# **CITY OF SHORELINE**

# SHORELINE CITY COUNCIL SUMMARY MINUTES OF REGULAR MEETING

Monday, September 10, 2018 Council Chambers - Shoreline City Hall 7:00 p.m. 17500 Midvale Avenue North

PRESENT: Mayor Hall, Deputy Mayor Salomon, Councilmembers McGlashan, Scully,

McConnell, Chang, and Roberts

ABSENT: None.

#### 1. CALL TO ORDER

At 7:00 p.m., the meeting was called to order by Mayor Hall who presided.

# 2. FLAG SALUTE/ROLL CALL

Mayor Hall led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present.

# 3. REPORT OF CITY MANAGER

John Norris, Acting City Manager, provided reports and updates on various City meetings, projects and events.

### 4. COUNCIL REPORTS

Councilmember McGlashan reported attending a SeaShore Transportation Forum meeting where they received an update from Metro on rerouting work being done to accommodate everything going on downtown, and a presentation from the Ruckelshaus Center on the Growth Management Act.

Councilmember McConnell reminded Council they were invited to be a part of the dialogue in the Growth Management Act research and encouraged their participation.

Councilmember Roberts reported that during the recent Association of Washington Cities Legislative Priorities Committee meeting, priorities for 2019 and 2020 were developed. The five broad priorities identified and recommended for adoption were Economic Development, Infrastructure Funding, Culvert Funding, Criminal Justice Training Commission Funding, and Affordable Housing.

Mayor Hall added that he is planning to attend the "Road Map to Washington's Future" GMA Workshop. Additionally, Mayor Hall noted that he chaired the August 23, 2018 meeting of the

Ecosystem Coordination Board for the Puget Sound Partnership. He reported there is a new draft of the Puget Sound Action Agenda available for review with both long term goals and specific actions identified. He said he also recently attended meetings for the Killer Whale and the regional Affordable Housing Task Forces. He noted he will spend the duration of the week at the Association of Washington Cities meetings, and thanked Councilmember Roberts for his work on the Legislative Committee.

### 5. PUBLIC COMMENT

Andrew Tassani, Lynnwood resident, reported that on April 6, 2018 he was ticketed on Aurora Avenue just past 198<sup>th</sup> Street for a bus lane violation. He researched this violation, presented his findings to Council, and asked them to review it with Public Works to determine whether the intersection at 198<sup>th</sup> is appropriately identified, and then make signage or ordinance adjustments.

Lee and Brenda Simpkins, Shoreline residents, came to speak on behalf of Adrian Simpkins and David Ishkanov, who died in July 2018 in a motorcycle accident. She asked that a discussion be started about creating a public memorial for them. Citing their lifelong connections to Shoreline, she asked for the City's support in creating a tangible acknowledgement of the loss, and suggested potential options for the memorial. Mayor Hall expressed condolences for the families' loss in this tragedy.

Blaine Weber, Shoreline resident and close friend of both the deceased, spoke in support of the Simpkins' request. He shared that even distant acquaintances are grieving the loss of Adrian and David, and that the sorrow is community-wide. He asked Council for a permanent installation that would memorialize the boys, bring peace to the community, and represent what Shoreline stands for.

Vladimir Ishkanov, Lynnwood resident and father of David Ishkanov, described the accident and echoed the memorial request of Lee and Brenda Simpkins. He shared his pride in his son and spoke about his accomplishments. He stated the police did not check insurance information on the driver of the car in the accident, and emphasized the danger of the intersection, pinpointing the yellow light as the prime source of the problem.

Shannon Martsolf, Shoreline resident, requested a public discussion for a memorial for Adrian Simpkins and David Ishkanov. Sharing her longstanding relationship with the deceased, she expressed the collective grief over, and wide impact of, the deaths of the young men. Reminding Council that the crash site is already a public vigil site, she stated the worth of being intentional in planning a permanent tribute to support healing.

David Arutyunov, Bellevue resident and uncle of David Ishkanov, shared his concern about the safety at the intersection of the accident. He suggested the addition of cameras, and asked the City to reevaluate the safety measures in place at the intersection, including the current yield light. He spoke to his grief over the tragedy and his hopes that future deaths could be avoided.

Pearl Noreen, Shoreline resident and member of the Dale Turner YMCA Board, asked that the City reach out to the YMCA to capitalize on their expertise so that an aquatics and community center is built to a scale that minimizes tax burden and does not duplicate services and programs.

### 6. APPROVAL OF THE AGENDA

The agenda was approved by unanimous consent.

# 7. CONSENT CALENDAR

Upon motion by Councilmember Roberts and seconded by Councilmember McGlashan and unanimously carried, 7-0, the following Consent Calendar items were approved:

- (a) Approving Minutes of Workshop Dinner Meeting of July 23, 2018, Approving Minutes of Regular Meeting of July 23, 2018, and Approving Minutes of Workshop Dinner Meeting of August 13, 2018
- (b) Approving Expenses and Payroll as of September 10, 2018 in the Amount of \$2,673,088.01

# \*Payroll and Benefits:

Payroll Period	Payment Date	EFT Numbers (EF)	Payroll Checks (PR)	Benefit Checks (AP)	Amount Paid
7/15/18-7/28/18	8/3/2018	79621-79897	15770-15811	71153-71157	\$714,679.01
7/29/18-8/11/18	8/17/2018	79898-80167	15812-15852	71364-71368	\$704,084.61
					\$1,418,763.62

# \*Accounts Payable Claims:

Expense Register Dated	Check Number (Begin)	Check Number (End)	Amount Paid
8/2/2018	71016	71036	\$2,001.83
8/2/2018	71037	71045	\$24,702.13
8/2/2018	71046	71073	\$60,982.38
8/2/2018	71074	71109	\$254,935.74
8/2/2018	71110	71114	\$2,261.45
8/9/2018	71115	71142	\$20,328.14
8/9/2018	71143	71152	\$31,576.24
8/15/2018	71158	71178	\$114,267.52
8/15/2018	71179	71201	\$4,024.74
8/15/2018	71202	71216	\$14,831.50
8/15/2018	71217	71243	\$145,804.95
8/16/2018	71244	71249	\$753.26
8/22/2018	71250	71250	\$2,207.25
8/22/2018	71251	71251	\$58,512.90

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8/23/2018	71252	71272	\$104,023.62
8/23/2018	71273	71303	\$321,824.89
8/23/2018	71304	71313	\$1,785.00
8/23/2018	71314	71323	\$26,578.91
8/23/2018	71324	71363	\$62,921.94
			\$1,254,324.39

- (c) Adopting Resolution No. 431 Declaring Certain City-Owned Vehicles Surplus and Authorizing Their Sale as Provided in Shoreline Municipal Code, Chapter 3.50
- (d) Adopting Ordinance No. 834 Amending the 2018 Final Budget by Increasing the Appropriation in the General Capital Fund and Limited Tax GO BAN 2018 Fund to Support an Interim Funding Strategy for the Aquatics Community Center
- (e) Authorizing the City Manager to Execute a Right-of-Way Improvement Phasing Agreement with Trammell Crow Residential for Design and Construction of Right-of-Way Improvements Associated with the Westminster Way N and N 155th Street Intersection Improvements Project
- (f) Authorizing the City Manager to Execute an Amendment to the Professional Services Contract with Contract Land Staff in the Amount of \$1,000,000 to Provide Relocation Services Pursuant to State Law and the Uniform Act as Required in the Acquisition of the Property at 17828 Midvale Avenue N (Storage Court)
- (g) Authorizing the City Manager to Execute a Ground Lease with CCATT, LLC for a Portion of the N 167th Street Right-of-Way for Continued Use of the Site for Wireless Transmission Facilities

### 8. ACTION ITEMS

(a) Adopting Ordinance No. 831 - Amending Chapter 5.05 of the Shoreline Municipal Code to Amend the Responsibility, Expiration Date, Penalty Rate, add a Delinquency Schedule for Late Renewal of Business Licenses, and Other Revisions Necessary to Adhere to the Association of Washington Cities' Business License Model

Ally Kim, Business and Occupation Tax Analyst, and Rick Kirkwood, Budget Supervisor, presented the amendments made to Ordinance No. 831 since it was last discussed on August 13, 2018. Ms. Kim explained the first change applied a business license minimum threshold regardless of physical location, and the second eliminated any reference to State Department of Revenue registration requirements. These amendments were put in place to align to other City licensing ordinances and address concerns raised by Council.

Councilmember Roberts moved adoption of Ordinance No. 831. The motion was seconded by Councilmember McGlashan and passed unanimously, 7-0.

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Councilmember Roberts asked what the motivation behind striking the existing definition of "business" from the Ordinance was. Ms. Kim explained that a new definition of "engaging in business" was added to align with the definition provided by the Association of Washington Cities (AWC). Margaret King, City Attorney, confirmed that the new section in the Ordinance defines and lists activities constituting engaging in business in the City, and surmised that the Assistant City Attorney deleted the old definition for consistency. Ms. King noted this definition is from the Model Ordinance being adopted statewide.

#### 9. STUDY ITEMS

(a) Discussing Ordinance No. 836 - Rezone at 922 N 200th St

Mayor Hall reminded all Councilmembers of the Appearance of Fairness Law and asked if there were any ex parte communications to disclose. Councilmember Chang revealed she read comments online a few months ago that pertained to the neighborhood meeting before she knew it was quasi-judicial action. She confirmed she felt qualified to participate and no Councilmembers objected.

Miranda Redinger, Senior Planner, presented the Staff Report on Ordinance No. 836, which would rezone one parcel from R-12 to R-24. She shared images of the site, a vicinity map, current zoning and Comprehensive Plan designations, and the critical areas map. She gave an overview of the process history, and stated the Hearing Examiner held a public hearing in July 2018. She reviewed the rezone decision criteria required to determine qualification for approval, and demonstrated how the proposed rezone met all five requirements. She informed Council that the Hearing Examiner recommends approval of the rezone application and that next steps would be potential Council Adoption of Ordinance No. 836.

Councilmember McGlashan expressed confusion over staff's statement that "the applicant is not introducing a use that cannot already be developed on the site." Ms. Redinger clarified that the site is currently zoned R-12 which allows three townhomes; a rezone to R-24 will allow six townhomes.

Mayor Hall said Ordinance No. 836 will come back as an Action Item on September 24, 2018.

(b) Discussing Ordinance No. 837 - Rezone at 17127 and 17201 15th Avenue NE and 17414 and 17062 12th Avenue NE

Mayor Hall reminded all Councilmembers of the Appearance of Fairness Law and asked if there were any ex parte communications to disclose. Councilmember Roberts said he saw yard signs opposing the rezone but did not think it would influence his fairness. Councilmember Scully disclosed that he read Facebook posts on the issue several months ago but did not think it would influence his fairness. No Councilmembers objected to their participation.

Miranda Redinger, Senior Planner, presented the Staff Report on Ordinance No. 837, which would rezone four parcels from R-24 and R-48 to Community Business. She shared images of the site, a vicinity map, current zoning and Comprehensive Plan designations, and the critical

areas map which includes one narrow steep slope. She provided an overview of the process history, and stated the Hearing Examiner held a public hearing in July 2018. She noted that transitions are a concern of the neighbors and would be addressed with design standards.

Councilmember Scully asked for a comparison between transition standards for low density residential and high density residential, versus low density residential and Community Business. He also asked if design standards are discretionary or mandatory. Ms. Redinger said staff would provide a comparison to both bulk and height standards for current and proposed zoning, and an explanation of the for design standards.

Ms. Redinger concluded by reviewing the decision criteria required to determine qualification for approval, and demonstrated how the rezone met all five requirements. She informed Council that the Hearing Examiner recommended approval of the rezone application.

Councilmember Chang expressed concern about the transition in zoning with R-6 adjacent to CB, and asked how setbacks are affected in this situation. She asked how the existing slope plays into height difference between buildings on neighboring R-6 properties and new buildings on the property zoned CB. Ms. Redinger replied that she would research and provide information on the topography and differences in height.

Councilmember Roberts asked for explanation of how height is measured when multiple parcels are combined, and Ms. Redinger indicated she would report back with the answer. He also questioned what the Hearing Examiner meant in her Findings and Conclusions when recommending "attention be paid to design issues, regulatory improvement, and community input, as these parcels and surrounding areas are built out." Ms. Redinger said she is uncertain on what the Hearing Examiner meant. She shared that the design issues could be referring to the community verbalizing frustration over not knowing what the new buildings would look like, but explained there is room for discretion when the buildings are being designed. Ms. King said she would need to look at the standard to determine what the Hearing Examiner was referencing. Mayor Hall said, since the Hearing Examiner took the time to recommend the City pay attention to these issues, it would be useful for staff to look at how we can be responsive to the community and ensure design standards will be in place going forward. He asked Councilmembers if they were comfortable moving forward with the next steps, knowing that staff may not have a response prepared by that point. Councilmember Scully said he recognized the tight timeline and felt moving forward was appropriate, since regulatory improvements would affect building design, not the rezone of property. Mayor Hall noted staff's response to the Hearing Examiner's recommendation on 'other issues' did not have to happen before Council takes action on the proposed Ordinance.

Deputy Mayor Salomon questioned who owns all the parcels that are part of the rezone request; expressed his concern with the lack of specific details available regarding the proposed development; and asked staff to bring back information regarding possible traffic calming measures.

Councilmember McConnell acknowledged that while design and potential traffic concerns were important, they should not influence the decision on the Ordinance. Councilmember Scully

reminded Council to base their vote on the decision criteria. He asked staff to provide the history behind this mid-block transition from high to low density in the Comprehensive Plan. Ms. King explained that staff would answer all Council's questions as long as staff's responses fall within the parameter of the record developed at the public hearing.

# (c) Discussing the 2018 Resident Satisfaction Survey Results

Jim Hammond, Intergovernmental Relations and Program Manager; and Jason Morado, Senior Project Manager at ETC Institute, presented the Staff Report. Mr. Morado described the methodology of the survey and stated it is the City's 8th Resident Survey, sent via mail and email to 5,500 randomly selected households, with 1,024 responses returned. Mr. Morado emphasized the results indicate residents have a positive perception of the City. He reported that the majority of satisfaction ratings have increased or stayed the same since 2004; that the City is 22% above national averages for the overall quality of city services; and that the City rated above the U.S. average in 33 of the 44 areas compared. He highlighted the most important areas for attention over the next two years are quality of police services, travel time for trips on Shoreline roads, response to prescription drug abuse and addiction issues, and sidewalks.

Mr. Morado stated most residents reported they felt that the City is an Excellent or Good place to live and an Excellent or Good place to raise children and were satisfied with the overall quality of life in Shoreline. The lowest rated categories were in the areas of shopping, dining, and entertainment options. There was nearly a 10-1 ratio of residents who are satisfied vs. dissatisfied with the overall quality of services provided by the City. There were overall high ratings with the quality of local police services and parks and recreation. He indicated that the overall response to prescription drug abuse and addition issues was the only area in which over 20% of residents were dissatisfied.

Mr. Morado said the survey indicated the City is moving in the right direction. Increases of 4% or greater were seen in the majority of trends in satisfaction, with traffic calming measures, overall effectiveness of the City Manager and City Staff, and overall quality of local police protection seeing the highest increases. Decreases in satisfaction were seen in only six areas, with availability of shopping, and maintenance/cleanliness of City streets showing decreases of 7% and 6% respectively. He displayed comparisons showing the satisfaction with City Services is much higher in Shoreline than in other cities.

Mayor Hall confirmed that the full report would be available on the City's website. He mentioned the City's current initiatives and plans are in line with the identified areas for attention, including an upcoming sidewalk ballot measure. He then spoke to the importance of the City's partnership with the Center for Human Services as the City addresses the quality of human services. Councilmember Scully added that the opioid crisis is also currently on the City's work plan.

#### 10. ADJOURNMENT

At 8:38 p.m., Mayor Hall declared the meeting adjourned.

Jessica Simulcik Smith, City Clerk

