

**CITY OF SHORELINE**  
**SHORELINE CITY COUNCIL**  
**SUMMARY MINUTES OF REGULAR MEETING**

Monday, November 21, 2016  
7:00 p.m.

Council Chambers - Shoreline City Hall  
17500 Midvale Avenue North

PRESENT: Mayor Roberts, Deputy Mayor Winstead, Councilmembers Scully, Hall, McConnell, and Salomon

ABSENT: Councilmember McGlashan

1. CALL TO ORDER

At 7:00 p.m., the meeting was called to order by Mayor Roberts who presided.

2. FLAG SALUTE/ROLL CALL

Mayor Roberts led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present, with the exception of Councilmember McGlashan.

**Councilmember Hall moved to excuse Councilmember McGlashan for personal reasons. The motion was seconded by Councilmember McConnell and passed unanimously, 6-0.**

(a) Proclamation of America Recycles Day

Mayor Roberts read a proclamation declaring November 21, 2016 as America Recycles Day in the City of Shoreline. Jack Bradbury, Recycling Coordinator for All Batteries Sales and Services, and member of the Washington State Recycling Association, accepted the proclamation. Mr. Bradbury stated that All Batteries is pleased to accept the proclamation and that he enjoys working with city staff. He shared that Shoreline is a leader in recycling for municipalities.

3. REPORT OF CITY MANAGER

Debbie Tarry, City Manager, provided reports and updates on various City meetings, projects, and events.

4. COUNCIL REPORTS

Councilmember Salomon spoke about the Presidential Election and hearing reports of hate related graffiti and neo-Nazi visibility campaigns. He said hate will not be tolerated and that he will work to see that hate crimes in Shoreline are prosecuted to the fullest extent of the law.

Councilmember Roberts reported on the National League of Cities (NLC) Conference. He said he attended panel discussions on building trust with police and racially diverse communities, and one on engaging youth in afterschool activities. He noted that Shoreline's Nurturing Trust Program is a leader in community outreach police activities.

Councilmember McConnell said she is Past President of the NLC Asian Pacific Organization, and expressed concern about the next administration. She reported conference participants agreed that "cities get things done" and said there are checks and balances in place to ensure that the will of the people are accomplished. She talked about a speech given by Vernis "FlyGirl" Armour, the first African-American female Marine Corps naval aviator, encouraging people to be engaged.

## 5. PUBLIC COMMENT

Susannah LaClergne, Shoreline resident, commented on a petition submitted to the City about traffic safety and street improvements on Dayton Avenue North. She offered suggestions for low cost interim solutions to accommodate users and various mode of transportation.

Dave Lange, Shoreline resident, talked about the City's failure to improve access to the station with the 145<sup>th</sup> Street Corridor and a non-motorized bridge at 147<sup>th</sup>. He said the City's focus should be on getting buses to the transit stations. He commented on the impacts of having the Trail by the Rail situated between the freeway and a sound barrier and questioned if Sound Transit would pay for it. He said these are all examples of taxes paying for growth.

Katelyn Kinn, Puget Soundkeeper Alliance, commented that she is here in support of Ordinance No. 768 Low Impact Development, and shared that stormwater runoff is the number one toxic pollutant in Puget Sound. She applauded the City for taking steps to protect the Sound.

Donna Moss Thomas, Shoreline resident, commented on the importance of having non-motorized access to the station. She said the bridge at 147<sup>th</sup> Street and the Trail by the Rail are critical for the City to allow pedestrians, particularly those with disabilities, the ability to safely and efficiently get to the Light Rail Stations.

Laura Mork, Shoreline resident, commented on the Presidential Election, and said she agrees with Councilmember McConnell that cities make things happen and is where communities are developed. She requested that the bike/ped projects remain in the budget because it is important and helps develop a sense of community.

Juan Rueda, Sierra Club Representative, congratulated Council on the low impact development regulations, finding the nexus between land use development and environmental sustainability, and said he will use Shoreline as an example for other cities.

Jack Malek, Shoreline resident, commented that the study for the non-motorized bike/ped bridge needs to get done and opportunities for funding need to be explored. He spoke about walkability and how it makes a community an attractive place to live.

Marsha Gresham, Shoreline resident, expressed concern about the cost of the 185th Street Corridor Study, and questioned its timing with other developments happening in the area. She asked Council to carefully watch all budget items.

Steven Ball, Shoreline resident, commented that Shoreline is a fabulous place to live, and schools are its foundation. He encouraged Council to endorse the School District Bond.

6. APPROVAL OF THE AGENDA

**The agenda was approved by unanimous consent.**

7. CONSENT CALENDAR

**Upon motion by Councilmember Hall and seconded by Councilmember McConnell and unanimously carried, 7-0, the following Consent Calendar items were approved:**

- (a) Minutes of Regular Meeting of October 3, 2016, Regular Meeting of October 10, 2016, and Special Meeting of October 24, 2016**
- (b) Adoption of Ord. No. 757 - 2016 Budget Amendment**
- (c) Motion to Authorize the City Manager to Execute an Amendment to the 2013 Agreement with Herrera Environmental Consultants, Inc. for the monitoring, reporting, and maintenance through 2020 for the Goheen Revetment Repair and Stream Enhancement Project**
- (d) Motion to amend the 2017-2018 Human Services Funding Plan and authorize the City Manager to execute contracts to implement approved programs and projects**
- (e) Motion to authorize the City Manager to obligate \$472,000 in King County Flood Control District Flood Reduction Grant Funding for the 25th Avenue NE Flood Reduction Project**

8. STUDY ITEMS

- (a) Presentation by the School District Superintendent on Proposition 1 Shoreline School District No. 412 Bonds to Rebuild Schools and build an Early Learning Center. The Board of Directors of Shoreline School District No. 412 adopted Resolution No. 2016-19, concerning a proposition to enhance the learning environment and relieve overcrowding. This proposition would authorize the District to: rebuild Kellogg Middle School, Einstein Middle School and Parkwood Elementary School; build an Early Learning Center at the Children's Center Site that will house the District's mandatory Early Childhood Education program, as well as Shoreline Children's Center and Head Start programs; issue no more than \$250,000,000 of general obligation bonds maturing within 20 years; and levy annual excess property

taxes to repay the bonds, all as provided in Resolution No. 2016-19. Should this proposition be: Approved .....[] or Rejected .....[]

Rebecca Minor, Shoreline School District Superintendent, and Curtis Campbell, Public Information Officer, provided the presentation. Ms. Minor provided an overview of School bonds and levies, and explained bonds support building improvements and levies are for learning and student activities. She displayed a map identifying school locations and the District's land bank. She reviewed the 2010 Bond Project that supported the rebuilding of Shorewood and Shorecrest High School, and shared it passed with a 62.5% approval rate. She reviewed the Instruction Program Planning Committee and the Facility Committee recommendations to address future needs of the District. She shared that student enrollment is increasing and they are no longer accepting students outside district boundaries. She reviewed the Bond's purpose, projects, costs and school tax rates.

Councilmember Hall confirmed that the school tax amount is the local tax only, and Ms. Minor responded in the affirmative.

Mayor Roberts inquired about the process if the City wants to take a position on the School Bond. Ms. Tarry responded that Council consideration of adopting a resolution in support of the School Bond is scheduled for December 5, 2016.

9. ACTION ITEMS

(a) Adoption of Ord. No. 758 - 2017 Budget, 2017-2022 Capital Improvement Program

Sara Lane, Administrative Services Director, reviewed the 2017 Budget and 2017-2022 Capital Improvement Program schedule. She explained that Proposed Ordinance No. 758 adopts the Budget with a total expenditure of \$86.2 Million.

**Councilmember McConnell moved adoption of Ordinance No. 758 adopting the 2017 Budget, 2017-2022 Capital Improvement Plan, Fee Schedule, Salary Schedule, and establish fund appropriations for the 2017 calendar year. The motion was seconded by Councilmember Hall.**

Ms. Lane reviewed the following potential amendments to the proposed budget:

1. Reduce the Roads Capital Fund appropriations by \$500,000 by eliminating the 147th/148th Non-Motorized Bridge project from the 2017-2022 Capital Improvement Plan. And reduce the General Fund appropriations by eliminating the \$350,000 transfer to the Roads Capital Fund budgeted to provide resources for that project.
2. Reduce the Roads Capital Fund appropriations by \$275,000 by eliminating the Trail Along the Rail project from the 2017-2022 Capital Improvement Plan. And reduce the General Fund appropriations by eliminating the \$275,000 transfer to the Roads Capital Fund budgeted to provide resources for that project.

3. Reduce the General Fund appropriations by \$23,500 by eliminating support for the Surprised by Shoreline initiative.
4. Increase the General Fund appropriations by \$10,000 for a one-time contribution to the Shoreline-Lake Forest Park Senior Center.

**Councilmember Scully moved to amend the 2017 Proposed Budget to reduce the Roads Capital Fund appropriations by \$500,000 by eliminating the 147th/148th Non-Motorized Bridge project from the 2017-2022 Capital Improvement Plan. The motion was seconded by Councilmember McConnell.**

Councilmember Scully shared that he supports the idea of the 147<sup>th</sup>/148<sup>th</sup> non-motorized bridge and study, but does not support expending \$500,000 on a study for a bridge with no guarantee that additional funding will be received to build it. He recommended that the funds be spent on road improvements.

Councilmember Hall commented that the 147<sup>th</sup>/148<sup>th</sup> non-motorized bridge is essential to the vision for the Light Rail Station, making the community safer, walkable, and more environmentally friendly. He pointed out that without the bridge, residents on the westside have challenges walking to the Station. He recounted his conversation with Sound Transit (ST) Boardmembers and hearing agreement that this type of request should be put on the ST3 punch list. He stressed the importance of investing in the Station vision and strongly encouraged that funding be retained.

Deputy Mayor Winstead said she will not be supporting the Amendment. She shared it is the Council's responsibility to develop a vision to meet the citizens request for walkability and that the bridge makes that possible. She said the Council will continue to work on getting bus service to the Station and stressed the importance of demonstrating that the bridge is a priority.

Councilmember Salomon stated he will not be supporting this Amendment or an amendment to eliminate funding for the Trail by the Rail. He pointed out that the 145<sup>th</sup> Street Station Subarea was rezoned based on the premise that a non-motorized bridge at 147<sup>th</sup>/148<sup>th</sup> would expand the walkshed. He shared that he respects the opinion of the three Planning Commissioners that spoke tonight in support of the bridge, and expressed an opportunity will be missed if the City does not move forward on this project now.

Councilmember McConnell asked for reassurance for the public that the money funding the Study will be timely and well spent. Ms. Lane responded that in order to move forward and have a chance at funding it is important to have concrete designs and costs which a study will provide. Councilmember McConnell stated she will not be supporting the Amendment.

Ms. Tarry commented that Sound Transit is moving into their final design phase. She stressed the importance of the City working with them to integrate the bridge within their design, and construction requires 30% design. She stated the Study will enable the City to be more articulate and precise when looking for funding sources.

Mayor Roberts stated that he will not be supporting the Amendment. He commented that the bridge integrates into the City's Bicycle and Pedestrian Plan for east to west connectivity, and shared past successes that the City has experienced in securing grants and project funding.

**The motion failed 1-5 with Councilmember Scully voting yes.**

**Councilmember Scully moved to amend the 2017 Proposed Budget to reduce the Roads Capital Fund appropriations by \$275,000 by eliminating the Trail by the Rail project from the 2017-2022 Capital Improvement Plan. The motion failed for lack of a second.**

**Councilmember Scully moved to amend the 2017 Proposed Budget to reduce the General Fund appropriations by \$23,500 by eliminating support for the Surprised by Shoreline initiative. The motion failed for a lack of a second.**

**Councilmember Scully moved to amend the 2017 Proposed Budget to increase the General Fund appropriations by \$17,000 for a one-time contribution to the Shoreline-Lake Forest Park Senior Center. The motion was seconded by Councilmember McConnell.**

Councilmember Scully commented that the request is a small amount for the valuable services the Center provides to the Community, and said he does not want to see to them have a financial shortfall because of the loss of a major funding source.

Councilmember McConnell shared that the original request by the Senior Center was for \$10,000 and said she will also support the request for \$17,000.

Councilmember Hall agreed that the Senior Center is of great value to the Community, and shared that the City continues to provide one time funding to the Center and had received assurance from the Center's Director that no additional funding would be needed. He shared that other organizations are also experiencing shortfalls and that he does not believe it is the City's obligation to cover financial shortfalls for everyone that provide good services.

Deputy Mayor Winstead commented that she also values the Senior Center and stated more clarity needs to be provided about their finances to identify their true need. She said she will be happy to consider a specific request.

**The amendment failed 2-4 with Councilmembers Scully and McConnell voting yes.**

**Councilmember Hall moved to authorize the City Manager or her designee to make the necessary revisions to the 2017 Proposed Budget and other documents. The motion was seconded by Deputy Mayor Winstead and passed unanimously, 6-0.**

Mayor Roberts asked if the road improvements requested by the Dayton Avenue residents will be incorporated into the 2017 Bicycle Plan. Randy Witt, Public Works Director, responded that he has spoken to the residents. He shared that a non-motorized improvement plan has been developed for that area and will be implemented in the coming year. Deputy Mayor Winstead asked if there are funds in the Neighborhood Traffic Safety Plan to address these types of

requests. Mr. Witt responded affirmatively and said he will get the residents in contact with the right staff members.

**The motion to adopt Ordinance No. 758 adopting the 2017 Budget, 2017-2022 Capital Improvement Plan, Fee Schedule, Salary Schedule, and establish fund appropriations for the 2017 calendar year, as amended, passed unanimously, 6-0.**

Mayor Roberts thanked residents for supporting Proposition 1.

(b) Adoption of Ord. No. 759 - Property Tax Levy

Ms. Lane shared that the 2017 Tax Levy is \$1.39 per \$1,000 of assessed valuation, property valuation growth is anticipated to be 7.5 – 8.5%, the estimated Levy is \$12.247 – \$12.360 Million, and the 2017 Parks Bond Levy rate is \$0.189 per \$1,000 of assessed valuation. She stated the 2017 Tax Levy needs to be set by December 5, 2016.

**Councilmember Hall moved adoption of Ordinance No. 759 establishing the City's 2017 regular and bond property tax levies. The motion was seconded by Councilmember McConnell and pass unanimously, 6-0.**

Mayor Roberts thanked the staff for their work on preparing the budget.

At 8:24 p.m. Mayor Roberts convened a recess and at 8:31 p.m. he reconvened the meeting.

10. STUDY ITEMS

(b) Discussion of Ord. No. 768 - Amendments for National Pollutant Discharge Elimination System (NPDES) Low Impact Development (LID) Requirement

Lane Newkirk, Utilities & Operations Manager, and Uki Dele, Surface Water Utility & Environmental Services Manager, provided the staff report. Mr. Newkirk explained tonight's discussion provides recommendation on bringing the City's codes in conformance with the National Pollutant Discharge and Elimination System (NPDES) Low Impact Development (LID) Phase II Requirements.

Ms. Dele provided an overview of the NPDES Permit and explained that it authorizes the discharge of stormwater runoff from municipal separate storm sewer systems (MS4) into the State's Surface Waters. She reviewed the principles of LID, and shared that it is a stormwater and land use management strategy that strives to mimic nature. She shared that Brown and Caldwell were hired as consultants to perform a LID gap analysis of the city codes, standards and policies. She shared that 38 Administrative and 19 regulatory revision amendments are being proposed, and said they can all be found in Attachment B of the staff report. She shared that there are no policy implications at this time and shared future policy implications will be presented in the 2017 Surface Water Master Plan and Rate Study discussions. She explained because the Plan's goal is to reduce impervious surfaces, the reduction may impact surface water utility revenues. She then reviewed staff recommendations and next steps.

Councilmember Hall asked if the NDPES permit will allow local jurisdictions to exempt development from some of the minimum requirements in basins, like Thornton Creek, that are already 40% impervious area. He confirmed that Ordinance No. 768 does not change the way the City's full requirements of the stormwater manual are implemented. Ms. Uki responded that she will report back to Council regarding the exemptions, and said the Ordinance's proposed updates to the Code reflect primary requirements. Councilmember Hall commented that stormwater is a strategic priority for the Puget Sound Partnership Ecosystem Coordination Board and that Shoreline has been a leader in stormwater management. He stated environmental benefits will be achieved as the Station areas develop, and that he is pleased that the Ordinance is moving forward.

Mayor Roberts asked about including the hard surface definition in the Ordinance. Ms. Dele responded that the definition is included to reflect the updated stormwater manual. She explained that Council will need to decide whether to access surface water fees based on percentage of hard surfaces.

Councilmember Salomon thanked staff for their commitment to the environment, water quality, and fighting pollution. He also commended Ms. Kinn from Puget Soundkeeper Alliance and the Sierra Club for advocating on the same issue.

#### 11. ADJOURNMENT

At 8:45 p.m., Mayor Roberts declared the meeting adjourned.

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Jessica Simulcik Smith, City Clerk