

CITY COUNCIL AGENDA ITEM
CITY OF SHORELINE, WASHINGTON

AGENDA TITLE:	Authorizing the City Manager to Execute an Amendment to the Agreement with the South Correctional Entity (SCORE) Regional Jail for Jail Services
DEPARTMENT:	City Manager's Office
PRESENTED BY:	Hillary Coleman, CMO Fellow Christina Arcidy, Management Analyst
ACTION:	<input type="checkbox"/> Ordinance <input type="checkbox"/> Resolution <input checked="" type="checkbox"/> Motion <input type="checkbox"/> Discussion <input type="checkbox"/> Public Hearing

PROBLEM/ISSUE STATEMENT:

The City currently has contracts for jail services with the following three facilities: South Correctional Entity (SCORE) Regional Jail, Yakima County Jail, and the King County Jail in downtown Seattle. SCORE is the City's primary jailing and booking facility, housing approximately 95% of inmates being held pre-disposition. Inmates being held post-disposition with sentences longer than three days have historically been transferred to Yakima County Jail, however due to COVID-19 the City suspended the use of the Yakima County Jail. The King County Jail in downtown Seattle is used when a defendant is booked or jailed on charges from multiple jurisdictions or on felony and City misdemeanor charges.

The proposed amendment to the City's existing agreement with SCORE Jail would authorize an extension of the agreement to cover 2022. The agreement requires that SCORE provide the City an estimate of daily rates for the upcoming year by July 1 each year.

RESOURCE/FINANCIAL IMPACT:

The 2022 criminal justice budget, adopted on November 16, 2020, is \$2,010,517. Of that amount, \$1.3 million is allocated toward jail services. When the budget was adopted, the 2022 SCORE Jail budget was estimated to be \$800,000, representing 62% of the jail budget. The proposed reduction of Guaranteed Beds from 15 to 10 will result in a total savings of approximately \$240,608, resulting in reduced jail services expenses.

RECOMMENDATION

Staff recommends that the City Council authorize the City Manager to amend the agreement with SCORE Jail to continue as the City's primary jail and booking facility for 2022 and reduce the number of Guaranteed Beds per night to 10.

Approved By: City Manager **DT** City Attorney **MK**

BACKGROUND

The City of Shoreline is required by law to arrange for the booking and housing of its misdemeanor population. This requirement only relates to adults who commit offenses, as those committed by defendants less than 18 years of age and all felony offenses are the responsibility of King County. As the City of Shoreline does not own its own jail facility, the City has contracted with multiple jail providers to house its inmates since incorporation.

The City currently has contracts for jail services with the following three facilities: South Correctional Entity (SCORE) Regional Jail, Yakima County Jail, and the King County Jail in downtown Seattle. SCORE is the City's primary jailing and booking facility, housing approximately 95% of inmates being held pre-disposition. Inmates being held post-disposition with sentences longer than three days have historically been transferred to Yakima County Jail, however due to COVID-19 the City suspended the use of the Yakima County Jail. The King County Jail in downtown Seattle is used when a defendant is booked or jailed on charges from multiple jurisdictions or on felony and City misdemeanor charges.

On November 25, 2019, Council approved execution of an agreement with SCORE for jail services. Materials from the November 25, 2019, meeting can be found here: [Motion to Authorize the City Manager to Sign the Interlocal Agreement between the SCORE Jail and the City of Shoreline for Jail Services through December 31, 2024.](#)

SCORE requests that the City amend the agreement annually to reflect new jail daily rates. On November 16, 2020, the original SCORE Jail agreement was amended, however rates did not increase due to the COVID-19 pandemic. Materials from the November 16, 2020, meeting can be found here: [Authorizing the City Manager to Execute an Amendment to the Agreement with SCORE for Jail Services.](#)

DISCUSSION

Proposed Agreement with SCORE

SCORE jail rates for 2022 will increase by 3%. Additionally, as the City was notified of in 2020, beginning in 2022, SCORE will charge a booking fee of \$35 per inmate. This booking fee increase was included in the 2021-2022 budget adopted by the Council. Comparing the City's three contracted jail providers, Yakima and SCORE continue to be the City's best options with regard to cost, as displayed in the table below:

Jail Daily Rates	2018	2019	2020	2021	2022	2022 Booking Fee
King County Jail	\$189.11	\$197.19	\$202.75	\$210.19	\$225.80	\$236.26
SCORE Jail Guaranteed Bed	\$120	\$124	\$128	\$128	\$131.84	\$35
SCORE Jail Non-Guaranteed Bed	\$175	\$180	\$184	\$184	\$189.52	\$35
Yakima County Jail	\$59.85	\$63.65	\$67.50	\$85	\$87.55	N/A

Staff proposes reducing the number of Guaranteed Beds per night in the SCORE Jail agreement from 15 to 10 allocated at the Guaranteed Bed rate for 2022. The SCORE Interlocal Agreement signed in 2019 reduced the number of Guaranteed Beds from 20 to 15 after staff performed a usage analysis. Similar usage analysis from January 2020 to August 2021 indicates that further reducing the Guaranteed Bed number to 10 beds would bring significant cost savings and would rarely result in the City going over the Guaranteed Bed number.

During the first eight months of 2021, there was only one (1) night during which more than 10 inmates were housed at SCORE. In 2020, there were 62 nights during which more than 10 inmates were housed at SCORE, the vast majority being in the first quarter of the year.

Prior to COVID-19, the City had already seen a reduction in use of SCORE Jail due to a change in judicial philosophy, which continues to result in fewer jail bed days used. Additional reduction in use was due to changes in policing due to COVID-19, which staff anticipate will continue. Finally, with the 2021 legislative impacts to policing, staff believe it would be a rare instance to go over 10 people in jail in one night. Staff do not assume any adjustments would happen to the legislative changes until summer 2022, at which time staff could negotiate a new Guaranteed Bed number for 2023 if needed. Staff will continue to monitor this potentially volatile expense and the associated cost drivers closely.

Changing the Guaranteed Bed number to 10 per night will result in a cost savings of approximately \$659 per night when there are 10 or fewer inmates for a total savings of approximately \$240,608 in 2022.

The proposed amendment to the agreement with SCORE is attached to this staff report as Attachment A.

COVID-19 Impacts to Jail Usage by City

Since March 2020, the City has implemented several measures to decrease the potential spread of COVID-19 in the regional criminal justice system. SCORE only accepted mandatory bookings starting in March 2020 and therefore billed contract cities for actual beds used rather than the standard Guaranteed Bed rate. (The City only pays for actual beds used at King County and Yakima.) King County Jail

suspended its work release program on March 24, in addition to other efforts to keep COVID-19 out of the jail. The work release program was permanently closed on January 1, 2021. Shoreline Police have worked to keep themselves and the community safe by reducing contact with individuals, making fewer arrests and referrals to jails.

Each of these factors have resulted in significant savings for the City of Shoreline's 2020 and 2021 jail budgets. SCORE jail resumed billing the City for the current 15 Guaranteed Beds in July 2021. It is currently unknown when the City will resume use of Yakima County Jail for sentenced inmates.

FINANCIAL IMPACT

The 2022 criminal justice budget, adopted on November 16, 2020, is \$2,010,517. Of that amount, \$1.3 million is allocated toward jail services. When the budget was adopted, the 2022 SCORE Jail budget was estimated to be \$800,000, representing 62% of the jail budget. The proposed reduction of Guaranteed Beds from 15 to 10 will result in a total savings of approximately \$240,608, resulting in reduced jail services expenses.

RECOMMENDATION

Staff recommends that the City Council authorize the City Manager to amend the agreement with SCORE Jail to continue as the City's primary jail and booking facility for 2022 and reduce the number of Guaranteed Beds per night to 10.

ATTACHMENTS

Attachment A: Amendment to the Original Agreement for Inmate Housing with SCORE for Jail Services

AMENDMENT TO ORIGINAL AGREEMENT FOR INMATE HOUSING

THIS AMENDMENT TO INTERLOCAL AGREEMENT FOR INMATE HOUSING dated as of _____, **2021** (hereinafter "Amendment to Original Agreement") is made and entered into by and between the **SOUTH CORRECTIONAL ENTITY**, a governmental administrative agency formed pursuant to RCW 39.34.030(3) ("SCORE") and the City of Shoreline (hereinafter the "City" and together with SCORE, the "Parties" or individually a "Party"). This Amendment to Original Agreement is intended to supplement and amend that certain Interlocal Agreement for Inmate Housing between the Parties dated December 13, 2019, as it may have been previously amended (the "Original Agreement"). The Parties hereto mutually agree as follows:

- 1. EXHIBIT A. FEES AND CHARGES AND SERVICES.** Per section 4 (Compensation) of the Original Agreement is hereby amended to include the following:

Daily Housing Rates

General Population – Guaranteed Beds	\$131.84	No. of Beds: <u>10</u>
General Population – Non-Guaranteed Beds	\$189.52	

Daily Rate Surcharges:

Mental Health – Residential Beds	\$159.00
Medical – Acute Beds	\$217.00
Mental Health – Acute Beds	\$278.00

<u>Booking Fee</u>	\$35.00
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Daily Rate Surcharges are in addition to the daily bed rates and subject to bed availability. The Booking Fee will be charged to the jurisdiction responsible for housing the inmate. Fees, charges and services will be annually adjusted each January 1st.

- 2. SECTION 1. DEFINITIONS:**
- a. **Commencement Date.** The bed rates provided for in Section 1 of this Amendment to Original Agreement shall become effective **January 1, 2022**. This Amendment to Original Agreement may be executed in any number of counterparts.
- 3. RATIFICATION AND CONFIRMATION.** All other terms and conditions of the Original Agreement are hereby ratified and confirmed.

IN WITNESS WHEREOF, the Parties have executed this Amendment to Original Agreement as of the date first mentioned above.

SOUTH CORRECTIONAL ENTITY

CITY OF SHORELINE

Contract Agency Name

Signature

Signature

Date

Date

ATTESTED BY:

Signature

NOTICE ADDRESS:

SOUTH CORRECTIONAL ENTITY
20817 17th Avenue South
Des Moines, WA 98198

NOTICE ADDRESS:

CITY OF SHORELINE
C/O City Manager’s Office
17500 Midvale Ave N.
Shoreline, WA 98133

Attention: Devon Schrum, Executive Director

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Attention: Christina Arcidy

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DESIGNATED REPRESENTATIVE FOR PURPOSES OF THIS AGREEMENT:

DESIGNATED REPRESENTATIVE FOR PURPOSES OF THIS AGREEMENT:

Name: Devon Schrum

Name: Christina Arcidy

Title: Executive Director

Title: Management Analyst, City Manager’s Office