

**CITY OF SHORELINE**  
**SHORELINE CITY COUNCIL**  
**SUMMARY MINUTES OF BUSINESS MEETING**

Monday, May 19, 2014  
7:00 p.m.

Council Chambers - Shoreline City Hall  
17500 Midvale Avenue North

PRESENT: Mayor Winstead, Deputy Mayor Eggen, Councilmembers McGlashan, Hall, McConnell, Salomon, and Roberts

ABSENT: None

1. CALL TO ORDER

At 7:03 p.m., the meeting was called to order by Mayor Winstead, who presided.

2. FLAG SALUTE/ROLL CALL

Mayor Winstead led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present.

3. REPORT OF CITY MANAGER

Debbie Tarry, City Manager, reviewed language that staff is recommending be added to the Urban Forest Strategic Plan, agenda item 7d. Ms. Tarry provided reports and updates on various City meetings, projects and events.

4. COUNCIL REPORTS

Councilmember Roberts reported attending the Sound Cities Association's Public Issues Committee Meeting and stated the position opposing the rate increase proposed by the Puget Sound Clean Air Agency was adopted. He reported that estimates for purchasing Metro Service hours were presented by Metro Transit representatives at the Pre-PIC meeting, and stated details still need to be worked out.

Deputy Mayor Eggen reported attending the Sound Cities Association Financial Committee meeting and the King County Metropolitan Solid Waste Management Advisory Committee Meeting, and stated both agencies anticipate increasing rates by 5% to meet rising inflation and cost.

Mayor Winstead announced the formation of a joint assumption transition subcommittee of two City Councilmembers and two Ronald Wastewater District Boardmembers. Councilmembers McConnell and Roberts have been appointed to serve on the Committee.

5. PUBLIC COMMENT

Diane Pottinger, General Manager, North City Water District, commented on the Utility Unification and Efficiency Study (UU&ES), and noted it is unclear why the City desires to go into the water and sewer utility business. She questioned the addition of a fifth assumption to the study, and the status of the SPU acquisition, and commented on utility, sewer, City overhead, water and general capital fund assumptions and costs. She requested that Council postpone adoption of the UU&ES and asked that staff and consultants review her comments as well as comments from the public.

Ginny Scantlebury, Shoreline, asked Council to think about their pending decision to assume the Ronald Wastewater District (RWD) and commented that citizens continue to express a desire for a vote. She remarked on the disposition of the law suit, the length of the study, RWD efficiencies, a potential for rate increases, and commented that a vote is needed on this matter.

Alvin Rutledge commented that he would like to see more community events that get new residents involved. He recommended continuing the parade at Celebrate Shoreline.

Tom Mailhot, Save Richmond Beach, commented on the Point Wells Traffic Corridor Study and the effects of the project. He reviewed a list of questions and stated that all needed mitigation cannot be anticipated. He expressed the need to see the results of the study prior to identifying mitigations.

Lance Young, Shoreline, Interurban Trail Tree Society, commented on his proposed recommendation to the Vegetation Management Section on the Seattle City Light Franchise Agreement to provide clearer guidelines for replacement trees.

Tom Jamieson, Shoreline, commented on the UU&ES, provided a history of decisions voted on by the people of Shoreline, and questioned why Council does not want a vote on the Ronald Wastewater Assumption.

John Demuri, Shoreline, stated he commented about earthquakes at a previous City Council Meeting. He read information about seduction type earthquakes and asked if there is liquefaction at the Point Wells area. He left reports for Council's review.

Tom McCormick, Richmond Beach, commented on an email he sent the City requesting release of the Transportation Corridor Study (TCS) to allow residents the opportunity to scrutinize the document and provide input. He commented that the developer and staff are conducting a peer review of the study and believes citizens should be able to do the same. He recalled the history of Point Wells legislation and commented on extension requests.

Ms. Tarry commented on the release of the TCS and stated the City is currently reviewing the traffic impact analyses developed by BSRE that model traffic behavior. She explained there are questions regarding the assumptions made developing the model, and anticipates this process taking another two weeks. She agreed with the speakers regarding the mitigation issues. Ms. Tarry stated the peer review process provides an opportunity to clarify differences, better

understand assumptions, and resolve engineering technical issues that will enable the staff to explain the information and correctly respond to the public. She stated the City is in the process of responding to the public record requests, and commented that the UU&ES is on the agenda for discussion this evening. She stated that she responded to Ms. Pottinger's questions, and recalled that the North City Water District was invited to participate in the study but declined.

6. APPROVAL OF THE AGENDA

**The agenda was adopted by unanimous consent.**

7. CONSENT CALENDAR

**Councilmember Salomon requested that Adoption of the Urban Forest Strategic Plan, item 7d, be removed from the Consent Calendar and placed as Action Item 8a. Upon motion by Councilmember Salomon, seconded by Councilmember McGlashan and unanimously carried, the following Consent Calendar items were approved as amended:**

- a) Correction to Approved April 7, 2014 Business Meeting Minutes  
Minutes of Business Meeting of April 28, 2014
- b) Adoption of Council Goals
- c) Authorize the City Manager to Execute a Contract with Doolittle Construction, LLC  
for 2014 BST Project
- d) Moved to item Action Item 8a.**
- e) Authorize the City Manager to Approve a Contract with OTAK, Inc. for the 145<sup>th</sup>  
Street Station Subarea Plan

8. ACTION ITEMS

- a) Adoption of Urban Forest Strategic Plan

**Councilmember Salomon moved adoption of the plan without the amendments received today.** Councilmember Roberts raised a point of order and asked for a motion to adopt the plan and then have Councilmember Salomon offer an amendment motion to remove the language.

**Councilmember McGlashan moved adoption of the Urban Forest Strategic Plan. The motion was seconded by Councilmember McConnell.**

Dick Deal, Parks, Recreation and Cultural Services Director, commented on the language reviewed in the City Manager's Report and stated that it strengthens the document, does not change the intent, and provides further guidance for tree planting.

**Councilmember Salomon moved to remove the proposed language received today “views”, and "and recognize that listed species may not be appropriate in some circumstances (for example, where they interfere with infrastructure and views)". The motion was seconded by Deputy Mayor Eggen.**

Councilmember McGlashan stated he will not be supporting the amendment and recognizes the listed tree species may not be appropriate in some circumstances, for example, when they interfere with infrastructure and views. Councilmember Hall commented that the language does not change the regulatory requirements, communicated the challenge of introducing new information at the last minute, and stated he will be supporting the amendment. Councilmember Roberts questioned the affect of adding the recommend language, specifically the word “views”, and asked who selects the trees to put in a right-of-way. Mr. Deal explained adding the word “views” to the plan formalizes the replacement process and commented on the process which takes into consideration the width of the right-of-way. Deputy Mayor Eggen expressed concern about evaluating last minute changes and commented on the value in taking time when making legislative decisions.

**Councilmember Salomon withdrew his motion to amend the main motion.**

**Deputy Mayor Eggen moved to postpone the item to the June 2, 2014 Council Meeting. Councilmember McConnell seconded the motion. The motion failed 3-4 with Deputy Mayor Eggen, and Councilmembers McConnell and Salomon voting in favor; and Mayor Winstead and Councilmembers McGlashan, Hall, and Roberts in opposition.**

**Councilmember Salomon moved to remove the proposed language received today “views, and recognize that listed species may not be appropriate in some circumstances (for example, where they interfere with infrastructure and views)”. Councilmember Hall seconded the motion. The motion failed 3-4 with Councilmembers Hall, Salomon, and Roberts voting in favor; and Mayor Winstead, Deputy Mayor Eggen, and Councilmembers McGlashan and McConnell voting in opposition.**

**A vote was taken on the main motion to adopt the Urban Strategic Plan. The main motion to adopt the Urban Forest Strategic Plan with the recommended language was unanimously approved.**

- b) Adoption of Ordinance No. 686 Extending the Seattle City Light Franchise Agreement

John Norris, Assistant City Manager, recalled the May 5, 2014 presentation regarding adoption of Ordinance No. 686 Extending the Seattle City Light Franchise Agreement. He explained, at City Council’s direction, additional language was negotiated in the Vegetation Management Clearance Distances Section 6.9.4, and that language was added acknowledging that currently established and replacement trees are subject to clearance distances. He stated that the Seattle City Light’s standard D9-80 has been attached to the franchise, and reviewed the Shoreline Municipal Code Franchise Consideration requirements.

**Councilmember McGlashan moved adoption of Ordinance 686. Councilmember McConnell seconded the motion.**

Councilmember McGlashan stated his support for the motion and expressed appreciation for the work completed by everyone involved in the process. Councilmember Hall asked for clarification on the franchise signing process. Mr. Norris stated typically the other party accepts the franchise after City Council authorization.

**The motion was unanimously approved.**

- c) Acceptance of the Utility Unification and Efficiency Study and Authorizing Notices of Intent for Assumption of Ronald Wastewater District in Accordance with the 2002 Interlocal Operating Agreement

Councilmember Roberts commented on the public comments received this evening from North City Water District and asked how long will it take staff to respond to the comments. Councilmember McConnell expressed her desire to proceed with the staff report and the adoption of the study. Councilmember McGlashan stated his preference to have staff respond to public comments prior to proceeding with the discussion.

**Councilmember Hall moved Acceptance of the Utility Unification and Efficiency Study and Authorizing Notices of Intent for Assumption of Ronald Wastewater District in Accordance with the 2002 Interlocal Operating Agreement.**

Councilmember Hall spoke to the motion and stated he understands that the North City Water District (NCWD) does not support the Utility Unification & Efficiency Study (UU&ES); however, the City Council needs to move forward with the City's business. He commented that the UU&ES is a study and not a decision, and explained that dialogue regarding the study will continue. Deputy Mayor Eggen commented that the UU&ES will form future decisions, asked if staff is able to speak to the comments, and inquired as to impending deadlines. Ms. Tarry responded that the Letter of Intent needs to be filed within 180 of December 9, 2013, and therefore Council needs to act by June 2, 2014. She stated that previous questions presented by Ms. Pottinger have not impacted the data and conclusions in the report, and that after skimming the letter provided tonight, stated the comments do not affect the outcome of the study. She recalled that NCWD was invited to participate in the study and declined.

Mayor Winstead affirmed that staff will continue to work with Ms. Pottinger and address her concerns. Councilmember Roberts commented on the scope of the study. Mr. Relph responded that it is an overview and broad based study.

Mark Relph, Public Works Director, introduced Gail Tabone, EES Consulting, and stated that tonight's report focuses on the changes since the April 21, 2014 Draft Report presentation. Ms. Tabone presented the objectives of the final study, an overview of options, a list of direct saving to the utility, responded to questions from Ronald Wastewater District and NCWD, and highlighted the benefits to other city departments.

Deputy Mayor Eggen asked questions regarding administrative services and employees costs. Ms. Tabone responded the employee costs would be charged to the appropriate department. Councilmember Roberts asked if there are scenarios where the City's cost will increase as a result of the assumptions, such as the use of the City Attorney, and asked about the potential for rate increases or additional cost to ratepayers and the City resulting from the mergers. Mr. Relph responded that the intent is to evenly distribute costs and he does not anticipate an additional increase in the general fund, but rather a demonstrated savings to Surface Water Utilities. He stated the study reveals a strong opportunity for savings for ratepayers and city functions.

Councilmember Hall commented that his RWD bills have nearly doubled in the last 10 years and asked if there is a limit to how fast or how high a utility can raise its rates. Mr. Relph responded that he is not aware of a limit, and Ms. Tarry added that excess fund balance and fund reserve are not permitted. Ms. Tabone concurred that there are no legal requirements to raising rates but utilities must cover their costs. Councilmember Hall recounted the past two election cycles and commented that the public elected RWD candidates that support the merger.

Councilmember McConnell commented on being visible and accountable to Shoreline citizens and stated she is comfortable that the public wants the City Council to move forward on this issue. Deputy Mayor Eggen commented on the special purpose districts formed by cities as presented in Ms. Pottinger's comments, noted that they are all out of state, and asked if staff is aware of municipalities moving to special purpose districts. Both Mr. Relph and Ms. Tabone stated they were not aware of municipalities moving to form special purpose districts.

**The motion was unanimously approved.**

Mayor Winstead complimented the staff on the hard work involved in the preparation of the study.

## 9. STUDY ITEMS

### a) Introduction to 185th Street Station Subarea DEIS

Miranda Redinger, Senior Planner, and Mandy Roberts, Otak, provided the staff report. Ms. Roberts reviewed the project timeline, and presented the Draft Environmental Impact Statement (DEIS) Process scheduled for publication on May 30, 2014; the final EIS and Subarea Plan Adoption process; DEIS Content and Highlights; Related Alternatives, and DEIS Topics for Analysis. She stated the next step in the process includes selecting a preferred alternative and preparing a planned action ordinance and final EIS. She anticipates the City Council's preferred alternative and further analysis taking place in July or early August, the final EIS to be completed in October, and ready for City Council review and adoption in November/December.

Ms. Roberts commented on the volume of public input and explained the public review period for the DEIS is scheduled for May 30 through July 10, 2014, culminating with the Planning Commission's Public Hearing on July 10, 2014. She reviewed Alternate 1 which has no proposed zoning changes; Alternative 2 supporting some growth; and Alternative 3 which supports substantial growth to the substation area. She explained that Alternatives 2 & 3 require

zoning changes. Ms. Redinger presented mitigation measures and commented on housing affordability and choices, green buildings, mix use options, zoning, utilizing incentive versus mandates, and stated staff will be looking for direction from the City Council. Ms. Roberts recommends advocating for state and federal funding for infrastructure improvements, and commented on increasing pedestrian and bicycle accessibility on 185<sup>th</sup> Street to the light rail station.

Councilmembers commended staff on the work completed and expressed appreciation for public and community participation; reflected on the importance of this project; commented on the value of seeing the full build out scenario; and shared that the growth rate of 2.5% per year over sixty-one years does not make the growth so scary. Councilmembers questioned how staff arrived at the growth scenario numbers; asked about the future use of school properties; inquired on the level of difficulty to reconfigure the street grids and sidewalks; and questioned cottage housing zoning. It was pointed out that cottage housing is not appropriate in a station area zoned under 12 units per acre; and preference was shown for using land more efficiently supporting multi-story developments. Councilmembers also remarked on Alternative 3, expressed interest in seeing more height and density off Interstate 5, and commented on only receiving four scoping comments. Ms. Roberts explained that growth scenario numbers were calculated based on existing zoning and proposed zoning at full capacity, and that the up-zoning land maximum build ability was used. She also reviewed proposed school use recommendations, stated that the proposed zoning map has been vetted with the public, and emphasized that good transitions are buffered with a R-18 zone. Ms. Redinger stated the reconfiguration of the street grid can be addressed in the capital project process or as redevelopment occurs, and commented that staff has received several comments requesting up-zoning.

Ms. Redinger announced walking tours for 185<sup>th</sup> are scheduled for the second Friday in the months of June, July, August and September from 2:00-4:00 p.m.; and for 145<sup>th</sup> they are scheduled for the fourth Friday in the months of June, July, August and September from 2:00-4:00 p.m.

#### 10. ADJOURNMENT

At 9:34 p.m., Mayor Winstead declared the meeting adjourned.

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Jessica Simulcik Smith, City Clerk