

CITY OF SHORELINE
SHORELINE CITY COUNCIL
SUMMARY MINUTES OF REGULAR MEETING

Monday, December 12, 2016
7:00 p.m.

Council Chambers - Shoreline City Hall
17500 Midvale Avenue North

PRESENT: Mayor Roberts, Deputy Mayor Winstead, Councilmembers McGlashan, Scully, Hall, McConnell, and Salomon

ABSENT: None

1. CALL TO ORDER

At 7:00 p.m., the meeting was called to order by Mayor Roberts who presided.

2. FLAG SALUTE/ROLL CALL

Mayor Roberts led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present.

3. REPORT OF CITY MANAGER

Debbie Tarry, City Manager, provided reports and updates on various City meetings, projects and events.

4. COUNCIL REPORTS

Deputy Mayor Winstead reported attending the Response Awareness, De-escalation and Referral (RADAR) Advisory Group Meeting. She explained that RADAR assists police in responding to individuals in crises with behavior and developmental disabilities. She shared the pilot program is launching in January 2017. She also reported attending the Regional Law, Safety and Justice Committee Meeting and said presentations were provided by the Tukwila Police Department Community Liaison Team on integrating police in the community, and by the Seattle Police Department on their Code for America Program that identifies individuals at risk.

Mayor Roberts reported attending a lunch with law enforcement officers and mayors from South Snohomish County, and representatives from Edmonds Community College and the Edmonds School District. The group discussed creating a city environment that is welcoming to everyone.

Mayor Roberts acknowledged the accomplishments of the Council of Neighborhood members and thanked them for their service and hard work.

5. PUBLIC COMMENT

Robin Lesh, user of Shoreline pool, shared that her family has used the Shoreline pool for 15 years. She thanked Council for studying the feasibility of building a new aquatic center.

Tom Poitras, Shoreline resident, stated he is against a non-motorized bridge at 147th Street, asserting that it will only benefit a small segment of the population. He said there is already a safe pedestrian crossing at 145th Street. He shared that the small number of people that will use the bridge does not support the cost to build the bridge. He said the Washington State Department of Transportation will ensure safe pedestrian crossing at 145th Street. He questioned why Council upzoned the area west of the freeway without having the assurance that a bridge will be built.

Lynn Danielson, Olympic View Water and Sewer District General Manager, commented on the City of Shoreline's re-filing of a Notice of Intent to Assume the Ronald Wastewater District that is located in Snohomish County. She spoke about issues related to the first filing and stated the City has done nothing to address the deficiencies noted in that filing. She asked why the City is filing a second time with the same information and expecting a different outcome.

Greg Kletzly, Columbia Pacific Advisors, LLC, stated he sent an email to the Council regarding the redevelopment of 17000 Aurora Avenue as a self-storage facility. He shared information about the property's history, development options, and their plans to upscale the property with a \$20 Million investment. He urged Council to adopt the Planning Commission's recommendation without any further amendments, and asked that they not adopt the amendment requiring a one-quarter mile restriction between facilities.

Dia Dreyer, Shoreline resident, commented on the 147th Street overpass to get to the Light Rail Station and shared that \$500,000 will only purchase 30% design. She expressed concern about the total cost of the project as well as upkeep and maintenance costs. She said current taxpayers will have to carry the burden of budget deficits in the future. She commented that the 145th Street and 185th Street Subareas have opened the floodgates for more development and precipitated an increase in public storage facilities. She said she is afraid the storage developers will buy up properties and let them sit there creating ghost towns.

Mitch Johnson, Columbia Pacific Advisor, LLC, stated he is working with the City to build a Class A Storage facility at 170th and Aurora Avenue N. He asked Council to consider all the Planning Commission's action, and said he is here to answer any questions.

Holly Golden, Hillis Clark Land Use Attorney, stated she represents the applicants for the self-storage facility at 19237 Aurora Avenue N. She urged the Council to pass the Ordinance as proposed by the Planning Commission. She stated they appreciate and support the glazing clarification, the requirement for LEED certification, and the maximum size limit.

Scott Roberts, owner of the property at 19237 Aurora Avenue N., echoed Ms. Golden's comments and urged the Council to adopt the proposed Ordinance. He said they have done everything they can to help city staff get through the process in a timely manner. He stressed that time is of the essence because they are small business owners and have \$2.8 Million in capital sitting out there in limbo. He said they are hopeful that the Ordinance can be passed.

Roger Ricks, Redmond resident, expressed gratitude for the Council, Planning Commission, and staff working to get this right. He explained why the 20% glazing requirement should only be required on the primary street. He said they support the LEED Certification and maximum size requirements.

Tom McCormick, Shoreline resident, commented that he emailed information to the City pertaining to the Comprehensive Plan Amendments, particularly, Amendment 8. He recalled that in 2010 Council adopted a limit of 8,250 average daily trips on Richmond Beach Drive. He said it was lowered to 4,000 in 2011, and that last year Council adopted a resolution stating the limit was in full force. He said Amendment 8 would set policy giving the road a V/C that could bring traffic up to 10,000 average daily trips, and stressed that nothing should be done to undermine the 4,000 maximum. He urged Council to adopt Councilmember Scully’s proposed amendment.

Margaret King, City Attorney, responded to remarks made by Ms. Danielson during Public Comment. She noted there is a typo in the Resolution regarding the Boundary Review Board’s approval date of the Ronald Wastewater Assumption from King County. She said she wanted to clarify for the record that it was inaccurate to say that Olympic View has not brought on any of the costs they have incurred as they filed a declaratory action with the Snohomish County Growth Management Boundary Review Board.

6. APPROVAL OF THE AGENDA

Deputy Mayor Winstead made a motion to move item 9.b the Aquatics Update to Study Item 8.a. The motion was seconded by Councilmember McConnell and passed unanimously, 7-0.

The Agenda, as amended, was approved by unanimous consent.

7. CONSENT CALENDAR

Upon motion by Deputy Mayor Winstead and seconded by Councilmember McGlashan and unanimously carried, 7-0, the following Consent Calendar items were approved:

(a) Minutes of Regular Meeting of November 7, 2016, Regular Meeting of November 14, 2016, and Special Meeting of November 28, 2016

(b) Approval of expenses and payroll as of November 23, 2016 in the amount of \$951,271.98

***Payroll and Benefits:**

Payroll Period	Payment Date	EFT Numbers (EF)	Payroll Checks (PR)	Benefit Checks (AP)	Amount Paid
Prior period checks voided and reissued			14651-14652		\$0.00
10/9/16-10/22/16	10/28/2016	68860-69080	14653-14673	65116-65123	\$693,281.70
					<u>\$693,281.70</u>

***Accounts Payable Claims:**

Expense Register Dated	Check Number (Begin)	Check Number (End)	Amount Paid
11/2/2016	65085	65093	\$53,250.63
11/2/2016	65094	65101	\$54,703.83
11/2/2016	65102	65112	\$23,812.96
11/2/2016	65113	65115	\$698.69
11/9/2016	65124	65137	\$134,914.55
11/9/2016	65138	65157	\$74,316.86
11/9/2016	65158	65164	\$10,168.64
11/9/2016	65165	65188	\$119,865.42
11/9/2016	65189	65191	\$1,522.27
			<u>\$473,253.85</u>

- (c) Adoption of Ordinance. No. 768 - Amendments for National Pollutant Discharge Elimination System (NPDES) Low Impact Development (LID) Requirement**
- (d) Authorize the City Manager to Execute a contract with Superior Maintenance Solutions in the amount of \$174,193.50 for Right-of-Way Landscape Maintenance Services**
- (e) Authorize the City Manager to execute a contract with Clean World Maintenance, Inc. in the amount of \$166,359 for Janitorial Services for City Hall, Spartan Recreation Center and fourteen park restrooms**
- (f) Authorize the City Manager to execute a Janitorial Services Contract with Varsity Facility Services in the amount of \$117,534 to clean the Shoreline Police Station, Shoreline Pool, Richmond Highlands Rec Center and provide specialty cleaning and consumable products and supplies**
- (g) Adoption of Resolution. No. 398 Authorizing the City Attorney to Re-file with the Snohomish County Boundary Review Board a Notice of Intent to Assume that Portion of the Ronald Wastewater District Located in Snohomish County as Provided in Chapter 36.93 RCW**

8. STUDY ITEMS

- (a) Discussion of Parks, Recreation and Open Space Plan: Aquatics and Community Center Update**

Eric Friedli, Parks, Recreation and Cultural Services Director, shared that the Aquatics and Community Center Study is a component of the Parks, Recreation and Open Space (PROS) Plan. He reviewed the themes for the PROS Plan are Securing our Foundation and Shaping our Future. He explained why the feasibility study was needed and identified factors that need to be addressed, noting that acquiring funds is a crucial component. He displayed where the existing facility is located, described the characteristics of the Pool, Spartan Recreation Center, and other

program sites, and conveyed the benefits of having a combined facility. He provided an overview of recommended building sizes, program spaces, and stated a total size of 82,512 square feet will accommodate all of the activities. He pointed out the two biggest differences to the Center will be the addition of a lap and recreation pool, and Senior Center and staff office spaces. He then displayed a schematic of what the facility might look like. Maureen Colaizzi, Parks Project Coordinator, talked about the planning process and how the proposed Center site locations were selected. She reviewed the next steps in the process and said adoption of the Plan is anticipated in July 24, 2017.

Councilmember Salomon asked if the City would issue a Bond to pay for the project, what the estimated cost per household would be, how long it would take to pay off, and how long the facility would last. He expressed concern that the cost will be too high. Mr. Friedli responded that securing funds is a central decision making component and said the Feasibility Study will provide the answers to those questions.

Councilmember Scully commented that he agrees with the primary site locations and said land availability and cost will be key factors.

Councilmember McGlashan commented that he likes starting big and then reducing the project if necessary. He said the Spokane Valley Center facility is an example of a great community recreation facility. Deputy Mayor Winstead agreed that starting big is good, and said the Spokane Valley Center provided a visual of an ideal community center that serves all residents.

Mayor Roberts commented that it is exciting to visualize what is possible for Shoreline. He asked for an update on discussions with the School District regarding using the Aquatics Facility. Mr. Friedli responded that the District wants a diving well, 8 swim lanes, and maybe additional storage.

9. ACTION ITEMS

(a) Adoption of Ord. No. 765 - Amending SMC 20.40 for Self-Storage Facilities

Rachael Markle, Planning & Community Development Director, reviewed the Planning Commission's recommendations for self-storage facilities, glazing requirements, signage, green features, blank wall treatments, and potential amendments.

Councilmember Hall asked staff to clarify the meaning of 'street facing' that is used in the alternative language pertaining to the 20% glazing requirements. Ms. Markle responded that the use of the word fronting may provide more clarity regarding the requirement.

Councilmember Hall moved adoption of Ordinance No. 765. The motion was seconded by Councilmember McGlashan.

Councilmember McGlashan commented that although he would not want to require a storage facility to have retail space, a mixed use facility sounds promising and would be a great addition to the City.

Deputy Mayor Winstead asked if there is a mixed use requirement in split zoning. She talked about the City's investment in the Aurora Corridor and maintaining it as a vibrant economic development opportunity. Ms. Markle responded that Proposed Ordinance No. 765 does not have a ground floor retail requirement.

Councilmember Salomon said he does not support requiring self-storage facilities to have ground floor retail. He is also hesitant to require them to have a green roof. He would be open to discussing a green roof requirement for a larger area instead of targeting a specific type of business. He expressed concern about the size of the facility and shared they should not be too small or excessively large.

Councilmember Salomon moved to add a new 20.40.505(C)(2) to the Shoreline Municipal Code that states "Self-storage facilities shall not exceed 130,000 gross square feet", and renumber the remainder of SMC 20.40.505(C). The motion was seconded by Councilmember McGlashan.

Councilmember Scully commented on balancing the needs of the Community with the rights of private property owners. He stated that he supports the main motion and the Amendment because the property owners have said they can live within the restrictions recommended by the Planning Commission. Councilmember McGlashan concurred and said he will be supporting the Amendment.

The motion passed 6-1 with Councilmember McConnell voting no.

Councilmember Hall moved to amend Ordinance No. 765 SMC 20.40.505 Self-storage facility related to Glazing to read "each floor above the ground floor of a self-storage facility building that is facing a street shall at a minimum be comprised of 20 percent glass. All other building elevations shall include windows (or translucent cladding materials that closely resemble windows) such that not less than 7.5 percent of said elevations provide either transparency of the illusion of transparency when viewed from the abutting street or property". The motion was seconded by Deputy Mayor Winstead.

Councilmember Hall commented that the visual benefit of having glass is most important at ground level and along public streets and less important when the building is at a distance. Councilmember Salomon commented that he supports the Amendment because it helps creates energy efficiency.

The motion passed 6-1 with Councilmember McConnell voting no.

Ms. Markle noted that section 20.40.505 already exists in the Shoreline Municipal Code so the index criteria for self-storage facilities will need to be added as Section 20.40.504.

Councilmember Hall moved to have staff correct any numbering and other technical issues within the final version of the Amended Ordinance. The motion was seconded by Councilmember McConnell and passed unanimously, 7-0.

Councilmember Salomon moved to amend Ordinance No. 765 to add a new additional design requirement for self-storage facilities to require LEED Certification. The motion was seconded by Deputy Mayor Winstead.

Councilmember Salomon explained how this amendment supports the City's carbon reduction goals. Mayor Roberts commented that this is a necessary step to help reduce the carbon footprint and suggested that all buildings in the City achieve LEED Certification.

Councilmember McConnell stated that the Amendment singles out only self-storage facilities to be LEED Certified and said she will not be supporting it. Councilmember McGlashan asked what is required to have all businesses LEED Certified. Ms. Markle responded that additional research about green goal achievability and a cost analysis would need to be completed.

Councilmember Salomon commented that requiring LEED Certification is a balance of interest and provide the owners the opportunity to best determine how they will meet the requirements. He cautioned not to miss this opportunity to achieve the climate reduction goal in the City and urged Council to support the Amendment.

Deputy Mayor Winstead stated that requiring LEED Certification is a good comprise and supports the City's climate change goals. She said she also supports adding an analysis of LEED Certification requirements for new buildings to the City's Work Plan.

Mayor Roberts pointed out that four star built green is required in MUR zones.

The motion to amend Ordinance No. 765 to require LEED Certification passed 6-1, with Councilmember McConnell voting no.

Councilmember Salomon commented on the Council's goal to strike a balance with the Community interests and interests of the project proponents. He said he is encouraged by the design of the new facilities.

The main motion, as amended, passed unanimously, 7-0.

(b) Adoption of Ord. No. 766 - Amendments to the Comprehensive Plan

At 8:40 p.m., Mayor Roberts recessed into Execution Session for a period of 10 minutes as authorized by RCW 42.30.110(1)(i) to discuss with legal counsel matters relating to agency enforcement actions, or litigation. City staff attending the Executive Session included City Manager Debbie Tarry, Assistant City Manager John Norris; City Attorney Margaret King; Planning & Community Development Director Rachael Markle; and City Traffic Engineer Kendra Dedinsky. Deputy Mayor Winstead left the Session at 8:42 p.m. The Executive Session ended at 8:50 p.m. and Mayor Roberts reconvened the Council Meeting.

Steve Szafran, Senior Planner, and Kendra Dedinsky, City Traffic Engineer, provided the staff report. Mr. Szafran reviewed the Annual Docket process and stated there are 6 City initiated

Amendments and 2 citizen initiated Amendments. He reviewed the recommended Amendments are:

- Amendment 1: Amend Policy LU47 which considers annexation of 145th Street adjacent to the southern border of the City
- Amendment 2: Consider amendments to the Point Wells Subarea Plan
- Amendment 3: Amend the Parks and Recreation and Open Space Element to add a new Policy (PR21)
 - Staff recommends amending Planning Commission's recommendation: Policy PR21: Explore the establishment of a city-wide park impact fee
- Amendment 4: Amend Transportation Policy T-44-Add Volume over Capacity (V/C) Ratios for Collector Arterial Streets
- Amendment 5: Clean-up of Land Use Policies 63, 64, 65, 66, and 67
- Amendment 6: Amend Point Wells Subarea Policy PW-12
- Amendment 7: Amend the Southeast Neighborhoods Subarea Plan to move policies related to the 145th Street Station Subarea Plan, amend text, and amend the borders of the Southeast Neighborhoods Subarea Plan
- Amendment 8: Add a new Point Wells Subarea Plan Policy adopting a V/C/ ratio of 0.65 or lower for Richmond Beach Drive north of NW 196th Street

Mr. Szafran stated that staff recommends the carry-over of Amendments 1 and 2, approval of Amendments 3 (with additional amendments), 5, 7, and 8, and denial of Amendments 4 and 6.

Deputy Mayor Winstead said she will abstain from Amendments 2, 6, and 8.

Councilmember Scully moved adoption of Ordinance No. 766. The motion was seconded by Councilmember McGlashan.

Councilmember Scully moved to amend the main motion to deny Amendment 8. The motion was seconded by Councilmember Salomon.

Councilmember Scully commented that this Amendment will add a second type of level of services to this stretch of Richmond Beach Drive and will present a conflict supporting two different types of level of service on the same street.

The motion passed 4-2-1 with Councilmembers Hall and McGlashan voting no, and Deputy Mayor Winstead abstaining.

Councilmember McGlashan moved to revise Amendment 3 Policy PR21 to read "Explore the establishment of a citywide park impact fee". The motion was seconded by Councilmember Hall, and passed 6-1 with Councilmember Salomon voting no.

The main motion, as amended passed 6-1 with Councilmember Salomon voting no.

10. STUDY ITEMS

- (a) Discussion of Multimodal Access to Light Rail Stations

Nytasha Sowers, Transportation Services Manager, introduced Nora Daley-Peng, Senior Transportation Planner, to provide an update on the Trail Along the Rail Feasibility Study and the 147th/148th Street Non-motorized Bridge Feasibility Study. Ms. Daley-Peng shared that multi-modal access to the Light Rail Stations are encompassed in Shoreline Comprehensive Plan's Transit-Oriented Communities, Guiding Principles for Light Rail Facilities Design, and in the 145th Street Station Subarea Plan. She explained non-motorized access is needed to mitigate traffic, and accommodate the anticipated Subarea Population Growth and Pedestrian/Bicyclist Transit Ridership. She shared that the Trail Along the Rail Study is scheduled to be completed in April 2017 and the 147th/148th Street Bridge Study in January 2017. She shared how they will interact in concert with the Sound Transit Lynnwood Link Extension. Ms. Daley-Peng reviewed 145th Street Station baseline conditions, pointed out the potential to provide a gateway path to the Station on 145th Street, and reviewed design constraints. She presented four options for a non-motorized bridge, cost options, and explained how they impact the walkshed. She displayed a map of the potential 2.6 miles of the Trail Along the Rail, identified access points and city linkages, provided illustrations, and shared the trail expands the radius of the walkshed north of 155th Street. She presented estimated costs and next steps.

Councilmember Hall asked what prevented a direct diagonal connection to the Station in the 147th Street Bridge Option. He said he would like to keep the A and B options open for consideration. Ms. Daley-Peng responded that staff is looking at other options for direct connections.

Mayor Roberts asked why the City is not moving forward with the 148th Street Option which presents the greatest walkshed, least cost, and least challenges. Ms. Daley-Peng responded that the 148th Street option requires a pier underneath the guideway and mitigating the right turn access to the Station from the North.

Deputy Mayor Winstead questioned if the Trail Along the Rail is needed since Shoreline already has the Interurban Trail. She commented that she is intrigued by the 148th option and looking into a hybrid of the options presented. She said she would like to continue this discussion and asked about the schedule. Ms. Tarry responded that staff will move forward with the analysis.

Councilmember McGlashan asked about access to connect to the Trail Along the Rail and why the City of Seattle is identified as a partner. Ms. King responded that there are a variety of ways to manage acquiring access. Ms. Daley-Peng responded that Seattle is looking to include 5th Avenue in their Bicycle Implementation Plan that extends from Northgate to 145th Street.

Deputy Mayor Winstead moved to extend the meeting to 11 p.m. The motion was seconded by Councilmember Scully and passed unanimously, 7-0.

- (b) Discussion of Ord. No. 769 - Amending Section 15.05.080 of the Shoreline Municipal Code, Standard for Fixed Guideway Transit and Passenger Rail Systems (NFPA 130) Amendments, to Require Public Restrooms at Stations

Rachael Markle, Planning & Community Development Director, explained that Ordinance No. 769 amends the Council's Adoption of National Fire Protection Association (NFPA) Standard 130 to require public restrooms in the Light Rail Stations. She shared that Sound Transit's Station design does include restroom accommodations.

Councilmember Scully expressed thanks to staff for including restrooms. Councilmember Salomon stated he is concerned about the restroom's operational costs and being used for illegal activities. Deputy Mayor Winstead stated she shares the same concerns, and suggested developing a means to address it like providing entrance to the restrooms with the use of ORCA cards.

Ms. King explained that although Sound Transit is planning for building restrooms, that the City Council has the option to go in a different policy direction. Mayor Roberts expressed that the option should come back on the Agenda as an Action Item for Council discussion.

11. EXECUTIVE SESSION

At 10:10 p.m., Mayor Roberts recessed into Execution Session for a period of 10 minutes as authorized by RCW 42.30.110(1)(i) to discuss with legal counsel matters relating to agency enforcement actions, or litigation, and stated the Council is expected to take action. Staff members attending the Executive Session included City Manager Debbie Tarry, Assistant City Manager John Norris, City Attorney Margaret King, and Planning & Community Development Director Rachael Markle. At 10:20 p.m., Mayor Roberts emerged to announce a 10 minute extension to the Executive Session. At 10:30 p.m., Mayor Roberts emerged to announce another 10 minute extension to the Executive Session. The Executive Session ended at 10:39 p.m. and Mayor Roberts reconvened the Council Meeting.

Councilmember Hall moved to authorize the City Manager to enter into a Settlement Agreement for Code Enforcement Case 1751 in the amount of \$200,000 in a form acceptable to the City Attorney. The motion was seconded by Deputy Mayor Winstead.

Councilmember Hall stated that the fine resulted from a Tree Removal Code Violation and shared that in addition to the fine, the developers are required to replant the trees they removed.

The motion passed 6-1, with Councilmember Salmon voting no.

12. ADJOURNMENT

At 10:41 p.m., Mayor Roberts declared the meeting adjourned.

Jessica Simulcik Smith, City Clerk