

CITY OF SHORELINE
SHORELINE CITY COUNCIL
SUMMARY MINUTES OF BUSINESS MEETING

Monday, March 30, 2015
7:00 p.m.

Council Chambers - Shoreline City Hall
17500 Midvale Avenue North

PRESENT: Mayor Winstead, Deputy Mayor Eggen, Councilmembers McGlashan, Hall, McConnell, Salomon, and Roberts

ABSENT: None

1. CALL TO ORDER

At 7:00 p.m., the meeting was called to order by Mayor Winstead, who presided.

2. FLAG SALUTE/ROLL CALL

Mayor Winstead led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present.

Councilmember Roberts read a proclamation declaring March 31, 2015 Cesar Chavez Day in the City of Shoreline. Fred Wong, Executive Director Shoreline-Lake Forest Park Arts Council; Kelly Lie, Shoreline-Lake Forest Park Arts Council; Jeanette Sanchez, UW Bothell, Mirror Stage; and Angie Bolton, Mirror Stage, dance and theater professional, accepted the proclamation. Ms. Sanchez shared that while working with high school students on a short political play she learned the quote, “in non-violence there is never defeat”, spoken by Mr. Chavez. She shared how the students are embracing this adage and informing other students about the contributions of Cesar Chavez and thanked Council for honoring him. Ms. Lie invited Council and the community to attend the *Telling Stories: A family Celebration of Cesar Chavez* event on Saturday, April 4, 2015 at 7:00 p.m. at the Shorecrest Performing Art Center.

3. REPORT OF CITY MANAGER

John Norris, Assistant City Manager, provided reports and updates on various City meetings, projects and events.

4. COUNCIL REPORTS

Councilmember Hall reported that the Association of Washington Cities’ Legislative Board is working on legislative issues in Olympia and stated that a Special Board Meeting is scheduled on Wednesday to discuss revenue funding packages to support cities.

Councilmember Salomon reported attending a Regional Law, Safety and Justice Committee meeting and hearing about a Restorative Justice Program to help decrease re-offense rates, and seeing a presentation by Sue Rahr, Washington State Criminal Justice Training Commission, on Compassionate Policing and changing the culture of officer training from a “military” style to a community relations led program.

5. PUBLIC COMMENT

Tom McCormick, Shoreline resident, commented on the Annual Traffic Report and pointed out the intersection at 3rd Avenue NW and Richmond Beach Road has the most collisions in the City. He expressed concern over the addition of 10,000 vehicles to the intersection that will be generated by the Point Wells Development, and asked Council what the collision rate will be with the addition of these vehicles. He spoke about the 2013 and 2014 traffic volume analyses on Richmond Beach Road between 3rd and 8th Avenues, and stated that a road diet applied to Richmond Beach Road will result in exceeding traffic volume capacity.

Cheryl Roberts, President of Shoreline Community College, announced that the College is *Celebrating 50th Years of Great*, and shared that full tuition scholarships are available to Shoreline and Lake Forest Park High School Seniors.

Karen Easterly-Behrens, Shoreline resident, thanked Council for the Cesar Chavez proclamation and spoke about his stance on non-violent demonstration in an attempt to be heard. She commented on the Council’s 5:45 p.m. Special Meeting agenda item to discuss the public disclosure process and acknowledged Council’s attempt for transparency in conducting City business. She expressed sadness and embarrassment that Councilmembers are not paying attention to people providing public comment and suggested Council change their non-didactic approach to the meeting. She stated she believes the community has lost trust in Council’s leadership and they feel unrepresented.

John Behrens, Shoreline resident, shared a story about his neighbor being forced to move because her home was determined uninhabitable. He talked about properties being purchased and turned into rental units, and stated they are not maintained by the owners. He questioned what will happen to the rezoned homes from now until the actual development and infrastructure are built. He requested that Council be careful about the rezone plans and questioned what the hurry is.

Janet Way, Shoreline Preservation Society, spoke about the Special Meeting regarding public disclosure and public records, and noted that the agenda item reads Council Operations. She stated the topic should have been discussed at a Council business meeting and recorded. She said it is the public’s right to know what is being discussed among Councilmembers and important topics should be discussed at a regular meeting. She commented on Council’s Goal regarding public safety and public housing and recommended that Council focus on how many houses in the City need attention. She asked how blighted houses will be handled.

Wendy DiPeso, Shoreline resident, commented on the house on 32nd Avenue that caught fire during a remodel and explained that the house is not in violation of the Code because it is properly boarded up, but stated she still feels it adversely affects property values on that street.

She expressed concern about the time it takes for developers to accumulate properties, worries that properties will not be maintained, and said a large rezone opens up the community to harvesting by developers. She stated the community is not against Sound Transit or change, and asked for Council's help to maintain the community over the next 10 to 15 years.

Elaine Phelps, Shoreline resident, read an email she sent to the president of Futurewise and stated that it also applies to Councilmembers who voted in favor of 185th Street Station Subarea Rezone. She read that she was shocked by their position and talked about the destruction of natural areas.

Tom Jaimeson, Shoreline resident, commented that a lot of Shoreline residents have concerns about a number of issues in the City, shared that he believes in law and order and that he respects Council rules. He acknowledged Mayor Winstead's duty to maintain order in the Chamber and applauded her for doing a good job of presiding over the meetings.

Councilmember Hall asked about the total land mass of the 185th Street Station Subarea. Mr. Norris responded that he will provide that information to Council.

Deputy Mayor Eggen commented that blight is a real concern and should be discussed in the future. Mr. Norris explained that a code enforcement program proposal to address blight will be submitted to Council for review and approval. He then discussed current code enforcement regulations.

6. APPROVAL OF THE AGENDA

The agenda was adopted by unanimous consent.

7. CONSENT CALENDAR

Upon motion by Councilmember Hall, seconded by Councilmember McGlashan and unanimously carried, the following Consent Calendar items were approved:

- (a) **Minutes of Business Meeting of February 9, 2015**

8. STUDY ITEMS

- (a) Discussion of Ordinance No. 710 Granting a Non-Exclusive Franchise to Astound Broadband, LLC to Operate a Telecommunications Fiber Optic System Within City Rights-of-Way

Alex Herzog, Management Analyst, provided background on the non-exclusive Franchise to Astound Broadband to operate a telecommunication system within the city's rights-of way. He reviewed the services they will be providing, potential connection routes to existing cell towers, and the terms of the Franchise.

Deputy Mayor Eggen shared he believes that the company will provide specialized telecommunication services and sees the Franchise as a positive step for bringing information technology businesses to Shoreline.

(b) Discussion of Incarceration Alternatives and District Court Update

Mr. Herzog introduced Judge Donna Tucker and Shoreline Prosecutor Sarah Roberts. He provided background on court services and reviewed jail sentencing options and statistics. He pointed out the budget shortfall and increasing challenges for King County Jail. He explained that a King County Jail Population Management Workgroup has been formed to develop a plan to address these issues. He presented the following alternatives to jail sentencing: community center for alternative programs, community work programs, consumer awareness classes, driving under the influence victims panel, electronic home monitoring, restitution, treatment programs (for alcohol, drug use, domestic violence, mental health issues), and work release programs. He then presented costs associated with the alternatives. He reviewed judiciary tools as regional Mental Health Court, regional Veteran's Court, and screening processes.

Councilmember McGlashan asked about Mental Health Court and if offenders have to already be diagnosed to participate. Councilmember Salomon said it is his experience that they have to already have a diagnosis. Ms. Roberts added that it is her understanding that the diagnosis needs to come before the referral to Mental Health Court.

Judge Tucker talked about cases handled by the District Court, software used to track cases, the request for proposal for a new integrated case management software system, E-mitigation, and King County dispute resolution.

Councilmember Roberts pointed out the increase in home detention in 2013 and 2014. He asked how the program is working, if people were violating their terms, and if more people could be eligible for this program in an attempt to keep families together. Ms. Roberts responded that electronic monitoring has worked well and that the agency works in close contact with her office and contacts her immediately if someone violates their arrest conditions. She stated more non-violent offenders could be eligible for the program, and explained that she makes the first assessment and then makes a recommendation to the judge.

Councilmember Salomon discussed the importance of accountability when people break the law and shared that he sees the same people in and out of court and jail with no rehabilitation. He commented that the United States has one of the highest per capita incarceration rates in the world and stated that it should be addressed. He explained that the King County region is a leader in using alternative courts, and commented on the low number of veteran participants and the challenges of Veteran's Court. He shared that he is interested in seeing restorative justice added as an alternative to the court system.

Judge Tucker responded that King County prosecutors, Superior and District courts and jails have a number of programs looking into these issues. She provided the examples of the Law Enforcement Assisted Diversion (LEAD) Program, implemented by the City of Seattle, that takes addicts to a detox center instead of jail and finds services that deal with the addiction issues; and the Familiar Faces Initiative which works with individuals booked more than four

times who have addiction and mental health issues. She stated that King County is looking into ways to deal with these individuals other than placement in King County jails, and that she is attempting to secure grant funding to help expand mental health court and capacity and address substance abuse issues.

Councilmember Salomon maintained that treatment is not always affective and stated there is a need to move towards different types of treatment programs and dispute resolution.

(c) Discussion of the Annual Traffic Report

Kendra Dedinsky, City Traffic Engineer, reviewed the objectives of the annual traffic report, collision data, and circumstances contributing to collisions. She presented mitigation strategies are components of engineering, enforcement and education. She pointed out high collision locations for intersections, and pedestrian and bike collisions and explained corresponding mitigation strategies. She reviewed action steps to be implemented in 2015 and highlighted 2014 traffic action step implementations.

Councilmembers asked if the no right turn located at 3rd Ave NW and Richmond Beach Road contributed to the increase in accidents and questioned the removal of a sign at 185th and Fremont. They discussed the contradicting speed limit signs on the S curve on Richmond Beach Road and how the increase in traffic from the Point Wells Development will be handled without causing delays. They suggested a traffic sign at 185th Street as you make a right turn to 8th Avenue. Ms. Dedinsky responded that the accidents at the highest collision area were due to left and not right turns, and stated that the Road can safely handle more traffic. She explained the sign at 185th was removed as a result of distance review, that the warning sign on the S curve resulted from conventional sign placement and stated she would like to study that corridor for speed limits. She stated the protected phase change at the intersection 3rd Avenue NW and Richmond Beach Road will help reduce collisions and address traffic increases.

A discussion ensued regarding increases to traffic, traffic delays and traffic bays. Councilmembers asked staff to develop a video presentation to illustrate traffic mitigation scenarios. They asked who determines traffic signage for exiting businesses and about the road diet implemented on 15th Avenue NE. They affirmed that the City can make exceptions to federal road standards and apply City standards to address specific traffic areas. Ms. Dedinsky responded the City can work with business owners to address traffic control issues and noted that accidents have decreased at 15th Avenue NE since implementation of the road diet.

Police Captain Konoske reviewed traffic enforcement data results, complaints, and traffic injuries/fatalities. He stated it appears traffic complaints have increased by 125% but pointed out the increase is a result of implementing measures to more accurately track the complaints. He talked about traffic education/safety tools and community outreach. He explained the plan to work with Engineering to support strategic data led traffic enforcement. Ms. Dedinsky reviewed speed limit results and noted the decrease from 2014 to 2013.

Councilmembers made observations regarding the speed differential map and asked questions about the Traffic Speed Study and how speed limits are determined. They commented on the

correlation between speed and the size of the road and the need to review other solutions to ensure safety for vehicles, bicycles and pedestrians. They asked for updates on how past traffic calming measures are working and it was stated that any accident fatality is unacceptable. They asked if there is traffic data for 145th Street since it is not part of the City and suggested that it would probably be the highest collision area. They commended staff for impaired driving being at an all-time low and asked what contributed to the decrease.

Ms. Dedinsky explained the factors involved in setting speed limits, including examining upping speed limit where roads are safe and lowering them where they are not. She explained that the City works with the City of Seattle and King County to collect data for the 145th Street Corridor and that it is currently being analyzed as a part of the Corridor Study. Captain Konoske responded that the decline in impaired drivers can be directly attributed to hiring officers that specialize in DUI enforcement.

9. EXECUTIVE SESSION

At 9:20 p.m., Mayor Winstead announced a recess into an Executive Session for a period of 30 minutes as authorized by RCW 42.30.110(1)(i) to discuss potential litigation to which the City is likely to become a party. City staff attending the Executive Session included: John Norris, Assistant City Manager; Mark Relph, Public Works Director; Kendra Dedinsky, Traffic Engineer; and Margaret King, City Attorney. At 9:50 p.m. Mayor Winstead emerged to announce a 10 minute extension to the Executive Session. At 10:00 p.m., the Executive Session was over.

10. ADJOURNMENT

At 10:00 p.m., Mayor Winstead declared the meeting adjourned.

Jessica Simulcik Smith, City Clerk