

**CITY OF SHORELINE**  
**SHORELINE CITY COUNCIL**  
**SUMMARY MINUTES OF BUSINESS MEETING**

Monday, May 12, 2014  
7:00 p.m.

Council Chambers - Shoreline City Hall  
17500 Midvale Avenue North

PRESENT: Mayor Winstead, Deputy Mayor Eggen, Councilmembers McGlashan, Hall, McConnell, Salomon, and Roberts

ABSENT: None

1. CALL TO ORDER

At 7:00 p.m., the meeting was called to order by Mayor Winstead, who presided.

2. FLAG SALUTE/ROLL CALL

Mayor Winstead led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present.

a) Proclamation of Armed Services Day

Mayor Winstead read the proclamation, declaring May 17, 2014 Armed Services Day in the City of Shoreline. The proclamation was received by Rex Clark, WWII Veteran; Harriett Christenson, Nurse, Korean War; and Bill Ziebarth, Vietnam Veteran and Chairman of the Elks Lodge 1800, Shoreline, WA. They commented on the significant contributions our military personnel make in keeping our nation and the world safe. Members of the Elks Lodge 1800 were also present.

3. REPORT OF THE CITY MANAGER

Debbie Tarry, City Manager, provided reports and updates on various City meetings, projects and events.

4. COUNCIL REPORTS

Deputy Mayor Eggen reported attending a press conference where King County Executive Dow Constantine outlined a plan to address the reduction in Metro's transit service providing a solution to the failure of King County Proposition 1. The plan allows cities to buy back transit-service hours at full cost and purchase new transit routes. Councilmember Roberts asked if Executive Constantine provided information on costs. Deputy Mayor Eggen responded that he can get that information for Council and provide it at a later date.

**5. PUBLIC COMMENT**

Janet Prichard, Republic Services, Bothell resident, commented on the solid waste contract and asked Council to keep three things in mind when negotiating for a new contract: market rates, recycling rates, and performance expectations.

Tom McCormick, Shoreline, asked Council to imagine 500-600 cars driving on their street each day and then increase that to 4,000. He stated the Point Wells Subarea Plan calls for an increase to 4,000 cars and has a potential higher limit to 12,000. He commented that he does not oppose the Point Wells development but wants the scale of the project to be commensurate with the Richmond Beach area. He expressed concern that the City is selling Richmond Beach residents short, and that staff is holding hands with the developer to receive anticipated mitigation funding. He stated nothing requires the City to amend the Subarea Plan to increase the car limit over 4,000. He advocated for preserving the lifestyle currently experienced by Richmond Beach residents.

**6. APPROVAL OF THE AGENDA**

**Councilmember Hall requested removal of item 7c, Adoption of Ord. No. 685 amending the 2014 Budget for Uncompleted 2013 Capital and Operating Projects and Increasing Appropriations in the 2014 Budget, from the Consent Calendar and placing it as Action Item 8a.**

**The agenda was adopted by unanimous consent as modified.**

**7. CONSENT CALENDAR**

**Upon motion by Councilmember McGlashan, seconded by Deputy Mayor Eggen and unanimously carried, the following Consent Calendar items were approved:**

- a) Minutes of Business Meeting of April 14, 2014, Minutes of Business Meeting of April 21, 2014 and Minutes of Special Meeting of April 21, 2014
- b) Approval of expenses and payroll as of April 25 in the amount of \$1,869,310.84

**\*Payroll and Benefits:**

Payroll Period	Payment Date	EFT Numbers (EF)	Payroll Checks (PR)	Benefit Checks (AP)	Amount Paid
3/30/14-4/12/14	4/18/2014	55247-55441	13102-13120	56601-56608	\$575,326.45
					<u>\$575,326.45</u>

**\*Accounts Payable Claims:**

Expense Register Dated	Check Number (Begin)	Check Number (End)	Amount Paid
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4/16/2014	56528	56539	\$17,724.22
4/16/2014	56540	56565	\$72,394.37
4/16/2014	56566	56569	\$1,311.83
4/17/2014	56570	56584	\$780,765.48
4/17/2014	56585	56600	\$145,575.81
4/22/2014	56609	56609	\$9,147.54
4/22/2014	56610	56611	\$69,816.34
4/23/2014	56612	56612	\$34,774.75
4/23/2014	56613	56648	\$78,175.04
4/24/2014	56649	56667	\$84,299.01
			<u>\$1,293,984.39</u>

## 8. ACTION ITEMS

- a) Adoption of Ord. No. 685 Amending the 2014 Budget for Uncompleted 2013 Capital and Operating Projects and Increasing Appropriations in the 2014 Budget.

Robert Hartwig, Administrative Services Director, pointed out a correction to the Ordinance language and mentioned the third “whereas” was included to capture both carry over items and supplemental budget requests.

**Councilmember McGlashan moved adoption of Ordinance No. 685 amending the 2014 salary schedule for the communications program. The motion was seconded by Councilmember McConnell.**

Councilmember McGlashan stated his support for the Ordinance. Councilmember Hall commented on budget carryovers and supplemental budget requests, and stated that supplemental requests should not be scheduled on the Consent Calendar but rather go through the annual budget process, or be a separate ordinance. For this reason, he will not be supporting the Ordinance. Deputy Mayor Eggen stated it would be helpful to have an ordinance identifying carryovers and another ordinance for supplemental requests, and stated he will support the Ordinance. Councilmember Roberts stated it would be more efficient to have separate ordinances to distinguish between routine carryovers and new expenditures.

**The motion carried 6-1 with Councilmember Hall voting in opposition.**

- b) Adoption of Res. No. 357 - Growing Transit Communities Regional Compact

Rachael Markle, Planning & Community Development Director, reviewed the history, purpose, and goals of the Growing Transit Community (GTC) Strategy. She explained the GTC presents consensus approaches for developing thriving neighborhoods around high capacity transit areas, provides tools and resources to implement regional and local plans, and explained what signing the contract means. She concluded recommending Council adopt Resolution No. 357 authorizing the City to sign onto the GTC Regional Compact and to appoint two Councilmembers to serve on the PSRC Transit Oriented Development Advisory Board.

**Councilmember Roberts moved adoption of Resolution 357 - Growing Transit Communities Regional Compact. The motion was seconded by Councilmember Hall.**

Councilmember Roberts spoke to his motion supporting the compact and stated the importance of working with regional partners on transportation issues. Deputy Mayor Eggen served as the City's representative on the GTC Board and stated he worked with other Councilmembers to remove an unfunded double rate mandate requirement for affordable housing. He recommends that Council sign the Compact and asked staff what cities have already signed. Councilmember Hall offered his support for the Compact, and mentioned the social, economic, and environmental benefits of successful station areas. He stated that the Shoreline community is linked to the region through this plan and that the success of the region depends on having successful stations. Councilmember McGlashan remarked that the Compact also includes high capacity transit. Ms. Markle responded the names of participating cities will be provided to Council.

**The motion carried unanimously.**

Mayor Winstead asked Councilmembers to let her know if they are interested in serving as a PSRC Transit Oriented Development Advisory Boardmember.

- c) Motion to Authorize Councilmember Roberts to Support the Proposed Sound Cities Association's (PSCAA) Public Issues Committee Policy Position at the May 14, 2014 Public Issues Committee (PIC) Meeting

Scott MacColl, Intergovernmental Relations Program Manager, recounted that Councilmember Roberts represents Council on the PIC Committee and is asking for direction on how to vote on a draft Sound Cities Association's public policy position for the upcoming May 14, 2014 PIC meeting. He explained that PSCAA is a special-purpose regional government entity, serving King, Pierce, Snohomish and Kitsap Counties. He stated Shoreline's dues are \$28,229.00 and that PSCAA is proposing to increase dues for 2015 by \$.25 per capita, a 44% increase for Shoreline, and shared that PIC is proposing to oppose the rate increase. He concluded the report by stating staff's recommendation is to support the proposed PIC position, and support attaching any PSCAA rate increase to a tangible number such as the Implicit Price Deflator or the Consumer Price Index which are better measures of rate inflation. Councilmember Hall asked for PSCAA's current rate. Ms. Tarry responded that it is .56 cents.

**Councilmember McGlashan moved to authorize Councilmember Roberts to support the proposed Sound Cities Association's PIC policy position of opposing the rate increase by PSCAA at the next meeting. Council Member Hall seconded the motion.**

Councilmember McGlashan asked clarifying questions regarding the dues, commented about the insufficient response regarding the reasons for the increase, stated the increase is too high, and supports PIC's policy position. Councilmember Salomon asked about the background of the organization, and its ability to efficiently use tax dollars and achieve appointed goals. He stated his belief that asking for .25 cents per capita is not a lot, and they are charging dues in accordance with what they are tasked with accomplishing - providing clean air. He does not think the Council should take such a firm position, and stated he is not in support of the motion.

Mr. MacColl explained the dues requirement is a subjective position, and rates last rose in 2009 under a different scrutiny. He commented that PSCAA performs good work, like burn bans, and commented on a performance list provided by Executive Director Craig Kenworthy.

Councilmember Roberts read the amendment proposed by the City of Kirkland, stated he recommends that the City of Shoreline propose a similar amendment, and requested that the City send a letter to PSCAA reflecting Councilmembers' concerns. Councilmember Hall commented that PSCAA is a good agency pursuing a good goal, and maintained that air quality is important but believes a 45% increase is too large. He stated his support for Snohomish County's response, recommended a simple policy statement, commented on attaching the increase to the CPI, and stated he will be supporting PIC's position. Deputy Mayor Eggen asked if Mr. Kenworthy provided an explanation of why PSCAA needs this amount of money at this time, and stated he does not have enough information to move forward with the increase.

Ms. Tarry explained that Mr. Kenworthy's explanation focused on work PSCAA did to get Pierce County in compliance with particulate matter standards, and replenishing those funds. She stated he also expressed concern about changes in standards for smog and ozone related pollutions which may result in compliance issues for King and Snohomish Counties, and the potential loss of federal transportation dollars.

Councilmember McConnell commented that 45% is a huge increase, recommended that Councilmembers Roberts ask PSCAA to come back with a more transparent proposal, and stated she supports PIC's policy position. Mayor Winstead stated she also supports PIC's policy position.

**The motion carried 6-1 with Councilmember Salomon voting in opposition.**

Mayor Winstead called for recess at 8:05 p.m. Mayor Winstead reconvened the meeting at 8:10 p.m.

9. STUDY ITEMS

a) Discussion of Concurrency and Impact Fees

Ms. Tarry introduced Alicia McIntire, Senior Transportation Manager, Julie Ainsworth-Taylor, Assistant City Attorney, and Randy Young, Henderson, Young and Associates, to provide the staff report. Mr. Young provided an overview on the proposed Concurrency Ordinance 689, and Impact Fees Ordinance 690. He recalled Council's adoption of the Transportation Master Plan in 2011 which included direction to update concurrency methodology and to consider adopting impact fees. He explained that concurrency methodology is required by statute and defined concurrency as the comparison of existing and planned capacity to trips resulting from growth. He commented on level of service standards and the anticipated growth of 5,000 new housing units and 5,000 new jobs in Shoreline by 2030. He reviewed the objectives of the Concurrency Ordinance and provided justification to change concurrency methodology.

Mr. Young explained the impact fee mitigation and reviewed existing and proposed mitigation methodologies. He commented on the Growth Management Act (GMA), demonstrated the Trip Generation Calculator, and identified projects that can accommodate growth. He explained that impact fees are a way to correct traffic problems that occur with growth without cost to taxpayers. He reviewed rules regulating GMA impact fees, recommended a 97% fee, provided a list of adjustments of costs per trip, fees per use, and reviewed a list of exemptions/reductions. He recommended delayed implementation to allow current projects to be completed without incurring new fees. He shared experiences typically heard from cities with impact fees and offered alternatives to mitigation.

Mr. Young stated staff is scheduled to return on June 2, 2014 for additional discussion and on July 21, 2014 for adoption of Ordinance 689 and 690.

Councilmembers discussed change of use scenarios, and the potential to apply fees that would make it financially impossible to proceed with a project; and asked for clarification that impact fees are charged regardless of where the development takes place, and that collected fees will be used for road projects in locations different from the development site. Questions were asked about the timing of switching to a different impact fee program, the inclusion on 145th Street, how developers are charged when new cars are added to the system, and about amending the project list to adjust fees. Concern was expressed over the impact fee being charged to restaurants. It was asked if certain uses can be exempt, and if an interlocal agreement for reciprocal impact fees can be executed with adjacent communities. Ms. McIntire explained the proposed ordinance allows for a reduction for previous use if the building is vacant for more than 12 months. Mr. Young commented that the impact fee occurs for change of use on broad category changes, and affirmed that impact fees will support road improvements at all locations impacted by growth. He explained that the 145<sup>th</sup> Street project would be added to the project list, that the cost per trip would increase, and added that project lists and impact fees adjust with every update to the Transportation Master Plan, Comprehensive Plan, or with increases in level of service. Mr. Young advised that all proportional impacts must be calculated and that all land use categories have to be treated equally. He stated fee implementation should not be used for economic development purposes, commented on SEPA, and added that reciprocal impact fees can be unequal and in addition to the City's regular impact fees.

Councilmembers discussed quantifying trips that do not begin or end in Shoreline to ensure developers are not charged for growth they are not initiating and required to mitigate; asked if the Light Rail Station Area rezone was taken into consideration; inquired how the proposed Concurrency and Impact Fees Ordinances affect Points Wells; requested clarification if the City could exempt commercial development and apply impact fees only to residential projects; and remarked on low income housing exemptions at 50% of Area Median Income (AMI). Ms. McIntire explained that Light Rail's growth has been accounted for in the Transportation Master Plan. Mr. Young remarked that the ordinances apply within the City of Shoreline's boundaries and has no effect on Point Wells, and that the exemption is allowed only for low income housing. Mr. Young also remarked that state statutes now place the AMI key threshold at 80%.

Councilmember Hall commented that he would like to further discuss the two exemptions presented in the staff report, low incoming housing and the deferral process. Mayor Winstead requested that these items return for discussion at the June 2, 2014 City Council Meeting.

b) Discussion of Council Goals

John Norris, Assistant City Manager, explained that 2014-2016 Council Goals were discussed at the Strategic Planning Retreat on April 11 and 12, 2014. He pointed out that there is a continued focus on goals that address Vision 2029, and sustainable neighborhoods, environment, and services. He reviewed the Council's major goals, goal action steps, and explained the item is being brought back for Council adoption on May 19, 2014. A discussion ensued regarding the progress indicators. Mr. Norris stated that as goals are being implemented, indicators will be updated, added, and eliminated as appropriate.

At 9:23 p.m., Mayor Winstead declared the meeting adjourned.

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Jessica Simulcik Smith, City Clerk