

# DRAFT

## CITY OF SHORELINE

### SHORELINE CITY COUNCIL SUMMARY MINUTES OF REGULAR MEETING

Monday, May 23, 2005  
7:30 p.m.

Shoreline Conference Center  
Mt. Rainier Room

**PRESENT:** Mayor Hansen, Deputy Mayor Jepsen, Councilmembers Chang, Fimia, Grace, and Ransom

**ABSENT:** Councilmember Gustafson

1. **CALL TO ORDER**

The meeting was called to order at 7:30 p.m. by Mayor Hansen, who presided.

2. **FLAG SALUTE/ROLL CALL**

Mayor Hansen led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present, with the exception of Councilmember Gustafson.

**Upon motion by Deputy Mayor Jepsen, seconded by Councilmember Grace and unanimously carried, Councilmember Gustafson was excused.**

(a) Shoreline Star – Patty Hale

Mayor Hansen presented the sixth Shoreline Star to Patty Hale and outlined her many contributions to Shoreline through her involvement with Vision Shoreline, Celebrate Shoreline (she was the Grand Marshall of the parade in 2003), the Ridgecrest Neighborhood Association, the Parks, Recreation and Cultural Services Board, and the Eastside Neighborhood Police Center. Ms. Hale thanked the City and all the individuals who have worked with her through the years on all the projects mentioned by Mayor Hansen.

3. **CITY MANAGER'S REPORT**

City Manager Steve Burkett noted the ribbon cutting the Spartan Recreation Center and the groundbreaking for the North City project. He also mentioned the near completion of the third section of the Interurban Trail and the bid opening for the first phase of the Aurora project. He distributed an article from the *Wall Street Journal* highlighting the Seattle area as the number one growth retail market over the next three years. He concluded by noting the Economic Development Manager Tom Boydell is promoting Shoreline at a national conference for the International Association of Shopping Centers.

# DRAFT

Councilmember Fimia requested that her e-mail dated May 20 and titled "Document and Information Requests" be entered into the record of tonight's meeting.

4. REPORTS OF BOARDS AND COMMISSIONS: none

5. PUBLIC COMMENT

(a) Barbara Herrmann, Shoreline, explained that the traffic circle located at 12<sup>th</sup> NE and NE 152<sup>nd</sup> prevents her and other motorists from adequately navigating the intersection because of the tight tolerances. She also noted the asphalt on the edge of the road has begun to deteriorate, and although she reported this to the City in April, nothing has been done. She said although the traffic circle has slowed the traffic somewhat, it is particularly inconvenient because many drivers must use alternate routes to avoid this intersection. She commented on what she felt was an unwarranted traffic ticket she received due to her use of the traffic circle and urged the City to replace the traffic circle with stop signs.

(b) Bronston Kenney, Shoreline, commented on the lack of progress by the City since it passed the cottage housing moratorium. He questioned the necessity of cottage housing in Shoreline and felt it should be eliminated based on the overwhelming opposition from home owners. He said the cottage housing meeting on May 11 belied staff assertions that nothing was being done on cottage housing. He questioned staff's trustworthiness and said they are controlling the outcome by controlling the process. He said the discovery of documents withheld from the Council (related to the North City project) suggest that some staff are not entitled to a presumption of trustworthiness. He mentioned that cottage housing documents were not available at the Westside neighborhood center when he checked earlier today.

(c) Charlotte Haines, Shoreline, thanked the City Council and staff for all their efforts that led to the groundbreaking for the North City Project.

(d) Virginia Paulsen, Shoreline, noted that the public rated parks and open space maintenance as high priorities in various surveys and forums, but a majority of parks master plan items remain unfunded. She called attention to the fact that the priorities tend to favor west side parks over east side parks. She said citizens expect the City to provide parks using operating and general funds, not bond issues. She asked why park items remain unfunded and what funding sources would be used for priorities to be funded in the future.

(e) Donna Eggen, Shoreline, said the City promised verbally and in writing that drivers could make a turn left in front of the traffic circle at 12<sup>th</sup> NE and NE 152<sup>nd</sup> Street. However, the police are ticketing people for this practice. She expressed disappointment that the City would make a promise it didn't have the right to make. She requested that the City remove the traffic circle due to its questionable value.

# DRAFT

(f) Patty Crawford, Shoreline, felt the Council should give more consideration to east side residents, noting that no member of the Council lives east of Aurora Avenue. She felt the City is funding stream rehabilitation for Boeing Creek to the exclusion of other streams in the City, adding that the lack of funding for Twin Pond Park is inconsistent with Council's earlier sentiments. She said although the Growth Management Act does not require protection of stream buffers specifically, it does require protection of aquatic resources. She said allowing structures to be built in stream buffers does not protect aquatic resources. She said every water body in Shoreline should not be categorized as a "wetland," and urged the City to "learn a little bit of science." She encouraged citizens to provide comments at the public hearing for the Echo Lake development proposal at the June 6 Council meeting.

(g) Tim Crawford, Shoreline, said he was found guilty of trespassing on City property and was sentenced to 50 hours of community service at the same time the Mayor was losing his accounting license. He pointed out that he served 102 hours of community service and asked if any of the Mayor's sanctions had been completed.

(h) Peter Henry, Shoreline, thanked the Council for making the South Woods property a higher priority in the Parks and Open Space plan. Pointing out that there are few opportunities for acquiring park property in Shoreline, he hoped that enough funding will be available in time to save this property for public use. He thanked Councilmember Chang in particular and the Council collectively for its unity on this issue.

Mr. Burkett noted that the traffic circle at NE 12<sup>th</sup> Street and 152<sup>nd</sup> Street resulted from the Neighborhood Traffic Safety Program (NTSP). He said staff would follow up with the neighbors and the police department regarding law enforcement issues.

Responding to public comments, Bob Olander, Deputy City Manager, noted that the City does test traffic circles to ensure there is adequate room to maneuver large vehicles such as buses and fire trucks. He said staff would follow up on the complaint about the deteriorating asphalt. He pointed out that NTSP improvements can be eliminated or altered through the same process that acquired the improvement in the first place – a neighborhood petition. Responding to Ms. Paulsen's comment, he said the City does not plan to fund any park maintenance with bond issues, although there is a proposed increase in the Capital Improvement Plan to meet the goals of the Parks Master Plan.

Councilmember Ransom clarified that he lives east of Aurora Avenue, as have past Councilmembers Cheryl Lee and Larry Bingham.

Responding to Councilmember Fimia, Mr. Burkett said staff would follow up on Mr. Kenney's concern about the availability of cottage housing information.

Councilmember Chang stated that he and Councilmember Ransom toured Peverly Pond on Saturday and noticed a significant decrease in the amount of water in the pond. He asked staff to look into this issue.

# DRAFT

6. APPROVAL OF THE AGENDA

**Deputy Mayor Jepsen moved approval of the agenda. Councilmember Grace seconded the motion, which carried unanimously and the agenda was approved.**

7. CONSENT CALENDAR

**Councilmember Grace moved approval of the consent calendar. Deputy Mayor Jepsen seconded the motion and the following consent calendar items were approved:**

**Minutes of Regular Meeting of April 25, 2005**

**Minutes of Workshop Meeting of May 2, 2005**

**Minutes of Regular Meeting of May 9, 2005**

**Motion to authorize the City Manager to execute a Notice to Comcast of Washington, LLC and Comcast of Washington IV, Inc. extending the current franchise (Ordinance No. 158) for a three-year extension set forth in Section 4v of the franchise, thereby creating a new expiration date of July 7, 2010**

**Motion to authorize the City Manager to execute a contract supplement with Otak, Inc. for professional services in an amount not to exceed \$175,000 to 1) develop a conceptual site plan for mitigation improvements in Boeing Creek Park; and 2) complete design of the Pond Phase and Pump Phase of the 3<sup>rd</sup> Avenue NW Drainage Improvement Project**

**Motion to authorize the City Manager to execute a Discretionary Work Request with King County for the 2005 Overlay Program and the overlay associated with the 3<sup>rd</sup> Avenue NW Drainage Project**

8. NEW BUSINESS

- (a) North Central Segment of the Interurban Trail – Design Amenities

Kirk McKinley, Aurora and Interurban Trail Project Manager, Dave Buchan, Capital Project Manager, and Connie Reckord, Design Consultant with MacLeod Reckord, presented the 60% design schematics for the north central segment of the Interurban Trail. They provided the background on the project and reported that since the 30% design presentation, the design team has been refining the alignment of the trail, working on details of the grading plan, edge conditions for both Aurora Avenue N. and Midvale

May 23, 2005

Avenue N. and creating alternatives to trail surfacing, intersection treatments, landscape plantings, and various other trail amenities. The north central segment of the trail is more urban in character than adjoining segments. The challenge is to maintain consistency with the design to ensure that the trail is predictable for all users. The City is working with several development partners in this section, including Walgreens, SGA at Gateway Plaza, Sean Lizer, and Sky Nursery.

Mr. Buchan commented that the north central segment will provide a great opportunity to create significant “gathering places” as well as create a sense of place in Shoreline. The plan includes retaining the remaining section of Ronald Place to develop it as a potential “heritage plaza.” Ms. Reckord noted that if the project precedes the Sky Nursery redevelopment, signage and striping along Midvale will ensure that trail users are safely led from one end of the trail to the next. She described elements of the Sky Nursery section of the trail. The staff concluded by outlining the next steps in the project, which should lead to bidding in early 2006 and start of construction in April 2006.

Councilmember Ransom had several questions and concerns related to the types of trees proposed for the planting beds, the “meandering” nature of the trail, trail alignment from N 175<sup>th</sup> Street to N 178<sup>th</sup> Street, Walgreens and Key Bank parking, access to Ronald Place, bricks to be salvaged from Ronald Place, development of a “heritage plaza” at Ronald Place, and the narrowness of the trail segment on N 185<sup>th</sup> Street from Aurora to Midvale. He speculated that the narrow, 10-foot width of the trail in this segment might create congestion and safety problems for pedestrians, cyclists, and motorists.

Staff explained that dogwood and other ornamental trees are being considered because of the opportunity to create seasonal color. They explained that the trail will parallel Midvale Avenue N on the east side of the Seattle City Light right-of-way, and that the trail will be 12-feet wide with three-foot buffers. Key Bank intends to downsize its building in the future but plans to retain its drive-up facility. The existing driveway into Key Bank will become a shared driveway with Walgreens. Walgreens will be required to provide circulation to Ronald Place from its parking lot until the properties to the north relocate. Staff is still working out the details of how many bricks are salvageable from Ronald Place. Excess bricks will be used to repair the remaining section of Ronald Place and to possibly create a plaza. It is envisioned that the space between Ronald Place and Aurora Avenue will eventually be developed into a public park area.

Staff commented on the adequacy of the trail segment on N 185<sup>th</sup> Street. They said signage will caution pedestrians and cyclists about the reduced space, but this segment should present no problems because it meets the minimum requirements for a multi-use trail. Mr. McKinley noted that cyclists would be slowing down as they approach the new signalized intersection at N 185<sup>th</sup> Street and Midvale Avenue. He also noted that the Metro bus stop would be relocated to the east side of the Midvale intersection.

Councilmember Grace was pleased that a significant portion of the red brick road is planned for preservation. He inquired about the potential configuration of SCL property north of Sky Nursery and parking opportunities for trail users in this area.

# DRAFT

Mr. Buchan said there have been general discussions among staff, but there are no specific plans for this area. He noted this area presents an opportunity for some potential use, including parking.

Councilmember Chang wondered if a crosswalk at N 182<sup>nd</sup> Street and Aurora Avenue could pose a potential danger to trail users, particularly young cyclists, because of the close proximity to vehicular traffic on Aurora.

Ms. Reckord noted that a mid-block crossing (an intersection one to two car lengths away from the corner) actually presents a more dangerous situation to trail users. Mr. McKinley pointed out that the Aurora Corridor Phase II plan ultimately envisions this intersection as a four-way signalized crossing.

Recalling the beauty of the cherry trees on the University of Washington campus, Councilmember Chang felt that blossoming trees would be a great amenity for the Interurban Trail.

Mr. McKinley concurred, noting that the suggestion for dogwood trees came from Councilmember Chang. He said the trail is creating economic incentives, as future developments are talking about orienting themselves toward the trail.

Deputy Mayor Jepsen concurred with many of the previous comments, including the suggestion of a more urbanized trail in the north central section. He expressed concern about having two driveway crossings serving Key Bank and the proposed Walgreens and suggested that a line of trees also separate the trail from the parking lot at Walgreens. He expressed support for a "heritage plaza" but was concerned that this amenity is not being considered as part of the proposed project. He suggested that the City incorporate it in the design now rather than deferring it. He also suggested street trees between Midvale Avenue N. and the trail in the Sky Nursery section, since they would provide a safety buffer for trail users.

Mr. McKinley said as the design has been refined, staff has learned that the Walgreens parking lot will actually be several feet above the trail, so the design in this section will likely incorporate some kind of wall.

Noting the emphasis on attracting new businesses to the area, Councilmember Fimia asked if the City is also working to relocate businesses that will be displaced by the project. She also wondered if the City ever hires a risk management firm to review its designs.

Mr. Burkett explained that the City acquired the services of a realtor to search for potential sites in Shoreline. He said the Economic Development Manager has also come up with some other ideas to work directly with the businesses to try and find sites within Shoreline. Designs are reviewed by the City's traffic engineer and City Engineer, rather than a separate risk management firm.

# DRAFT

Councilmember Fimia felt that a risk management professional might be able to provide another valuable viewpoint. She stressed the need for additional access to the trail, noting that access points are needed if the City wants to encourage more pedestrian and bicycle trips. She suggested that additional funding be added to the Parks Master plan to provide access to completed portions of the trail. She also asked for a cost comparison with other jurisdictions that have completed similar projects, noting her preference that the cost be “within the ballpark of other cities” before committing to a final design. She noted that private funding of some amenities might help offset the \$500,000 City contribution in the Capital Improvement Plan. Responding to Councilmember Fimia, staff confirmed that 12-foot trees would provide adequate sight distance. She suggested that the City explore the possibility of securing use rights to the Walgreens parking lot if the City is planning this area as a major gathering place.

Councilmember Ransom commented that N 182<sup>nd</sup> Street is the site for a future pedestrian crosswalk across Aurora Avenue. He inquired about the raised pedestrian crossing at the driveway of the Gateway shopping center, and on the areas shaded in green.

Mr. Buchan said the crosswalk will be raised a few inches above the road grade and have a different pattern so that motorists will drive more cautiously.

Responding to Councilmember Ransom’s question about which sections of the trail would be built with concrete or brick, Mr. McKinley said the goal is to have concrete from N 175<sup>th</sup> to N 185<sup>th</sup> and asphalt from N 185<sup>th</sup> to N 192<sup>nd</sup>, but staff needs to further refine the design and costs.

Mr. Burkett clarified that a full traffic signal is planned for N 182<sup>nd</sup> Street as part of the Aurora project.

Mr. Buchan clarified that the green space north of Sky Nursery remains in private ownership.

Mayor Hansen asked if the intention is to open Midvale Avenue at the junction with N 192<sup>nd</sup> Street.

Mr. Buchan said it is not envisioned in the near-term, but at some point it would make good sense in terms of traffic circulation in the neighborhood.

Mr. McKinley said the City did not invest a lot in the north side of N 192<sup>nd</sup> Street in anticipation of having to realign the trail there.

## 9. UNFINISHED BUSINESS

- (a) Continued deliberations on the 2004 Update of the Comprehensive Plan and master plans for Parks, Recreation and Open Space

# DRAFT

The City Clerk noted that the motion on the floor postponed from past week was **“to accept the park and general capital facilities components of the draft Capital Facilities Element dated April 7, 2005.”** The motion had been amended to change the revenue available line (p. 36 of the Capital Facilities Element) to assume new grants and/or other sources, including debt, to \$3.6 million.

Dick Deal, Director of Parks, Recreation and Cultural Services, reminded Council that with the amendment passed last week, field turf for Fields A and B and purchase of the South Woods property, were moved to Priority 1 status.

Councilmember Grace suggested that a feasibility analysis for an eastside recreation center should be made a higher priority. Mr. Deal noted that it could be moved up to Priority Level 1B, which would make it a more near-term item.

Councilmember Ransom suggested that the Cromwell Park master plan should be delayed until a final decision is made on a city hall site. He also wondered if the Richmond Beach Saltwater Park master plan could be moved to Priority 2, since there has been quite a bit of work done there already. This would give the City more flexibility with the funds.

Mr. Burkett assured him that the city hall issue will be settled before doing the master plan for Cromwell Park.

Mr. Deal felt the Saltwater Beach master plan was important because the City would have to identify the elements if the Bond Advisory Committee were to include it in a bond issue.

Councilmember Ransom expressed concerns about several aspects of the Parks plan. He asked about the \$700,000 expenditure for the Boeing Creek conceptual plan, and questioned the necessity of the Innis Arden master plan as a Level 1 priority. He pointed out that Boeing Creek Park had always been envisioned as a nature park. He noted the extensive, year-long study with the school district that considered converting the old Kellogg school into a recreation center for the east side. He felt that part of the Twin Ponds Park funding could be used to enhance the soccer fields. He also was of the opinion that Richmond Beach Saltwater Park would be a better location than Hillwood for a westside skateboard park because of its visibility and proximity to food services/amenities. He thought a new Interstate 5 pedestrian bridge at James Keogh Park would be an expensive and unnecessary project. He felt that Cultural Services should be an “equal arm” of the Parks department rather than relegated to a subheading of recreation. He commented on the need to update aspects of the City’s Owner’s Manual as well as the City’s leases with the school district for Athletic fields A and B.

Mr. Burkett clarified that the \$700,000 listed for Boeing Creek Park includes the actual improvements that would be constructed, not just the planning.

# DRAFT

Mr. Deal outlined the elements of the Boeing Creek mitigation funding, noting that any improvements would be totally funded by King County. The City is also preparing a grant application for trails and other improvements that would supplement this funding, but staff will return to Council as the design moves forward. He noted that the old Kellogg school has been relabeled "The Center" and is being used extensively on weekends for the teen program. He said the only real dedicated funding for Twin Ponds Park is in the 2005-2010 CIP, with \$51,000 for a master plan in the 2007-2008 biennium. He clarified that there is no firm plan for a skate park on the west side in the near term, and felt the Parks, Recreation and Cultural Services Board would be happy to consider changes to the department's mission statement.

Councilmember Chang suggested that the City consider the feasibility of partnering with northend cities to hire a parks master planner in an effort to reduce costs.

Mr. Deal noted that the Public Works department is a resource the City uses on a regular basis for landscape architecture. He did not feel one individual would be able to address all of the City's site planning and park needs.

Deputy Mayor Jepsen supported moving ahead with the plan as amended, noting all the time and effort that the Parks, Recreation and Cultural Service Committee and the public put into developing it.

Responding to Councilmember Fimia, Mr. Deal said that the master plan for the Innis Arden Reserve is currently in the unfunded category. **Councilmember Fimia moved to remove this from Priority 1B status to level 3. Councilmember Ransom seconded the motion, which failed 3-3, with Mayor Hansen, Deputy Mayor Jepsen and Councilmember Grace dissenting.**

Councilmember Fimia moved to make the Twin Ponds playground a Priority 2 instead of 1B. Mr. Deal assured her that these items will be addressed in much greater detail in the future, so she withdrew her motion. She wondered how much public process would be included in the development of the master plans. Mr. Deal expressed his commitment to a substantial public input process in the development of the plans. Councilmember Fimia advised that the allocations for master plans can be greatly reduced if the public process is handled in-house.

**Councilmember Fimia moved that the Darnell Park Habitat Restoration and Trail be moved to Priority 1B. Councilmember Chang seconded the motion, which carried 6-0.**

Councilmember Fimia noted the absence of a project connecting the Interurban Trail with the Burke-Gilman Trail. Mr. Deal clarified that the non-motorized transportation elements would be part of the transportation plan.

May 23, 2005

Mr. Deal noted that a new item, purchase of the Kruckeburg Gardens, has come up since drafting the plan. He felt it would be advisable for the City to allocate \$950,000 to pursue this purchase.

**Councilmember Ransom moved to make the Kruckeburg Gardens purchase a Priority 1B, with an allocation of \$950,000. Councilmember Fimia seconded the motion, which carried 6-0.**

**Councilmember Fimia moved to divide the question on the main motion. Councilmember Ransom, seconded the motion, which carried 5-1, with Deputy Mayor Jepsen dissenting.**

**A vote was taken on the motion to accept the parks components of the draft Capital Facilities Element dated April 7, 2005 as amended, which carried 6-0.**

**A vote was taken on the motion to accept the general capital facilities components of the draft Capital Facilities Element dated April 7, 2005, which carried 5-1, with Councilmember Fimia dissenting.**

## MEETING EXTENSION

At 9:59 p.m. Councilmember Grace moved to extend the meeting to 10:30 p.m. Councilmember Ransom seconded the motion, which carried 5-1, with Deputy Mayor Jepsen dissenting.

## Resolution No. 231 adopting the Parks, Recreation and Open Space Master Plan

**Deputy Mayor Jepsen moved to adopt Resolution No. 231. Councilmember Grace seconded the motion.**

Councilmember Ransom moved to change the mission statement (as found on page 7-7 and elsewhere) to add a third element: "cultural services – to bring our culture to life and transfer it to the next generation." Councilmember Fimia seconded the motion.

The Council discussed the merits of this change. Councilmember Grace supported the change but felt it should come as a recommendation from the PRCS Board.

Councilmember Fimia disagreed, noting that the Council has the right to make this minor change without the approval of the PRCS Board.

Councilmember Ransom spoke in favor of the motion, noting that the cultural services component is a significant element and not a subsidiary item in the Parks' mission. He urged Council's approval of this change.

**A vote was taken on the motion, which carried 6-0.**

# DRAFT

**Councilmember Fimia moved to add "Adopt-a-Park" to the list of funding sources in Appendix L. Councilmember Ransom seconded the motion, which carried 6-0.**

**A vote was taken on the motion to adopt Resolution No. 231 and the amended Parks, Recreation and Open Space Plan drafted in the fall of 2004, which carried 6-0.**

10. ADJOURNMENT

At 10:10 p.m., Mayor Hansen declared the meeting adjourned.

---

Sharon Mattioli, City Clerk

This page intentionally left blank.