Council Meeting Date: October 26, 2015 Agenda Item: 7(c)

CITY COUNCIL AGENDA ITEM

CITY OF SHORELINE, WASHINGTON

AGENDA TITLE:	Approval of the 2016-2025 Water Resource Inventory Area (WRIA)		
	8 Interlocal Agreement		
DEPARTMENT:	Public Works		
PRESENTED BY:	: Uki Dele, Surface Water & Environmental Services Manager		
	Rika Cecil, Environmental Programs Coordinator		
ACTION:	Ordinance ResolutionX_ Motion		
	Discussion Public Hearing		

PROBLEM/ISSUE STATEMENT:

Puget Sound Chinook salmon are found within Shoreline in McAleer Creek and in Shoreline's marine near-shore area. When Chinook salmon were listed as a "threatened" species under the Endangered Species Act (ESA) in 1999, Council authorized the City Manager to execute an Interlocal Agreement (ILA) that would help create the Water Resource Inventory Area (WRIA) region 8 Forum of 27 local jurisdictions in King and Snohomish counties. The goal of the Forum was to jointly fund the development and implementation of a Chinook Salmon Conservation Plan that would protect and restore the species, and meet the requirements in the ESA.

In order to continue its member jurisdiction status in WRIA 8 after the existing Interlocal Agreement (Attachment A) expires on December 31, 2015, Council needs to authorize execution of the new revised ILA (Attachment B), which will be effective from January 2016 through 2025.

RESOURCE/FINANCIAL IMPACT:

In 2001, Shoreline's annual cost-share to support WRIA 8's salmon conservation efforts was \$16,208. In 2016, the total WRIA 8 cost is \$553,713, and Shoreline's portion of this cost will be \$16,693. This cost is paid for out of Surface Water Management funds. The WRIA 8 cost formula is derived as an average of jurisdictional population, area in square miles, and assessed valuation. Shoreline's proportional share accounts for 3.00% of the total cost.

RECOMMENDATION

Staff recommends that Council move to approve the 2016-2025 Water Resource Inventory Area (WRIA) 8 Interlocal Agreement.

Approved By: City Manager **DT** City Attorney **MK**

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INTRODUCTION

Chinook salmon are an important resource in our region's economy, culture, and environment. Starting in 1999, when Chinook salmon were listed as a "threatened" species, Council has authorized two, consecutive Interlocal Agreements with WRIA 8 to support recovery of the species. In order maintain the City's membership and continue to support WRIA 8's important work, staff recommends that Council authorize execution of the 2016-2025 ILA before the existing Interlocal Agreement expires on December 31, 2015.

BACKGROUND

On January 8, 2001, Council authorized the City Manager to execute the WRIA 8 ILA. Subsequently, on October 16, 2006, Council authorized the execution of the existing 2007 – 2015 WRIA 8 ILA. The staff report for this agenda item can be found at the following link:

http://cosweb.ci.shoreline.wa.us/uploads/attachments/cck/council/staffreports/2006/staffreport101606-8a.pdf.

Earlier this year, on February 2, 2015, the WRIA 8 Coordinator presented an update to Council on WRIA 8 projects, discussed the resulting benefits to Chinook salmon numbers, and answered Council's questions. Based on Council's past and current support of WRIA 8, staff brings the 2016-2025 ILA to Council tonight for consideration to execute the ILA with WRIA 8.

DISCUSSION

During the years that the 2007 – 2015 ILA provided the framework to implement the Chinook Salmon Conservation Plan, the Salmon Recovery Council identified several refinements to the ILA, which would clarify, emphasize, and document the changing environment and available opportunities. Some of these refinements in the new ILA are as follows:

- 'Whereas' statements (recitals) were added to document WRIA 8's history and to recognize that salmon habitat restoration actions are a proactive approach to making watershed ecosystems more resilient in a changing climate. In addition, the statements recognize the importance of kokanee recovery and that WRIA 8 will partner with and coordinate efforts where priorities align with implementation of Chinook recovery.
- 2. Eligible ILA partners were expanded to include other agencies that affect land use decisions, such as tribes, port districts, and utilities;
- 3. The importance of monitoring and adaptive management were emphasized to guide Plan implementation; and
- 4. WRIA 8's role as the salmon recovery 'Lead Entity' under state law was added to convene local watershed-based technical and citizen's committees to review, prioritize, and recommend projects for funding to the state Salmon Funding Board.

As noted above, these revisions and others have been included in the 2016 – 2025 ILA, and can be reviewed in Attachment C.

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RESOURCE/FINANCIAL IMPACT

In 2001, Shoreline's annual cost-share to support WRIA 8's salmon conservation efforts was \$16,208. In 2016, the total WRIA 8 cost is \$553,713, and Shoreline's portion of this cost will be \$16,693 (Attachment D). This cost is paid for out of Surface Water Management funds. The WRIA 8 cost formula is derived as an average of jurisdictional population, area in square miles, and assessed valuation. Shoreline's proportional share accounts for 3.00% of the total cost.

RECOMMENDATION

Staff recommends that Council move to approve the 2016-2025 Water Resource Inventory Area (WRIA) 8 Interlocal Agreement.

ATTACHMENTS

Attachment A: Current (2007 – 2015) WRIA 8 Interlocal Agreement Attachment B: Proposed (2016 – 2025) WRIA 8 Interlocal Agreement

Attachment C: Summary of ILA Changes

Attachment D: 2016 WRIA 8 Cost-share Matrix

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INTERLOCAL AGREEMENT

For the Watershed Basins within Water Resource Inventory Area 8

PREAMBLE

THIS AGREEMENT ("Agreement") is entered into pursuant to Chapter 39.34 RCW by and among the eligible county and city governments signing this agreement that are located in King and Snohomish Counties, lying wholly or partially within the management area of Watershed Resource Inventory Area ("WRIA") 8, which includes all or portions of the Lake Washington, Cedar, and Sammamish basins, all political subdivisions of the State of Washington (individually for those signing this Agreement "party" and collectively "parties"). The parties share interests in and responsibility for addressing long-term watershed planning and conservation for the watershed basins in WRIA 8 and wish to provide for funding and implementation of various activities and projects therein.

MUTUAL CONVENANTS AND AGREEMENTS

- 1. **<u>DEFINITIONS</u>**. For purposes of this Agreement, the following terms shall have the meaning provided for below:
 - 1.1. **ELIGIBLE JURISDICTIONS:** The governments eligible for participation in this Agreement as parties are the Counties of King and Snohomish, and the Cities of Bellevue, Bothell, Brier, Clyde Hill, Edmonds, Everett, Issaquah, Kenmore, Kent, Kirkland, Lake Forest Park, Lynnwood, Maple Valley, Medina, Mercer Island, Mill Creek, Mountlake Terrace, Mukilteo, Newcastle, Redmond, Renton, Sammamish, Seattle, Shoreline, Woodinville, and Woodway and the Towns of Beaux Arts, Hunts Point and Yarrow Point.
 - 1.2. WRIA 8 SALMON RECOVERY COUNCIL: The WRIA 8 Salmon Recovery Council created herein is the governing body responsible for implementing this Agreement and is comprised of members who are designated representatives of eligible jurisdictions who have authorized the execution of and become parties to this Agreement. In addition, the WRIA 8 Salmon Recovery Council includes members who are not representatives of the parties and are comprised of a balance of stakeholder representatives and any other persons who are deemed by the parties to this Agreement to be appropriate for the implementation and adaptive management of the WRIA 8 Plan. The appointed representatives of parties will appoint the members who are not representing parties, using the voting provisions of Section 5 of this Agreement.
 - 1.3. LAKE WASHINGTON/CEDAR/SAMMAMISH WATERSHED (WRIA 8) CHINOOK SALMON CONSERVATION PLAN, JULY 2005: WRIA 8 Plan as referred to herein is the three volume document developed in partnership with stakeholder representatives and ratified by the parties to this Agreement for the purposes of preserving, protecting,

1 Final WRIA 8 ILA August 1, 2006

37			and restoring habitat with the intent to recover listed species, including sustainable,
38			genetically diverse, harvestable populations of naturally spawning Chinook salmon.
39		1.4	MANAGEMENT COMMITTEE: Management Committee as referred to herein consists
40			of five (5) elected officials or their designees which elected officials are chosen by the
41			party members of the WRIA 8 Salmon Recovery Council, according to the voting
42			procedures in Section 5, and charged with staff oversight and administrative duties on the
43			WRIA 8 Salmon Recovery Council's behalf.
44		1.5	SERVICE PROVIDER(S): Service Provider(s), as used herein, means that agency,
45			government, consultant or other entity which supplies staffing or other resources to and
46			for the WRIA 8 Salmon Recovery Council, in exchange for payment. The Service
47			Provider(s) may be a party to this Agreement.
48		1.6	FISCAL AGENT: The Fiscal Agent refers to that agency or government who performs
49			all accounting services for the WRIA 8 Salmon Recovery Council, as it may require, in
50			accordance with the requirements of Chapter 39.34 RCW.
51		1.7	STAKEHOLDERS: Stakeholders refers to those public and private entities within the
52			WRIA who reflect the diverse interests integral for planning, implementation, and
53			adaptive management for the recovery of the listed species under the Endangered
54			Species Act, which may include but are not limited to environmental and business
55			interests.
56	2.	<u>PURP</u>	OSES. The purposes of this Agreement include the following:
57		2.1	To provide a mechanism and governance structure for the implementation and adaptive
58			management of the implementation of the WRIA 8 Plan and to share the cost of the
59			WRIA 8 Service Provider team to coordinate and provide the services necessary for the
60			successful implementation and management of the WRIA 8 Plan. The maximum
61			financial or resource obligation of any participating eligible jurisdiction under this
62			Agreement shall be limited to its share of the cost of the Service Provider staff and
63			associated operating costs.
64		2.2	To provide a mechanism for securing technical assistance and any available funding from
65			state agencies or other sources.
66		2.3	To provide a mechanism for the implementation of other habitat, water quality and flood
67			projects with regional, state, federal and non-profit funds as may be contributed to the
68			WRIA 8 Salmon Recovery Council.
69		2.4	To provide a framework for cooperation and coordination among the parties on issues
70			relating to the implementation and management of the implementation of the WRIA 8
71			Plan or to meet the requirement or a commitment by any party to participate in WRIA-
72			based or watershed basin planning in response to any state or federal law which may

require such participation as a condition of any funding, permitting or other program of state or federal agencies, at the discretion of such party to this Agreement.

3.

- 2.5 To develop and articulate WRIA-based positions on salmon habitat, conservation and funding to state and federal legislators.
- 2.6 To provide for the ongoing participation of citizens and other stakeholders in such efforts and to ensure continued public outreach efforts to educate and garner support for current and future ESA efforts.

It is not the purpose or intent of this Agreement to create, supplant, preempt or supersede the authority or role of any individual jurisdiction or water quality policy bodies such as the Regional Water Quality Committee.

- EFFECTIVE DATE AND TERM. This Agreement shall become effective on January 1, 2007 provided it has been signed by that date by at least nine (9) of the eligible jurisdictions within WRIA 8 representing at least seventy per cent (70%) of the affected population, as authorized by each jurisdiction's legislative body, and further provided that after such signatures this Agreement has been filed by King County and Snohomish County in accordance with the terms of RCW 39.34.040 and .200. This agreement in conjunction with the ILA Extension of 2006 reflects the ten-year timeframe of the priority actions identified in the *WRIA 8 Plan* Start-List. The ILA Extension of 2006 provides the mechanism and governance structure for year-one of implementation. This Agreement provides the mechanism and governance structure for the subsequent years of implementation of the Start-List Chapter of the *WRIA 8 Plan*. Once effective, this Agreement shall remain in effect for a term of nine (9) years; provided, however, that this Agreement may be extended for such additional terms as the parties may agree to in writing, with such extension being effective upon its execution by at least nine (9) of the eligible jurisdictions within WRIA 8 representing at least seventy per cent (70%) of the affected population,.
- 4. ORGANIZATION AND NATURE OF WRIA 8 SALMON RECOVERY COUNCIL. The parties to this Agreement hereby establish a governing body for WRIA 8 and the Lake Washington-Cedar and Sammamish watershed basins and associated Puget Sound drainages (hereinafter the "WRIA 8 Salmon Recovery Council" the precise boundaries of which are established in Chapter 173-500 WAC, or as determined by the WRIA 8 Salmon Recovery Council) to serve as the formal governance structure for carrying out the purposes of this Agreement in partnership with non-party members. Each party to this agreement shall appoint one (1) elected official to serve as its representative on the WRIA 8 Salmon Recovery Council. The WRIA 8 Salmon Recovery Council is a voluntary association of the county and city governments located wholly or partially within the management area of WRIA 8 and the Lake Washington-Cedar and Sammamish watershed basins and associated Puget Sound drainages who choose to be parties to this

Agreement. Representatives from stakeholder entities who are selected under the voting provisions of Section 5.2 of this agreement are also part of this association.

- 4.1 Upon the effective execution of this agreement and the appointment of representatives to the WRIA 8 Salmon Recovery Council, the party members of the WRIA 8 Salmon Recovery Council shall meet and choose from among its members, according to the voting provisions of Section 5, five (5) elected officials or their designees, to serve as a Management Committee to oversee and direct the funds and personnel contributed under this Agreement, in accordance with the adopted annual budget and such other directions as may be provided by the party members of the WRIA 8 Salmon Recovery Council. Representatives of the Fiscal Agent and Service Provider may serve as nonvoting ex officio members thereof. The Management Committee shall act as an executive subcommittee of the WRIA 8 Salmon Recovery Council, responsible for oversight and evaluation of any Service Providers or consultants, for administration of the budget, and for providing recommendations on administrative matters to the WRIA 8 Salmon Recovery Council for action, consistent with the other subsections of this section.
 - 4.1.1 It is contemplated that services to the *WRIA 8 Salmon Recovery Council* for the term of this agreement shall be provided by King County Department of Natural Resources which shall be the primary *Service Provider* unless the party members pursuant to the voting provisions of Section 5 choose another primary *Service Provider*. The *Management Committee* shall prepare a Memorandum of Understanding to be signed by an authorized representative of King County and an authorized representative of WRIA 8, which shall set out the expectations for services to be provided. Services should include, without limitation, identification of and job descriptions for dedicated staff in increments no smaller than .5 FTE, description of any supervisory role retained by the *Service Provider* over any staff performing services under this Agreement, and a method of regular consultation between the *Service Provider* and the *Management Committee* concerning the performance of services hereunder.
 - 4.1.2 The *Management Committee* shall make recommendations to the party members of the *WRIA 8 Salmon Recovery Council* for action, including decisions related to work program, staffing and service agreements, and budget and financial operations, for each year of this Agreement. All duties of the *Management Committee* shall be established by the party members of the *WRIA 8 Salmon Recovery Council*.
- 4.2 The party members of the **WRIA 8 Salmon Recovery Council** shall have the authority and mandate to establish and adopt the following:

4.2.1 By September 1 of each year, establish and approve an annual budget, establishing the level of funding and total resource obligations of the parties which are to be allocated on a proportional basis based on the average of the population, assessed valuation and area attributable to each party to the Agreement, in accordance with the formula set forth in Exhibit A, which formula shall be updated every third year by the *WRIA 8 Salmon Recovery Council*, as more current data become available, and in accordance with Section 2.1.

5.

- 4.2.2 Review and evaluate annually the duties to be assigned to the *Management Committee* hereunder and the performance of the *Fiscal Agent* and *Service Provider(s)* to this Agreement, and provide for whatever actions it deems appropriate to ensure that quality services are efficiently, effectively and responsibly delivered in the performance of the purposes of this Agreement. In evaluating the performance of any *Service Provider(s)*, at least every three (3) years, the *WRIA 8 Salmon Recovery Council* shall retain an outside consultant to perform a professional assessment of the work and services so provided. Evaluations of the *Service Provider*(s) shall occur in years 3, 6, and 9 of the Agreement, which correspond to years 4, 7, and 10 of the *WRIA 8 Plan* Start-List timeline.
- 4.2.3 Oversee and administer the expenditure of budgeted funds and allocate the utilization of resources contributed by each party or obtained from other sources in accordance with an annual prioritized list of implementation and adaptive management activities within the WRIA during each year of this Agreement.
- 4.3 The WRIA 8 Salmon Recovery Council through the primary Service Provider may contract with similar watershed forum governing bodies or any other entities for any lawful purpose related hereto, including specific functions and tasks which are initiated and led by another party to this Agreement beyond the services provided by the primary Service Provider. The parties may choose to create a separate legal or administrative entity under applicable state law, including without limitation a nonprofit corporation or general partnership, to accept private gifts, grants or financial contributions, or for any other lawful purposes.
- 4.4 The party members of the **WRIA 8 Salmon Recovery Council** shall adopt other rules and procedures that are consistent with its purposes as stated herein and are necessary for its operation.
- <u>VOTING</u>. The party members on the *WRIA 8 Salmon Recovery Council* shall make decisions, approve scope of work, budget, priorities and any other actions necessary to carry out the purposes of this Agreement as follows:

No action or binding decision will be taken by the WRIA 8 Salmon Recovery Council without the presence of a quorum of active party members. A quorum exists if a majority of the party members are present at the WRIA 8 Salmon Recovery Council meeting, provided that positions left vacant on the WRIA 8 Salmon Recovery Council by parties to this agreement shall not be included in calculating the quorum. In addition, positions will be considered vacant on the third consecutive absence and shall not be included in calculating a quorum until that time in which the party member is present. The voting procedures provided for in 5.1.1 through 5.1.2 are conditioned upon there being a quorum of the active party members present for any action or decision to be effective and binding.
5.1.1 Decisions shall be made using a consensus model as much as possible. Each

- 5.1.1 Decisions shall be made using a consensus model as much as possible. Each party agrees to use its best efforts and exercise good faith in consensus decision-making. Consensus may be reached by unanimous agreement of the party members at the meeting, or by a majority recommendation agreed upon by the active party members, with a minority report. Any party who does not accept a majority decision may request weighted voting as set forth below.
- 5.1.2 In the event consensus cannot be achieved, as determined by rules and procedures adopted by the WRIA 8 Salmon Recovery Council, the WRIA 8 Salmon Recovery Council shall take action on a dual-majority basis, as follows:
 - 5.1.2.1 Each party, through its appointed representative, may cast its weighted vote in connection with a proposed WRIA 8 Salmon Recovery Council action.
 - 5.1.2.2 The weighted vote of each party in relation to the weighted votes of each of the other parties shall be determined by the percentage of the annual contribution by each party set in accordance with Subsection 4.2.1 in the year in which the vote is taken.
 - 5.1.2.3 For any action subject to weighted voting to be deemed approved, an affirmative vote must be cast by both a majority of the active party members to this Agreement and by a majority of the weighted votes of the active party members to this Agreement. No action shall be valid and binding on the parties to this Agreement until it shall receive majority of votes of both the total number of active party members to the Agreement and of the active members representing a majority of the annual budget contribution for the year in which the vote is taken. A vote of abstention shall be recorded as a "no" vote.
- 5.2 The party members on the **WRIA 8 Salmon Recovery Council** may deem it appropriate to appoint to the **WRIA 8 Salmon Recovery Council** non-party stakeholder

219			represe	ntatives and other persons who are appropriate for the implementation and
220			adaptiv	e management of the WRIA 8 Plan.
221			5.2.1	Nomination of such non-party members may be made by any member of the
222				WRIA 8 Salmon Recovery Council. Appointment to the WRIA 8 Salmon
223				Recovery Council of such non-party members requires either consensus or dual
224				majority of party members as provided in Section 5.1.
225			5.2.2	The party members on the WRIA 8 Salmon Recovery Council may deem it
226				appropriate to allow non-party members to vote on particular WRIA 8 Salmon
227				Recovery Council decisions. The party members may determine which issues
228				are appropriate for non-party voting by either consensus or majority as provided
229				in Sections 5.1, except in the case where legislation requires non-party member
230				votes.
231			5.2.3	Decisions of the entire WRIA 8 Salmon Recovery Council, both party and non-
232				party members, shall be made using a consensus model as much as possible.
233				Voting of the entire WRIA 8 Salmon Recovery Council will be determined by
234				consensus or majority as provided in Sections 5.1 and a majority of the non-party
235				members.
236	6.	ADAP1	TIVE MA	NAGEMENT OF THE WRIA 8 CHINOOK SALMON CONSERVATION PLAN.
237		The W	RIA 8 PI	an shall be implemented with an adaptive management approach. Such an
238		approa	ch antici _l	pates updates and amendments to the WRIA 8 Plan. Such amendments to be
239		effectiv	e and bir	nding must comply with the following provisions:
240		6.1	The W	RIA 8 Salmon Recovery Council shall act to approve or remand any WRIA 8
241			<i>Plan</i> an	nendments prepared and recommended by the committees of the WRIA 8
242			Salmoi	n Recovery Council within ninety (90) days of receipt of the plan amendments,
243			accordi	ng to the voting procedures described in Section 5.
244		6.2	In the e	vent that any amendments are not so approved, they shall be returned to the
245			commit	tees of the WRIA 8 Salmon Recovery Council for further consideration and
246			amendr	ment and thereafter returned to the WRIA 8 Salmon Recovery Council for
247			decision	າ.
248		6.3	After ap	proval of the WRIA 8 Plan amendments by the WRIA 8 Salmon Recovery
249			Counc	il, the plan amendments shall be referred to the parties to this Agreement for
250			ratificat	ion prior to the submission to any federal or state agency for further action.
251			Ratifica	tion means an affirmative action, evidenced by a resolution, motion, or ordinance
252			of the ju	risdiction's legislative body, by at least nine (9) jurisdictions within WRIA 8
253			represe	enting at least seventy per cent (70%) of the total population of WRIA 8. Upon
254			ratificat	ion, the WRIA 8 Salmon Recovery Council shall transmit the updated WRIA 8
255			<i>Plan</i> to	any state or federal agency as may be required for further action.

- In the event that any state or federal agency to which the *WRIA 8 Plan* or amendments thereto are submitted shall remand the *WRIA 8 Plan* or amendments thereto for further consideration, the *WRIA 8 Salmon Recovery Council* shall conduct such further consideration and may refer the plan or amendments to the committees of the *WRIA 8 Salmon Recovery Council* for recommendation on amendments thereto.
- 6.5 The parties agree that any amendments to the *WRIA 8 Plan* shall not be forwarded separately by any of them to any state or federal agency unless it has been approved and ratified as provided herein.

7. OBLIGATIONS OF PARTIES; BUDGET; FISCAL AGENT; RULES.

- 7.1 Each party shall be responsible for meeting its financial obligations hereunder as described in Section 2.1 and established in the annual budget adopted by the *WRIA 8 Salmon Recovery Council* under this Agreement and described in Section 4.2.1.

 The maximum funding responsibilities imposed upon the parties during the first year of this Agreement shall not exceed the amounts set forth in Exhibit A, which shall be updated every third year as described in Section 4.2.1.
- 7.2 No later than September 1 of each year of this Agreement, the *WRIA 8 Salmon Recovery Council* shall adopt a budget, including its overhead and administrative costs, for the following calendar year. The budget shall propose the level of funding and other (e.g. staffing) responsibilities of the individual parties for the following calendar year and shall propose the levels of funding and resources to be allocated to specific prioritized implementation and adaptive management activities within the WRIA. The parties shall thereafter take whatever separate legislative or other actions that may be necessary to timely address such individual responsibilities under the proposed budget, and shall have done so no later than December 1st of each such year.
- 7.3 Funds collected from the parties or other sources on behalf of the *WRIA 8 Salmon Recovery Council* shall be maintained in a special fund by King County as *Fiscal Agent* and as *ex officio* treasurer on behalf of the *WRIA 8 Salmon Recovery Council* pursuant to rules and procedures established and agreed to by the *WRIA 8 Salmon Recovery Council*. Such rules and procedures shall set out billing practices and collection procedures and any other procedures as may be necessary to provide for its efficient administration and operation. Any party to this Agreement may inspect and review all records maintained in connection with such fund at any reasonable time.
- 8. LATECOMERS. A county or city government in King or Snohomish County lying wholly or partially within the management area of WRIA 8 and the Lake Washington-Cedar and Sammamish watershed basins and adjacent Puget Sound drainages which has not become a party to this Agreement within twelve (12) months of the effective date of this Agreement may become a party only with the written consent of all the parties. The provisions of Section 5

otherwise governing decisions of the *WRIA 8 Salmon Recovery Council* shall not apply to Section 8. The parties and the county or city seeking to become a party shall jointly determine the terms and conditions under which the county or city may become a party. These terms and conditions shall include payment by such county or city to the parties of the amount determined jointly by the parties and the county or city to represent such county or city's fair and proportionate share of all costs associated with activities undertaken by the *WRIA 8 Salmon Recovery Council* and the parties on its behalf as of the date the county or city becomes a party. Any county or city that becomes a party pursuant to this section shall thereby assume the general rights and responsibilities of all other parties to this Agreement.

10.

- 9. **TERMINATION**. This Agreement may be terminated by any party, as to that party only, upon sixty (60) days' written notice to the other parties. The terminating party shall remain fully responsible for meeting all of its funding and other obligations through the end of the calendar year in which such notice is given, together with any other costs that may have been incurred on behalf of such terminating party up to the effective date of such termination. This Agreement may be terminated at any time by the written agreement of all parties. It is expected that the makeup of the parties to this Agreement may change from time to time. Regardless of any such changes, the parties choosing not to exercise the right of termination shall each remain obligated to meet their respective share of the obligations of the **WRIA 8 Salmon Recovery Council** as reflected in the annual budget.
 - HOLD HARMLESS AND INDEMNIFICATION. To the extent permitted by state law, and for the limited purposes set forth in this agreement, each party shall protect, defend, hold harmless and indemnify the other parties, their officers, elected officials, agents and employees, while acting within the scope of their employment as such, from and against any and all claims (including demands, suits, penalties, liabilities, damages, costs, expenses, or losses of any kind or nature whatsoever) arising out of or in any way resulting from such party's own negligent acts or omissions related to such party's participation and obligations under this agreement. Each party agrees that its obligations under this subsection extend to any claim, demand and/or cause of action brought by or on behalf of any of its employees or agents. For this purpose, each party, by mutual negotiation, hereby waives, with respect to the other parties only, any immunity that would otherwise be available against such claims under the industrial insurance act provisions of Title 51 RCW. The provisions of this subsection shall survive and continue to be applicable to parties exercising the right of termination pursuant to Section 9.
- 11. **NO ASSUMPTION OF LIABILITY**. In no event do the parties to this Agreement intend to assume any responsibility, risk or liability of any other party to this Agreement or otherwise with regard to any party's duties, responsibilities or liabilities under the Endangered Species Act, or any other act, statute or regulation of any local municipality or government, the State of Washington or the United States.

330	12.	VOLUNTARY AGREEMENT . This is a voluntary agreement and it is acknowledged and agreed	
331		that, in entering into this Agreement, no party is committing to adopt or implement any actions or	
332		recommendations that may be contained in the WRIA 8 Plan pursuant to this Agreement.	
333	13.	NO PRECLUSION OF ACTIVITIES OR PROJECTS. Nothing herein shall preclude any one or	
334		more of the parties to this Agreement from choosing or agreeing to fund or implement any work,	
335		activities or projects associated with any of the purposes hereunder by separate agreement or	
336		action, provided that any such decision or agreement shall not impose any funding, participation	
337		or other obligation of any kind on any party to this Agreement which is not a party to such	
338		decision or agreement.	
339	14.	NO THIRD PARTY RIGHTS. Nothing contained in this Agreement is intended to, nor shall it be	
340		construed to, create any rights in any third party, including without limitation the non-party	
341		members, NMFS, USFWS, any agency or department of the United States, or the State of	
342		Washington, or to form the basis for any liability on the part of the WRIA 8 Salmon Recovery	
343		Council or any of the parties, or their officers, elected officials, agents and employees, to any	
344		third party.	
345	15.	AMENDMENTS. This Agreement may be amended, altered or clarified only by the unanimous	
346		consent of the parties to this Agreement, represented by affirmative action by their legislative	
347		bodies.	
348	16.	COUNTERPARTS . This Agreement may be executed in counterparts.	
349	17.	APPROVAL BY PARTIES' GOVERNING BODIES. The governing body of each party must	
350		approve this Agreement before any representative of such party may sign this Agreement.	
351	18.	FILING OF AGREEMENT. This Agreement shall be filed by King County and Snohomish	
352		County in accordance with the provisions of RCW 39.34.040 and .200 and with the terms of	
353		Section 3 herein.	
354			
355			
356	IN WIT	TNESS WHEREOF , the parties hereto have executed this Agreement on the dates indicated below:	
357			
358	Approv	ved as to form: TOWN OF BEAUX ARTS VILLAGE	
359			
360	Ву:	By:	
361			
362	Title:	Title:	
363			
364	Date:	Date:	
365			

366	Approved as to form:		CITY OF BELLEVUE
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374	Assessed as to form		OLTY OF DOTLIELL
375	Approved as to form:		CITY OF BOTHELL
376	D.	D	
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380	Dut	Data	
381	Date:	Date:	
382			
383			
384	Approved as to form:		CITY OF CLYDE HILL
385			
386	Ву:	Ву:	
387			
388	T'11 -	T'U.	
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389			
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INTERLOCAL AGREEMENT

For the Watershed Basins within Water Resource Inventory Area 8

PREAMBLE

THIS AGREEMENT ("Agreement") is entered into pursuant to Chapter 39.34 RCW by and among the eligible county and city governments signing this agreement that are located in King and Snohomish Counties, lying wholly or partially within the management area of Watershed Resource Inventory Area ("WRIA") 8, which includes all or portions of the Lake Washington, Cedar River, and Sammamish River basins, all political subdivisions of the State of Washington (individually for those signing this Agreement, "party", and collectively "parties"). The parties share interests in and responsibility for addressing long-term watershed planning and conservation.

WHEREAS, the parties share interests in and responsibility for addressing long-term watershed planning and conservation of the aquatic ecosystems and floodplains for purposes of implementing the Lake Washington/Cedar/Sammamish Watershed (WRIA 8) Chinook Salmon Conservation Plan ("WRIA 8 Plan") and improving watershed health for the watershed basins in WRIA 8 and wish to provide for funding and implementation of various activities and projects therein; and

WHEREAS, Puget Sound Chinook salmon, including the WRIA 8 Cedar and Sammamish populations, were listed as threatened under the Endangered Species Act (ESA) in 1999; and

WHEREAS, the parties recognize their participation in this Agreement demonstrates their commitment to proactively working to address the ESA listing of Chinook salmon; and

WHEREAS, the parties recognize achieving WRIA 8 salmon recovery and watershed health goals requires a recommitment to, and acceleration of, the collaborative implementation and funding of salmon recovery actions, and

WHEREAS, the parties have participated in an Interlocal Agreement for the years 2001-2005 to develop the WRIA 8 Plan, contributed to the federally-approved Puget Sound Salmon Recovery Plan, and desire to continue providing efficient participation in the implementation of such plans; and

WHEREAS, the parties took formal action in 2005 and 2006 to ratify the WRIA 8 Plan, and

WHEREAS, the parties have participated in an extension of the 2001-2005 Interlocal Agreement and an Interlocal Agreement for the years 2007-2015 to implement the WRIA 8 Plan; and

WHEREAS, the parties seek information on watershed conditions and salmon conservation and recovery needs to inform local decision-making bodies regarding actions in response to listings under the ESA; and

WHEREAS, the parties have prioritized and contributed resources and funds for implementing projects and programs to protect and restore salmon habitat; and

WHEREAS, the parties wish to monitor and evaluate implementation of the WRIA 8 Plan through adaptive management; and

WHEREAS, the parties wish to continue to use adaptive management for identifying, coordinating and implementing basin plans and water quality, flood hazard reduction, water quantity, and habitat projects in the watersheds; and

WHEREAS, the parties recognize climate change is likely to affect watershed ecosystem function and processes, and salmon habitat restoration actions are a proactive approach to making the watershed ecosystem more resilient to changing conditions, which supports watershed health for human communities and salmon populations; and

WHEREAS, the parties have an interest in participating on the Puget Sound Salmon Recovery Council and other groups associated with Puget Sound recovery because of the contributions of the Lake Washington/Cedar/Sammamish Watershed to the overall health of Puget Sound and to collectively seek funding to implement the WRIA 8 Plan; and

WHEREAS, the parties have an interest in participating on the Washington Salmon Coalition and other groups associated with the Salmon Recovery Funding Board to collectively seek funding to implement the WRIA 8 Plan; and

WHEREAS, the parties have an interest in supporting implementation of the Puget Sound Partnership Action Agenda to restore the health of Puget Sound as it relates to salmon recovery and WRIA 8 priorities; and

WHEREAS, the parties recognize the importance of efforts to protect and restore habitat for multiple species in the Lake Washington/Cedar/Sammamish Watershed, including Lake Sammamish kokanee, and will seek opportunities to partner and coordinate Chinook recovery efforts with these other efforts where there are overlapping priorities and benefits; and

WHEREAS, the parties have an interest in achieving multiple benefits by integrating salmon recovery planning and actions with floodplain management, water quality and agriculture; and

WHEREAS, the parties recognize that identification of watershed issues, and implementation of salmon conservation and recovery actions may be carried out more efficiently if done cooperatively than if carried out separately and independently;

NOW, THEREFORE, in consideration of the mutual promises, benefits and covenants contained herein, the parties hereto do mutually covenant and agree as follows:

MUTUAL COVENANTS AND AGREEMENTS

- 1. **<u>DEFINITIONS</u>**. For purposes of this Agreement, the following terms shall have the meaning provided for below:
 - 1.1. ELIGIBLE JURISDICTIONS: The governments eligible for participation in this Agreement as parties are the Counties of King and Snohomish; the cities of Bellevue, Bothell, Brier, Clyde Hill, Edmonds, Everett, Issaquah, Kenmore, Kent, Kirkland, Lake Forest Park, Lynnwood, Maple Valley, Medina, Mercer Island, Mill Creek, Mountlake Terrace, Mukilteo, Newcastle, Redmond, Renton, Sammamish, Seattle, Shoreline, Woodinville; the towns of Beaux Arts, Hunts Point, Woodway and Yarrow Point; and other interested public agencies and tribes.
 - 1.2. WRIA 8 SALMON RECOVERY COUNCIL: The WRIA 8 Salmon Recovery Council created herein is the governing body responsible for implementing this Agreement and is comprised of members who are designated representatives of eligible jurisdictions who have authorized the execution of and become parties to this Agreement. In addition, the WRIA 8 Salmon Recovery Council includes members who are not representatives of the parties and are comprised of a balance of stakeholder representatives and any other persons who are deemed by the parties to this Agreement to be appropriate for the implementation and adaptive management of the WRIA 8 Plan. The appointed representatives of parties will appoint the members who are not representing parties, using the voting provisions of Section 5 of this Agreement.
 - 1.3. LAKE WASHINGTON/CEDAR/SAMMAMISH WATERSHED (WRIA 8) CHINOOK SALMON CONSERVATION PLAN, JULY 2005: WRIA 8 Plan as referred to herein is the three volume document, and any subsequent updates adopted in accordance with the procedures provided for in Section 6 below, developed in partnership with stakeholder representatives and ratified by the parties to this Agreement for the purposes of preserving, protecting, and restoring habitat with the intent to recover listed species, including sustainable, genetically diverse, harvestable populations of naturally spawning Chinook salmon.
 - 1.4 MANAGEMENT COMMITTEE: Management Committee as referred to herein consists of five (5) elected officials or their designees which elected officials are chosen by the party members of the WRIA 8 Salmon Recovery Council, according to the voting procedures in Section 5, and charged with staff oversight and administrative duties on the WRIA 8 Salmon Recovery Council's behalf.
 - 1.5 SERVICE PROVIDER(S): Service Provider(s), as used herein, means that agency, government, consultant or other entity which supplies staffing or other resources to and for the WRIA 8 Salmon Recovery Council, in exchange for payment. The Service Provider(s) may be a party to this Agreement.

- 1.6 FISCAL AGENT: The Fiscal Agent refers to that agency or government which performs all accounting services for the WRIA 8 Salmon Recovery Council, as it may require, in accordance with the requirements of Chapter 39.34 RCW.
- 1.7 **STAKEHOLDERS:** Stakeholders refers to those public and private entities within the WRIA who reflect the diverse interests integral for planning, implementation, and adaptive management for the recovery of the listed species under the Endangered Species Act, and may include but are not limited to environmental and business interests.
- 2. **PURPOSES.** The purposes of this Agreement include the following:
 - 2.1 To provide a mechanism and governance structure for the implementation and adaptive management of the implementation of the *WRIA 8 Plan*
 - 2.2 To share the cost of the WRIA 8 Service Provider team to coordinate and provide the services necessary for the successful implementation and management of the WRIA 8 Plan. The maximum financial or resource obligation of any participating eligible jurisdiction under this Agreement shall be limited to its share of the cost of the Service Provider staff and associated operating costs.
 - 2.3 To provide a mechanism for securing technical assistance and funding from state agencies or other sources.
 - 2.4 To provide a mechanism for the implementation of other multiple benefit habitat, water quality and floodplain management projects with local, regional, state, federal and non-profit funds as may be contributed to or secured by the WRIA 8 Salmon Recovery Council.
 - 2.5 To annually recommend WRIA 8 salmon recovery programs and projects for funding by the King County Flood Control District through the District's Cooperative Watershed Management grant program.
 - 2.6 To serve as the salmon recovery "Lead Entity" as designated by state law (Chapter 77.85 RCW) for WRIA 8, The Lead Entity is responsible for developing a salmon recovery strategy, working with project sponsors to develop projects, convening local technical and citizen committees to annually recommend WRIA 8 salmon habitat restoration and protection projects for funding by the State of Washington Salmon Recovery Funding Board, and representing WRIA 8 in Puget Sound region and state wide salmon recovery forums.
 - 2.7 To provide a framework for cooperation and coordination among the parties on issues relating to the implementation and management of the implementation of the WRIA 8 Plan and to meet the requirement or a commitment by any party to participate in WRIA-based or watershed basin planning in response to any state or federal law which may require such participation as a condition of any funding, permitting or other program of state or federal agencies, at the discretion of such party to this Agreement.

- 2.8 To .develop and articulate WRIA-based positions on salmon habitat, conservation and funding to state and federal legislators.
- 2.9 To provide for the ongoing participation of citizens and other stakeholders in such efforts and to ensure continued public outreach efforts to educate and garner support for current and future ESA efforts.
- 2.10 To provide information for parties to use to inform land use planning, regulations, and outreach and education programs.
- 2.11 To provide a mechanism for on-going monitoring and adaptive management of the *WRIA* 8 *Plan* as defined in the Plan.

It is not the purpose or intent of this Agreement to create, supplant, preempt or supersede the authority or role of any individual jurisdiction or water quality policy bodies such as the Regional Water Quality Committee.

- 3. **EFFECTIVE DATE AND TERM.** This Agreement shall become effective on January 1, 2016 provided it has been signed by that date by at least nine (9) of the eligible jurisdictions within WRIA 8 representing at least seventy percent (70%) of the affected population, as authorized by each jurisdiction's legislative body, and further provided that after such signatures this Agreement has been filed by King County and Snohomish County in accordance with the terms of RCW 39.34.040 and .200. If such requirements are not met by January 1, 2016, then the effective date of this Agreement shall be the date on which such requirements are met. This Agreement provides the mechanism and governance structure for implementation of the **WRIA 8 Plan** from January 1, 2016 through December 31, 2025. Once effective, this Agreement shall remain in effect through December 31, 2025; provided, however, that this Agreement may be extended for such additional terms as the parties may agree to in writing, with such extension being effective upon its execution by at least nine (9) of the eligible jurisdictions within WRIA 8 representing at least seventy per cent (70%) of the affected population,.
- 4. ORGANIZATION AND NATURE OF WRIA 8 SALMON RECOVERY COUNCIL. The parties hereby establish a governing body for WRIA 8 and the Lake Washington-Cedar and Sammamish watershed basins and associated Puget Sound drainages (hereinafter the "WRIA 8 Salmon Recovery Council") the precise boundaries of which are established in Chapter 173-500 WAC, or as determined by the WRIA 8 Salmon Recovery Council, to serve as the formal governance structure for carrying out the purposes of this Agreement in partnership with non-party members. Each party to this agreement shall appoint one (1) elected official to serve as its representative on the WRIA 8 Salmon Recovery Council. The WRIA 8 Salmon Recovery Council is a voluntary association of the county and city governments, and other interested public agencies and tribes, located wholly or partially within the management area of WRIA 8 and the Lake Washington/Cedar/Sammamish watershed basins and associated Puget Sound drainages who

choose to be parties to this Agreement. Representatives from stakeholder entities who are selected under the voting provisions of Section 5.2 of this agreement are also part of this association.

- 4.1 Upon the effective execution of this agreement and the appointment of representatives to the WRIA 8 Salmon Recovery Council, the party members of the WRIA 8 Salmon Recovery Council shall meet and choose from among its members, according to the voting provisions of Section 5, five (5) elected officials or their designees, to serve as a Management Committee to oversee and direct the funds and personnel contributed under this Agreement, in accordance with the adopted annual budget and such other directions as may be provided by the party members of the WRIA 8 Salmon Recovery Council. Representatives of the Fiscal Agent and Service Provider may serve as nonvoting ex officio members of the Management Committee. The Management Committee shall act as an executive subcommittee of the WRIA 8 Salmon Recovery Council, responsible for oversight and evaluation of any Service Providers or consultants, for administration of the budget, and for providing recommendations on administrative matters to the WRIA 8 Salmon Recovery Council for action, consistent with the other subsections of this section.
 - 4.1.1 Services to the *WRIA 8 Salmon Recovery Council* for the term of this agreement shall be provided by King County Department of Natural Resources which shall be the primary *Service Provider* unless the party members pursuant to the voting provisions of Section 5 choose another primary *Service Provider*. The *Management Committee* shall prepare a Memorandum of Understanding to be signed by an authorized representative of King County and an authorized representative of WRIA 8, which shall set out the expectations for services to be provided. Services should include, without limitation, identification of and job descriptions for dedicated staff in increments no smaller than .5 FTE, description of any supervisory role retained by the *Service Provider* over any staff performing services under this Agreement, and a method of regular consultation between the *Service Provider* and the *Management Committee* concerning the performance of services hereunder.
 - 4.1.2 The *Management Committee* shall make recommendations to the party members of the *WRIA 8 Salmon Recovery Council* for action, including decisions related to work program, staffing and service agreements, and budget and financial operations, annually for each year of this Agreement. All duties of the *Management Committee* shall be established by the party members of the *WRIA 8 Salmon Recovery Council*.

- 4.2 The party members of the **WRIA 8 Salmon Recovery Council** shall have the authority and mandate to establish and adopt the following:
 - 4.2.1 By September 1 of each year, establish and approve an annual budget, establishing the level of funding and total resource obligations of the parties which are to be allocated on a proportional basis according to the average of the population, assessed valuation and area attributable to each party to the Agreement, in accordance with the formula set forth in Exhibit A, which formula shall be updated every third year by the WRIA 8 Salmon Recovery Council, as more current data become available, and in accordance with Section 2.2. Individual party cost shares may change more frequently than every three years for parties involved in an annexation that changes the area, population, and assessed value calculation of such party to the extent that the cost shares established by the formula set forth in Exhibit A would be changed by such annexation. For parties that are not county or city governments, the level of funding and resource obligation will be determined in communications with the Management Committee, which will develop a recommendation for review and approval by, the WRIA 8 Salmon Recovery Council.
 - 4.2.2 Review and evaluate annually the duties to be assigned to the *Management Committee* hereunder and the performance of the *Fiscal Agent* and *Service Provider(s)* to this Agreement, and provide for whatever actions it deems appropriate to ensure that quality services are efficiently, effectively and responsibly delivered in the performance of the purposes of this Agreement. In evaluating the performance of any *Service Provider(s)*, at least every three (3) years, the *WRIA 8 Salmon Recovery Council* may retain an outside consultant to perform a professional assessment of the work and services so provided. Evaluations of the *Service Provider*(s) shall occur in years 3, 6, and 9 of the Agreement
 - 4.2.3 Oversee and administer the expenditure of budgeted funds and allocate the utilization of resources contributed by each party or obtained from other sources in accordance with an annual prioritized list of implementation and adaptive management activities within the WRIA during each year of this Agreement.
- 4.3 The WRIA 8 Salmon Recovery Council through the primary Service Provider may contract with similar watershed forum governing bodies or any other entities for any lawful purpose related hereto, including specific functions and tasks which are initiated and led by another party to this Agreement beyond the services provided by the primary Service Provider. The parties may choose to create a separate legal or administrative entity under applicable state law, including without limitation a nonprofit corporation or

- general partnership, to accept private gifts, grants or financial contributions, or for any other lawful purposes.
- 4.4 The party members of the **WRIA 8 Salmon Recovery Council** shall adopt other rules and procedures that are consistent with its purposes as stated herein and are necessary for its operation.
- 5. **VOTING.** The party members on the **WRIA 8 Salmon Recovery Council** shall make decisions; approve scope of work, budget, priorities and any other actions necessary to carry out the purposes of this Agreement as follows:
 - No action or binding decision will be taken by the *WRIA 8 Salmon Recovery Council* without the presence of a quorum of active party members. A quorum exists if a majority of the party members are present at the *WRIA 8 Salmon Recovery Council* meeting, provided that positions left vacant on the *WRIA 8 Salmon Recovery Council* by parties shall not be included in calculating the quorum. In addition, positions will be considered vacant on the third consecutive absence and shall not be included in calculating a quorum until that time in which the party member is present. The voting procedures provided for in 5.1.1 through 5.1.2 are conditioned upon there being a quorum of the active party members present for any action or decision to be effective and binding.
 - 5.1.1 Decisions shall be made using a consensus model as much as possible. Each party agrees to use its best efforts and exercise good faith in consensus decision-making. Consensus may be reached by unanimous agreement of the party members at the meeting, or by a majority recommendation agreed upon by the active party members, with a minority report. Any party who does not accept a majority decision may request weighted voting as set forth below.
 - 5.1.2 In the event consensus cannot be achieved, as determined by rules and procedures adopted by the WRIA 8 Salmon Recovery Council, the WRIA 8 Salmon Recovery Council shall take action on a dual-majority basis, as follows:
 - 5.1.2.1 Each party, through its appointed representative, may cast its weighted vote in connection with a proposed *WRIA 8 Salmon Recovery Council* action.
 - 5.1.2.2 The weighted vote of each party in relation to the weighted votes of each of the other parties shall be determined by the percentage of the annual contribution by each party set in accordance with Subsection 4.2.1 in the year in which the vote is taken.
 - 5.1.2.3 For any action subject to weighted voting to be deemed approved, an affirmative vote must be cast by both a majority of the active party members to this Agreement and by a majority of the weighted votes of the active party members to this Agreement. No action shall be valid

- and binding on the parties to this Agreement until it shall receive majority of votes of both the total number of active party members to the Agreement and of the active members representing a majority of the annual budget contribution for the year in which the vote is taken. A vote of abstention shall be recorded as a "no" vote.
- 5.2 The party members on the *WRIA 8 Salmon Recovery Council* may deem it appropriate to appoint to the *WRIA 8 Salmon Recovery Council* non-party stakeholder representatives and other persons who are appropriate for the implementation and adaptive management of the *WRIA 8 Plan*.
 - 5.2.1 Nomination of such non-party members may be made by any member of the WRIA 8 Salmon Recovery Council. Appointment to the WRIA 8 Salmon Recovery Council of such non-party members requires either consensus or dual majority of party members as provided in Section 5.1.
 - 5.2.2 The party members on the WRIA 8 Salmon Recovery Council may deem it appropriate to allow non-party members to vote on particular WRIA 8 Salmon Recovery Council decisions. The party members may determine which issues are appropriate for non-party voting by either consensus or majority as provided in Sections 5.1, except in the case where legislation requires non-party member votes.
 - 5.2.3 Decisions of the entire WRIA 8 Salmon Recovery Council, both party and non-party members, shall be made using a consensus model as much as possible. Voting of the entire WRIA 8 Salmon Recovery Council will be determined by consensus or majority as provided in Sections 5.1 and a majority of the non-party members.
- 6. ADAPTIVE MANAGEMENT OF THE WRIA 8 CHINOOK SALMON CONSERVATION PLAN.

 The WRIA 8 Plan shall be implemented with an adaptive management approach. Such an approach anticipates updates and amendments to the WRIA 8 Plan. Such amendments to be effective and binding must comply with the following provisions:
 - 6.1 The *WRIA 8 Salmon Recovery Council* shall act to approve or remand any *WRIA 8 Plan* amendments prepared and recommended by the committees of the *WRIA 8 Salmon Recovery Council* within ninety (90) calendar days of receipt of the plan amendments, according to the voting procedures described in Section 5.
 - 6.2 In the event that any amendments are not so approved, they shall be returned to the committees of the WRIA 8 Salmon Recovery Council for further consideration and amendment and thereafter returned to the WRIA 8 Salmon Recovery Council for decision.

- After approval of the *WRIA 8 Plan* amendments by the *WRIA 8 Salmon Recovery Council*, the plan amendments shall be referred to the parties to this Agreement for ratification prior to the submission to any federal or state agency for further action.

 Ratification means an affirmative action, evidenced by a resolution, motion, or ordinance of the jurisdiction's legislative body, by at least nine (9) jurisdictions within WRIA 8 representing at least seventy per cent (70%) of the total population of WRIA 8. Upon ratification, the *WRIA 8 Salmon Recovery Council* shall transmit the *updated WRIA 8 Plan* to any state or federal agency as may be required for further action.
- In the event that any state or federal agency to which the *WRIA 8 Plan* or amendments thereto are submitted shall remand the *WRIA 8 Plan* or amendments thereto for further consideration, the *WRIA 8 Salmon Recovery Council* shall conduct such further consideration and may refer the plan or amendments to the committees of the *WRIA 8 Salmon Recovery Council* for recommendation on amendments thereto.
- 6.5 The parties agree that any amendments to the *WRIA 8 Plan* shall not be forwarded separately by any of them to any state or federal agency unless it has been approved and ratified as provided herein.

7. OBLIGATIONS OF PARTIES; BUDGET; FISCAL AGENT; RULES.

- 7.1 Each party shall be responsible for meeting its financial obligations hereunder as described in Section 2.2, and established in the annual budget adopted by the *WRIA 8 Salmon Recovery Council* under this Agreement and described in Section 4.2.1. The maximum funding responsibilities imposed upon the parties during the first year of this Agreement shall not exceed the amounts set forth in Exhibit A, which shall be updated every third year as described in Section 4.2.1, or as annexations result in changes to the area, population, and assessed value calculation for those parties involved in the annexation to the extent that the cost shares established by the formula set forth in Exhibit A would be changed for such parties by the annexation
- 7.2 No later than September 1 of each year of this Agreement, the *WRIA 8 Salmon Recovery Council* shall adopt a budget, including its overhead and administrative costs, for the following calendar year. The budget shall propose the level of funding and other responsibilities (e.g. staffing) of the individual parties for the following calendar year and shall propose the levels of funding and resources to be allocated to specific prioritized implementation and adaptive management activities within the WRIA. The parties shall thereafter take whatever separate legislative or other actions that may be necessary to timely address such individual responsibilities under the proposed budget, and shall have done so no later than December 1st of each such year.

- 7.3 Funds collected from the parties or other sources on behalf of the *WRIA 8 Salmon***Recovery Council** shall be maintained in a special fund by King County as *Fiscal Agent*

 and as ex officio treasurer on behalf of the *WRIA 8 Salmon Recovery Council** pursuant to rules and procedures established and agreed to by the *WRIA 8 Salmon Recovery*

 Council. Such rules and procedures shall set out billing practices and collection procedures and any other procedures as may be necessary to provide for its efficient administration and operation. Any party to this Agreement may inspect and review all records maintained in connection with such fund at any reasonable time.
- 8. **LATECOMERS.** A county or city government, or other interested public agency or tribe in King or Snohomish County lying wholly or partially within the management area of WRIA 8 and the Lake Washington-Cedar and Sammamish watershed basins and adjacent Puget Sound drainages which has not become a party to this Agreement within twelve (12) months of the effective date of this Agreement may become a party only with the written consent of all the parties. The provisions of Section 5 otherwise governing decisions of the WRIA 8 Salmon Recovery Council shall not apply to Section 8. The parties and the county, city, or other public agency or tribe seeking to become a party shall jointly determine the terms and conditions under which the county, city, or other public agency or tribe may become a party. These terms and conditions shall include payment by such county, city, or other public agency or tribe to the Fiscal Agent of the amount determined jointly by the parties and the county, city, or other public agency or tribe to represent such county, city, or other public agency or tribe's fair and proportionate share of all costs associated with activities undertaken by the WRIA 8 Salmon Recovery Council and the parties on its behalf as of the date the county, city, or other public agency or tribe becomes a party. Any county, city, or other public agency or tribe that becomes a party pursuant to this section shall thereby assume the general rights and responsibilities of all other parties to this Agreement. After the inclusion of such entity as a party to this Agreement, the formula for party contribution shall be adjusted for the following year to reflect the addition of this new party.9.

TERMINATION. This Agreement may be terminated by any party, as to that party only, upon sixty (60) calendar days' written notice to all other parties. The terminating party shall remain fully responsible for meeting all of its funding and other obligations through the end of the calendar year in which such notice is given, together with any other costs that may have been incurred on behalf of such terminating party up to the effective date of such termination. This Agreement may be terminated at any time by the written agreement of all parties. It is possible that the makeup of the parties to this Agreement may change from time to time. Regardless of any such changes, the parties choosing not to exercise the right of termination shall each remain obligated to meet their respective share of the obligations of the **WRIA 8 Salmon Recovery Council** as reflected in the annual budget.

- 10. HOLD HARMLESS AND INDEMNIFICATION. To the extent permitted by state law, and for the limited purposes set forth in this agreement, each party shall protect, defend, hold harmless and indemnify the other parties, their officers, elected officials, agents and employees, while acting within the scope of their employment as such, from and against any and all claims (including demands, suits, penalties, liabilities, damages, costs, expenses, or losses of any kind or nature whatsoever) arising out of or in any way resulting from such party's own negligent acts or omissions related to such party's participation and obligations under this Agreement. Each party agrees that its obligations under this subsection extend to any claim, demand and/or cause of action brought by or on behalf of any of its employees or agents. For this purpose, each party, by mutual negotiation, hereby waives, with respect to the other parties only, any immunity that would otherwise be available against such claims under the industrial insurance act provisions of Title 51 RCW. The provisions of this subsection shall survive and continue to be applicable to parties exercising the right of termination pursuant to Section 9.
- 11. **NO ASSUMPTION OF LIABILITY**. In no event do the parties to this Agreement intend to assume any responsibility, risk or liability of any other party to this Agreement or otherwise with regard to any party's duties, responsibilities or liabilities under the Endangered Species Act, or any other act, statute or regulation of any local municipality or government, the State of Washington or the United States.
- 12. <u>VOLUNTARY AGREEMENT</u>. This is a voluntary agreement and it is acknowledged and agreed that, in entering into this Agreement, no party is committing to adopt or implement any actions or recommendations that may be contained in the *WRIA 8 Plan* pursuant to this Agreement.
- 13. Nothing herein shall preclude any one or more of the parties to this Agreement from choosing or agreeing to fund or implement any work, activities or projects associated with any of the purposes hereunder by separate agreement or action, provided that any such decision or agreement shall not impose any funding, participation or other obligation of any kind on any party to this Agreement which is not a party to such decision or agreement.
- 14. **NO THIRD PARTY RIGHTS.** Nothing contained in this Agreement is intended to, nor shall it be construed to, create any rights in any third party, including without limitation the non-party members, NMFS, USFWS, any agency or department of the United States, or the State of Washington, or to form the basis for any liability on the part of the **WRIA 8 Salmon Recovery Council** or any of the parties, or their officers, elected officials, agents and employees, to any third party.
- 15. **AMENDMENTS.** This Agreement may be amended, altered or clarified only by the unanimous consent of the parties to this Agreement, represented by affirmative action by their legislative bodies.
- 16. **COUNTERPARTS**. This Agreement may be executed in counterparts.

- 17. <u>APPROVAL BY PARTIES' GOVERNING BODIES</u>. The governing body of each party must approve this Agreement before any representative of such party may sign this Agreement.
- 18. **FILING OF AGREEMENT.** This Agreement shall be filed by King County and Snohomish County in accordance with the provisions of RCW 39.34.040 and .200 and with the terms of Section 3 herein.

IN WITNESS WHEREOF, the parties hereto have executed this Agreement on the dates indicated below:

Approved as to form:	TOWN OF BEAUX ARTS VILLAGE:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF BELLEVUE:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF BOTHELL:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF CLYDE HILL:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF EDMONDS:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	TOWN OF HUNTS POINT:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF ISSAQUAH:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF KENMORE:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF KENT:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	KING COUNTY:
By:	By:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF KIRKLAND:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF LAKE FOREST PARK:
By:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF MAPLE VALLEY:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF MEDINA:
By:	By:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF MERCER ISLAND:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF MILL CREEK:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF MOUNTLAKE TERRACE:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF MUKILTEO:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF NEWCASTLE:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF REDMOND:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF RENTON:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF SAMMAMISH:
Ву:	By:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF SEATTLE:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF SHORELINE:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	SNOHOMISH COUNTY:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	CITY OF WOODINVILLE:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	TOWN OF WOODWAY:
Ву:	Ву:
Title:	Title:
Date:	Date:

Approved as to form:	TOWN OF YARROW POINT:
By:	Ву:
Title:	Title:
Date:	Date:

WRIA 8 ILA Renewal – Summary of Proposed Changes

October 2014

Proposed Change	Document Reference	Considerations
Add a series of "Whereas" statements to help document the rationale for the ILA and some history of the effort. NOTE: As of October 22, the WHEREAS statements include additional proposed statements re: WRIA 8's recognition that salmon habitat restoration increases ecosystem resiliency that helps address the likely effect of climate change Recognition of the importance of kokanee recovery and that WRIA 8 will seek to partner and coordinate efforts where priorities align with implementation of Chinook recovery	Preamble (p.1-2)	 Helps explain the impetus for establishing/renewing the ILA; Documents history of the effort during the first 10 year period covered by the initial ILA; Documents WRIA 8's interest in regional and state recovery efforts Recognizes the role salmon recovery actions plan in helping to address the effects of climate change. Acknowledges the importance of kokanee recovery actions, and indicate WRIA 8's intent to seek opportunities to partner where kokanee and Chinook recovery priorities overlap.
Expand the eligible ILA partners to include public agencies other than cities and counties that affect land use decisions, such as tribes, port districts, utilities, etc.	Definitions – Eligible Jurisdictions (Section 1.1, p3) Organization and Nature of WRIA 8 Salmon Recovery Council (section 4, p.6) Latecomers (Section 8, p.11)	 Broadens potential ILA membership and coordination; Spreads annual ILA cost share among more partners, reducing annual cost shares of individual partners Salmon Recovery Council approves addition of any new ILA partners and the annual cost share for added partners; Would likely require changes to the proportional/ weighted voting rules in Section 5.1.2; Would allow entities other than cities and counties more influence in WRIA 8 decisions, but could also dilute the local governments' decision making authority
Add description of WRIA 8's role to annually recommend programs and projects for King County Flood Control District Cooperative Watershed Management funding	Purposes (Section 2.5, p.4)	More comprehensively documents WRIA 8's integral role in selecting and recommending projects for Cooperative Watershed Management grant funding
Add description of WRIA 8's role as the salmon recovery "Lead Entity" under state law to convene	Purposes (Section 2.6, p4)	Documents WRIA 8's formal designation and role as the salmon recovery "Lead Entity" in the watershed

WRIA 8 ILA Renewal – Summary of Proposed Changes October 2014

local watershed-based technical and citizen's committees to review, prioritize, and recommend projects for funding to the state Salmon Recovery Funding Board. Add additional emphasis on the use of monitoring	Purposes (Section 2.11, p.5)	
and adaptive management to guide implementation of the WRIA 8 Plan	ruiposes (Section 2.11, p.5)	
Change from annual to biennial budgeting NOTE: This earlier proposed change was removed based on King County legal review recommending to keep an annual budgeting process if any ILA partners still have annual budgeting. As WRIA 8 service provider, King County will provide a biennial budget projection to support the annual budgeting process.	Organization and Nature of WRIA 8 Salmon Recovery Council (Section 4.1, p6) Section 4.2.1, p.7 Obligations of Parties; Budget; Fiscal Agent; Rules (Section 7.1, p.10) Section 7.2, p.10	 Many WRIA 8 ILA partners, including King County, have moved to biennial budgeting, so this would establish a similar budgeting cycle Doing biennial budgeting would need to not preclude getting budget information to ILA partners with annual budgeting processes
Incorporate the current practice of updating individual ILA partner cost shares more often than every three years when there is an annexation that changes the area and population calculation for affected jurisdictions enough to change their individual cost shares.	Organization and Nature of WRIA 8 Salmon Recovery Council (Section 4.2.1, p.7) Obligations of Parties; Budget; Fiscal Agent; Rules (Section 7.1, p.10)	 Formalizes a common practice Results in a less predictable cost share distribution, and requires tracking annexations more closely
Add description of how the level of funding and resource obligation for public agencies other than cities and counties would be determined in communications with the Management Committee, which would develop a recommendation for Salmon	Organization and Nature of WRIA 8 Salmon Recovery Council (Section 4.2.1, p7)	Creates a flexible mechanism to establish an appropriate, fair cost share for public agencies other than cities and counties that are approved ILA partners by the Salmon Recovery Council

WRIA 8 ILA Renewal – Summary of Proposed Changes October 2014

Recovery Council review and approval.			Requires Salmon Recovery Council approval Is not a predictable and clear cost share for potential ILA partners and existing ILA partners
Replace "shall" with "may" in section on service provider evaluation, which enables SRC to approve use of an annual anonymous service provider (currently King County) client satisfaction survey to meet the service provider performance evaluation requirement or to hire an outside consultant to provide a professional service provider assessment.	Organization and Nature of WRIA 8 Salmon Recovery Council (Section 4.2.2, p.7)	•	Formalizes a current practice approved by the Salmon Recovery Council Gives Salmon Recovery Council options for evaluating service provider and requires Salmon Recovery Council approval Enables the Salmon Recovery Council to save costs by approving use of the annual anonymous service provider satisfaction survey when retaining an outside consultant to perform an assessment of service provider performance is unnecessary

Attachment D: 2016 WRIA 8 Cost-share

Regional Watershed Funding

WRIA Based Cost-share: WRIA 8

For 2016 Total: \$553,713

Note: Total reflects WRIA 8 Salmon Recovery Council decision (March 19, 2015) to provide for an annuall increase in the ILA cost share not to exceed the Consumer Price Index for Wages, which is estimated to be 2.18% in 2016. Jurisdictional area, population, and assessed value is to be recalculated every three years per the WRIA 8 interlocal agreement for 2016-2025.

WRIA 8 Salmon Recovery Council approved 3-19-15

WRIA 8 Jurisdiction	Population (Pop)	Assessed Value (A\	/)	Area (Sq. N	Λi.)	Cost-Shar (Average of Are	•	WRIA 8 Jurisdiction
Beaux Arts	290	0.0%	\$104,734,000	0.0%	0.08	0.0%	0.0%	\$143	Beaux Arts
Bellevue	132,100	9.3%	\$33,167,992,493	12.5%	33.53	7.2%	9.7%	\$53,631	Bellevue
Bothell	40,540	2.9%	\$5,955,222,655	2.2%	13.66	2.9%	2.7%	\$14,849	Bothell
Clyde Hill	2,980	0.2%	\$1,714,510,000	0.6%	1.06	0.2%	0.4%	\$2,004	Clyde Hill
Edmonds	39,950	2.8%	\$7,512,735,402	2.8%	8.99	1.9%	2.5%	\$14,007	Edmonds
Hunts Point	395	0.0%	\$784,473,000	0.3%	0.28	0.1%	0.1%	\$709	Hunts Point
Issaguah	32,130	2.3%	' '	2.3%	11.4	2.4%	2.3%	\$12,981	Issaguah
Kenmore	21,170	1.5%	\$2,835,378,679	1.1%	6.14	1.3%	1.3%	\$7,169	Kenmore
Kent	2:,0	0.0%	\$1,714,000	0.0%	0.45	0.1%	0.0%	\$180	Kent
King County (Uninc.)	129,665	9.2%		6.1%	166.03	35.7%	17.0%	\$94,041	King County (Uninc.)
Kirkland	81,730	5.8%	\$14,356,215,877	5.4%	17.81	3.8%	5.0%	\$27,719	Kirkland
Lake Forest Park	12,680	0.9%	\$1,844,674,400	0.7%	3.51	0.8%	0.8%	\$4,330	Lake Forest Park
Maple Valley	2,454	0.2%	\$357,899,600	0.1%	1.3	0.3%	0.2%	\$1,085	Maple Valley
Medina	3,000	0.2%		1.1%	1.41	0.3%	0.5%	\$2,918	Medina
Mercer Island	22,720	1.6%		3.5%	6.21	1.3%	2.1%	\$11,790	Mercer Island
Mill Creek	18,600	1.3%	\$3,048,481,121	1.2%	4.68	1.0%	1.2%	\$6,404	Mill Creek
Mountlake Terrace	20,160	1.4%	\$2,269,630,481	0.9%	4.17	0.9%	1.1%	\$5,862	Mountlake Terrace
Mukilteo	20,440	1.4%	\$3,843,580,393	1.5%	6.00	1.3%	1.4%	\$7,722	Mukilteo
Newcastle	10,640	0.8%	\$1,888,944,600	0.7%	4.46	1.0%	0.8%	\$4,471	Newcastle
Redmond	55,840	3.9%	\$11,941,569,998	4.5%	16.45	3.5%	4.0%	\$22,123	Redmond
Renton	59,193	4.2%	\$6,961,057,377	2.6%	13.81	3.0%	3.3%	\$18,040	Renton
Sammamish	48,060	3.4%	\$8,110,684,304	3.1%	17.05	3.7%	3.4%	\$18,675	Sammamish
Seattle	435,487	30.7%	\$92,061,834,922	34.8%	53.01	11.4%	25.6%	\$141,950	Seattle
Shoreline	53,670	3.8%	\$7,322,409,100	2.8%	11.59	2.5%	3.0%	\$16,693	Shoreline
Sno. Co. (Uninc.)	159,369	11.3%		7.7%	55.51	11.9%	10.3%	\$57,030	Snoh. Co. (Uninc.)
Woodinville	10,990	0.8%	\$2,507,893,071	0.9%	5.66	1.2%	1.0%	\$5,424	Woodinville
Woodway	1,300	0.1%		0.2%	1.08	0.2%	0.2%	\$905	Woodway
Yarrow Point	1,015	0.1%	\$838,037,500	0.3%	0.36	0.1%	0.2%	\$859	Yarrow Point
Totals	1,416,568	100.0%	\$264,679,455,371	100.0%	465.69	100.0%	100.0%	\$553,713	Totals
								\$553,713	

NOTE: King County land area excludes the Upper Cedar basin

DATA SOURCES:

- Parcels with 2013 Assessment data
- ∘ 2010 Census Tracts
- ∘ 2013 Population
- King County Cities
- Snohomish County Cities