## DRAFT

### **CITY OF SHORELINE**

### SHORELINE CITY COUNCIL SUMMARY MINUTES OF REGULAR MEETING

Monday, December 9, 2019 7:00 p.m. Council Chambers - Shoreline City Hall 17500 Midvale Avenue North

- <u>PRESENT</u>: Mayor Hall, Deputy Mayor McConnell, Councilmembers Scully, McGlashan, Chang, Robertson, and Roberts
- ABSENT: None.
- 1. CALL TO ORDER

At 7:00 p.m., the meeting was called to order by Mayor Hall who presided.

2. FLAG SALUTE/ROLL CALL

Mayor Hall led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present.

#### 3. REPORT OF CITY MANAGER

Debbie Tarry, City Manager, provided reports and updates on various City meetings, projects and events and welcomed student representatives of the Shoreline School District Gay Straight Alliance (GSA) who provided an update on the needs of their community and presented a check to the City of Shoreline, sharing the hope of fostering a partnership with the City. They communicated details on their proposal for a community resource night.

#### 4. COUNCIL REPORTS

Deputy Mayor McConnell reported that at the SeaShore Transportation Forum meeting there was a presentation from the Puget Sound Clean Air Transportation Electrification Board and that regionally, Shoreline is ahead of the curve. She said she learned a lot about resources for electrical vehicles and mentioned some upcoming meeting plans.

Councilmember Chang said that at the last King County Regional Transit Committee Meeting they discussed adopting the Mobility Framework, which is a document that describes how Metro will incorporate innovation, develop workforce, and prioritize service. She said the Mobility Framework was adopted by the Committee, which means that as Metro works on its long range planning and service guidelines, attention to equity will be an integral part of how they look at all of their programs.

Mayor Hall noted that the Council of Neighborhoods in Shoreline meet monthly, and tonight they had a joint Dinner Meeting with the City Council. He thanked the Council of Neighborhoods for their contributions and said that one of the things that makes this City such a great place to live is the engaged community.

#### 5. PUBLIC COMMENT

Councilmember Roberts moved to suspend Council Rules to extend the Public Comment period so that all 18 speakers signed up would have the opportunity to speak for two minutes. The motion was seconded by Deputy Mayor McConnell, and passed unanimously, 7-0.

Councilmember Chang left the meeting at 7:15 p.m. Mayor Hall noted that her departure was because she has recused herself from participation in the Action item.

Tom Poitras, Shoreline resident, spoke in opposition of proposed Comprehensive Plan Amendments Nos. 1 and 3. He referenced some comments from Councilmembers' past discussions on the amendments and shared his opinions on their validity.

Brian Ellsworth, Shoreline resident, said he was surprised to see that proposed Comprehensive Plan Amendment No. 1 is still under discussion. He shared his long history in the neighborhood and said he does not understand why the area should be changed to accommodate a business owner that is in noncompliance.

John McCoy, Shoreline resident, said if proposed Comprehensive Plan Amendment No. 3 passes, he thinks property taxes will increase. He asked the Council to wait on this decision and talk to the voters before making changes that will impact residents financially and permanently change what types of businesses will be next to family homes. He said people in the City do not want this rezoning.

Duana Kolouskva, Shoreline resident, spoke on behalf of Irons Brothers Construction in support of proposed Comprehensive Plan Amendments Nos. 1 and 3. She urged the Council to adopt Amendment No. 1 and shared reasons why it would be in accordance with Council and City goals. She described the Docket amendment process as the appropriate and legal way for Council to consider these issues.

Joseph Irons, Shoreline resident and Irons Brothers Construction owner, spoke in support of all three proposed Comprehensive Plan Amendments. He pointed out that Amendment No. 1 has no potential cost impact to the City and said approving it would allow his business to continue to operate as it has been. He reviewed the timeline of the process and shared reasons why the Council should support it.

Venetia Irons, Shoreline resident and daughter of Joseph and Melissa Irons, stated that she sees no harm in expanding community businesses and asked the Council to approve proposed Comprehensive Plan Amendment No. 1. Melissa Irons, Shoreline resident and Irons Brothers Construction owner, said she appreciates the questions asked by the Council and that she believes if the Planning Commission and City staff had researched questions like those asked by Council their recommendation would have been different. She asked the Council to consider and act consistently with the City's Vision 2029 Goals and make a decision to support small business and invest in the community. She urged the Council to support Amendment No. 1.

Lee Keim, Shoreline resident, spoke to her work toward bringing proposed Amendment No. 2 before Council and shared the various ways the youth in the community have been involved. She said the people of the City support it and asked Council to let Shoreline be a model for the region in addressing the climate crisis by supporting the amendment.

Bill Dwyer, Shoreline resident, asked the Council to support proposed Amendment No. 2. He said he questions how the City will act on this issue in a meaningful way in time to make change. He spoke to his activities in Shoreline's Emergency Management realm and said the time to plan for a disaster is before the disaster happens.

Mark Rettmann, Shoreline resident, spoke in opposition of proposed Comprehensive Plan Amendments Nos. 1 and 3 on behalf of Save Shoreline Neighborhoods. He thanked the City staff and Planning Commission for the review given to both amendments and said if the Council votes for the amendments they are ignoring the analysis, recommendations, decision criteria, goals and policies of the Comprehensive Plan, and the public opinion against the amendments.

Yoshiko Saheki, Shoreline resident, urged the Council to follow the recommendation of the Planning Commission to deny proposed Comprehensive Plan Amendments Nos. 1 and 3. She said there are plenty of available properties zoned as Community Business that allow personal residences in the area, and said the Council should fix this before creating new Community Business zones. She said the approval of Amendment No. 1 would create an even messier zoning scenario than what is currently in place. She said she is perplexed as to why the City does not enforce existing codes.

Kathleen Russell, Shoreline resident, reflected on the recent removal of trees along I-5 and 5<sup>th</sup> Avenue NE because of Light Rail work and said there is a new concern of mature trees being removed on Dayton Avenue in conjunction with expansion of the Washington State Department of Transportation (WSDOT) and Department of Ecology's offices. She described the proposed changes to the right-of-way and said Save Shoreline Trees is a group of concerned Shoreline residents asking the City to reconsider the permit requirements for construction on the WSDOT property. She asked for Council's support in preserving the trees.

Eric Hamako, Shoreline resident, spoke as President of the Shoreline Community College (SCC) Federation of Teachers Union. He expressed concerns about the college's leadership and financial management and described the changes made at the college as neglectful. He said the college is preparing to lay off workers and cut programs that serve students and the community although still continuing with construction. He asked the Council to seriously weigh the impact of construction before approving permits for the college. Nikki Honey, Bothell resident and SCC employee, expressed concern about the building project at the Health Sciences Advance Manufacturing Classroom Complex on campus. She stated that the original project design has been changed and now calls for demolition of the dental hygiene clinic with no plans to relocate it. She said the clinic serves thousands of Shoreline residents and provides affordable access to care. She asked the Council to carefully consider the permit application for this project and delay the demolition of the clinic until a plan to relocate the clinic has been identified.

Katie Fleming, Lynnwood resident and dental hygiene professor at SCC, asked for Council's help in delaying granting permits for the demolition of the dental hygiene clinic until the college administration makes a plan for its relocation and suggested any permitting fees incurred for the delay be waived by the City. She stated that SCC is considering eliminating programs because the administration has mismanaged the budget, and she feels eliminating programs will worsen the decline in enrollment.

Leah Royal, Edmonds resident and SCC student; and Dina, SeaTac resident and SCC student, spoke as representatives of SCC's dental hygiene program. They expressed their concerns that there is no space allocated for the clinic for next year and explained how the situation is impacting the students and faculty. They asked for the Council's support in saving the program.

Kristi Magee, Shoreline resident, voiced concern with development in Shoreline. She said the review of applications does not seem to be happening with a global perspective on the impacts to the City, specifically in regards to tree removal. She said the proposed tree removal on Dayton Avenue and North 160<sup>th</sup> Street is devasting and will have a negative impact to the City.

#### 6. APPROVAL OF THE AGENDA

The agenda was approved by unanimous consent.

#### 7. CONSENT CALENDAR

Upon motion by Councilmember McGlashan and seconded by Councilmember Scully and unanimously carried, 6-0, the following Consent Calendar items were approved:

- (a) Approving Minutes of Regular Meeting of November 4, 2019 Approving Minutes of Workshop Dinner Meeting of November 25, 2019
- (b) Approving Expenses and Payroll as of November 22, 2019 in the Amount of \$3,736,380.23

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#### \*Payroll and Benefits:

Payroll Period	Payment Date	EFT Numbers (EF)	Payroll Checks (PR)	Benefit Checks (AP)	Amount Paid
10/20/19-11/2/19	11/8/2019	88101-88360	16776-16798	76735-73740	\$727,335.3
Prior period void/reissue			16741/16799		\$0.0
11/3/19-11/16/19	11/22/2019	88361-88619	16800-16820	76829-76836	\$930,578.6
					\$1,657,914.0
*Wire Transfers:					
		Expense	Wire		
		Register	Transfer		Amount
		Dated	Number		Paid
		10/21/2019	1154		\$36,385.6
					\$36,385.6
*Accounts Payable	e Claims:				
		Expense Register Dated	Check Number (Begin)	Check Number (End)	Amount Paid
		11/14/2019	76685	76709	\$205,081.7
		11/14/2019	76710	76716	\$669.0
		11/14/2019	76717	76725	\$61,765.8
		11/14/2019	76726	76732	\$2,196.1
		11/14/2019	74450	74450	(\$22.39
		11/14/2019	76733	76734	\$2,890.3
		11/19/2019	76741	76741	\$11,130.6
		11/19/2019	76742	76743	\$59,465.4
		11/20/2019	76730	76730	(\$150.00
		11/20/2019	76744	76778	\$215,057.0
		11/21/2019	76779	76814	\$1,394,641.3
		11/21/2019	76815	76819	\$646.0
		11/21/2019	76820	76826	\$11,983.4
		11/21/2019	76801	76801	(\$3,652.20
		11/21/2019	76827	76827	\$3,652.2
		11/21/2019	76828	76828	\$76,726.0
					\$2,042,080.5

- (c) Adopting the 2020 State Legislative Priorities
- (d) Authorizing the City Manager to Execute an Interagency Agreement with the Department of Commerce for a \$94,000 Growth Management Services Grant Funding a Creation of a Housing Action Plan for Shoreline

- (e) Authorizing the City Manager to Execute an Amendment with The Blueline Group, LLC in the Amount of \$250,000 for Development Review Services for the Sound Transit Lynnwood Link Extension Light Rail Project
- (f) Authorizing the City Manager to Execute a Contract Amendment with the Law Office of Sarah Roberts for Prosecution Services
- (g) Authorizing the City Manager to Enter into the Parks Property Tax Levy Agreement with King County
- 8. ACTION ITEMS
  - (a) Adopting Ordinance No. 881 2019 Comprehensive Plan Annual Docket Amendments to the Shoreline Comprehensive Plan

Steven Szafran, Senior Planner, delivered the staff presentation. He said this is a continuation of the Council discussion on December 2, 2019, where Council asked for clarification on parts of Amendments Nos. 1 and 3, and for staff to prepare two potential motions.

Mr. Szafran said the first clarification requested by Council was regarding Amendment No. 1 and the setbacks and the attainable heights at 1510 and 1517 NE 170<sup>th</sup> Street. He displayed an image depicting transition area setbacks and stepbacks and said the highest likely height for those properties could potentially be 50 feet.

Mr. Szafran said the response to the second request for clarification, regarding Conditional Use Permit questions pertaining to Amendment No. 3, was addressed in the staff report.

## Councilmember Roberts moved to adopt Ordinance No. 881. The motion was seconded by Councilmember Scully.

Councilmember Roberts recognized the work put into preparing this Docket and thanked staff and the Planning Commission. He said that while Amendment No. 2 is uncontroversial, it will require a significant amount of work for staff and the City in future planning to address climate change. He said that it is time to start making sacrifices to protect the earth.

Councilmember Scully said that one of the reasons he loves being on Shoreline's City Council is because the Council is generally of one mind when considering the core values of the City. He said the hard work toward reducing greenhouse gas emissions has just begun.

Councilmember McGlashan moved to modify the Planning Commission's recommendation to approve Amendment No. 1, changing the Comprehensive Land Use Designation and zoning for two parcels at 1510 and 1517 NE 170th Street from Medium Density Residential to Mixed-Use 2 and concurrently rezoning from Residential, 8 units/acre (R-8) to Community Business (CB). The motion was seconded by Councilmember Scully. Deputy Mayor McConnell and Councilmembers Scully and Robertson said they do not support proposed Docket Amendment No. 1 and therefore will not be supporting Councilmember McGlashan's amendment.

Councilmember McGlashan said although he does not think the Amendment has enough Council support to get by, he thinks that it is important that the City's economic goals are to grow businesses and not cut them out. He said he would like his colleagues to consider the Amendment.

Councilmember Scully said he does not support the amendment because right now there is an existing land use conflict between commercial businesses and residential. He said the solution for him is not to move the problem one house further east. He reminded Council that they are not allowed to weigh the importance of the business to the community but are only required to assess the potential uses that this change would create and decide if it is a good idea. He added that while he is sympathetic to both sides in this situation, he is not about to create a problem that may come to fruition in the future.

Councilmember Robertson said her voting tonight will mirror the Planning Commission's recommendations. She said that as far as Amendment No. 1 goes, she feels very strongly about voting in line with how her community and neighbors feel about this Amendment. She added that regarding Amendment No. 3 she is very interested in looking at ways to bring businesses and job opportunities to the neighborhoods, but not in this instance. She said she is excited to see Amendment No. 2 moving forward.

Deputy Mayor McConnell said it is everyone's individual responsibility to help stop climate change and she is glad to be part of a Council that supports addressing environmental issues. She said she has grappled with Amendments Nos. 1 and 3, and ultimately decided the Community Business component in Amendment No. 1 is a big jump that she cannot support, and her vote will be in support of the community.

Mayor Hall said that there are many perspectives to any issues. He expressed appreciation for the compatibility concerns within zoning and said this amendment would move the boundary 70 feet. He said that the vast majority of owners want to be good neighbors. He said he recognizes the impact some people would feel from this but expanding commercial business opportunities is something he supports.

The motion failed, 2-4, with Mayor Hall and Councilmember McGlashan voting in favor.

Councilmember Roberts moved to modify the Planning Commission's recommendation and approve Amendment No. 3, adding Professional Offices to the Comprehensive Plan Land Use Policy LU-2. The motion was seconded by Councilmember McGlashan.

Councilmembers Roberts, Scully, McGlashan said they would be supporting the Amendment.

Councilmember Roberts said that there are many permissible uses on the current use table, and professional office is a less intensive designation than some that are already permitted and is consistent with the City Vision and Goals.

Councilmember Scully highlighted that the Land Use Code is changed through the Comprehensive Plan Docketing process. He agreed that there is not a significant difference in the businesses already allowed in R-8 and R-6 zones versus what is allowed under the professional office use. He said that staff reported conditional use permits can be revoked, so he is hoping that Amendment 3 would give people who want to operate a business in a residential zone the opportunity to present a plan to the City that is reviewed against criteria and that they have to follow. He drew attention to the variety of illogical distinctions for operating a business in a residential zone that Council should be removing as long as safeguards are in place to ensure businesses remain good neighbors.

Councilmember McGlashan agreed with Councilmembers Roberts and Scully and emphasized what a small percentage of properties would be affected by this change.

Deputy Mayor McConnell said on one level she is happy it looks likely the amendment will pass, but as a Councilmember she did not appreciate having to sort out the emotional components from both sides and with the pressure of changing zoning on a property that is not in compliance. She said this is a decent enough compromise for the situation at hand.

Mayor Hall said he both agrees that this is the process in which laws change and with the long-term picture this amendment will achieve.

# The motion passed, 4-2, with Deputy Mayor McConnell and Councilmember Robertson voting against it.

Mayor Hall thanked the community for all of the comments and input from the Community in this Comprehensive Plan Docket Amendment process.

The vote on the main motion as amended passed unanimously, 6-0.

#### 9. ADJOURNMENT

At 8:17 p.m., Mayor Hall declared the meeting adjourned.

Jessica Simulcik Smith, City Clerk