

**CITY OF SHORELINE**  
**SHORELINE CITY COUNCIL**  
**SUMMARY MINUTES OF REGULAR MEETING**

Monday, June 17, 2019  
7:00 p.m.

Council Chambers - Shoreline City Hall  
17500 Midvale Avenue North

**PRESENT:** Mayor Hall, Deputy Mayor McConnell, Councilmembers McGlashan, Scully, Chang, Robertson, and Roberts

**ABSENT:** None

**1. CALL TO ORDER**

At 7:00 p.m., the meeting was called to order by Mayor Hall who presided.

**2. FLAG SALUTE/ROLL CALL**

Mayor Hall led the flag salute. Upon roll call by the Deputy City Clerk, all Councilmembers were present.

**3. REPORT OF CITY MANAGER**

Debbie Tarry, City Manager, provided reports and updates on various City meetings, projects and events.

**4. COUNCIL REPORTS**

There were no Council Reports.

**5. PUBLIC COMMENT**

Ginny Scantlebury, Shoreline resident, shared statistics on homelessness and substance abuse and offered examples of efforts to combat the issues in nearby jurisdictions.

**6. APPROVAL OF THE AGENDA**

The agenda was approved by unanimous consent.

**7. CONSENT CALENDAR**

**Upon motion by Councilmember McGlashan and seconded by Councilmember Chang and unanimously carried, 7-0, the following Consent Calendar items were approved:**

- (a) Approving Minutes of Regular Meeting of May 6, 2019**
- (b) Authorizing the City Manager to Execute a Contract with The Blueline Group, LLC for Sound Transit Lynwood Link Extension Development Review Services**
- (c) Authorizing the City Manager to Execute Amendment No. 3 to Contract 8630 with AECOM Technical Services for Construction Administration and Document Control Support**
- (d) Adopting Ordinance No. 861: 2019-2020 Biennial Budget Amendment Amending Ord. No. 855 for Phase 1 Improvements of City Maintenance Facility**
- (e) Adopting Ordinance No. 862 - Authorizing the Refunding of Limited Tax General Obligation Bonds (City Hall)**
- (f) Adopting Ordinance No. 864 - Amending Ordinance No. 829 to Extend the Delegation Period for Bond Anticipation Notes**
- (g) Adopting Resolution No. 438 - Approving the Sale of Limited Tax General Obligation Bonds Supported by the Shoreline Transportation District 0.2% Sales Tax as Authorized by Ordinance No. 853**

**8. ACTION ITEMS**

- (a) Adopting Ordinance No. 856 – Amending the Shoreline Master Program Pursuant to the Periodic Review Required by the Shoreline Management Act**

Miranda Redinger, Senior Planner, delivered the staff presentation. Ms. Redinger recapped the history of the Shoreline Master Program and described the periodic review process. She defined the categories of proposed revisions and shared details on the changes, both those recommended or required by the State, and those recommended by the City.

**Councilmember Roberts moved to adopt Ordinance No. 856 as recommended by the Planning Commission. The motion was seconded by Councilmember McConnell.**

**Councilmember Roberts moved to amend the Planning Commission recommendation by incorporating edits proposed by the Washington State Department of Ecology through the Initial Determination of Consistency, as shown in Attachment B and to reformat SMC 20.230.020(A) to conform to standard practice and incorporate additional recommendations from Ecology to improve clarity for SMC 20.220.130 as described and explained in submotions one through three as shown on the screen. The motion was seconded by Councilmember Chang.**

Mayor Hall summarized the intent of the submotion. Councilmember Roberts thanked staff and the Department of Ecology for the work put into the amendments.

**The motion to amend the Planning Commission recommendation as shown in the staff report on the screen passed unanimously, 7-0.**

Mayor Hall thanked Staff for the work on the updates to the Shoreline Master Program.

**The main motion passed unanimously, 7-0.**

8. STUDY ITEMS

(a) Discussing the King County Homelessness System Redesign

Colleen Kelly, Community Services Manager, introduced presenters Kira Zylstra, Acting Director of All Home; Kelly Rider, Government Relations Specialist for the King County Department of Community and Human Services; Ann Oliva, Corporation for Supportive Housing (CSH); and Marshall Buxton, National Innovation Service (NIS).

Ms. Rider explained that the presentation would focus on the organizational concept of redesigning the homelessness system in King County and said an important part of the process is engaging potential constituents. She listed the intended priorities of the evening's presentation and displayed key dates of the process. Ms. Rider described how homelessness services are currently fragmented and said a Memorandum of Understanding was established by King County to assess what it would look like to unify a homelessness governance response. She gave an overview of the work products and planned actions for 2019, which include the shared effort between King County, City of Seattle, and All Home to transmit an Interlocal Agreement to create a new entity to govern the homelessness system across King County. She added that there is work being done to determine the best way to align government and the broader funding entities and unify efforts. She said the Regional Action Plan (RAP) would need to be flexible enough to react to jurisdictional differences and said they are seeking feedback on Shoreline's specific needs.

Ms. Zylstra stated that the common goal is to improve outcomes for people experiencing homelessness and listed the identified structural challenges of systemwide fragmentation, funding difficulties, poorly articulated successes, the growing problem, and the lack of a shared theory of change. She described All Home's federally mandated role as the Continuum of Care (COC) lead provider for King County and shared information on regional homelessness funders.

Ms. Zylstra said that there is a recommendation for a centralized, equity-centered, and data driven regional authority with a community-wide commitment. She displayed a list of the ten actions identified for the Homeless System Redesign and elaborated on those categorized as part of Phase I. She reported that the system is designed to treat people experiencing homelessness as customers to whom accountability is owed. She communicated the steps to developing a regional authority, which would result in the transmission of an Interlocal Agreement to jurisdictional Councils.

Ms. Oliva reflected on the foundational work being done and described the components of a RAP. She said the CSH is acting as a facilitator to help identify goals and strategies and create a

living document of community-wide actions to meet goals. Ms. Oliva revealed that the CSH is on the front end of Phase II of the Homeless System Redesign and described the preliminary work in process. She shared details on the scheduled touchpoints of initial engagement, review of models, and review/approval/support of the RAP. Ms. Oliva listed the next steps in the process and stated the goal of a September 2019 deliverable.

Ms. Rider summarized the components of the process, emphasizing the creation of the Interlocal Agreement to support one leading entity and shared ownership and community participation. She described the evening's presentation as the opening of ongoing conversation with Shoreline and its stakeholders. She listed the current and planned upcoming types of engagement for community participants. She described the engagement actions of the Sound Cities Association (SCA) and the Sub-Regional Jurisdiction and said the SCA has identified elected and staff leads for the project.

Ms. Rider displayed a list of questions for the Council to consider and asked for guidance and feedback.

In response to the request for additional information on how an Interlocal Agreement would work for such disparate entities with regional differences, Ms. Rider said she is looking for what makes most sense for jurisdictions and explained that having one entity allows better conversation around regional needs and supports conversations with multiple jurisdictions to help them coordinate services that align with the RAP while allowing community flexibility. When asked for confirmation that the Interlocal Agreement is to be executed by the Seattle City Council and King County, and that any other jurisdictional commitment would come later, Ms. Rider replied that conversations about sign-on time for SCA members is still in process but there is flexibility to respond to jurisdictional preferences.

Councilmember Roberts expressed concern about the timeline of September completion. He said that while he has not heard objections to the broader goals of the proposed entity, he still would like clarification on what the specific purpose and actions will be in order to advise on an appropriate governing structure. Ms. Rider responded that they are trying to balance the option of presenting a completed plan with the option of offering communities and stakeholders the opportunity to be part of the creation process. Ms. Zylstra acknowledged the amount of decisions yet to be made and clarified the need for a regional authority that has the ability to carry out the work necessary to operate an effective homelessness system. She said that having a centralized entity monitoring system performance and providing resources and trainings would provide easier implementation of the core functions and oversight of the services. Ms. Rider said that a lot of progress has been made in deciding what the entity will not do, and that she understands that there is no interest in an entity that has preemption authority over the jurisdictional powers as established.

Mr. Buxton described the workshops and community outreach events that were held as part of information gathering. He said the foundational assertion is that the people who have the answers to what needs to be happening at the service level are the people who are experiencing the services, as well as advocacy groups and frontline staff. He said the policy team ran a parallel

track of inquiry that worked with staff and elected officials and explained that the responses were combined to create the ten actions.

When asked why another regional authority was being created, Ms. Zylstra responded that recently they have come to understand that All Home needs to make a foundational shift to ensure that the right level of authority in carrying out the functions of the homelessness system were in place. It made sense to look at not just the structure, but the entire system, which led to the action steps that outline how to orient the system and embed the continuum of care instead of just making structural shifts. Ms. Zylstra explained that while it is yet to be determined who the regional authority will be accountable to, All Home will still have a Continuum of Care Board which would partner with the broader system.

Councilmember Scully said that he is glad to know the problem of fragmentation and duplication is front and center in regional concerns. He said he is a little concerned with the timing for next steps but is pleased that so many stakeholders will be given the opportunity to collaborate. He said he is hopeful that this entity has control over where services are placed and said it will simplify the way the City provides support.

Councilmember Robertson said that she is very supportive of the concept of a regional authority but is looking forward to seeing action steps and learning when the City can expect to see the changes implemented.

Councilmember Roberts asked how this new entity would partner with the nonprofits currently active in the community. Ms. Rider explained that the policies and priorities would be streamlined and services easier to communicate. She said generally area providers have been supportive of the direction the regional authority is taking.

Deputy Mayor McConnell expressed her concern over this important, increasing problem and pointed out that a lot of people find themselves set back by just one bad event. She said each city will have different needs and their own preferred approach to providing services.

Mayor Hall reflected on Shoreline's goal to make the experience of homelessness rare, brief, and one-time. He shared some of Shoreline's successes in supporting human services and said he agreed with Councilmember McConnell's comment on economic displacement and said that these instances usually link to housing affordability. He said as a region we need to recognize that it is the economic development strategies that have attracted high wage jobs and impacted the housing market.

Mayor Hall said the location of any facility is an important consideration and he shared the steps Council took to educate the community about a recent affordable housing project in the City. He said that working closely with the community and neighborhoods will be key when it comes to locating any particular services.

Mayor Hall observed that some of the action steps listed in Phase II of the Action Plan are already being handled by other organizations. He said the object of this initiative, unlike any

business model, is to reduce the number of customers as much as possible and have them be customers for as short a time as possible.

Councilmember Roberts agreed that the ARCH model broadly works and keeps the scope of what the agency does relatively small and narrow, with easy points for cities to buy into.

Councilmember Chang said she is focused on the community tailoring issue. She described Shoreline's focus on community housing and mentioned the possibility of instituting a Community Court in the City. She said Shoreline needs to help people, but also mentioned community concern over quality of life issues depending on what services Shoreline agrees to accept.

(b) Discussing Ordinance No. 863 – Minor Amendments to the Aurora Square Community Renewal Area Planned Action Ordinance

Rachael Markle, Director of Planning and Community Development, delivered the staff presentation. Ms. Markle explained that the amendments correct data in the Community Renewal Area (CRA) Planned Action Ordinance for Shoreline Place. She stated that the trip generation numbers were incorrectly reported in the Environmental Impact Statement (EIS). She added that the corrected numbers have been attached as an addendum to the EIS and said they represent no change to the mitigation measures or any of the analysis that was prepared. She displayed the changes and described how they affected reporting. She said that the Planning Commission recommends approval of Ordinance No. 863.

Councilmember Chang asked for more information on the discrepancy in the numbers, and Ms. Markle explained that the consultant put the wrong numbers in the report.

The Council agreed that Ordinance No. 863 should return as a consent item on July 22, 2019.

9. ADJOURNMENT

At 8:30 p.m., Mayor Hall declared the meeting adjourned.

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Allison Taylor, Deputy City Clerk