said the facts have changed and the model is different. He stated that the Council has to react to that.

Councilmember Roberts opposed the motion and felt the City can provide a better service for a better cost. He expressed concerns with the lack of visibility of animal control personnel in the City's parks and that the area covered by King County is too vast to get better response times by going with the regional model. He added that one of the CRT representatives is a supervisor of the other two representatives and doesn't feel the impact of executing the in-house model will be that great. He stated that the residents will be better served with the in-house model.

Councilmember Winstead thanked the staff for their work and opposed the motion.

Deputy Mayor Eggen favored the non-binding commitment, adding that if the regional model does not work, the City will reevaluate. He stated that the staff work on this will not be abandoned if this doesn't work. He said he is concerned, but supported the motion.

Councilmember Winstead confirmed that the May 1 deadline is nonbinding and on July 1 it is. After July 1, the numbers will be reworked based on cities dropping or adding to the model and the three-year agreement will go into effect on January 1, 2013. Mr. Norris stated that the staff will bring back an interlocal agreement in June with the final numbers.

Councilmember Roberts inquired what would happen if a city abruptly decides to drop and the numbers increase drastically. Mr. Norris confirmed that they would increase, but it depends on the cities. However, he noted that the in-house plan could serve as a backup if the Council wants to utilize it. He noted that the staff is confident that the in-house plan could be implemented.

Councilmember McConnell questioned the numbers and Mr. Alberg noted that the numbers before the Council assume that Shoreline is not part of the model. Mr. Norris stated that the

spreadsheet within the staff report reflects that the City is in the model.

Mayor McGlashan appreciated Councilmember Hall's comment and noted that the Council promised no new programs with the passage of Proposition No. 1 and this clearly would be a new program.

A vote was taken on the motion to direct the City Manager to execute a non-binding statement of interest for the City to enter into a three-year agreement with Regional Animal Services of King County (RASKC), which carried 4-3, with Mayor McGlashan, Councilmember Hall, and Councilmember Roberts dissenting.

9. NEW BUSINESS

(a) Growing Transit Communities: Consortium Agreement

Paul Cohen, Senior Planner, reviewed the staff report. He noted the Puget Sound Regional Council (PRSC) Growing Transit Communities (GTC) Task Force and asked whether or not the Council wishes to have a person on the task force at the consortium level. He explained the background of the group and their purpose. He introduced Sara Schott Nikolic from the Puget Sound Regional Council, who highlighted the agreement, background, mission, and purpose of the GTC Task Force.

Councilmember Roberts moved to direct the City Staff to execute the Growing Transit Communities Consortium Agreement. Councilmember Salomon seconded the motion.

Councilmember Roberts spoke in favor of the motion and noted that by joining this group the City can get assistance with land use around the City's transit corridor. He said he didn't see any disadvantage and would be beneficial to the future of the City.

Councilmember Hall stated that this creates opportunity and change and the City is presently working on principles. He asked if the consortium is set up to assist the city in communicating with others. Ms. Nikolic replied that one of the strategies of the consortium is determining how to have meaningful citizen engagement in communities that are experiencing change. Mr. Cohen added that there is a lot of data that can be used and making this available to public. Ms. Nikolic noted that a citizen engagement process is one of the steps in the process.

Deputy Mayor Eggen added that having a councilmember on this committee will allow the City input. He supported the motion.

Ms. Nikolic noted that the oversight committee meets quarterly and there is a two hour meeting every three months at the Puget Sound Regional Council in Seattle. She added that being a member would allow the City to have a seat on the Equity Network and Affordable Housing steering committees, which are normally attended by a staff member. Mr. Cohen noted that the staff has been attending the task force meetings for the last six months and will continue providing information to the Council.

A vote was taken on the motion to direct the staff to execute the Growing Transit Communities Consortium Agreement, which carried 7-0.

RECESS

At 9:04 p.m., Mayor McGlashan called for a five minute break. The meeting reconvened at 9:09 p.m. Councilmember Hall left the meeting at 9:08 p.m.

(b) Single-Use Plastic Bag Regulations Discussion

Ms. Underwood explained the reason for including this item on the agenda and asked for Council direction on whether this issue should be included for future Council consideration. There was consensus to dispense with the staff report.

Councilmember Salomon discussed Vision 2029 and stated that he is thinking the City should adopt an ordinance similar to those in Seattle and Bellingham. He felt the City should think globally and implement an ordinance.

Councilmember Roberts spoke in favor of a ban on single-use plastic bags and provided his rationale based on environmental impacts. He said the City should move towards utilizing reuseable bags and have the staff create an ordinance that mirrors the City of Seattle's.

Councilmember Winstead inquired about the Seattle legislation. Mr. Norris replied that the ordinance in Seattle was approved at the end of last year and goes into effect this year. Councilmember Winstead spoke against the proposal because she felt people should be allowed to make decisions on their own and because residents would pay a higher fee. Mayor McGlashan announced the City of Seattle regulations and stated that they go into effect in July.

Councilmember McConnell opposed the proposal and said the City is doing a good job utilizing plastic bags over and over again.

Deputy Mayor Eggen expressed skepticism that single-use bags are recycled at all and expressed concerns about the environmental impact of plastic bags. He felt the only way to keep plastics out of the environment is to stop producing it. He would like staff to determine if they do major damage to the environment and to provide the pros and cons of this issue.

Councilmember Roberts felt that the City staff are only general experts who provide the pros and cons by synthesizing reports to the best of their ability. He felt the Chamber of Commerce should be included and staff should research what was done in Seattle. He said this is clearly a policy decision that should also include an evaluation of business impacts.

MEETING EXTENSION

Councilmember Roberts moved to extend the meeting until 10:15 p.m. Councilmember Salomon seconded the motion, which carried 4-2, with Mayor McGlashan and Councilmember Winstead abstained.

Councilmember Roberts suggested the staff create proposed regulations similar to those adopted by the City of Seattle.

Deputy Mayor Eggen stated that he doesn't want the staff to apply for grants to do chemical research. He intended for the staff to research reports and prepare something for the Council. He questioned if the Council should proceed to develop an ordinance based on Council support. He said he would like to have some more information from the staff. Councilmember Winstead stated that the staff will research and this decision needs to be deliberated with input from the business community. Mayor McGlashan stated that he doesn't know where he stands, but might agree with an ordinance like those in Seattle and Bellingham. He agreed that the City hasn't done any outreach and suggested the staff bring forth responses to Council questions.

Councilmember Winstead stated that the City should implement a survey on the City's website. Mr. Norris noted that the staff would need direction to move this forward for additional research and to speak to the business community. Mayor McGlashan said that responses to any Council questions can be addressed at a study session. Councilmember Salomon suggested the staff bring forth a draft ordinance and individual Councilmembers can have their specific questions responded by the staff.

Ms. Underwood suggested that the staff add the question to the citizen survey in June.

Councilmember Roberts supported having a study session, having the staff respond to Council questions, and prepare questions for the citizen survey. Councilmember McConnell said she wouldn't support this item. She noted that the cost to move to paper only would cost businesses more. She said she doesn't feel this requires more information and each person should do what they need to do. She felt that behavior at homes needs to be changed. Mayor McGlashan stated that he needs more information and suggested a revisit with questions being answered.

Ms. Underwood clarified the request and said the staff would return with this item at a study session. Mr. Norris encouraged the Council to direct specific questions to the staff to be presented at a study session.

10. ADJOURNMENT

At 10:15 p.m., Mayor McGlashan declared the meeting adjourned.

Ronald F. Moore, Deputy City Clerk