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## **CITY OF SHORELINE**

### SHORELINE CITY COUNCIL SUMMARY MINUTES OF BUSINESS MEETING

Monday, August 10, 2015 7:00 p.m. Council Chambers - Shoreline City Hall 17500 Midvale Avenue North

- <u>PRESENT</u>: Mayor Winstead, Deputy Mayor Eggen, Councilmembers McGlashan, Hall, McConnell, Salomon, and Roberts
- ABSENT: None
- 1. CALL TO ORDER

At 7:00 p.m., the meeting was called to order by Mayor Winstead, who presided.

2. FLAG SALUTE/ROLL CALL

Mayor Winstead led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present.

(a) Proclamation of Celebrate Shoreline

Mayor Winstead, accompanied by City Councilmembers, read a proclamation declaring August 6, through 16, 2015 as a time to Celebrate Shoreline.

3. REPORT OF CITY MANAGER

Debbie Tarry, City Manager, provided reports and updates on various City meetings, projects and events.

4. COUNCIL REPORTS

Mayor Winstead reported that she, along with Deputy Mayor Eggen and Councilmember Roberts, attended a Sound Cities Association networking breakfast. She said that Senator Patty Murray was the special guest speaker and shared that she enjoyed networking with elected officials from other cities.

Deputy Mayor Eggen reported that he and Senator Patty Murray attended the Operation WelcomeOneHome Rally in Seattle to support ending veterans' homelessness by December 31, 2015.

Councilmember McConnell said that she and Deputy Mayor Eggen are Co-chairs for the SeaShore Transportation Forum. She reported attended a meeting regarding tolling on Interstate

405. She explained that the goal of HOV lanes is to move traffic at 45 mph and said tolling will improve traffic flow. She reported attending a combined regional planning committee meeting and announced they are hosting a Transportation Planning Symposium on October 9, 2015.

#### 5. PUBLIC COMMENT

Lynn Cheeney, Director of North City Jazz Walk, announced the Jazz Walk scheduled for Tuesday, August 11, 2015 and thanked the Council and City Staff for making the event possible.

Tom Jamieson, Shoreline resident, commented that he has opposed the Aurora Square Community Renewal since 2012 and said it is a violation of personal property rights. He spoke in opposition of Ordinance 705 Planned Action and said it is not consistent with the Comprehensive Plan and the Transportation Master Plan. He added that the adoption of the Ordinance violates the Growth Management Act. He said Westminster Way is still a truck route and the Growth Management Acts directs that the Comprehensive Plan and the Transportation Master Plan be amended prior to any city action.

Janet Way, Shoreline Preservation Society, expressed concern about the transportation element of the CRA Planned Action and the proposal for a regional stormwater detention facility at the Shoreline Community College parking lot. She said a detention facility has not been fully studied and she does not understand how it can be adopted in the Planned Action Ordinance. She said she assumes it will preclude public comments at the time stormwater proposals are presented. She said there are a lot of stormwater issues that need to be remedied, and commented on Boeing Creek being a salmon habitat, and the sediment problems at Hidden Lake. She stated the proposal has not been formed enough and urged Council to reject the Plan.

#### 6. APPROVAL OF THE AGENDA

The agenda was approved by unanimous consent.

7. CONSENT CALENDAR

Upon motion by Councilmember Hall, seconded by Councilmember McGlashan and unanimously carried, the following Consent Calendar items were approved:

- (a) Minutes of Business Meeting of June 15, 2015 and Minutes of Business Meeting of June 22, 2015
- (b) Approval of expenses and payroll as of July 24, 2015 in the amount of \$2,061,569.04

\*Payroll and Benefits:

Payroll Period	Payment Date	EFT Numbers (EF)	Payroll Checks (PR)	Benefit Checks (AP)	Amount Paid
 6/21/15-7/4/15	7/10/2015	61713-61945	13917-13953	60573-60578	\$491,005.69

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#### \$491,005.69

#### \*Accounts Payable Claims:

Expense Register Dated	Check Number (Begin)	Check Number (End)	Amount Paid
7/15/2015	60507	60534	\$191,117.29
7/15/2015	60535	60544	\$12,939.35
7/15/2015	60545	60565	\$35,206.61
7/15/2015	60566	60572	\$2,089.93
7/21/2015	60579	60579	\$9,329.00
7/21/2015	60580	60581	\$50,191.22
7/22/2015	60582	60597	\$45,499.15
7/22/2015	60598	60609	\$54,426.15
7/22/2015	60610	60635	\$1,147,248.86
7/22/2015	60636	60644	\$22,515.79
			\$1,570,563.35

#### 8. ACTIONS ITEMS

(a) Adoption of Ord. No. 705 - Aurora Square CRA Planned Action FEIS

Dan Eernissee, Economic Development Manager, recalled that the Community Renewal Area designation came with a requirement to adopt a Renewal Plan which identified several City led projects. One of the projects listed is to develop a Planned Action for the area. He pointed out that the proposal for an offsite regional stormwater facility is not being approved as part of the Planned Action, but explained the Planned Action does provide an incentive to study and consider one in the future. He then reviewed the Planned Action FEIS Process.

#### Councilmember McGlashan moved approval of Ordinance 705 the Aurora Square Community Renewal Area Planned Action. The motion was seconded by Deputy Mayor Eggen.

Councilmember McGlashan said he is looking forward to the next steps in the process to get new development for that area.

Councilmember Roberts commented that the area is the right scale for this type of Planned Action. He asked if the traffic analysis studied cut through traffic on local streets; if the Planned Action prohibits other ways of managing stormwater; and if the Comprehensive Plan needs to be amended before Council action is taken. Mr. Eernissee answered that the traffic analysis did not study cut through traffic, but stated the study determined traffic would increase and thereby increase cut through traffic. He said stormwater goals are stated in the Plan, explained there are various options to meet stormwater goals, and reiterated that the Plan does not mandate a regional stormwater facility.

Margaret King, City Attorney, stated that the Comprehensive Plan amendment regarding the undesignation of Westminster Way from a truck route is already on the Docket. She explained that August 10, 2015 Council Business Meeting

the Planned Action is not a land use action and is therefore not subject to the Growth Management Act.

Councilmember Salomon said he is glad the City is looking at a regional stormwater facility and wants to ensure it is a best practice for stream rehabilitation and stormwater infiltration. He stated the City needs to jump on this opportunity to restore a stream and that he is excited to explore this possibility. He recalled originally supporting Planned Action Alternative 2 because it is a smaller Planned Action and due to the surrounding Community's concerns over parking and overflow. He said he hopes parking will be addressed in Alternative 3, and said he supports moving forward with the Plan Action to improve the area.

Deputy Mayor Eggen asked if an off-site regional stormwater facility would be consistent with Low Impact Development requirements.

At 7:38 p.m., Mayor Winstead called for a recess, and at 7:43 p.m. she reconvened the meeting.

Steve Szafran, Senior Planner, replied that the City relies on the 2005 Department of Ecology Stormwater Manual, described the process, and stated retention vaults are the last options for development. Mr. Eernissee clarified that the regional detention facility focuses on water detention and not quality, and that water quality is intended to be managed on site. Deputy Mayor Eggen asked for confirmation that the permitting for stormwater detention is an administrative action that does not come back to Council. Mr. Szafran responded affirmatively.

# Councilmember Roberts moved to amend Ordinance 705 Section 3 Table (C)(2)(a) striking column two in its entirety and the note below the table, and Section 3 Table (C)(3)(a) striking columns two, three, and four, plus the note below the table. The motion was seconded by Councilmember McConnell, and passed unanimously.

Deputy Mayor Eggen expressed concern about the Northwest School for the Deaf and stormwater requirements, and its ability to afford improvements that the CRA decides to perform. Mr. Eernissee said he does not believe the Planned Action would require the School to pay for improvements, but being a member of the Covenants, Conditions and Restrictions (CC&Rs) would.

Deputy Mayor Eggen moved to amend Ordinance No. 705, Section 2 Planned Action Area Designation, as shown on Exhibit C to the Ordinance, to exclude the two parcels of land owned by the Northwest School for Deaf and Hard-of-Hearing Children, tax parcels 0306500020 and 0306500025, from the designation. The motion was seconded by Councilmember Salomon.

Councilmember Salomon listed a number of factors that support excluding the School from the CRA. Councilmember McConnell asked if the School would be included in the signage and questioned what the benefits are of them remaining apart of the CRA. She stated she is sympathetic to the School but they are tied to their CC&R's, and therefore, she will not be supporting the amendment. Mr. Eernissee responded they are excluded from the area required to do signage; however, the area that is designated to require signage controls the private

agreements (CC&Rs), which the School is tied to. He said the benefits are an increase in property values by making development easier.

Councilmember Hall pointed out that the School's only vehicular access is from the extension of 153<sup>rd</sup> Street behind Super China Buffet, and said that if the School does not continue to participate in the CC&Rs they can stand to lose. He noted that they have 125 surface parking spaces with no detention and water quality treatment systems, and shared they would gain from any future development that includes structured parking and stormwater treatment. He recalled Council voted to include the School in the CRA, and expressed that this amendment would be a symbolic vote that sets false expectations because they still remain in the CRA and are legally bound by the CC&Rs. He stated he will not be supporting the amendment.

Councilmember Roberts asked if a new property owner would be subject to the CC&Rs. Mr. Eernissee responded yes and explained that CC&Rs are attached to the land. He advised not to base land use decisions on how the property is currently being used but to look at the future purpose and vision for the entire area.

Mayor Winstead stated she has not heard from the School, and shared that Boards and visions change, and that she does not want to limit their opportunity for future development. She said the City's action has no implication on what happens to the School and stated she will not be supporting the amendment.

Deputy Mayor Eggen agreed that the motion does not remove the School from the CRA, and that a separate action is needed to remove them, which is not impossible to do. He said Council needs to be stewards of the City and be cognizant about the desires of individual property owners and the impact of Council actions. He shared it would be a challenge for a non-profit business to come up with money for improvements, and that other businesses stand to make a lot of money when they develop their properties but not the School.

Councilmember McGlashan asked if the Washington State Department of Transportation property is bound to the CC&Rs. Mr. Eernissee responded no.

#### The motion failed 2-5, with Deputy Mayor Eggen and Councilmember Salomon voting yes.

#### The vote on the main motion, as amended, passed unanimously.

(b) Adoption of Ord. No. 712 - Sign Code Amendment

Mr. Eernissee stated that Ordinance 712 implements goals within the CRA by amending the City's sign code to create cohesiveness, allow area-wide advertising, and improve entrance and signage on frontage streets. He recapped the proposed regulations for the CRA pylons signs, electronic messaging center, monuments signs, and Wayfinding signposts. He then reviewed signage mandates and recent enhancements to the Master CRA sign package.

Deputy Mayor Eggen moved adoption of Ordinance No. 712 Aurora Square Community Renewal Area Sign Code Amendment. The motion was seconded by Councilmember McGlashan.

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Deputy Mayor Eggen commented that the renewal area needs visibility to be successful.

Councilmember McGlashan asked if the pylon sign can have one electronic message, questioned whether the word "shall" is appropriate for the electronic messaging hold time requirement, and asked about enforcement. Councilmember Hall and Mr. Szafran confirmed that a sign can have only one electronic message.

Councilmember Roberts asked about the mandatory installation required for certain signs, spoke about monochromatic electronic messages, and asked Councilmembers how they felt about allowing businesses to display their logo in full color. Mr. Eernissee responded that the mandatory installation is a way for businesses to assist with the City's investment in improving the area.

Councilmember Salomon asked if monochromatic electronic messaging signs are intended to be less obnoxious. He said he does not support electronic messaging and the Ordinance as it is written. He said he likes the Stone Review Design and would like for the discussion to go back to the Planning Commission. Mr. Eernissee responded the monochromatic electronic messaging adds an element of class.

Councilmember McConnell said monochromatic signage is classier, that she does not like electronic signs that move, and that she prefers to have input from business owners and the Planning Commission. Mr. Eernissee replied that message hold time requirements eliminate animation.

Councilmember Hall said final design standards should be approved by the Planning Commission, and shared that he does not like electronic digital and moving signs. He said he sees increasing the hold time as a viable compromise.

Councilmember Hall moved to amend Section 20.50.620.E.7.f of Exhibit A to Ordinance No. 712 by changing the EMC message hold time from ten (10) seconds with dissolve transitions to twenty (20) seconds with dissolve transitions. The motion was seconded by Councilmember Salomon.

Councilmember Salomon moved to amend the amendment to remove the allowance of electronic signs from Ordinance 712. Mayor Winstead ruled the motion was not in order. Councilmember Salomon withdrew the motion.

Deputy Mayor Eggen said he felt 10 seconds was a compromise for a long hold time and that he will not be supporting the amendment.

The motion failed 2-5, with Councilmembers Hall and Salomon voting yes.

Councilmember McGlashan moved to remove from Section E.7.f, "10% of each hour shall advertise civic, community, educational events". The motion died from lack of second.

Deputy Mayor Eggen said he does not support multicolor electronic signage. Councilmember McGlashan commented that he has not seen businesses put their logo in electronic sign messages, and that he believes they should be monochromatic.

Mayor Winstead said there is a purpose for electronic signs and thinks monochromatic signs are sufficient. She said she supports sign approval going through the Planning Commission with a public process, and questioned if the matter would return to Council. Mr. Eernissee stated they welcome Council's feedback in defining the process.

## Councilmember Salomon moved to amend Ordinance No. 712 to delete any reference to electronic signage in the CRA. The motion was seconded by Councilmember Hall.

Councilmember Salomon said he believes electronic signs are obnoxious and a toned down sign structure will help businesses more. Councilmember Hall concurred. Councilmember McGlashan stated he supports electronic signs and asked staff about the process if the amendment passes. Ms. Tarry responded that Council can direct staff to strike any references to electronic signs in Ordinance No. 712. Mr. Eernissee advised that typically businesses prefer electronic signs and added that staff is recommending electronic signs.

Deputy Mayor Eggen recalled that smaller businesses would only be able to advertise through electronic signage and stated he supports staff's recommendation. Mayor Winstead concurred, and stated there are restrictions in place to help managed the presentation. Councilmember McGlashan stated electronic signs are useful and he will not be supporting the amendment. Councilmember Roberts said he believes the business owners would like to see electronic signs and he also will not be supporting this amendment.

#### The motion failed 2-5, with Councilmembers Hall and Salomon voting yes.

Councilmember Roberts moved to amend Section 20.50.620.E.8 of Exhibit A to Ordinance No. 712 by adding a provision in regards to CRA Pylon Signs that limits their location to area on the CRA Lifestyle Frontages that are directly across from properties with Mixed Business (MB) zoning. The motion was seconded by Councilmember Salomon.

Councilmember Roberts explained the amendment would avoid placing electronic signs outside of someone's residence. Councilmember McGlashan stated the signs will not be facing residences and that the entrance to the site has yet to be determined. He said he will not be supporting the amendment.

The motion passed 6-1, with Councilmember McGlashan voting no.

Councilmember Roberts moved to amend Section 20.50.620.E.8 of Exhibit A to Ordinance No. 712 by changing the maximum number of allowed pylon signs from three (3) to four (4) pylon signs with one (1) sign allowed on the N 160th Street CRA Lifestyle Frontage, one (1) sign allowed on the Westminster Way N CRA Lifestyle Frontage, and two (2) signs allowed on the Aurora Avenue N CRA Lifestyle Frontage. The motion was seconded by Deputy Mayor Eggen. Councilmember Roberts explained this amendment will allow property owners to have an additional sign on Aurora Avenue and addresses the Pet Clinic sign. Councilmember McGlashan said pylon signs should denote an entrance and believes an additional sign would make it too bright. He said he will not be supporting the motion.

The motion failed 3-4, with Mayor Winstead, Deputy Mayor Eggen, and Councilmember Roberts voting yes.

The vote on main motion, as amended, passed 5-2 with Councilmembers McGlashan and Hall voting no.

9. ADJOURNMENT

At 9:13 p.m., Mayor Winstead declared the meeting adjourned.

Jessica Simulcik Smith, City Clerk