Council Meeting Date: November 27, 2017 Agenda Item: 7(d)

CITY COUNCIL AGENDA ITEM

CITY OF SHORELINE, WASHINGTON

AGENDA TITLE:	Authorize the City Manager to Execute an Amendment to the Agreement with SCORE for Jail Services		
DEPARTMENT:	City Manager's Office		
PRESENTED BY:	Alex Herzog, CMO Management Analyst		
ACTION:	Ordinance Resolution X Motion		
	Discussion Public Hearing		

PROBLEM/ISSUE STATEMENT:

The City currently has contracts for jail services with the following three facilities: South Correctional Entity (SCORE) Regional Jail, Yakima County Jail and the King County Jail in downtown Seattle. SCORE is the City's primary jailing and booking facility, housing approximately 95% of inmates being held pre-disposition that are not eligible for work release. Inmates being held post-disposition with sentences longer than three days are transferred to Yakima County Jail. Finally, King County Jail in downtown Seattle is used as needed. As an example, King County Jail is utilized when a defendant is booked or jailed on charges from multiple jurisdictions or on felony and City misdemeanant charges.

The proposed amendment to the City's existing agreement with SCORE would authorize an extension to cover 2018. The agreement requires that SCORE provide the City an estimate of daily rates for the upcoming year by July 1 each year.

Tonight, staff are also bringing forward a proposed extension to the City's agreement with Yakima County Jail, covering 2018, for Council consideration.

RESOURCE/FINANCIAL IMPACT:

The entire adopted 2017 criminal justice budget, which also funds Court costs and public defense services is \$3.068 million. The 10-Year Financial Sustainability Model presented to the City Council as part of the 2016 Budget process reflected the ability to reduce annual jail costs by \$200,000 by 2017 as a result of implementing the proposed agreement with Yakima County. This has been accomplished with activity and costs on target to meet the 2017 budget of \$2 million.

The City's proposed 2018 criminal justice budget of \$3.13 million represents 6.74% of the City's General Fund appropriations. Of that amount 63.8%, or \$2.0 million, is allocated toward jail services.

RECOMMENDATION

Staff recommends that Council authorize the City Manager to amend the agreement with SCORE to cover 2018 as the City's primary booking facility.

Approved By: City Manager **DT** City Attorney **MK**

BACKGROUND

The City of Shoreline is required by law to arrange for the booking and housing of its misdemeanant population. This requirement only relates to adults who commit offenses as those committed by defendants less than 18 years of age and all felony offenses are the responsibility of King County. As the City of Shoreline does not own its own jail facility, the City has contracted with multiple jail providers to house its inmates since incorporation.

On July 28, 2014, Council approved execution of an agreement with SCORE for jail services. Materials from the July 28, 2014 meeting can be found here: http://cosweb.ci.shoreline.wa.us/uploads/attachments/cck/council/staffreports/2014/staffreport072814-8a.pdf.

On November 30, 2015, the Council discussed the City's jails services contracts and the possibility of transferring a portion of the City's sentenced inmate population to Yakima County Jail. Materials from the November 30, 2015 meeting can be found here: http://cosweb.ci.shoreline.wa.us/uploads/attachments/cck/council/staffreports/2015/staffreport113015-8b.pdf.

DISCUSSION

Proposed Agreement with SCORE

The proposed extension to the agreement with SCORE is attached to this staff report as Attachment A.

SCORE states that 2018 daily rates are based upon actual expenses from April 2016 – March 2017. Rates have risen primarily because of the increased need for medical and mental health services, and the national opioid crisis. Almost 70% of inmates booked at SCORE are under the influence of drugs; 80% of which have opiates, heroin, and benzodiazepines in their systems. This epidemic has required SCORE to implement a specific detox unit to safely withdrawal these inmates from drugs and a mental health professional specializing in chemical dependency has been added to staff.

Comparing the City's three contracted jail providers, Yakima and SCORE continue to be the City's best options with regard to cost:

Jail Daily Rates	2015	2016	2017	2018
King County Jail	\$146.65	\$151.99	\$186.79	\$189.11
SCORE Jail Guaranteed Bed	\$97	\$105	\$108.78	\$120
SCORE Jail Non-Guaranteed Bed	\$135	\$157	\$162.65	\$175
Yakima County Jail	\$54.75	\$54.75	\$57.20	\$59.85

Staff propose maintaining the number of guaranteed beds (20 per day) allocated at the Guaranteed Bed rate. The City will also have access to another 20 additional beds at the guaranteed rate should they be needed.

Yakima County Jail Contract

An extension of the agreement with Yakima County Jail is also proposed tonight. Amending the agreement with Yakima County itself does not require amending the City's current contract with SCORE. However, if Council does not authorize the extension to the agreement with Yakima County for jail services for 2018, inmates will be housed at SCORE at a much higher daily rate and the City would have to increase its number of guaranteed beds.

FINANCIAL IMPACT

The entire adopted 2017 criminal justice budget, which also funds Court costs and public defense services is \$3.068 million. The 10-Year Financial Sustainability Model presented to the City Council as part of the 2016 Budget process reflected the ability to reduce annual jail costs by \$200,000 by 2017 as a result of implementing the proposed agreement with Yakima County. This has been accomplished with activity and costs on target to meet the 2017 budget of \$2 million.

The City's proposed 2018 criminal justice budget of \$3.13 million represents 6.74% of the City's General Fund appropriations. Of that amount 63.8%, or \$2.0 million, is allocated toward jail services.

RECOMMENDATION

Staff recommends that Council authorize the City Manager to amend the agreement with SCORE to cover 2018 as the City's primary booking facility.

ATTACHMENTS

Attachment A: Draft Extension to the Agreement with SCORE for Jail Services

AMENDMENT #2 TO ORIGINAL AGREEMENT FOR INMATE HOUSING

THIS AMENDMENT TO INTERLOCAL AGREEMENT FOR INMATE HOUSING dated as of _______, 2017 (hereinafter "Amendment to Original Agreement") is made and entered into by and between the **South Correctional Entity**, a governmental administrative agency formed pursuant to RCW 39.34.030(3) ("SCORE") and the City of Shoreline (hereinafter the "City" and together with SCORE, the "Parties" or individually a "Party"). This Amendment to Original Agreement is intended to supplement and amend that certain Agreement for Inmate Housing between the Parties dated _______, as it may have been previously amended (the "Original Agreement"). The Parties hereto mutually agree as follows:

2018 Bed Rates. Section 27 (Bed Rate) of the Original Agreement is hereby replaced in its entirety to say:

In consideration of SCORE's commitment to house City Inmates, the City shall pay SCORE based upon the rates and other applicable fees or charges stated in this Agreement.

A. Guaranteed Bed Rate: \$120 20 guaranteed beds

B. Non-guaranteed Bed Rate: \$175

The above referenced Non-Guaranteed Bed Rate (the "Daily Rate") is based on available space at the SCORE Facility.

The City's use of guaranteed beds is averaged on a monthly basis. All contract rates are established to recover full cost of services. Guaranteed Rates for the following year will be based upon actual expenses from the period of April 1 – March 31 of each calendar year. An estimate of the Guaranteed Rates will be provided by July 1 of each year for the following year.

The Guaranteed Rate includes all in-facility medical, dental (if available), and mental health services, and pharmaceuticals, except for medications for HIV, hepatitis, and biologics. In the event a City Inmate requires out-of-facility medical, dental or mental health services, the City shall be responsible for the cost of the services.

SCORE shall not charge a booking fee in connection with housing the City's Inmates.

Should the City exceed their usage of the guaranteed beds by more than 100%, or 40 beds, the rate for those beds in excess of that amount will be charged at the Non-Guaranteed Rate.

Attachment A

The City will have an opportunity to adjust the guaranteed bed quantity prior to July 1, of the preceding year for the next calendar year.

- 2. Effective Date; Execution. The bed rates provided for in Section 1 of this Amendment to Original Agreement shall become effective January 1, 2018. This Amendment to Original Agreement may be executed in any number of counterparts.
- **3.** Ratification and Confirmation. All other terms and conditions of the Original Agreement are hereby ratified and confirmed.

IN WITNESS WHEREOF, the Parties have executed this Amendment to Original Agreement as of the date first mentioned above.

Agency Name:	South Correctional Entity (SCORE)
Ву:	By:
Name: Title:	Name: Penny Bartley Title: Executive Director