

CITY COUNCIL AGENDA ITEM
CITY OF SHORELINE, WASHINGTON

AGENDA TITLE:	Authorizing the City Manager to Execute an Amendment to the Agreement with SCORE for Jail Services
DEPARTMENT:	City Manager's Office
PRESENTED BY:	Christina Arcidy, Management Analyst
ACTION:	<input type="checkbox"/> Ordinance <input type="checkbox"/> Resolution <input checked="" type="checkbox"/> Motion <input type="checkbox"/> Discussion <input type="checkbox"/> Public Hearing

PROBLEM/ISSUE STATEMENT:

The City currently has contracts for jail services with the following three facilities: South Correctional Entity (SCORE) Regional Jail, Yakima County Jail, and the King County Jail in downtown Seattle. SCORE is the City's primary jailing and booking facility, housing approximately 95% of inmates being held pre-disposition that are ineligible for work release. Inmates being held post-disposition with sentences longer than three days are transferred to Yakima County Jail. The King County Jail in downtown Seattle is used when a defendant is booked or jailed on charges from multiple jurisdictions or on felony and City misdemeanor charges.

The proposed amendment to the City's existing agreement with SCORE would authorize an extension to cover 2021. The agreement requires that SCORE provide the City an estimate of daily rates for the upcoming year by July 1 each year.

RESOURCE/FINANCIAL IMPACT:

The proposed 2021 criminal justice budget, which is scheduled to be adopted this evening, is \$2,003,675. Of that amount, \$1.4 million is allocated toward jail services. The SCORE Jail budget is estimated to be \$800,000, representing 57% of the jail budget.

RECOMMENDATION

Staff recommends that Council authorize the City Manager to amend the agreement with SCORE to continue as the City's primary jail and booking facility for 2021.

Approved By: City Manager **DT** City Attorney **MK**

BACKGROUND

The City of Shoreline is required by law to arrange for the booking and housing of its misdemeanor population. This requirement only relates to adults who commit offenses as those committed by defendants less than 18 years of age and all felony offenses are the responsibility of King County. As the City of Shoreline does not own its own jail facility, the City has contracted with multiple jail providers to house its inmates since incorporation.

The City currently has contracts for jail services with the following three facilities: South Correctional Entity (SCORE) Regional Jail, Yakima County Jail, and the King County Jail in downtown Seattle. SCORE is the City's primary jailing and booking facility, housing approximately 95% of inmates being held pre-disposition that are ineligible for work release. Inmates being held post-disposition with sentences longer than three days are transferred to Yakima County Jail. The King County Jail in downtown Seattle is used when a defendant is booked or jailed on charges from multiple jurisdictions or on felony and City misdemeanor charges.

On November 25, 2019, Council approved execution of an agreement with SCORE for jail services. Materials from the November 25, 2019 meeting can be found here: [Motion to Authorize the City Manager to Sign the Interlocal Agreement between the SCORE Jail and the City of Shoreline for Jail Services through December 31, 2024.](#)

DISCUSSION

Proposed Agreement with SCORE

SCORE 2021 daily rates are based upon actual expenses from April 2019 – March 2020. Comparing the City's three contracted jail providers, Yakima and SCORE continue to be the City's best options with regard to cost:

Jail Daily Rates	2017	2018	2019	2020	2021
King County Jail	\$186.79	\$189.11	\$197.19	\$202.75	\$210.19
SCORE Jail Guaranteed Bed	\$108.78	\$120	\$124	\$128	\$128
SCORE Jail Non-Guaranteed Bed	\$162.65	\$175	\$180	\$184	\$184
Yakima County Jail	\$57.20	\$59.85	\$63.65	\$67.50	\$85

SCORE jail rates are unchanged for 2021 but SCORE notified the City that beginning in 2022 SCORE will charge a booking fee of \$35 per inmate. This increase was included in the 2021-2022 budget adopted by Council. Staff proposes maintaining the number of guaranteed beds (15 per day) allocated at the Guaranteed Bed rate for 2021.

The proposed amendment to the agreement with SCORE is attached to this staff report as Attachment A.

COVID-19 Impacts to Jail Usage by City

Since March 2020, the City has implemented several measures to decrease the potential spread of COVID-19 in the regional criminal justice system. Staff worked with the City's prosecutor, King County District Court, and the City's contracted jail providers to release inmates that were not a threat to themselves or others. This gave jails more flexibility for social distancing and protecting the health and safety of defendants. Defendants held on DUI or domestic violence charges were not released as part of this effort. On March 13, 2020, SCORE began only accepting mandatory bookings to help keep jail populations low. When COVID-19 began spreading at Yakima County Jail in May, staff suspended the City's use of that jail. There were no City inmates held in Yakima at the time of the outbreak.

Since SCORE was only accepting mandatory bookings, SCORE decided to bill contract cities for actual beds used rather than the standard guaranteed bed rate. (The City only pays for actual beds used at King County and Yakima.) King County Jail suspended its work release program on March 24, in addition to other efforts to keep COVID-19 out of the jail. Shoreline Police have worked to keep themselves and the community safe by reducing contact with individuals, making fewer arrests and referrals to jails.

Each of these factors have resulted in significant savings for the City of Shoreline's 2020 jail budget. SCORE jail will resume normal operations and billing the City for the 15 guaranteed beds when King County moves to Phase 3 of the [Safe Start Plan](#), the Governor's plan to re-open the State. It is currently unknown when the City will resume use of Yakima County Jail for sentenced inmates, or when King County Jail's work release program will reopen.

Prior to COVID-19, the City has already seen a reduction in use of SCORE jail due to a change in judicial philosophy, which resulted in fewer jail bed days used. In response to this and in the face of reduced City revenues, the 2021-2022 jail budget has been reduced to better align with the actual and projected experience. Staff will continue to monitor this potentially volatile expense and the associated cost drivers closely.

FINANCIAL IMPACT

The proposed 2021 criminal justice budget, which Council is scheduled to be adopted this evening, is \$2,003,675. Of that amount, \$1.4 million is allocated toward jail services. The SCORE Jail budget is estimated to be \$800,000, representing 57% of the jail budget.

RECOMMENDATION

Staff recommends that Council authorize the City Manager to amend the agreement with SCORE to continue as the City's primary jail and booking facility for 2021.

ATTACHMENTS

Attachment A: Amendment to the Agreement with SCORE for Jail Services

AMENDMENT TO ORIGINAL AGREEMENT FOR INMATE HOUSING

THIS AMENDMENT TO INTERLOCAL AGREEMENT FOR INMATE HOUSING dated as of _____, 2020 (hereinafter "Amendment to Original Agreement") is made and entered into by and between the **SOUTH CORRECTIONAL ENTITY**, a governmental administrative agency formed pursuant to RCW 39.34.030(3) ("SCORE") and the City of Shoreline (hereinafter the "City" and together with SCORE, the "Parties" or individually a "Party"). This Amendment to Original Agreement is intended to supplement and amend that certain Interlocal Agreement for Inmate Housing between the Parties dated December 13, 2019, as it may have been previously amended (the "Original Agreement"). The Parties hereto mutually agree as follows:

1. **EXHIBIT A. FEES AND CHARGES AND SERVICES.** Per section 4 (Compensation) of the Original Agreement is hereby amended to include the following:

Daily Housing Rates

General Population – Guaranteed Beds	\$128.00	No. of Beds: <u>15</u>
General Population – Non-Guaranteed Beds	\$184.00	

Daily Rate Surcharges:

Mental Health – Residential Beds	\$159.00
Medical – Acute Beds	\$217.00
Mental Health – Acute Beds	\$278.00

<u>Booking Fee</u>	\$35.00	Waived until Dec. 31, 2021
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Daily Rate Surcharges are in addition to the daily bed rates and subject to bed availability. The Booking Fee will be charged to the jurisdiction responsible for housing the inmate. Fees, charges and services will be annually adjusted each January 1st.

2. **SECTION 1. DEFINITIONS:**
- a. **Commencement Date.** The bed rates provided for in Section 1 of this Amendment to Original Agreement shall become effective **January 1, 2021**. This Amendment to Original Agreement may be executed in any number of counterparts.
 - b. **Member City** means "Owner City" as set forth in the SCORE Public Development Authority Amended and Restated Interlocal Agreement dated December 11, 2019.
3. **RATIFICATION AND CONFIRMATION.** All other terms and conditions of the Original Agreement are hereby ratified and confirmed.

IN WITNESS WHEREOF, the Parties have executed this Amendment to Original Agreement as of the date first mentioned above.

SOUTH CORRECTIONAL ENTITY

CITY OF SHORELINE
Contract Agency Name

Signature

Signature

Date

Date

ATTESTED BY:

Signature

NOTICE ADDRESS:

SOUTH CORRECTIONAL ENTITY
20817 17th Avenue South
Des Moines, WA 98198

NOTICE ADDRESS:

CITY OF SHORELINE
C/O City Manager's Office
17500 Midvale Ave N.
Shorline, WA 98133

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Attention: Christina Arcidy

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DESIGNATED REPRESENTATIVE FOR PURPOSES OF THIS AGREEMENT:

Name: Devon Schrum

Title: Executive Director

DESIGNATED REPRESENTATIVE FOR PURPOSES OF THIS AGREEMENT:

Name: Christina Arcidy

Title: Management Analyst, City Manager's Office