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February 4, 2002

CITY OF SHORELINE

SHORELINE CITY COUNCIL

SUMMARY MINUTES OF WORKSHOP MEETING

Monday, February 4, 2002
6:30 p.m.

Shoreline Conference Center
Mt. Rainier Room

PRESENT: Mayor Jepsen, Deputy Mayor Grossman, Councilmembers Chang, Gustafson, Hansen, Montgomery and Ransom

ABSENT: None

1. CALL TO ORDER

The meeting was called to order at 6:37 p.m. by Mayor Jepsen, who presided.

2. FLAG SALUTE/ROLL CALL

Mayor Jepsen led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present.

(a) Proclamation of "Neighbor Appreciation Month"

Mayor Jepsen proclaimed February "Neighbor Appreciation Month." Council of Neighborhoods Chair Darlene Feikema accepted the proclamation. She encouraged residents to recognize the contributions of their neighbors.

3. CITY MANAGER'S REPORT AND FUTURE AGENDAS

City Manager Steve Burkett said staff has been monitoring the County budget and its implications for Shoreline. He noted the proposal in the State legislature to give the County authority to levy a one- to four-cent utility tax. He said Council has directed staff to oppose this proposal unless and until the County works with cities to resolve the issues of local government financing and regional services. He said the City may support a proposal, discussed during a meeting earlier in the day with Calvin Hoggard, Chief of Staff to King County Executive Ron Sims, to allow the County to levy a six-percent utility tax in unincorporated areas. The County estimates that this proposal would raise approximately \$25 million.

Mr. Burkett mentioned that other cities (e.g., the City of Renton) will partner with Shoreline to address legislation related to the BrightWater facility.

Mr. Burkett reported that staff has received requests for emergency human services funding totaling more than twice the \$100,000 that Council allocated.

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In response to Councilmember Chang, Mr. Burkett said staff will follow up the discussion of street lighting at the January 28 Council meeting by determining the number of street lights for which the City will now be responsible and the number for which individual residents and groups are responsible and by investigating the options for providing street lighting service, associated costs and funding alternatives. He said staff will present the results of its investigation to Council for direction. He said individual residents and groups who pay for street lights should, in the meantime, continue to do so, assuming they want to continue the service.

Councilmember Chang suggested the City ask individual residents and groups paying for street lights to identify themselves in order to: prevent double payment by the City to Seattle City Light (SCL); accelerate staff verification of the SCL inventory; and facilitate the development of a street lighting policy. Mr. Burkett said staff will use the City newsletter, newspaper columns, cable television channel and web site to request information from residents.

4. COUNCIL REPORTS

Councilmember Hansen said he participated in the January 29 Council dinner meeting with State legislators representing Shoreline, the January 30 and 31 Association of Washington Cities (AWC) legislative conference and the January 30 Suburban Cities Association (SCA) meeting. He said he visited the Everett Intermodal Transportation Center earlier in the day.

Continuing, Councilmember Hansen suggested removal of fencing around the property at the southwest corner of Aurora Avenue N and N 185th Street and the creation of a mural on the wall at the south side of the property. He said he looks forward to receiving the progress report on the North City Business District Improvement Project.

Councilmember Ransom said he participated in the AWC legislative conference. He reported on the January 31 discussion on gaming. He said the only revenues under consideration to help fill the \$1.25 billion State budget deficit relate to gambling. He said Governor Gary Locke has proposed State participation in the Big Game Lotto and a ten-percent surtax on mini-casinos. He explained that the surtax would put mini-casinos out of business. He noted a third proposal to allow electronic pulltabs, which are similar to slot machines, subject to a ten-percent tax. He said the State would split the revenue with local jurisdictions. Councilmember Ransom said representatives of reservation casinos oppose the electronic pulltab proposal; whereas, the Recreational Gaming Association, which represents private restaurants and casinos, argues that the proposal would create a more level playing field.

Councilmember Montgomery expressed appreciation for the January 29 dinner meeting with the State legislators representing Shoreline. She thanked Councilmember Hansen for representing the City position on the proposal to allow counties to impose utility taxes during the January 30 SCA meeting.

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Councilmember Chang noted his participation at the January 29 Council dinner meeting with State legislators.

Councilmember Gustafson commented that the Council dinner meeting with State legislators was productive. He said he will report at a future Council meeting on a report he received from the Water Resource Inventory Area (WRIA) 8 Steering Committee.

Mayor Jepsen noted four key discussion points during the Council dinner meeting with State legislators:

- backfill funding for the sales tax equalization revenue cities lost when the State reduced the Motor Vehicle Excise Tax (MVET) to \$30;
- opposition to King County utility tax;
- opposition to Governor Locke's gambling bill; and
- opposition to the legislation related to the BrightWater facility.

Mayor Jepsen mentioned that he has invited King County Councilmember Carolyn Edmonds to the February 11 North End Mayors meeting, which Shoreline is hosting.

5. PUBLIC COMMENT

Mayor Jepsen said Councilmember Chang requested an exception to Council rules to allow residents of Shorewood Hills to speak for a total of 15 minutes to Council. There was Council consensus in support of the request.

(a) Nancy Marx, Shoreline, thanked Council for the opportunity to serve on the Planning Commission. She asked Council to consider Commission candidates with backgrounds in environmentalism and alternative transportation. She encouraged Council to hold a joint dinner meeting with the Planning Commission after appointing the new Commissioners.

Mayor Jepsen thanked Commissioner Marx for her participation on the Planning Commission.

(b) Jay Biagio, Shoreline, spoke as President of the Shorewood Hills Homeowners Association. He said the association held its annual meeting January 31, and the homeowners "have catalyzed" to solve a serious erosion problem. He asserted that the homeowners in Shorewood Hills Divisions I and II (107 homes) pay approximately \$1 million in taxes to the City. He explained that 22 home sites border the ravine with the erosion problem. He said the homeowners association cannot remediate the erosion problem. He noted a "multitude of issues and conditions," including permitting, engineering, access, easements and the Endangered Species Act (ESA). He requested City assistance to solve the erosion problem.

(c) Karen Willie, Seattle, identified herself as an attorney representing three Shorewood Hills homeowners. She explained that the ravine is in poor condition and that the erosion will get much worse, endangering the 22 neighboring homes. She said the

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original stormwater retention system was "stupidly done." Presenting photographs and copies of correspondence, she explained the erosion problem in the ravine. She said the City has liability, but the homeowners do not want to litigate. She requested leadership and help from the City to solve the erosion problem. She mentioned a Local Improvement District (LID) and a surface water special assessment as alternatives. She advocated prompt resolution of the problem (e.g., construction this spring or summer).

(d) Charles Montagne, Shoreline, said he saw evidence of the erosion problem during a tour of the ravine earlier in the day. He asserted the function of government is to solve problems that private parties cannot solve through private means. He expressed uncertainty that the homeowners association can solve the problem quickly enough on its own. He advocated a prompt solution of the erosion problem before it worsens.

(e) Bruce Cullen, Shoreline, said no one person or entity can be identified as primarily or wholly responsible for the erosion problem in the ravine. He said the best alternative is for the City, through "services in-kind, not cash," to coordinate repair of the ravine, and for the homeowners and their insurance company to share the costs of the repair.

Mayor Jepsen favored the City providing in-kind services to facilitate the repair of the ravine.

Mr. Burkett suggested that staff: meet with representatives of the Shorewood Hills homeowners; determine the role the homeowners want the City to play; review the issues; outline the advantages, disadvantages, costs and benefits; and present a recommendation to Council. He asserted the City responsibility to identify the risks of getting involved in the situation. He said the situation would not be difficult if the problem involved a public drainage system and public property for which the City was responsible.

Mayor Jepsen noted the homeowners' requests for City assistance with permitting, engineering, sensitive areas and ESA issues and easements. He requested clarification of the ownership of the drainage system and the roads as well.

Councilmember Hansen said former Public Works Director Doug Mattoon met with residents along the lower part of Boeing Creek. He noted the need for armoring and the potential need for a bypass pipe in that area. He asserted the need to determine what information the City has on file about the Shorewood Hills ravine erosion problem.

Mr. Burkett said staff recently reviewed all the information on the problem in City files. He noted that City Attorney Ian Sievers has participated in several meetings. He said the City committed in the past to help to solve the problem through in-kind services.

Councilmember Hansen stated the need to determine the magnitude of the problem and what the City can and cannot do to resolve it. He acknowledged that the problem started

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before the City incorporated. He advocated that the City help the Shorewood Hills homeowners "to any degree we can."

Councilmember Ransom agreed. He said Council has received two legal determinations that the City does not have liability. He stated that the homeowners are Shoreline citizens and that the problem has been growing worse. He mentioned that he suggested an LID in the past. He said the City should take a proactive stance to help the neighbors solve the erosion problem.

Noting City attention to flooding on 3rd Avenue NW and at Ronald Bog, Councilmember Gustafson advocated that the City take a leadership role to solve the erosion problem in the Shorewood Hills ravine. He expressed disappointment at the lack of progress in the situation. He asserted the need "pull together" as a community. He said the Shoreline School District and the Shoreline Community College have responsibility as well. He acknowledged the problem of private versus public property, but he said the City should be able to determine a creative solution quickly.

Deputy Mayor Grossman recommended separating the issues of infrastructure ownership and absolute liability from the needs for community and for City leadership. He requested information on City options for facilitating a solution to the problem. He commented that staff departures from Public Works will make it difficult for the City to provide even in-kind services.

Mayor Jepsen said he and Deputy Mayor Grossman will work with Mr. Burkett to determine when to schedule Council consideration of a staff presentation about the erosion problem.

6. WORKSHOP ITEMS

(a) Discussion of Current Transportation Issues: Metro and Sound Transit

Sarah Bohlen, Transportation Planner, reviewed the staff report regarding the preliminary proposals of the King County Metro Six-Year Plan. She noted four proposed initiatives in the discussion document that King County Metro released in advance of the Draft Six-Year Plan:

- Increasing peak market share;
- Improving core service and initiating Bus Rapid Transit (BRT) service;
- Connecting with Sound Transit; and
- Local flexibility.

Mayor Jepsen mentioned the concern of the north end cities at their inclusion in a subarea with Seattle. He said representatives have always wondered whether the north end cities receive a fair share of bus service hours. He suggested the renewal of this discussion. He recommended, at a minimum, that the City count the bus service hours it receives from the time buses actually spend in Shoreline.

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Continuing, Mayor Jepsen noted that Council conditioned its support of Sound Transit on the understanding that regional bus, commuter rail and light rail services would free Metro bus service for redeployment. Commenting that Shoreline residents currently receive nothing for their investment in Sound Transit, he said the City should reinforce the expectation that Shoreline should receive redeployed bus service.

Councilmember Montgomery expressed astonishment at the proposal to reduce the share of new service resources for the West Subarea from 36 percent to 20 percent. She said the BRT is the City's only real hope for improvements. She commented that the BRT is what Shoreline thought it would receive from Sound Transit.

In response to Councilmember Montgomery, Ms. Bohlen asserted the difficulty of determining whether the West Subarea may receive BRT. She said Metro has lowered its revenue forecasts; BRT is very expensive to implement; and, as a new service, BRT may be one of the first proposals that Metro eliminates.

Councilmember Montgomery asked if ridership in the East Subarea has increased enough to justify the proposed distribution of new service resources. Ms. Bohlen said East Subarea ridership has increased. In addition, she noted that many east side cities have invested capital funding to improve bus lanes, bus stops and queue jumps. She said Metro may intend the larger share of new service resources for the East Subarea to capitalize on these investments.

Councilmember Montgomery expressed her willingness to assist in lobbying for BRT in the West Subarea.

Councilmember Ransom stated his goals to obtain additional bus service for Shoreline and to insure effective use of the Business Access Transit (BAT) lanes included in the Aurora Corridor Project. He expressed concern that BRT would include only two stops on Aurora Avenue in Shoreline and, thereby, undermine the value of the BAT lanes to facilitate shopping in Shoreline. Ms. Bohlen explained that BRT would stop at every other stop and that BRT would not replace existing Route 358.

Councilmember Ransom commented that BRT will not facilitate bus transportation between businesses on Aurora Avenue. He asserted the need for increased bus service on Aurora Avenue within Shoreline. Councilmember Montgomery said existing bus ridership on Aurora Avenue already justifies BAT lanes.

Mayor Jepsen said the City has the commitment from Metro, as a participant in the design of the Aurora Corridor Project, to improve bus service on Aurora Avenue within Shoreline upon completion of the corridor improvements. He asserted that increased service on Aurora Avenue within Shoreline now would complicate traffic.

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Tim Stewart, Planning and Development Services Director, explained that BAT lanes will both facilitate the efficient movement of buses along Aurora Avenue and prevent buses from impeding other traffic in the corridor.

Councilmember Hansen said the BAT lanes will also facilitate access to Aurora Avenue businesses by providing a transition for vehicles entering to and exiting from the center through lanes.

Deputy Mayor Grossman said east side communities are growing much more rapidly than those in the West Subarea. He commented that traffic and transit problems on the east side are worse than those in Shoreline. He asserted the importance of staff representation of Shoreline in the many forums addressing transportation issues and to the many organizations allocating transportation resources. He expressed dismay that Shoreline residents contribute \$3 million annually toward transportation solutions that do not benefit Shoreline. He advocated that the City leverage any opportunity to establish the north end suburban cities in another subarea separate from Seattle.

Councilmember Chang agreed with Deputy Mayor Grossman about the importance of representing Shoreline interests. He questioned whether staff has identified Shoreline interests. He asserted the need to talk with Shoreline business people and bus riders.

Mr. Stewart said the Comprehensive Plan includes a framework goal calling for improvement of multi-modal transit systems to accommodate the present population and future population growth. He noted that the development of the Comprehensive Plan included an extensive public participation process. He mentioned that the City will revisit the Comprehensive Plan annually.

Mayor Jepsen mentioned that Metro conducts an annual origination-destination survey of bus riders, including those in Shoreline.

Councilmember Hansen asked if Shoreline is being included with Seattle in determinations of transit revenues and expenditures. Ms. Bohlen said Sound Transit spends revenues where they're raised; whereas, Metro spends Countywide revenues where it deems appropriate. She said the Metro discussion document represents a policy shift: Metro previously based the distribution of new resources on subarea population estimates; Metro now proposes to allocate revenues disproportionate to subarea population.

Mayor Jepsen confirmed Council consensus in support of the objectives identified in the staff report. Referring to the last paragraph on page six of the Council packet, he said Countywide housing and employment targets should reflect any Metro shift in the distribution of new resources. He also expressed support for BRT on Aurora Avenue.

In response to Councilmember Ransom, Ms. Bohlen explained that the use of funds proposed for park and ride expansion to fund BRT would not affect park and ride facilities in Shoreline. She said Metro funded the expansion of the park and ride on 200th

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Street through a previous Six-Year Plan, and the Shoreline Transit-Oriented Development (TOD) is funded through a separate source.

(b) Nalbandian Learning Opportunity

Mr. Burkett reviewed the materials and ideas he obtained in a workshop that John Nalbandian, Ph.D. gave at the annual conference of the International City/County Management Association (ICMA) in Salt Lake City, Utah in October 2001.

Councilmember Montgomery expressed her appreciation for Mr. Burkett's memorandum to Council on Dr. Nalbandian's workshop (pages 13-20 of the Council packet). She asserted the value of joint work by staff and Council to identify the political values involved in issues. While she acknowledged that "Council can't be everything to everyone," she said Council can be attuned to the values involved in issues and communicate its understanding of them in an effort to build consensus.

Councilmember Ransom expressed appreciation for the information from Dr. Nalbandian's workshop. He asserted that Council is doing pretty well at resolving problems and issues with Shoreline residents, e.g., the dispute regarding the Richmond Beach Saltwater Park Bluff Trail. He stressed the value of City outreach to the resolution of the dispute.

Continuing, Councilmember Ransom identified the Aurora Corridor as the largest issue of contention remaining in the community. He said businesses do not feel included. He asserted the need to involve the business community in the resolution of the issue of the Aurora Corridor. He said conflict and uncertainty about the Aurora Corridor will manifest in future City issues.

Finally, Councilmember Ransom noted strong citizen participation in the incorporation of Shoreline. He stated the importance of providing citizens a sense of participation in the City.

Councilmember Gustafson asserted the value of the information from Dr. Nalbandian's workshop. He recommended a Council workshop with key staff to review the information.

Deputy Mayor Grossman expressed appreciation for the following statement (on page 15 of the Council packet): "... to develop an appreciation for city government it is necessary to demonstrate that the city can accomplish desirable objectives collectively that could not be achieved by any individual acting alone." He stressed the "central tension between serving the values of representation, individual rights, and social equity, while also seeking to serve the value of efficiency and to get things done" (page 15 of the Council packet). He stated his hope for an ongoing dialogue on these issues.

Councilmember Hansen asserted that councilmembers are not as responsible to the citizens they represent as they are to the government they serve. He said councilmembers

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can create a lot of liability for their cities when they "get too much into representing their constituents." He stated that the first fiduciary responsibility for any representative is to represent and protect the government. He acknowledged that the government is the people.

Mayor Jepsen asserted the value of recognizing Shoreline's political values. He said Councilmembers need to be aware of the technical aspects of issues and recognize that staff has a large amount of technical information and staff needs to be aware of the political aspects of issues. He commented that this tension is constant and productive.

Mr. Burkett mentioned upcoming staff training on political values in the process of government.

On another topic, Mayor Jepsen suggested that Council direct staff to investigate local reporting requirements for candidates for public office. He noted that candidates must report information to the Public Disclosure Commission (PDC) and provide copies of the information to the King County Records and Elections Division. He asserted the difficulty of local residents to access these records and the difficulty of enforcing reporting requirements at the local level.

Deputy Mayor Grossman supported the suggestion. He asserted the value of candidate reporting to the informed decision making necessary in an election process. He stated that candidate information at the PDC and the County is not sufficiently accessible to local voters. He acknowledged that additional reporting requirements may represent a burden to candidates. He said this burden is less important than the accessibility of information to voters.

Councilmember Montgomery agreed. She supported Mayor Jepsen's suggestion.

Councilmember Gustafson concurred. He said a City reporting requirement would not be substantially more difficult for candidates. He questioned the consequences for candidates who fail to report or who fail to report on time.

Mayor Jepsen commented that the PDC imposes penalties. He suggested that staff investigate penalties in other jurisdictions.

Councilmember Hansen said other jurisdictions enforce reporting requirements through monetary penalties. He mentioned that the PDC is authorized to fine candidates.

Councilmember Chang questioned the purpose of Mayor Jepsen's suggestion. He asserted the sufficiency of the PDC to administer and enforce reporting requirements.

Mayor Jepsen explained the intent of his suggestion to facilitate access to information. He noted the support of four Councilmembers to direct staff to investigate reporting requirements in other local jurisdictions.

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Councilmember Ransom expressed ambivalence about Mayor Jepsen's suggestion. He said he has run in nine elections, and no one has asked him for financial information. He said a few people have mentioned that they reviewed the information he submitted to the PDC. He commented that providing copies of campaign contribution information to the City Clerk's Office would not represent a substantial burden on candidates. However, he advocated the PDC as the only entity authorized to enforce reporting requirements with monetary penalties.

Councilmember Hansen supported directing staff to gather information. He said Council can decide, based on the information, whether to take any action.

On another topic, Councilmember Gustafson encouraged Shoreline residents to vote in the February 5 election.

Councilmember Ransom raised the issue of Council retreats. He said Council held retreats approximately every quarter in 1995 and 1996 and now holds only annual budget retreats. He advocated Council discussion of holding additional retreats.

Councilmember Hansen reiterated his interest in improving the appearance of the southwest corner of Aurora Avenue N and N 185th Street. He went on to mention that staff provided excellent responses to questions he raised about recent invoices.

Councilmember Chang suggested that when the City undertakes a CIP project the Council appoint a community "captain" or representative from a nearby neighborhood. He said the representative can communicate City information to the neighborhood and public input about the project to the City.

Mayor Jepsen supported the idea of ongoing communication. He mentioned neighborhood representatives and the Council of Neighborhoods as resources on which the City might capitalize more.

7. CONTINUED PUBLIC COMMENT: None

8. ADJOURNMENT

At 9:10 p.m., Mayor Jepsen declared the meeting adjourned.

Sharon Mattioli, CMC
City Clerk

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CITY OF SHORELINE

SHORELINE CITY COUNCIL

SUMMARY MINUTES OF DINNER MEETING

Monday, February 11, 2002
6:00 p.m.

Shoreline Conference Center
Highlander Room

PRESENT: Mayor Jepsen and Councilmembers Chang, Gustafson, Hansen, Montgomery and Ransom

ABSENT: Deputy Mayor Grossman

STAFF: Steve Burkett, City Manager; Larry Bauman, Assistant City Manager; Joyce Nichols, Community and Government Relations Manager

GUEST: Carolyn Edmonds, 1st District King County Councilmember

The meeting convened at 6:05 p.m. All Councilmembers were present with the exception of Deputy Mayor Grossman.

Councilmembers reviewed proofs of Council group photographs.

City Manager Steve Burkett distributed a chart showing the reorganization of the Suburban Cities Association (SCA). City Councilmembers and King County Councilmember Carolyn Edmonds discussed the new organization and how the City can work best with the County government.

Mayor Jepsen welcomed County Councilmember Edmonds to the meeting and thanked her for attending. Raising the topic of transit services, he discussed the proposal of former County Councilmember Maggi Fimia to create a separate subarea for north King County.

County Councilmember Edmonds said she asked County staff to determine if a separate subarea would improve transit services in Shoreline.

Mr. Burkett asked if Sound Transit could get involved in the Transit-Oriented Development (TOD) Project at Aurora Avenue N and N 192nd Street.

County Councilmember Edmonds expressed concern that Shoreline is contributing \$15 million to Sound Transit but has so far received no service from the program.

Mayor Jepsen noted the original promise from Sound Transit that Shoreline would receive additional bus service from funds freed up by the creation of new Sound Transit

bus routes. He said the City was later told that passage of Initiative 695 eliminated funds for additional Metro bus service.

County Councilmember Edmonds asked the City to quantify the reduction in bus service over the past several years. She went on to provide information about efforts to obtain federal approval for use of the North Metro Bus Base ramps to Interstate 5 for additional access to and from the First NE Transfer Station.

Mayor Jepsen raised, and County Councilmember Edmonds and City Councilmembers discussed, the proposed City contract with Yakima County for jail services for misdemeanor prisoners.

Next, Mayor Jepsen addressed County plans to reduce the number of beds at the North Rehabilitation Facility (NRF). He explained that the City has contracted with NRF for local maintenance crews. He asked about future use of the Fircrest campus.

Community and Government Relations Manager Joyce Nichols said the State Legislature may review the possibility of "surplus" properties such as Fircrest.

County Councilmember Edmonds noted that she is a member of the King County Council Law, Justice and Human Services Committee, which may consider the NRF issue. She said she will do what she can to restore the NRF to its current level. She went on to discuss efforts to defeat the so-called BrightWater bill to prevent the use of the Unocal site in Edmonds for a third wastewater treatment plant.

Mayor Jepsen addressed the idea of a County utility tax, which he described as a regional governance issue. He noted that the County has reduced the services it provides in north King County. He asked if the County is adequately reducing services in unincorporated King County. He also asked how the County will address its budget problems if the Legislature does not authorize a County utility tax.

County Councilmember Edmonds discussed the option of creating a metropolitan park district to support County parks.

At 7:25 p.m., Mayor Jepsen declared the meeting adjourned.

Larry Bauman, Assistant City Manager

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CITY OF SHORELINE

SHORELINE CITY COUNCIL SUMMARY MINUTES OF REGULAR MEETING

Monday, February 11, 2002
7:30 p.m.

Shoreline Conference Center
Mt. Rainier Room

PRESENT: Mayor Jepsen, Councilmembers Chang, Gustafson, Hansen, Montgomery and Ransom

ABSENT: Deputy Mayor Grossman

1. **CALL TO ORDER**

The meeting was called to order at 7:35 p.m. by Mayor Jepsen, who presided.

2. **FLAG SALUTE/ROLL CALL**

Upon roll call by the City Clerk, all Councilmembers were present, with the exception of Deputy Mayor Grossman.

Upon motion by Councilmember Gustafson, seconded by Councilmember Montgomery and unanimously carried, Deputy Mayor Grossman was excused.

3. **REPORT OF CITY MANAGER**

City Manager Steve Burkett mentioned an upcoming meeting with Shorewood Hills homeowners to investigate a potential City role in the solution of a stormwater drainage problem there, and an update on youth programs in the Council reading packet.

4. **REPORTS OF BOARDS AND COMMISSIONS:** None

5. **PUBLIC COMMENT:**

(a) Wayne Cottingham, Shoreline resident, spoke about a resolution he proposed several months ago to modify a park name. He said the City determined at that time that it had no policy on naming parks and facilities; and it asked the Parks, Recreation and Cultural Services (PRCS) Advisory Committee to develop a policy. He opposed 2.0 (b) of the proposed Parks and Facility Naming Policy, which states, "A name, once adopted, should be permanent, and changes should be strongly resisted." Finally, he commented that the PRCS Advisory Committee vote on the resolution he

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proposed appears to be a breach of process, given that the committee used the policy before Council acted on it.

6. APPROVAL OF THE AGENDA

Councilmember Gustafson moved to approve the agenda. Councilmember Montgomery seconded the motion, which carried unanimously, and the agenda was approved.

7. CONSENT CALENDAR

Councilmember Gustafson moved to approve the consent calendar. Councilmember Ransom seconded the motion, which carried 6-0, and the following items were approved:

**Minutes of the Regular Meeting of January 14, 2002
Minutes of the Workshop Meeting of January 22, 2002
Minutes of the Dinner Meeting of January 28, 2002
Minutes of the Regular Meeting of January 28, 2002**

Approval of expenses and payroll as of February 1, 2002 in the amount of \$ 894,178.80

Resolution No. 183 establishing Rules of Procedure for the City Council

Motion to authorize the City Manager to execute a contract between the City of Shoreline and the Shoreline-Lake Forest Park Arts Council in the amount of \$61,123 to provide cultural services programs

Motion to authorize the City Manager to execute a contract between the City of Shoreline and the Shoreline Historical Museum in the amount of \$52,500

8. ACTION ITEMS: OTHER ORDINANCES, RESOLUTIONS AND MOTIONS

(a) Motion to approve the Parks Naming Policy

Wendy Barry, PRCS Director, explained that when this item was referred to the PRCS Advisory Committee, a three-member subcommittee (Patty Hale, Larry Blake and Londa Jaques) formed to review policies from other municipalities. Ms. Barry reviewed the proposed policy (pages 75 and 76 of the Council packet). She said the Committee thoroughly discussed when and how to name a park or facility after an individual or organization. Concluding, she said the Chair of the PRCS Advisory Committee was in the audience to answer questions about the Committee deliberations and process.

Councilmember Ransom moved to approve the Parks and Facility Naming Policy. Councilmember Montgomery seconded the motion.

Councilmember Ransom asked about Mr. Cottingham's comment. Ms. Barry said Mr. Cottingham and the two Rotary Clubs requested a name change for Ronald Bog Park in April. The PRCS Advisory Committee first considered the issue of a naming policy. The Committee made its recommendation and took action on the Rotary request in September. She said the Committee will consider the request again when it meets at the end of the month to take into account any Council modifications to the policy. She explained that the Committee acted previously to expedite the process.

Councilmember Ransom asked whether the wording "strongly resisted" precludes any changes to park names. He also questioned waiting two years to name something after a deceased person. He noted the example of the City of Everett and Senator Henry M. Jackson. He said a situation might arise in Shoreline in which Council would want to act more quickly to name something after a deceased person.

Mayor Jepsen asserted that the policy is meant to help the PRCS Advisory Committee address issues and prepare a recommendation to Council. He said Council has the authority to accept the recommendation or to ignore the policy and the recommendation.

Councilmember Gustafson suggested replacing "strongly resisted" with "given careful and thorough public review." He said there are times when a facility might be named after an individual. He said he understood waiting two years. He questioned the first sentence of policy 2.0 (f). He mentioned Bill DeBoldt Field at Hamlin Park, which he said does not seem confusing. He advocated the ability to acknowledge long-time public service and/or donations.

Ms. Barry explained that policy 2.0 (f) was meant to address naming rooms in a facility. She said interior features of parks can be designated with separate names.

Councilmember Hansen suggested the deletion of the phrase "changes should be strongly resisted" in favor of a policy that states simply "A name once adopted should be permanent." He pointed out that money can be donated to parks for benches and other structures. He said many entities have naming policies. For example, he mentioned that Northwest Hospital will name a wing, an operating room or other facilities for various levels of donations. He acknowledged that rules are important, but he recommended against too much detail.

Councilmember Montgomery concurred with Councilmember Hansen's suggestion.

Councilmember Ransom moved to amend the Parks and Facility Naming Policy to delete policy 2.0 (i) ("In cases where the person is deceased, the person shall have been deceased for a minimum of two years"). Councilmember Gustafson seconded the motion.

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Dwight Stevens, Chair of the PRCS Advisory Committee, said the Committee reviewed nine Washington municipal codes and gave considerable thought to the proposed policies. He noted that many municipal codes use the "very strongly" language. He explained the goal of the policy to resist change and not to consider change lightly. He said the two-year requirement ensures that the individual being honored is truly significant in the community.

Regarding the name change proposed by the Rotary, Mr. Stevens praised the Rotary contributions to Ronald Bog Park. He noted that the Rotary donated the gazebo. He said the Committee suggested naming the gazebo after the Rotary or acknowledging the contribution with a plaque. Concluding, he said the naming policy mirrors those in other cities. He mentioned that City Attorney Ian Sievers reviewed the policy and changed some of the language. Mr. Stevens supported the result of the Committee's work.

Councilmember Ransom commented that the Ronald Bog gazebo could be named according to 2.0 (f).

Councilmember Montgomery strongly opposed the amendment to delete policy 2.0 (i). She said decisions are often made in the heat of the moment. She said Council could make a different decision if circumstances warranted.

Councilmember Gustafson noted that 2.0 (h) requires a lapse of six months between the proposal of a name and the final recommendation for its adoption.

A vote was taken on the amendment, which failed 2-4, with Councilmembers Gustafson and Ransom voting in the affirmative.

Councilmember Gustafson moved to amend policy 2.0 (b) to replace "changes should be strongly resisted" with "any changes should be given a careful and thorough public review." Councilmember Ransom seconded the motion.

Councilmember Gustafson agreed that changes should be resisted, but he said the policy will discourage any efforts toward change. He recommended the amendment as a way to encourage partnerships through public process.

Councilmember Chang supported the language as proposed in the policy, which he said is as close to permanent as possible while still allowing some room for change.

Mayor Jepsen said the proposed amendment could be interpreted to mean that any proposed name change should be given careful and thorough public review. He explained his understanding of the intent of the proposed amendment to protect the permanence of parks and facility names.

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A vote was taken on the motion, which failed 3-3, with Mayor Jepsen and Councilmembers Ransom and Gustafson voting in the affirmative and Councilmembers Chang, Hansen and Montgomery dissenting.

Councilmember Gustafson moved to amend policy 2.0 (f) by deleting the first sentence ("In general, portions of a facility shall not have a name other than that of the entire facility to avoid confusion") and deleting "However" from the second sentence. Policy 2.0 (f) would read "A park's interior features and/or facilities may have names other than that of the entire park." Councilmember Montgomery seconded the motion.

Councilmember Gustafson said the policy, as presented, appears contradictory, and his amendment clarifies the policy.

Responding to Councilmember Ransom, Mr. Sievers said it is appropriate to delete the first sentence of the policy if the goal is to remove all obstacles to naming interior features.

A vote was taken on the amendment, which carried 5-1, with Councilmember Hansen dissenting.

A vote was taken on the motion to approve the Parks and Facility Naming Policy, as amended, which carried 5-1, with Councilmember Gustafson dissenting.

- (b) Motion to authorize the City Manager to execute interlocal agreements with Yakima County for interim jail services and the City of Renton for custody pending transport to Yakima

Eric Swansen, Senior Management Analyst, reviewed the staff report. He pointed out that staff provided the proposed interlocal agreements (with Yakima County for jail services and with the City of Renton for temporary custody services) to Council.

Councilmember Hansen moved to authorize the City Manager to execute the interlocal agreements with Yakima County for interim jail services and the City of Renton for custody pending transport to Yakima. Councilmember Montgomery seconded the motion.

Councilmember Hansen questioned whether the City can determine the length of a prisoner's jail stay at the time the prisoner is booked into jail. Mr. Swansen said the City knows the lengths of stay for sentenced offenders, whose jail stays represented 72 percent of the City's total jail days in 2000. With regard to pre-sentence offenders, whose jail stays represented the other 28 percent of the total jail days in 2000, Mr. Swansen said the City will be able to determine from the court calendar whether the prisoner's hearing will be scheduled three or more days later.

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In response to Councilmember Hansen, Mr. Swansen said determinations of hearing schedules for pre-sentence offenders will not require additional staff.

Councilmember Ransom said judges frequently impose one week of a two-week sentence because the misdemeanor failed to appear at a previous hearing. He noted that this has resulted in higher jail services costs for the City. He said the City is trying to reduce these costs through its program of calling defendants to remind them of court dates.

Continuing, Councilmember Ransom said the City has argued that King County must honor an 18-month termination notice requirement for the jail services contract. He said the City now seems to be abandoning this argument in favor of obtaining jail services from another provider. Mr. Swansen said the City will take advantage of the 18-month period, which ends December 31, 2002, to transition from exclusive use of King County for jail services to other arrangements. Mr. Burkett said the City contract does not require the City to use the King County jail for all prisoners. He noted that King County has said it does not intend to jail any of the City's misdemeanor prisoners beginning in 2004. He said the City has had to research other options. He noted the good fortune of discovering a less expensive alternative.

Councilmember Ransom commented that the County faces a \$40 million budget deficit. He expressed concern that County budget problems will worsen if Shoreline and other suburban cities stop using the County jail before the end of the year.

Mayor Jepsen said the County notified the City in June 2001 of its intent to terminate the jail services contract and discontinue misdemeanor jail services for suburban cities. He said the City was fortunate to determine that the County needed to comply with an 18-month termination notice requirement. In light of these circumstances, he said he does feel as obligated to the County as Councilmember Ransom.

Councilmember Gustafson said he is ready to move forward with the agreements with Yakima County and the City of Renton. He went on to question Section 9 of the proposed interlocal agreement with the City of Renton and Section 18 of the proposed interlocal agreement with Yakima County, which allow Renton and Yakima the right to refuse to accept inmates. Mr. Swansen said the County has accepted any prisoner. He explained that, for liability reasons, other jail service providers will not accept some prisoners (e.g., a pregnant prisoner or a prisoner with HIV AIDS, early stage tuberculosis or another communicable disease). He said judges have expressed their willingness to establish alternative arrangements for such prisoners (e.g., home monitoring).

Councilmember Gustafson pointed out that the agreements also stipulate the right to refuse a prisoner who "presents a substantial risk of escape, or presents a substantial risk of injury to other persons or property." He asserted the need to determine where the City would jail such prisoners. Mr. Swansen said the City can use County jail services for such prisoners through the end of the year. He acknowledged the need to determine another alternative for 2003 and after.

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Mayor Jepsen said he shares Councilmember Gustafson's concern about determining an alternative for prisoners that Yakima County or the City of Renton will not accept. He went on to question how the City will administer Section 2 (H) of the interlocal agreement with the City of Renton, which requires the City to provide a supply of medications for those misdemeanants taking medications at the time of transfer. Mr. Swansen said misdemeanants appearing to serve their sentences can be required to bring needed medications. He indicated that the City may need to find medications for misdemeanants in custody. He said the City may be able to authorize the Renton Jail to acquire the pharmaceuticals. Mayor Jepsen asserted the need to determine how the City will comply with Section 2 (H).

Next, Mayor Jepsen asked if the 60-day termination notice requirement in Section 8 of the interlocal agreement with the City of Renton provides the City enough time to identify alternative services. Mr. Swansen said Shoreline would need to work with other cities to identify alternative services. Noting the 60-day termination notice requirement in Section 3 of the interlocal agreement with Yakima County, Mayor Jepsen cautioned that the terms specified in the agreements may not be long enough to allow the City to identify viable alternatives.

Mayor Jepsen noted that Section 5 (b) of the interlocal agreement with Yakima County addresses one additional weekly transport to Yakima County. He asked what would happen if the District Court decided to stay open five days a week instead of four. He pointed out that Section 5 (b) does not provide an additional weekly transport from Yakima County. Mr. Swansen asserted the intent to work within the terms of the agreement. He said the City could negotiate an additional transport if necessary.

Mayor Jepsen questioned the deletion of "to retain them in said custody" from Section 8 of the interlocal agreement with Yakima County. Mr. Sievers said the language is redundant with other language in the paragraph stating that Yakima County will not release the inmates.

Councilmember Hansen commented that the bus transporting people from Renton to Yakima comes from Yakima, so it could transport misdemeanants both ways every day. He characterized the proposed agreements as stepping stones toward a permanent agreement. He stressed that the City jail services contract with the County will terminate in fewer than 11 months. He noted that the City has already begun to address the possibility of forming a transportation center in north King County. Acknowledging the 60-day notice period in Section 3, he mentioned Okanogan and Chelan as potential interim alternatives. He also asserted that Yakima County is trying to establish a base level demand for services in order to make the capital investments to serve that demand on a long-term basis. He said it would be foolish for Yakima County to incur capital costs to build a facility and then terminate the agreement for services.

A vote was taken on the motion to authorize the City Manager to execute the interlocal agreements with Yakima County for interim jail services and the City of Renton for custody pending transport to Yakima. The motion carried 6-0.

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9. CONTINUED PUBLIC COMMENT

(a) Dale Wright, Shoreline, noted that some Aurora Corridor business people continue to feel they have not been heard and included. He described the "lengthy, intense and open" public process the City undertook to improve the Aurora Corridor. He said the Aurora Corridor concept represents the consensus of the Shoreline community and advocated that the business members of the Aurora Improvement Council acknowledge and accept the Aurora Corridor concept.

Mayor Jepsen noted the reorganization of the Suburban Cities Association (SCA). He said the SCA Executive Board will transform into an SCA Management Board, which will include seven seats each from the northeast and south regions and one seat from the Snoqualmie Valley rural area. He explained that Shoreline will have one of the northeast region seats. He stated the need to designate the City representative.

Councilmember Gustafson nominated Councilmember Hansen to represent the City on the SCA Management Board.

In response to Mayor Jepsen, Councilmember Hansen explained that each of the cities represented on the SCA Management Board will have two representatives, its city administrator or manager and an elected official.

Councilmember Ransom mentioned that he has participated in the SCA since Shoreline incorporated. He noted that Councilmember Hansen has represented Shoreline on the SCA Executive Board for four years. He asserted the timeliness of a change in representatives. He stated his desire to represent the City on the SCA Management Board.

Councilmember Ransom nominated himself to represent the City on the SCA Management Board.

A vote was taken on the nominations. Three Councilmembers (Mayor Jepsen and Councilmembers Gustafson and Montgomery) voted for Councilmember Hansen. Two Councilmembers (Councilmembers Chang and Ransom) voted for Councilmember Ransom. Councilmember Hansen abstained. Councilmember Hansen was appointed to the SCA Management Board.

10. ADJOURNMENT

At 9:07 p.m., Mayor Jepsen declared the meeting adjourned.

Sharon Mattioli, CMC
City Clerk