

**CITY OF SHORELINE**  
**SHORELINE CITY COUNCIL**  
**SUMMARY MINUTES OF REGULAR MEETING**

Monday, March 26, 2018  
7:00 p.m.

Council Chambers - Shoreline City Hall  
17500 Midvale Avenue North

PRESENT: Mayor Hall, Deputy Mayor Salomon, Councilmembers McGlashan, Scully, McConnell, Chang, and Roberts

ABSENT: None.

1. CALL TO ORDER

At 7:00 p.m., the meeting was called to order by Mayor Hall who presided.

2. FLAG SALUTE/ROLL CALL

Mayor Hall led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present.

(a) Proclamation of Cesar Chavez Day

Jennifer Martinez, Shoreline resident and Family Engagement Manager, Washington Alliance for Better Schools, and Tanya Cornejo, Shoreline resident and Natural Leader, accepted the proclamation. Ms. Martinez provided information on the Alliance and the Natural Leaders Program, and shared how the program supports disenfranchised families to improve their children's success in school. She read a quote from Cesar Chavez and explained how he instilled in her a sense of civic duty and social justice. Ms. Cornejo read a quote from Cesar Chavez and talked about the challenges faced by immigrant parents and how the Natural Leaders Program assists them in making positive contribution to their communities.

Suni Tolton, City of Shoreline Diversity and Inclusion Coordinator, extended an invitation to the LatinX Event scheduled for April 21, 2018.

3. REPORT OF CITY MANAGER

Debbie Tarry, City Manager, provided reports and updates on various City meetings, projects and events.

4. COUNCIL REPORTS

Councilmember Roberts reported that the Puget Sound Regional Council's Executive Board adopted the Regional Center Update to plan for more growth and establish guidelines for the designation of countywide centers.

Councilmember Scully reported that he was appointed Chair of the King County Medic One/EMS Levy Planning Advance Life Support Committee, and anticipates providing a presentation to the Council about their work in October 2018.

Mayor Hall reported attending the National League of Cities Conference in Washington, DC, March 11 – 15, 2018, with Councilmembers McConnell, McGlashan, Roberts, and Scully. He shared that they met with the Federal Congressional Delegation and several administration agency heads, and that the ST2 Budget has been funded.

## 5. PUBLIC COMMENT

Lela Jamieson, Shoreline resident, requested that the remaining portion of the greenspace at 25th Avenue NW be dedicated to the Richmond Beach Reserve.

Dean Jamieson, Shoreline resident, requested that the remaining portion of the greenspace at 25th Avenue NW be dedicated to the Richmond Beach Reserve.

Christopher Gildow, Shoreline resident, requested that the remaining portion of the greenspace at 25th Avenue NW be dedicated to the Richmond Beach Reserve.

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Pam Cross, Shoreline resident, commented that she agrees with City staff's recommendation to prohibit vehicle residency in the City's Right-of-Ways.

Margaret Willson, Shoreline resident, commented that she agrees with City staff's recommendation to prohibit vehicle residency and boat storage on the City's Right-of-Ways.

Pam Russell, Pastor of Prince of Peace Lutheran Church, suggested issuing 90-day vehicle residency permits.

Bill Kirlin-Hackett, Reverend and Interfaith Task Force on Homelessness, recommended that the City conduct outreach to engage with people who are homeless, and implement safe parking places.

Rocky Willson, Shoreline resident, explained why he does not support vehicle residency.

Lin Evanko, Shoreline resident, spoke about increased crime and traffic in her North City neighborhood and stated police presence is needed.

Rusty West, Shoreline resident, spoke about increased crime in North City and asked what is being done to combat crime and the opioid crisis.

Lori Theis, Shoreline resident, asked Council to continue to prohibit vehicle residency in the City's Right-of-Ways.

Jill Leon, Shoreline resident, expressed concern over increased crime in the Ridgecrest neighborhood and asked what can be done.

Walter Campbell, Shoreline resident, expressed concern about increased crime in Shoreline. He asked the City to advise the Community on how to protect themselves from being victimized.

Ms. Tarry stated that the Police Services Annual Report will be presented at the April 23, 2018 Council Meeting. She shared that burglaries have decreased over the past two years, and that the Police recently arrested someone suspected of committing a rash of burglaries in Shoreline. She stated that Police conducted a Community Meeting last year on crime and said it can be done again, and that Outreach Officer Paula Bates is also happy to meet with residents. She noted that the Council approved hiring a K-9 Unit in the 2018 Budget, and explained the 911 dispatch process. She said she will be following up with information regarding police response time.

Ms. Tarry clarified that tonight's Agenda includes Council's discussion for setting a hearing date for vacating one-half of the City's Right-of-Way at 25th Avenue NW, and said there is a process the Council can conduct to reserve the other half as park property.

Mayor Hall stressed that safety is a high priority and a City Council Goal. He reassured the Community that their concerns are heard by the Council and thanked the residents for coming out to express their concerns.

6. APPROVAL OF THE AGENDA

Councilmember McConnell requested that Agenda Item 7d be removed from the Consent Calendar and moved to Action Item 8a. The Agenda, as amended, was approved by unanimous consent.

7. CONSENT CALENDAR

**Upon motion by Councilmember Scully and seconded by Councilmember Roberts and unanimously carried, 7-0, the following Consent Calendar items were approved:**

**(a) Approving Minutes of Regular Meeting of January 8, 2018, Regular Meeting of January 22, 2018, and Regular Meeting of January 29, 2018**

**(b) Approving Expenses and Payroll as of March 2, 2018 in the Amount of \$2,088,232.70**

**\*Payroll and Benefits:**

Payroll Period	Payment Date	EFT Numbers (EF)	Payroll Checks (PR)	Benefit Checks (AP)	Amount	Paid
1/28/18-2/10/18	2/16/2018	76706-76938	15443-15457	69543-69550	\$803,053.46	
					<u>\$803,053.46</u>	

**\*Wire Transfers:**

Expense Register Dated	Wire Transfer Number	Amount Paid
2/27/2018	1131	\$6,308.31
		<u>\$6,308.31</u>

**\*Accounts Payable Claims:**

Expense Register Dated	Check Number (Begin)	Check (End)	Number	Amount Paid
2/15/2018	69411	69412		\$4,042.50
2/15/2018	69413	69423		\$18,444.98
2/15/2018	69424	69445		\$118,075.84
2/15/2018	69446	69486		\$262,716.92
2/20/2018	69487	69488		\$58,705.02
2/20/2018	69489	69489		\$970.80
2/22/2018	69490	69493		\$145,764.27
2/22/2018	69494	69498		\$72,675.00
2/22/2018	69499	69511		\$14,915.01
2/22/2018	69512	69542		\$27,414.72
2/23/2018	69551	69551		\$3,250.00
2/28/2018	69552	69557		\$68,099.08
2/28/2018	69558	69559		\$15,227.51
3/1/2018	69560	69576		\$366,942.95
3/1/2018	69577	69595		\$35,383.80
3/1/2018	69596	69618		\$66,242.53
				<u>\$1,278,870.93</u>

**(c) Adopting Resolution No. 425 - Ratification of the Water Resource Inventory Area (WRIA) 8 Chinook Salmon Conservation Plan Update**

**(d) Moved to Item 8a.**

**(e) Authorizing the City Manager to Execute an Amendment in an Amount Not to Exceed \$119,911 with Pertee, Inc., for Phase 2 of the ADA Compliance Self-Evaluation and Transition Plan Assistance for Rights-of-Way**

**(f) Authorizing the City Manager to Execute Amendment #3 to Contract 8584 with West Coast Code Consultants for Regulatory Plan Review and Inspection Services for Light Rail Facilities**

**(g) Authorizing the City Manager to Execute a Professional Services Contract with Tetra Tech in an Amount Not to Exceed \$237,000 for Design of the NE 175th Street Pavement Preservation Project**

8. ACTION ITEMS

- (a) Adopting Resolution No. 426 - Setting a Public Hearing Date Before the City of Shoreline Hearing Examiner to Consider Vacation of a Portion of the Right-of-Way on 25th Avenue NW

Randy Witt, Public Works Director, explained that Council's action tonight is to set a date, time, and location for a Public Hearing for the vacation of a portion of the City's Right-of-Way at 25<sup>th</sup> Avenue NW. He noted that the public comments made tonight are not addressing this piece of land, but land north of the property adjacent to the Richmond Beach Reserves. He said they should be considered as separate actions.

Councilmember McConnell asked how much of the City's Right-of-Way is needed by the property for vehicle ingress/egress. Mr. Witt replied the property will be accessed off of 191<sup>st</sup> Street.

**Councilmember Roberts moved adoption of Resolution No. 426. The motion was seconded by Councilmember McConnell, and passed unanimously, 7-0.**

- (b) Adopting Ordinance No. 816 - Establishing a Biennial Budget Process

Sara Lane, Administrative Services Director, and Rick Kirkwood, Budget Supervisor, provided the presentation. Ms. Lane reviewed biennial budget specifications and displayed a list of cities in Washington State that use one. She reviewed the pros and cons of using a biennial budget. She provided a comparison of the annual and biennial budget processes, and reviewed the proposed Budget and Capital Improvement Plan schedule. She stated that staff is recommending adoption of Ordinance No. 816.

**Councilmember Scully moved to adopt Ordinance No. 816 as presented. The motion was seconded by Councilmember McConnell.**

Councilmember Scully shared that he hopes a two year budget cycle does not prevent the City from having a flexible workplan and budget to address issues as they arise.

Councilmember McGlashan stated he feels good about the biennial budget, and pointed out budget amendments can be made at any time.

Deputy Mayor Salomon stated that the Council is not relinquishing any control over the budget and reiterated that changes can be made to it.

Mayor Hall stated that forecasting in a recession is already a challenge with an annual budget, and pointed out that a biennial budget will require a longer forecast. He said there must be

recognition that with a shift in the economy or city revenues, budget adjustments will be required.

**The motion passed unanimously, 7-0.**

9. STUDY ITEMS

(a) Discussing Vehicle Residency in the City Right-of-Way and Private Property

John Norris, Assistant City Manager, provided the presentation. He recalled Council's discussion of the City's Traffic Model Ordinance in October and November 2017, and Council's request for options and recommendations on human habitation in the City's Right-of-Way. He reviewed staff's outreach and research, and feedback provided by the Shoreline Police Department and faith-based and housing stakeholders. He reviewed regulations from other jurisdictions, and then presented vehicle residency and safer parking lot options. He expressed that the concerns outweigh the benefits of allowing vehicle residency in the City's Right-of-Way, and presented staff's analysis and conclusions. He stated staff recommends maintaining SMC 10.05.030.B, adopting a consecutive parking hour limitation, and exploring partnership with private entities or faith-based organization for a safe vehicle residency parking lot.

Councilmembers complimented staff on the report and expressed appreciation for the humane approach taken to address very complicated issues. There was consensus to support the staff's recommendation to maintain the prohibition on vehicle habitation.

Deputy Mayor Salomon addressed the need to prevent illegal drug use at Safe Lots, and said a Homeless Outreach Officer can refer people seeking treatment to appropriate services.

Councilmember McGlashan stated he supports the 72-hour time limit for vehicle parking in the City's Right-of-Way, but said it appears to be counter to the Code that prohibits vehicle habitation. He said he is unsure about the distance criteria, and that he is hesitant to place a Safe Lot in neighborhoods, but suggested it cautiously be pursued.

Councilmember Chang requested to have further discussion on parking time limits and distance requirements to move a vehicle. She suggested reaching out to the business community to host Safe Lots to alleviate the burden on single family neighborhoods, and to look into the City providing assistance with sanitation services.

Councilmember Roberts stated he does not support amending the Municipal Code because the Police are currently handling the situation by not issuing citations or making arrests. He recognized that people are living in their cars because it is sometimes their best options. He emphasized that connecting people with services they need should be the first priority of the Homeless Outreach Officer.

Councilmember McConnell stated that she supports adopting the 72-hour parking limit. She said it is unfair to taxpayers to use city property to house people who are homeless, but she asked staff to look into what assistance the City can provide to organizations that host them.

Councilmember Scully stated he supports banning vehicle habitation in residential neighborhoods, but not on commercial and industrial zoned streets. He explained why he does not support the 72-hour parking limit. He encouraged staff to make the Safe Lot a reality, and said he believes it is the City's responsibility to address homelessness, including using City surplus property if possible.

Mayor Hall stated he appreciates the humane and sensitive approach the Police are taking to address the issue and wants to continue the dialogue to develop regional partnerships to address homelessness and affordable housing. He stated support for using City property to provide affordable housing. He requested that the move distance be more specific, and said the City's Right-of-Way should not be used to store vehicles. He requested an update on Shoreline's affordable housing efforts, and talked about planning for more affordable housing in the Light Rail Station and Town Center areas.

Councilmember Salomon inquired about the use of the North Maintenance Facility as a temporary Safe Lot. Mr. Norris responded that it is actively used for fuel and storage, and further analysis can be conducted on its use as a Safe Lot. Councilmember McGlashan expressed concern about safety and the dual use of the location for fuel and people.

Ms. Tarry confirmed she heard that the Council wants to maintain the prohibition on vehicle residency in the City's Right-of-Way; move the Ordinance forward with a consecutive hour time limitation and vehicle move distance requirement; address how the Homeless Outreach Officer can assist with connecting people with services; and explore partnership opportunities for Safe Lots.

(b) Discussing Ordinance No. 817- Amending Shoreline Municipal Code Title 3 to Establish a New Section 3.01.025 Affordable Housing Fee in Lieu

At 8:40 p.m., Councilmember Roberts left the meeting.

Rob Beem, Community Services Manager, introduced Michael Stanger, Principal, Social Impact Workshop. Mr. Beem provided an overview of Council's strategies to provide affordable housing in Shoreline. He recalled Council's direction to establish a Fee in Lieu (FIL) Program in Shoreline based on an affordability gap. He explained how the FIL would work, how funds would be collected, and what they could be used for. He then presented the fees recommended for Shoreline's zoning districts are as follows:

Zoning district	Fee per unit if providing 10% of total units as affordable	Fee per unit if providing 20% of total units as affordable
MUR-45	\$206,152.00	\$158,448.00
MUR-70	\$206,152.00	\$158,448.00
MUR-70 with development agreement	\$253,855.00	\$206,152.00

Deputy Mayor Salomon questioned how long it would take for funds to accumulate to build affordable housing. Mr. Beem responded that the FIL revenue source alone was not intended to

build housing, but to be used in partnership to support affordable housing, similar to how the City supported the Ronald Commons project.

Councilmember McGlashan stated initially he was not going to support the FIL because of the fractional unit requirement, but said he sees how the FIL offers developers a choice.

Mayor Hall stated support for the FIL and establishing code to implement Council's policy.

(c) Discussing the 2018 Comprehensive Plan Amendment Docket

Steve Szafran, Senior Planner, explained the Annual Docket process required by the Growth Management Act. He stated that there are 9 Amendments, and noted that Amendments #1 - #3 are carryovers from the 2017 Docket. The proposed Amendments are related to the following topics:

1. 145<sup>th</sup> Street Annexation
2. Point Wells
3. Surface Water Master Plan
4. Master Street Plan
5. Amending the land use designation for all parcels designated Low-Density Residential and Medium-Density residential between Fremont Avenue N, Ashworth Avenue N, 145<sup>th</sup> Street, and 205<sup>th</sup> Street to High-Density Residential. Conversely, change the zoning of all parcels between the previously mentioned streets from R-6, R-8, R-12, and R-18 to R-24.(Privately initiated)
6. Amending Transportation Policy T44 which clarifies how an Arterial Streets' Volume over Capacity (V/C) ratio is calculated (Privately initiated)
7. Amending the Point Wells Subarea Plan. (Privately initiated)
8. Amending Land Use Designations Mixed-Use 1 and Mixed-Use 2 in the Land Use Element to provide clarification.
9. Pedestrian System Plan

Mr. Szafran stated that Council is scheduled to make a recommendation on the proposed Amendments to the 2018 Docket on April 16, 2018. He said the Planning Commission recommended that all the proposed Amendments be placed on the 2018 Docket, except for Amendment #5.

Councilmember Chang expressed concern about the language in Amendment #2, recalling that the Planning Commission voted to change it, and said she would like to see it revised.

Mr. Szafran called attention to Attachment A of the staff report, and said the changes are reflected there.

Councilmember Scully asked clarifying questions about Amendment #4, and said he hesitates giving substantive policy control over to staff. Mr. Szafran replied that the Amendment removes Appendix D from Comprehensive Plan and moves it to the Engineering Development Manual, providing Public Works more administrative flexibility. Margaret King, City Attorney, explained that this Amendment was recommended by the City Attorney's Office, and said these adjustments should be at the engineering level and not trigger a Comprehensive Plan



Amendment. She said the change will help the City be more reactive in implementing engineering best practices, and that there will still be a public notice process.

Mayor Hall requested that transparency be provided to the Public and the Council in the process. He agreed with staff's recommendation regarding Amendment #5, and said the Council has already publically committed to designated areas for growth. Consensus was provided to place the Draft 2018 Docket on the Consent Calendar.

10. ADJOURNMENT

At 9:02 p.m., Mayor Hall declared the meeting adjourned.

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Jessica Simulcik Smith, City Clerk