

CITY OF SHORELINE
SHORELINE CITY COUNCIL
SUMMARY MINUTES OF REGULAR MEETING

Monday, February 13, 2017
7:00 p.m.

Council Chambers - Shoreline City Hall
17500 Midvale Avenue North

PRESENT: Mayor Roberts, Deputy Mayor Winstead, Councilmembers McGlashan, Scully, Hall, and McConnell

ABSENT: None

1. CALL TO ORDER

At 7:00 p.m., the meeting was called to order by Mayor Roberts who presided.

2. FLAG SALUTE/ROLL CALL

Mayor Roberts led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present, with the exception of Councilmember Salomon.

Councilmember Scully moved to excuse Councilmember Salomon for personal reasons. The motion was seconded by Councilmember McConnell, and passed unanimously, 6-0.

3. REPORT OF CITY MANAGER

Debbie Tarry, City Manager, provided reports and updates on various City meetings, projects and events.

4. COUNCIL REPORTS

Councilmember Scully reported attending the Sound Cities Association Public Issues Committee Meeting. He shared that there were discussions on bills pending in the Legislature, some providing cities with more flexibility on funding and other issues, and some taking it away. He said they both merit close watching.

Councilmember McGlashan reported that he and Councilmember McConnell attended the Seashore Transportation Forum Meeting and said Metro representatives gave a presentation on service increases and changes to accommodate Light Rail.

Councilmember McConnell reported attending the Council of Neighborhoods Meeting and shared the Shoreline Police Department gave a presentation on the Risk Awareness, De-escalation, and Referral (RADAR) Program.

Mayor Roberts reported that he, Deputy Mayor Winstead, and Councilmember Salomon, have been appointed to the Parks, Recreation, and Cultural Services Board Interview Subcommittee.

5. PUBLIC COMMENT

Bruce Amundson, Shoreline resident, spoke about public arts funding and stated the 1% General Fund allocation for the arts, established in 2002, should be reserved for public art. He said it is difficult for a one-third.3 FTE to perform all the duties required of the Public Arts Coordinator, and urged the Council to make it a full-time position. He requested the Council to oppose funding permanent and temporary art using the 1% General Fund allocation.

Randy Bannecker, King County Seattle Realtors, thanked the Council for working on housing, and offered support for the unit lot development amendment contained in the Development Code Amendments. He said it offers greater affordability for residents, better use of land, and will help address housing shortages.

Dan Jacoby, Shoreline resident, shared why he now opposes extending the Property Tax Exemption Program application deadline. He said it will increase multifamily units and there is not a demand for them. He proposed that property owners will save more than their tenants and money should not be spent to promote apartment buildings the City does not need for Growth Management Act compliance. He urged the City to come up with a better plan.

Katie Schielke, Shoreline resident, Parks Boardmember, Arts Committee Member, and past Chair and founder of the Parkwood Neighborhood Association, endorsed the Public Arts Plan and increasing the Public Arts Coordinator position to full-time status. She shared how public art can positively transform a community.

Jerry Patterson, Richmond Beach Association President, commented that he is excited about the Arts Plan. He announced that the Association will be displaying 21 Orca statues and three Orca mini pods throughout Richmond Beach, to debut on May 13, 2017 at the Strawberry Festival.

Jane Mayer, Shoreline resident, presented her artwork displayed on an Orca statue and said she appreciates the arts in Shoreline.

Paul Grace, Shoreline resident, offered support for the Public Arts Plan, and shared the words aspiration, achievable and realistic, resonated with him. He supports the Public Arts Coordinator position going to half-time, and said to realistically support the Plan the position should be fulltime, and funded by the General Fund. He recommended annual increases to Public Art Plan and establishing a Public Arts Commission.

Yoshiko Saheki, Shoreline resident, commented on her request to implement the Property Tax Exemption (PTE) Program in the 145th Light Rail Station Subarea. She said Shoreline Municipal Code 20.40.235 Affordable Housing violates the Affordable Housing Provision Code in the Revised State of Washington Code by not offering mandatory affordable housing incentives in the Station Subarea, and that it is counter to the Subarea Plan. She recalled that the Council received an award for adopting policies that encourage affordable housing near the Light Rail

Stations, and proposed that without incentives affordable housing units will never be built. She shared that the City has adversely affected homes in MUR-45 and 70 zones, and requested Council's feedback on what she perceives as an incompatibility with Shoreline Code and State Code, and their rationale for not offering PTE in the Subareas.

Sara Snedeker, Shoreline resident, endorsed the Public Arts Plan and a fulltime Public Arts Coordinator position. She stated more funds should go to the permanent installations of murals and shared her experiences in creating public art in the community.

Bill Clemens, Shoreline resident and Arts Committee Member, asked the Council to increase the City's support for the Public Arts Program and the Public Arts Coordinator to a fulltime position. He cautioned against diverting the 1% General fund arts allocation.

Dia Dreyer, Shoreline resident, commented that she does not want her front yard treated as a public open space and shared that a three foot fence requirement would infringe on her right to privacy.

Lorie Hoffman, Shoreline/Lake Forest Park Art Council Executive Director, offered support for the Public Art Plan, and thanked the City for their support over the years. She shared city funding makes up 15.6% of their annual budget and is the foundation for their fundraising efforts. She provided fundraising examples and requested a funding increase from the General Fund.

Matthew Cobb, Shoreline resident, commented that PTE makes affordable housing possible and stated without incentives rents will go up to compensate for construction cost. He said requiring affordable housing in the Light Rail Station Subarea has depreciated housing values and encouraged the Council to allow PTE in the Station Subareas.

6. APPROVAL OF THE AGENDA

The agenda was approved by unanimous consent.

7. CONSENT CALENDAR

Upon motion by Deputy Mayor Winsted and seconded by Councilmember Hall and unanimously carried, 6-0, the following Consent Calendar items were approved:

- (a) Minutes of Special Meeting of January 9, 2017 and Regular Meeting of January 9, 2017**
- (b) Approval of expenses and payroll as of January 27, 2017 in the amount of \$3,836,385.18**

***Payroll and Benefits:**

Payroll Period	Payment Date	EFT Numbers (EF)	Payroll Checks (PR)	Benefit Checks (AP)	Amount Paid
1/15/17-1/28/17	2/3/2017	70404-70622	14779-14799	65986-95991	\$533,428.92
					\$533,428.92

***Accounts Payable Claims:**

Expense Register Dated	Check Number (Begin)	Check Number (End)	Amount Paid
2/2/2017	65911	65916	\$72,468.88
2/2/2017	65917	65925	\$46,062.08
2/2/2017	65926	65935	\$53,231.23
2/3/2017	65936	65944	\$32,787.55
2/8/2017	65172	65172	(\$186.15)
2/8/2017	65945	65945	\$186.15
2/9/2017	65946	65954	\$11,364.73
2/9/2017	65955	65964	\$17,873.89
2/9/2017	65965	65969	\$710.77
2/9/2017	65970	65975	\$110,411.75
2/9/2017	65976	65985	\$132,052.08
			\$476,962.96

- (c) **Authorize the City Manager to Execute a Contract in an Amount not to Exceed \$88,105 with DA Hogan for Design and Construction Management Services for the Twin Ponds Park Turf and Lighting Replacement Project**
- (d) **Adoption of Resolution. No. 399 – Title VI Plan**
- (e) **Adoption of Ordinance No. 713 - Repealing Shoreline Municipal Code Chapter 16.10 Shoreline Management Plan**
- (f) **Adoption of Ordinance. No. 714 - Repealing Shoreline Municipal Code Chapter 16.20 Fee Schedule**
- (g) **Adoption of Ordinance. No. 771 - Amending the Property Tax Exemption Program to Encourage Affordable Housing**
- (h) **Motion to Authorize the City Manager to Execute a Contract in the Amount of \$60,000 with the Shoreline Historical Museum**
- (i) **Motion to Authorize the City Manager to Execute a Contract in the Amount of \$120,000 with The Shoreline/Lake Forest Park Arts Council**
- (j) **Motion to Authorize the City Manager to Execute a Contract in the Amount of \$121,708 with Sound Generations for programs to support the Shoreline/Lake Forest Park Senior Center**

(k) Motion to Authorize the City Manager to Execute a Contract in an Amount not to Exceed \$200,000 with AECOM to Provide Construction Administration and Document Control Services

8. ACTION ITEMS

- (a) Adoption of Ordinance No. 767 - Amending Certain Sections of the Shoreline Municipal Code Title 20, the Unified Development Code, Representing the 2016 Development Code Batch Amendments

Steve Szafran, Senior Planner, stated there are 37 proposed amendments in the 2016 Development Code Batch Amendments. He provided an overview of the amendments Council discussed at the January 9, 2017 Study Session, and reviewed the new proposed language pertaining to Unit Lot Development, Side Yard Setbacks, fences and walls.

Councilmember McGlashan moved to adopt Ordinance No. 767 as recommended by the Planning Commission. The motion was seconded by Councilmember Scully.

Councilmember McGlashan expressed concerns about the exterior maintenance of attached units.

Councilmember McGlashan moved to amend the main motion to replace SMC 20.30.410(D)(4) with staff's proposed language as follows; "Access easements, joint use and maintenance agreements, and covenants, conditions and restrictions identifying the rights and/or the homeowners association shall be executed for use and maintenance of common garage, parking and vehicle access areas; on-site recreation; landscaping; underground utilities; common open space; exterior building facades and roofs of individual units; and other similar features, and shall be recorded with the King County Recorder's Office". The motion was seconded by Councilmember Scully.

Councilmember McGlashan stated the added language is important to address the maintenance and upkeep of attached privately owned properties. Councilmember Scully stated less regulation is better, but said he is fine with the amendment because it provides the homeowner the freedom to do what they want to their property.

The motion passed unanimously, 6-0.

Councilmember McGlashan moved to amend the main motion to keep wording regarding the fencing in the proposed amendment to 20.50.110. The motion was seconded by Councilmember Hall.

Councilmember McGlashan stated this amendment allows homeowners the freedom to build a fence to maximum height requirements. Councilmember Hall agreed and stated the City does not need to regulate fences to be short, but cautioned that fences can wall-off neighborhoods and does not support a sense of community.

Councilmember Scully stated he is voting against the Amendment because he does not think a recommendation needs to be in the Code.

Mayor Roberts stated he is supporting the Amendment, and commented that there are public benefits to having shorter fences, like crime prevention.

Deputy Mayor Winstead pointed out that people sometimes need higher fences for the safety of kids and animals, and said she will be supporting the motion.

Councilmember McConnell stated she is supporting the motion and that people should be allowed to put fences up to 6 feet on their property if they want.

The motion passed, 5-1, with Councilmember Scully voting no.

The main motion, as amended, passed 6-0.

9. STUDY ITEMS

(a) Discussion of Res. No. 404 - Public Art Plan for 2017 – 2022

Betsy Robertson Parks, Recreation and Cultural Service (PRCS) Board Chair; Randy Witt, PRCS Director; and David Frances, Public Arts Coordinator, provided the staff report. Ms. Robertson reviewed the Public Arts Plan's public involvement process and shared it has been approved by the PRCS Board. She stated the Plan includes a recommendation to increase the Public Arts Coordinator position from .3 to .5 FTE, disbanding the Public Arts Subcommittee, elevating the Arts position back to the Board level, and artist representation on the Board.

Mr. Francis reviewed how the City artistically defines public space, and the mission, vision, and goals for public art in Shoreline. He presented the goals are:

- Phase I - commission a major new work of art and activate more neighborhood art;
- Phase II – identify sustainable funding strategies and commission a major installation by a local artist; and
- Phase III - activate permanent community cultural space in a new community/aquatics center.

Mr. Friedli reviewed the Plan's implementation process and said it includes revision of the Public Art Policy, restructuring the Art Committee's roles and responsibilities, and transitioning the Public Arts Coordination position from 0.35 FTE Extra Help to a 0.5 FTE regular employee. He reviewed policy changes, budget, and cost recommendations.

Deputy Mayor Winstead commented that it is important to continue to build on the City's current public arts program and stated permanent installations are important to the Community. She said she would like to see more funding go to the arts, and that she supports making the Public Arts Coordinator into a .5 regular full time position.

Councilmember Scully stated the City does not need a full time Public Arts Coordinator at this time, and he does not think the 1% General Fund allocation for the arts should be going towards the Public Arts Coordinator's salary.

Councilmember Hall commented that he supports the arts and is a huge fan of performing arts. He noted that the Shoreline/Lake Forest Park Arts Council is a perfect example of an effective public/private partnership. He said he does not support a City Arts Commission, and that he prefers to make the current model work. He stated his preference is to have the 1% General Fund for the Arts Policy be flexible and include funding for performing arts.

Councilmember McConnell commented that she would like to see the 1% General Fund allocation go only to the arts. She stated that she supports the Public Arts Coordinator as a 1.0 FTE budgeted for 2018. She said she wants to consider changing PRCS Board requirements so a least three members have art backgrounds.

Councilmember McGlashan asked for clarification about the art selection panel, and agreed that 1% General Fund allocation is for the arts only and not for salary. He stated his support for the .5 FTE position. Mr. Friedli responded that the selection panel would consist of Shoreline residents.

Mayor Roberts asked which expenditures are paid by the General Fund and which are paid by the Arts Fund. He stated that he would like to consider a \$25,000 increase from the General Fund to support the Public Arts Coordinator position. Mr. Friedli responded that half of the Public Arts Coordinator salary and all support provided to the Arts Council are funded by the General Fund.

Councilmember Hall asked if Sound Transit has its own program for funding the arts, and said the larger investment in art is going to come from them. Mr. Francis responded that they do. Councilmember Hall reminded the Council that the Community just passed a levy lid lift and spending money on the arts was not a part of that proposal. Deputy Mayor Winstead agreed and said she wants to see funding changes in relation to the overall budget and evaluate what is needed to administer the program.

Councilmember McConnell commented that the arts are an important component to increasing the quality of life in Shoreline. She reiterated that she wants to consider increasing the Public Arts Coordinator position to fulltime for the 2018 budget process.

- (b) Discussion of Resolution. No. 405 – Adoption of a Public Art Policy as Provided in SMC 3.35.150

Mr. Friedli commented that Resolution No. 405 adopts the Public Art Policy and implements the proposed Public Arts Plan.

- (c) Discussion of Ordinance. No. 770 - Repealing all Prior City of Shoreline Public Art Policies

Mr. Friedli commented that Ordinance No. 770 would repeal all prior public art policies.

- (d) Discussion of Park Impact Fees – Introduction

Maureen Colaizzi, Parks Project Coordinator, shared that Community Attributes was hired to explore implementing Park Impact Fees (PIF) in the City of Shoreline, and introduced Mark Goodman, Project Manager, and Michaela Jellicoe, Economics Analyst. Mr. Goodman explained that impact fees are a one-time payment by new development to pay for capital costs of facilities needed by new development, and can pay for system improvements in an adopted Capital Improvement Plan if they add capacity. He shared that cities impose impact fees as a revenue source so growth can pay for growth and for quality of life issues to allow public facilities, like parks, to keep up with growth. He said impact fees cannot pay for existing facilities or project improvements that do not add capacity, reviewed State laws regarding impact fees, and noted that they are working closely with Randy Young, Henderson Young & Company, who helped set the City's Transportation Impact Fees (TIF).

Mayor Roberts confirmed that PIF can be used for improvements to existing parks to support increased capacity. Mr. Goodman replied yes.

Ms. Jellicoe presented impact fee methodology and stated they are recommending a single category for all parks, recreational facilities, and open space to be included in PIFs. They are also recommending that trails in park facilities that serve to connect a park facility or are used as a recreational asset are linked to the PIF, and trails that serve primarily as a transportation mode are linked to TIF.

Councilmember Hall agreed that the community needs may change and preserving flexibility related to growth is good. Councilmember McGlashan asked if the trail under the light rail track, currently designated as multi-modal, should be included in the PIF. Ms. Jellicoe responded it depends how staff address the trail in the CIP and if it is evaluated as a park asset. Ms. Colaizzi said it has not been determined if the Trail Under the Rail will become a part of the park system. Ms. Tarry added that staff will use the CIP to determine whether trails should be charged to TIF.

Ms. Jellicoe stated the recommendation is for the City to analyze both types of ownership scenarios for facilities, outright ownership and those that are in a shared agreement. Councilmember Scully asked for an example of a shared owned facility, and Ms. Colaizzi responded that Paramount School Park and Sunset School Park are examples. Mayor Roberts questioned if the park types, ownership, and geography identified in the staff report will be included in the calculation of the overall valuation for the impact fee, and said more property would yield a higher impact fee. Ms. Jellicoe responded that is generally correct, and that they would be added to current inventory which will increase the value of the park system.

Ms. Jellicoe shared they are recommending the creation of a single citywide service area to allow all parks to serve all residents; to study park impact fees to be paid by both residential and nonresidential developments; and that the residential fee be applied based on the type of dwelling unit.

Councilmember Scully asked if there are other ways to assess fees. Ms. Jellicoe responded that they could be assessed based on size, or bedrooms, but cautioned the permitting process could be circumvented. She said the best practice is to use type of dwelling.

Ms. Jellicoe explained that they are reviewing the exemptions contained in the TIF, and anticipate using the same exemptions for the PIF.

Councilmember Hall commented about the robust discussions that took place during the TIF City Council Study Sessions, and requested that Council be provided the staff report that shows what exemptions Council decided on as a result of those discussions.

Ms. Jellicoe stated they are recommending that PIF be used based on the value of the park system and current level of services. Councilmember Hall agreed and stated this means impact fees can only be used to maintain the same level of services as the city grows and that General Funds or other funding sources can be used to grow the level of service.

Ms. Jellicoe explained that the PIF Program must be linked to the Capital Facilities Plan and levels of service, and be legally defensible. She stated other funding sources are required to support PIF and shared strategies will be developed for funding non-capacity generation projects. She shared implementation issues include adjusting for inflation, processing PIF updates, accounting for other mitigation requirements. She then reviewed the next steps in the process.

Councilmember Hall expressed concern using annual increase in assessed values and believes using the Implicit Price Deflator (IPD) would be a better tool. He asked if reciprocal PIFs can be used to address large development in neighboring cities that will impact Shoreline parks and requested that it be considered. Ms. Jellicoe responded that reciprocal agreements can be done, but they are rare. She said reciprocal PIF will be analyzed.

10. ADJOURNMENT

At 9:25 p.m., Mayor Roberts declared the meeting adjourned.

Jessica Simulcik Smith, City Clerk