



## **AGENDA (AMENDED V.1)**

### **SHORELINE CITY COUNCIL WORKSHOP DINNER MEETING**

Monday, August 27, 2007  
6:00 p.m.

Shoreline Conference Center  
Highlander Room

**TOPICS/GUESTS:** Puget Sound Regional Council (PSRC) Vision 2040 Regional Plan

### **SHORELINE CITY COUNCIL BUSINESS MEETING**

Monday, August 27, 2007  
7:30 p.m.

Shoreline Conference Center  
Mt. Rainier Room

	<u>Page</u>	<u>Estimated Time</u>
1. CALL TO ORDER		7:30
2. FLAG SALUTE/ROLL CALL		
3. REPORT OF THE CITY MANAGER		7:40
4. REPORTS OF BOARDS AND COMMISSIONS		
5. GENERAL PUBLIC COMMENT		7:45
<i>This is an opportunity for the public to address the Council on topics other than those listed on the agenda, and which are not of a quasi-judicial nature. The public may comment for up to three minutes; the Public Comment under Item 5 will be limited to a maximum period of 30 minutes. The public may also comment for up to three minutes on agenda items following each staff report. The total public comment period on each agenda item is limited to 20 minutes. In all cases, speakers are asked to come to the front of the room to have their comments recorded. Speakers should clearly state their name and city of residence.</i>		
6. APPROVAL OF THE AGENDA		8:15
7. CONSENT CALENDAR		8:15
(a) Minutes of Special Meeting of June 18, 2007	<u>1</u>	
Minutes of Business Meeting of June 25, 2007	<u>17</u>	
Minutes of Study Session of July 2, 2007	<u>27</u>	
Minutes of Business Meeting of July 9, 2007	<u>37</u>	
Minutes of Workshop Dinner Meeting of July 23, 2007	<u>45</u>	
Minutes of Business Meeting of July 23, 2007	<u>49</u>	

Minutes of Special Meeting of August 13, 2007 65

- (b) Approval of expenses and payroll as of August 14, 2007 69  
in the amount of \$ 3,762,186.90

**8. ACTION ITEMS: OTHER ORDINANCES, RESOLUTIONS, AND MOTIONS 8:15**

- (a) Motion to Authorize the City Manager to Execute a Contract 71  
with KPG, Inc. for Design Services for the Aurora Corridor  
Project (N 165<sup>th</sup> Street to N 205<sup>th</sup> Street)

**9. UNFINISHED BUSINESS**

- (a) ~~15<sup>th</sup> Avenue NE Roadway Configuration Options~~ Motion to 7978a  
Adopt a Public Process for Consideration of Development Code  
Amendments (Ordinance No. 478) relating to SEPA  
Categorical Exemptions and Densities and Dimensions for  
Residential Development in Non-residential Zones

- (b) 15<sup>th</sup> Avenue NE Roadway Configuration Options 79

**10. ADJOURNMENT 9:00**

*The Council meeting is wheelchair accessible. Any person requiring a disability accommodation should contact the City Clerk's Office at 546-8919 in advance for more information. For TTY service, call 546-0457. For up-to-date information on future agendas, call 546-2190 or see the web page at [www.cityofshoreline.com](http://www.cityofshoreline.com). Council meetings are shown on Comcast Cable Services Channel 21 Tuesdays at 12 noon and 8 p.m., and Wednesday through Sunday at 6 a.m., 12 noon and 8 p.m. Council meetings can also be viewed on the City's Web site at [cityofshoreline.com/cityhall/citycouncil/index](http://cityofshoreline.com/cityhall/citycouncil/index).*

**CITY OF SHORELINE**  
**SHORELINE CITY COUNCIL**  
**SUMMARY MINUTES OF SPECIAL MEETING**

Monday, June 18, 2007 - 6:30 p.m.  
Shoreline Conference Center  
Mount Rainier Room

PRESENT: Mayor Ransom, Deputy Mayor Fimia, Councilmember Hansen,  
Councilmember McGlashan, Councilmember Ryu, and Councilmember  
Way

ABSENT: Councilmember Gustafson

1. CALL TO ORDER

At 6:33 p.m., the meeting was called to order by Mayor Ransom, who presided.

2. FLAG SALUTE/ROLL CALL

Mayor Ransom led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present with the exceptions of Councilmembers Gustafson.

**Councilmember Hansen moved to excuse Councilmember Gustafson.**  
**Councilmember McGlashan seconded the motion, which carried 6-0.**

(a) Proclamation of "Filipino American Month"

Mayor Ransom read the proclamation declaring the month of May as "Filipino-American Month" in the City of Shoreline. Fred Lutgo, President of the Filipino-American Association, accepted the proclamation, introduced some of the members of the association that were in attendance, and thanked the Mayor and the Council.

(b) Recognition of Outgoing Parks, Recreation and Cultural Services Board  
Members

Mayor Ransom introduced Margaret Boyce, Larry Blake, and Dwight Stevens, all outgoing members of the Parks, Recreation and Cultural Services (PRCS) Board. He noted that all three have served on the board since 1998. He outlined the important improvements during their tenure, such as the development of Paramount School Park, Shoreview Park Phase II improvements, the installation of synthetic turf on Shoreline Soccer Fields A & B, the acquisition of the South Woods Park, the Richmond Beach Saltwater Park Master Plan, the Shoreline pool renovation, Spartan Recreation Center Phase II, and the voter-approved parks bond. He highlighted the background and experience of each retiree and thanked them for their work and efforts.

Dick Deal, Parks, Recreation and Cultural Services Director thanked all of them for their great work over the years.

Mayor Ransom said the City was presented the AWC Wellness, Well-City Award. John Norris accepted the plaque on behalf of the City's Wellness Committee. He also noted that the National League of Cities also presented the City employees with a certificate of achievement for the award. Additionally, Mayor Ransom said that the Aurora Corridor ribbon cutting ceremony was on Saturday and the City was presented an award from the Transportation Improvement Board (TIB).

### 3. CITY MANAGER'S REPORT AND FUTURE AGENDAS

Bob Olander, City Manager, reported on the success of the Aurora Corridor and Interurban Trail Bridge ribbon cutting ceremony. There were speakers representing partners from TIB, Puget Sound Regional Council (PSRC), and Seattle City Light (SCL). He noted that a community meeting concerning the options for subsequent phases of the Aurora Corridor would be held June 20. This meeting will provide a chance to learn about the environmental analysis and ask questions. He discussed the temporary closure of Dayton Avenue N between 172nd Street to St. Luke's Place and said there will be a detour route along Fremont Avenue North. He announced that the Shoreline/Lake Forest Park Arts Festival will be held June 23-24 and more information about the festival can be found on the City's website. The next Planning Commission meeting is June 21 and an arterial speed limit meeting will be held June 27.

### 4. COMMUNITY PRESENTATION

#### (a) Shoreline Solar Project

Mayor Ransom introduced Maryn Wynne and Larry Owens of the Shoreline Solar Project (SSP).

Mr. Owens gave a description of what SSP is and what they do. He said the SSP was established in 2004 and are a tax-exempt, non-profit organization which endeavors to promote practical applications of renewable energy and environmentally responsible practices that enhance the economic, ecological, and social environment of the community. Topics of interest to the SSP include bio-diesel, water issues, solar power, and compact fluorescent lights. He said they want to demonstrate real-world solutions by bringing in experts to educate and inform the public. He said they have fun and evaluate solutions based on measurable results.

Ms. Wynne said they have monthly community meetings at Meridian Park School every Wednesday at 6:30 p.m. She commented that one of the frequent questions from people who come to those meetings is whether or not solar energy works here in Shoreline. She confirmed that it does.

Mr. Owens highlighted that Meridian Park was the City's first demonstration project, and Parkwood Elementary was the second. Both projects, he said, were fully funded through Seattle City Light's Green Power grant program. He displayed pictures of solar installations of both homes and businesses within Shoreline city limits. He also said that the SSP encourages the public to practice energy conservation by placing more cost-saving appliances in their homes prior to replacing or repairing older appliances. He discussed the term "phantom loads" and described it as the energy spent by certain appliances such as computers when they are not actually being used, or in "sleep" mode.

Ms. Wynne commented that the first Renewable Energy Fair in 2004 was small but successful. She highlighted that attendance doubled at the 2006 Fair and there were 63 exhibitors with a full day of speakers and presentations. This year's fair has a broad range of support and will feature lots of topics, she said. Additionally, there is a Friday night kickoff with keynote speaker Alan Durning from the Sightline Institute. She highlighted there is a "Haute Trash" fashion show, a silent auction, and a no-host wine bar that evening to raise funds for the event. At the fair itself, there will be alternative transportation choices on display, an interactive solar cooking demonstration, and displays of recycled art from salvaged construction material. The Shoreline Chamber of Commerce will also be sponsoring the "Taste of Shoreline" at the event. The Chamber is looking for ways to get more people involved and to get people to spend money here in Shoreline.

Mr. Owens discussed the future plans for the SSP, including capital projects such as "solar roller" (a portable renewable energy supply) and the "Green Business Plan" to get more local businesses to adopt "green" business practices. Additionally, the plan will include neighborhood outreach, broad community partnerships, and educational programs throughout the City to disseminate "green" principles and ideas to save energy. He concluded that SSP is also looking for a permanent office location and staff support.

Ms. Wynne said that Shoreline residents can start supporting the SSP by doing a home energy analysis and by practicing conservation and efficiency in their residence. Additionally, they can enter their home into the Energy Wise Holiday Lighting contest. She added that they can attend a monthly SSP meeting and tell friends about the SSP and the Renewable Energy Fair.

Deputy Mayor Fimia asked if there were any volunteers needed for the fair. Mr. Owens said they are always looking for support and they should call (206) 306-9233.

Councilmember Ryu said she is happy to hear about the "solar roller." She said at last year's fair she suggested to Bob Phelps that it would be nice to have a portable solar energy supply.

Councilmember Way explained that the sustainability piece of the "Taste of Shoreline" concerns shopping in Shoreline and the need to spend dollars here to bolster the City's economy.

Mayor Ransom requested to reorder the study items. There was Council consensus to take the items in the following order: 7(c), 7(d), 7(a), and 7(b).

5. GENERAL PUBLIC COMMENT

a) Nancy Frey, Director of the Shoreline/Lake Forest Park Arts Council, noted that the theme of this year's arts festival is "Arts in Bloom". She said there will be over 25 music and dance performances, over 60 craft booths, student films, a poetry contest, a LEGO room, the Tenth Annual Filipino Festival, a Chinese cultural room, and a food court. She added that there is a need for volunteers for the children's hands-on displays. She announced that there will be a drum circle, zydeco dance lessons, jugglers, and a performance by the Missoula Children's Theater. She invited the public to breakfast at the Senior Center on June 23-24. In conclusion, she said the festival is on June 23 from 10:00 a.m. to 7:00 p.m. and on June 24 from 10:00 a.m. to 5:00 p.m. She said that the public can go to [www.shorelinearts.net](http://www.shorelinearts.net) for more information.

b) Paul Grace, Shoreline, thanked and congratulated Mr. Olander on the opening of Aurora Corridor Phase 1. He said it was a significant day for the City. He said it is safer for pedestrians and drivers and Shoreline will drop off the State's list for having unsafe traffic corridors. He is excited that the City is starting to endorse and provide for alternative transportation modes, such as bicycles and pedestrians, which has been a spur to economic development. There have been new businesses and existing businesses getting building permits, and the corridor is becoming the "magnet" the Council knew it would be. He said now it is time to consider the next phases and he urged the Council not to delay and get sidetracked. He wanted the Council to complete it with its current design because it is critical to the City's safety, mobility, and economic vitality.

c) Sandra Amolo, Shoreline, spoke in favor of the YMCA Youth Development Center. She said the facility has played an important role in her life since coming from Kenya five years ago. She said the YMCA made a home for her and she feels welcomed, as any valued member. The YMCA has one of the most understated programs in the City, and it encourages youth to achieve great things. She said she graduated from Shorecrest High School and has received scholarships to Seattle University. She commented that she has join leadership groups and the YMCA has shaped her as an individual. She said she is continuously involved in YMCA, the youth council, and the diversity group. She urged the Council to consider funding for the YMCA. She also mentioned her involvement with the black student union and the Shoreline Hip Hop dance team.

d) Elaine Phelps, Shoreline, asked the Council to consider undertaking a resolution regarding impeachment. She provided a sample resolution for the City Clerk, the City Manager, the City Attorney, and the Council. She urged everyone to attend a session on June 24 at the Piggot Auditorium at Seattle University called, "Our Constitution in Crisis: A Call to Action." It is a town hall meeting and a workshop by impeachment experts, she noted. This is an "action training" workshop which will also cover such impeachment worthy actions such as violations of international law, statutes,

and treaties. She commented that this is a difficult subject but she has spent lots of time studying it. She referred to it as the defense of our constitution and said it is the citizens' job to protect their rights.

e) Judy Allen, Shoreline, read two e-mails dated December 14, 2005 and December 27, 2005. She gave a copy of each to the City Clerk. She commented on the occurrences surrounding the termination of City Manager Steve Burkett. She said she is only reading the words written by Mayor Ransom, Deputy Mayor Fimia, Councilmember Ryu, Councilmember Way, and former Councilmember Chang. These are documents of public record, and the podium is to raise public issues. She said she is raising the biggest issues and she became passionate about government and ethics the day Councilmember Hansen resigned as Mayor.

Deputy Mayor Fimia asked Mr. Olander if there were any options not to complete the Aurora Corridor Project or if there are any Councilmembers or groups that are advocating that the City not complete the Project.

Mr. Olander responded that as a part of the environmental process there is always a no-action alternative. However, there is a range of options to consider, so the no-action option is very unlikely. He said there are no Councilmembers or groups advocating that the Aurora Corridor Project not be completed.

## 6. STUDY ITEMS

### (c) Shoreline-Lake Forest Park Senior Center Request for Funding

Mr. Olander explained that the Council has received a request for an additional \$18,000 for the Shoreline-Lake Forest Park Senior Center. The Center has provided the City with some information regarding their budget shortfalls, which are largely due to cutbacks from other jurisdictions and rent increases. In order to balance their budget, they will have to cut operating hours and staffing if some emergency funding isn't acquired. City staff recommends emergency funding for two years because the City will have its own budget shortfalls beginning in 2008. He noted that one of the initiatives of the long range strategic plan is to conduct a major community outreach program to determine what the priorities are for City services and where more efficiencies can be found. He explained that the City's highest revenue source, property taxes, can only be increased by 1% each year. The City will face increases in police contract costs, gas prices, health care, asphalt, materials, and the costs to keep employee salaries competitive. He noted that the City has done a good job over the past few years and has some one-time funding available that was carried forward to meet the requirements of the Senior Center and YMCA, but where the funds will come from after that is unclear. There are lots of agencies facing same crisis, he noted. Unfortunately, all of them are outstanding agencies which deserve additional funding. However, the City needs to address its long-range financial obligations first. Therefore, staff recommends allocating an additional \$36,000 over next two years to the Senior Center, or \$18,000 per year.

Mayor Ransom called for public comment.

a) Rose Lagerberg, Senior Center member, discussed the services available at the senior center. She said the Meals-on-Wheels program is a wonderful service and the senior center is a "home away from home" for many of its members. She commented that the staff works hard on activities geared toward healthy and active minds and bodies. She asked for the Council's support.

b) Terry Scott, Shoreline, supported the Shoreline-Lake Forest Park Senior Center. He added that he supports programs that support people. He said there are two issues on agenda and seniors have played significant role in society's workforce and it is vitally important to have a senior center for them to enjoy. He added that Mr. Olander presented the budget issues very well and he realized that the City has capital improvement projects that are for the future. However, he concluded that people are the City's most important investment. He urged support for the Senior Center funding.

c) Chris Eggen, Shoreline, supported this budget amendment item. He appreciated the plan and stated that it seems to be a fiscally responsible way to provide funding to a worthwhile organization and it gives the City enough time to look at priorities. He commented that he also favored the YMCA funding. He urged the Council to support both items.

d) Liz Poitras, Shoreline, Senior Center volunteer, advocated for additional funding for the Senior Center. She said she joined the Senior Center nine years ago, and that the facility provides a place of comfort for seniors. She outlined that the Senior Center provides exercise and training classes, fun activities, and nutritional meals. The Senior Center also allows its members a place to socialize and learn new things, which is important for good mental health. She asked the Council to provide additional funding.

e) Nate Osterman, Shoreline, said he has been a resident of Shoreline since 1964 and has been retired for eight years. He said he goes to the Center every morning and helps out in the kitchen. He felt the City needs the Senior Center to be open all of the time. There are people that need the exercise and all the other activities as mentioned by the woman who spoke before him. He requested that the Council do what it can to keep the Center open.

f) Dennis Lee, Shoreline, said the Shoreline School District owns the property. He stated the seniors that attend the senior center have already paid their taxes and should be paid to participate. He said he would like to see a chart of his property tax expenditures and see what proportion goes to the senior center. He said there is no question that this item needs to be funded for at least the next two years.

g) Elaine Phelps, Shoreline, urged the Council to support this item. She commented that the Senior Center is something our community needs and it promotes living a healthy lifestyle. She would like to see the Senior Center have a fundraiser to



accept donations and other sources of funding. She reiterated that this facility must stay open and hoped the Council would approve the item.

Councilmember Hansen supported the additional funding. He responded to Mr. Lee and agreed that the members of the Senior Center have paid their taxes. He stated that the City has increased their allotment to the Senior Center by 12%, or \$8,000, for a total of \$77,000 this year. He highlighted that the addition of this \$18,000 allocation would result in a 27% increase. He felt the Senior Center provides a necessary service for Shoreline residents and they deserve it. However, he is concerned that the school district is going to propose a 10 to 20% rent increase. He felt the two years allocation will give the City and the Senior Center time to consider options, because there are lots of possibilities. He stated that a 27% increase is significant, and \$95,000 from the Human Services budget is a lot to apply to one organization.

**Deputy Mayor Fimia moved to direct staff to bring legislation back to the Council for the allocation of an additional \$36,000 (\$18,000 in 2007 and \$18,000 in 2008).**

**Councilmember Ryu seconded the motion.**

Deputy Mayor Fimia added that the Senior Center needs help to keep their doors open. She said if the City doesn't assist them they will lose their ability to raise funds. She said she will work with the City staff, the Senior Center, and the residents in order to secure long-term funding for this great program.

Councilmember Ryu concurred. She inquired if the Senior Center provides services that overlap with those that the City provides. Dick Deal, Parks, Recreation and Cultural Services Director, responded that the City allows them to use the facilities at Spartan Recreation Center, and the City utilizes their facilities too. He commented that it is more of a partnership than a duplication of services.

Councilmember Ryu felt that the Senior Center provides essential services and doesn't create new programs. She stated that the City is providing about 25% of the Senior Center total revenue, which isn't adequate to keep the facility open eight hours a day. She added that Shoreline residents make up 46% of the total Senior Center participants. She calculated that the City contribution of \$18,000 per year brings the City's total to about 30% of the participants. This, she said, is a fair amount for the City of Shoreline to be funding. She expressed support for the motion.

Councilmember Way said she many seniors who use the Center also give back to the City. She felt the allocation is minor compared to the Senior Center total budget. Her parents, she added, have been faithful attendees of a senior center in New Jersey. She agreed with allocating the additional revenue and said she enthusiastically supports the recommendation.

Councilmember McGlashan supported this recommendation fully and requested the citizens of Shoreline plan and attend fundraisers for the Senior Center and the YMCA. These fundraisers should include the business community as well, he said. These, he

warned, may be the programs that the Council will need to cut in 2009 - 2010. He asked if the Senior Center is supposed to present a short and long-term financial plan to the City Council prior to approval of the next round of human services funding.

Mr. Olander replied that this will be discussed with the City's Human Services staff and the service center personnel.

Mayor Ransom supported the item and said it will give the Senior Center a chance to figure out their finances. He felt that the way revenues are going down and expenses are going up is similar to the City's situation with property taxes. He noted that he was on the School Board when the levy was created for the Senior Center. The levy, at the time, was to be for the senior center and not intended to be assessed rent and that it would be increased. He said that back then the levies and bonds were generated for reconstructing most of the schools, and the Senior Center was added in as a motivator for seniors to support school levies. As a result, he said the Senior Center was to be a reward for the senior community's levy support and that the building should belong to them. He said the levy was specifically worded that way. He suggested the Senior Center staff go back and look at the original levy because he believes that the building belongs to the Senior Center.

**A vote was taken on the motion to direct staff to bring legislation back to the Council for allocating an additional \$36,000 (\$18,000 in 2007 and \$18,000 in 2008), which carried 6-0.**

#### RECESS

**At 8:29 p.m., Mayor Ransom called for a ten minute recess. At 8:37 p.m. the Council meeting reconvened.**

#### (d) YMCA Request for Funding

Mr. Olander stated the YMCA has requested funding of \$1 million to be spread out over 20 years in a service contract. The City, he noted, is not in a financial position to enter into any long-term contracts. However, the YMCA is a valuable community resource which has provided outstanding services to date. They have exciting plans for the community and the new building. He said the staff recommendation is for a short-term, two-year contract for 2008 - 2009. He said the total allocation would be for \$40,000 for 2008 and 2009. This will allow the City time to reevaluate long-term financial needs and to engage the community regarding financial support for the YMCA.

Mayor Ransom asked for clarification on the kinds of income, if any, the City receives from the YMCA and whether they pay property taxes. Debbie Tarry, Finance Director, stated that the YMCA property is exempt from property taxes because they are a non-profit entity. They do pay sales taxes and utility taxes on goods they procure. The City will get a small portion of sales tax from their construction and any goods or services they may purchase here in the City. She also noted that the City gets a portion of the utility taxes, but nothing from the membership dues.

Mayor Ransom called for public comment.

- a) Terry Scott, Shoreline, supported the YMCA. He said the programs support people and serve a broad section of community. He added that the City should do anything it can within reason to assist the YMCA in building their new facility at Echo Lake.
- b) Cindy Neff, Shoreline, said she is encouraged by the direction of the Council on the YMCA issue. She said it is great to see a show of support for the YMCA. She hoped the City and the YMCA can find common ground and create a joint venture. This facility is going to be an asset for the City and one that the City should invest in. She assumed there will be more public comment pertaining to the YMCA and funding at future meetings.
- c) Shannon Grady, Shoreline, said she was a volunteer and is presently a staff member at the YMCA. She thanked the Council for the thoughtful discussions in support of the YMCA. She noted that there was comment concerning the possibility of other valuable and vital organizations that offer similar services. The YMCA, she pointed out, has a unique approach to program development and the manner in which it provides services. Programs are based on developmental assets, volunteerism, service learning, total health, relationship development, and the core values of respect, responsibility, honesty, caring, faith, and fun. She said the organization is uniquely positioned to provide "cradle to grave" services. She said the facility runs the gamut of opportunities and infuses their assets into the community. She also said the YMCA is growing environmentally sound citizens that are socially responsible. She said the City of Shoreline and the YMCA have an unparalleled opportunity to bring unduplicated services into this community.
- d) Jim Abbott, Shoreline, noted he grew up at the YMCA on 50<sup>th</sup> Avenue in Seattle. He commented that the YMCA is valuable to our community and urged the Council to consider being a partner. He asked that the Council keep an open mind about possible future funding. He suggested that maybe a street crimes officer won't be as necessary in the future if young people can engage in programs and participate in activities at the YMCA.
- e) Evan Voltsis, Shoreline, said he has been on the YMCA board for eight or nine years. He commented that times are tough and costs are rising. He would appreciate anything the City can do on behalf of himself and the community for this facility.
- f) Steve Dunn, Shoreline, YMCA Capital Campaign Manager, thanked City staff for bringing forth a viable offer to the YMCA. He thanked the City for the additional \$40,000 for two years and requested the City to waive the permit fees and possibly expedite the permitting process. He announced that the groundbreaking ceremony is scheduled for July 17, and in order for the event to occur the permits must be approved by the City. He understood the City is constrained and the funding is fair and kind. The YMCA would like to be involved in upcoming meetings to discuss the kinds of services that make sense. He thanked the Council for its support for the Senior Center.

Councilmember Hansen said he is passionate about this project because it is an expansion of the City's human services outreach and it is proactive. He said that taking care of people before they're a problem instead of after the fact is important. The YMCA, he felt, was a \$19 million gift to the City. He said he is 100% behind proposal to add \$80,000, but said he is still going to explore ways for the City to provide more support. He noted that Ms. Grady demonstrates what can happen when places like this are proactive rather than reactive.

Councilmember Ryu stated she is happy to hear the human services expansion is a possibility. She said the City staff has done a lot of work and put in a lot of thought in preparing this. She felt that because the City cannot waive fees on its own projects, waiving the YMCA fees probably won't happen.

Councilmember Way favored the City staff recommendation and thanked them for the work done. She congratulated the YMCA and their board.

Deputy Mayor Fimia asked the City Manager about an expedited permitting process for the YMCA. Mr. Olander said he thinks an expedited process can help the YMCA, but he will have to check with City staff on workload. He hesitated to say categorically yes, but he supported trying to do it.

Deputy Mayor Fimia said she supports the project wholeheartedly. She asked for an opinion regarding capital expenditures from government to non-profit entities. Ian Sievers, City Attorney, responded that King County established a Public Development Authority (PDA) to ensure there is a contract and that the public gets adequate value for the money they spend.

Councilmember McGlashan supported the project and the funding wholeheartedly. He said this is a proactive approach and the City should invest money up-front. This facility, he stated, is going to be built on Aurora Avenue. He said he is disappointed with the amount of funding and that the City needs to look for ways to come up with future funding.

Mayor Ransom concluded that all of the Council indicated support for one-time funding of \$40,000 in 2008 and \$40,000 in 2009. He added that there is no discussion of additional permitting fees. However, the City is already providing \$32,000 in funding each year, so this allocation will bring the total up to \$72,000 per year for the YMCA.

Councilmember McGlashan asked about the long term financial strategy citizen advisory committee and wondered if the City staff has talked about the scope of work for this committee. Mr. Olander replied that the plan is to bring back more detailed information through public outreach in September. The plan will include schedule, timeline, and some public outreach measures.

**There was Council consensus to direct staff to proceed with the process of allocating additional funding to the YMCA in the amount of \$40,000 in 2008 and \$40,000 in 2009.**

(a) 2008 - 2013 Capital Improvement Plan (CIP) Discussion

Debbie Tarry, Finance Director, outlined the proposed 2008 - 2013 Capital Improvement Plan (CIP) schedule with a public hearing and Council adoption scheduled on July 9. She highlighted that the proposed 2008 – 2013 CIP is balanced as required by the Growth Management Act and totals \$172 million. The General Capital Fund consists of 17 projects and totals \$32.9 million. The City Facilities/Major Maintenance Fund totals \$340,000; Roads Capital Fund totals \$120.4 million; and Surface Water Utility Fund capital projects totals \$18.3 million. She noted that the largest area of resource allocation is for the City Hall/Civic Center project, with about one half of the project being funded from savings that the City has accumulated over the years for this project specifically; about \$12.75 million will be financed. She explained that the Real Estate Excise Tax (REET) is a 0.5% tax levied on the sale of real estate which is normally paid by the seller. Half of the REET, she said, is allocated to the City and it can be used for any capital project in the City and is typically recorded in the City's General Capital Fund. She noted that there is some preliminary funding of \$1.4 million put aside for site acquisition for the City's Parks Maintenance and Public Works Facility. She further commented on the City Hall/Civic Center building and said it should be opened in 2009. She stated the upgrade of Spartan Recreation Center, by both the City and the school district, will be complete this year. She discussed the ongoing City projects and improvements and each of their funding sources.

Deputy Mayor Fimia inquired about the Kruckeberg Gardens negotiations. Mr. Sievers responded that the acquisition of Kruckeberg Gardens is going well. He said there is another meeting on the operating agreement tomorrow and the purchase and sale agreement is complete. He added that the negotiations are coming along and both parties are getting closer to an agreement.

Ms. Tarry stated that residents can access the CIP and the TIP on the City's website, the libraries, storefronts, or obtain a copy in the City Clerk's Office. She continued with her presentation and discussed the City Facilities Major Maintenance Fund and its background. She highlighted that the funding level was reduced from \$70,000 to \$30,000 in 2007, but the plan is to increase it by \$10,000 per year in 2010 so that by 2013 the level will be back at \$70,000 per year. This would need to be reviewed by the Citizens Advisory Committee to ensure there are adequate funds to do this.

Councilmember McGlashan asked if the pool was going to be replaced. Mr. Olander responded that pools have a limited life span and stated that the pool should be replaced in a six to ten year timeframe. The replacement, he announced, would require the passage of a major voted bond.

Councilmember Way assumed that a contingency is built in for emergencies, repairs, and disasters. Ms. Tarry responded that funding for emergencies and disasters is a part of the reserve policy. She then reviewed the Roads Capital Fund, which consists of 12 projects and totals \$120.4 million. \$93 million is for the Aurora Corridor Improvements from 165<sup>th</sup> Avenue N to 205<sup>th</sup> Avenue N. A significant portion of the \$93 million is derived from

grants, specifically the remaining portion of the Aurora Corridor. The City, she highlighted, still needs to obtain a little over \$51 million in grants for the Aurora Corridor Project. She added that the General Fund does contribute \$4.8 million into the Roads Capital Fund. She said rising costs for transportation and sidewalk projects are attributed to global impacts, real estate, and other inflation factors.

Councilmember Way inquired if there was any grant funding available for pervious pavement, given that the State has a new Puget Sound protection agency. Mr. Olander responded that he hasn't seen any identified funding from the Association of Washington Cities (AWC) or the State. However, he added that cities will probably see some unfunded mandates rather than funding.

Ms. Tarry added that the staff has programmed in some TIB grants and the City will continue to seek grant funding to assist the City in completing priority projects.

Deputy Mayor Fimia said she was told that the Public Works Trust Fund (PWTF) could fund some sidewalks at a low interest rate. Ms. Tarry said that is correct, but any monies that come from the PWTF would have to be reimbursed back into the fund. She discussed traffic signal rehabilitation and said there was some one-time funding in 2006, but funding has been scarce since then.

Regarding the work needed at the intersection at Aurora Avenue N and N 145<sup>th</sup> Street, Councilmember McGlashan asked if the City is waiting for the City of Seattle to move with their portion of the Aurora Corridor. Mr. Olander said the City of Seattle needs to buy property and align their segment of the intersection before Shoreline can work on the site.

Ms. Tarry discussed proposed upgrades to several turn signals throughout the City.

Mayor Ransom inquired if the new turn signal at N 149<sup>th</sup> Street and Aurora Avenue N is approved. Ms. Tarry responded that the City is looking for grant funding for that particular turn signal. She said there is grant funding for the traffic signal at 170<sup>th</sup> Avenue and 15<sup>th</sup> Avenue N. She announced that the City-funded portion of the Aurora Corridor Project from 165<sup>th</sup> to 205<sup>th</sup> has remained constant at \$10 million dollars, even though the cost of the total project has increased. The City has procured over \$31 million in grant funds awarded for this portion of the project with an additional \$51.1 million to fully fund the project. She highlighted that the following projects are not currently funded:

- 1) Any traffic calming projects (one-time \$200,000 funded in 2006)
- 2) Traffic signal rehabilitation (\$160,000 estimate per year from Public Works)
- 3) Subarea studies
- 4) Ridgecrest Commercial Center
- 5) Ashworth Avenue Street Sidewalk

Ms. Tarry also outlined the long-term funding issues the City is facing. They include: the reduction of funds which were allocated to the General Fund; reduced level of gambling

activity; House Bill 1858; and the reinstatement of vehicle license fees. Additionally, the vehicle license fees were a dedicated funding source that could be used for transportation projects. Next week, she said there will be a public hearing on the CIP and the TIP. The TIP, she explained, is the roads capital section of the CIP. She added that next week the surface water capital projects will also be reviewed.

Councilmember Way asked about the Richmond Beach Road subarea study. Ms. Tarry replied that this study was proposed as part of the Economic Development plan.

Councilmember McGlashan asked if the urgency concerning the subarea study would change based on what is happening at Point Wells. Mr. Olander said he felt the City has a long way to go because there is some serious negotiating still to do with Snohomish County. The City also needs to look at any legal options, because if it is developed as a part of Snohomish County, the City would insist that there would be significant mitigation which would require a full study. At this point, he said it was a suggestion that didn't rise high enough on the list for the City to request funding; therefore, it is in the unfunded category.

#### MEETING EXTENSION

**At 10:00 p.m., Deputy Mayor Fimia moved to extend the meeting until 10:30 p.m. Councilmember McGlashan seconded the motion, which carried 6-0.**

Mayor Ransom called for public comment. There was no one wishing to provide public comment on this item.

#### **(b) Solid Waste Collection Request for Proposals and Contract**

Mark Relph, Public Works Director, reminded the Council that there is a schedule in the staff report. He said City staff recommends initiating a Request for Proposal (RFP) instead of pursuing negotiations with current provider. That conclusion is based on some work and investigation done that it is in the best interest of the residents. He mentioned that mandatory trash pickup is a policy issue that should be decided. He added that a telephone survey was conducted to help City staff understand what the most appropriate base services would be. He introduced Rika Cecil, Environmental Services Coordinator, and Jeff Brown, a consultant from Sound Resource Management.

Ms. Cecil reviewed the staff report. She said in 2000, the Council decided to terminate their relationship with the Washington Utilities and Transportation Commission (WUTC) and chose Waste Management (WM) to provide waste removal services in the City. The current agreement with WM expires on February 28, 2008 and the City is hoping to send out an RFP on Wednesday. The telephone survey revealed that out of the single-family residents surveyed, 93% subscribe to curbside collection, 92% recycle curbside, and 69% pay for yard waste collection. Additionally, the survey revealed that 20% found weekly collection important.

Councilmember Way inquired about having an incentive for residents to reduce waste by conserving. She said she would like to have as many incentives for residents as possible. Mr. Brown responded that rates have fairly small cross subsidies and it is spread out a little to increase incentives. Basically, higher service areas pay a bit more and lower service areas pay a bit less.

Councilmember Ryu said she will be asking for some kind of styrofoam ban and some way of dealing with plastic bags. She said she would like these issues addressed when the time is appropriate.

Deputy Mayor Fimia felt that there has been a tremendous amount of work put into this item already and wasn't aware of the mechanism to amend the RFP. She highlighted that the \$300,000 annual City fee will be reflected in a huge rate increase to the residents. Additionally, she guessed that routine litter pick up on principal arterials will be a lot more than \$60,000 per year.

Ms. Cecil said the City is presently being charged \$55,000 and has been for the last seven years or so. In recent years, each municipality in King County has been charged more for waste services. The range has been between \$150,000 - \$300,000. She noted that it is easier to negotiate starting with the higher amount.

Deputy Mayor Fimia added that there is no equivalent reflection of what kind of rate increase that means to the residents. These increases will just be reverted to the residents, but the City needs to have a clear understanding how the money will be spent and what the impact to the ratepayers will be. Mr. Relph replied that the funds will be used for environmental services. His hope is that after the RFP process closes and the low bidder is selected, then those issues can be negotiated. He said the City doesn't know what \$300,000 will do to the rate because it hasn't advertised the process yet. Mr. Brown added that the charges would be spread out over the residential and commercial rate base and is embedded in the rates. He said it would not be a straight 4% added on top of the rates. He pointed out that competition also helps add more services to the contract.

Deputy Mayor Fimia said the Council would still need to see the end product. She said there are projects such as litter reduction, reduction of waste in the stream, graffiti removal, working with the shopping centers, providing cloth bags, consumer education, brochures, etc. She also asked if the requirement for 2007 model trucks or newer is realistic. Mr. Brown responded that most cities require that 20% of the trucks utilized be bio-diesel for low emissions. Secondly, he pointed out that if new trucks are called for in the contract then new trucks have to be used. However, sometimes slightly older trucks with better emissions are also utilized.

Deputy Mayor Fimia also inquired about universal garbage carts and said it makes sense not to have too many different ones utilized. She commented that the Spring Cleanup Event is popular and she felt there should be two to four of them in the City rather than just one event. She suggested the clean up of storm debris during the fall and the winter should be put in the contract. Currently, she said residents put the storm debris from the street and



their yard in front on the right-of-way. Residents, she commented, would be very happy to pay to have the debris hauled away.

Ms. Cecil said that part of the \$300,000 could be used for the removal of storm debris and one or more cleanup events. She added that they have requested the disposal of fluorescent bulbs at the new transfer station and the last word from King County was that it would be approved.

Deputy Mayor Fimia stated that there are many commercial ratepayers that are using these bulbs, which means there will need to be a higher rate of compliance with disposing of these legally so there should be some mechanism for pick-up. Mr. Brown said he is not sure putting it in the contract would be the best way to handle it because it requires specialized haulers.

**Councilmember Hansen left the meeting at 10:15 p.m.**

Councilmember Way inquired if the City had an overall waste reduction goal.

Ms. Cecil said it is a part of the King County Comprehensive Plan and the County is in the process of updating it again. It will be a countywide discussion, she said, and the City can create its own goal.

Councilmember Way commented that it may be something the residents might be willing to consider. She questioned if it would fit into King County's Plan, the City's goals or another goal system. Ms. Cecil responded that it would fit into a different system, but it is good way to look at the services the City is considering providing, and how they all help us achieve a higher rate of recycling. This, she added, would be reflected in lower rates for City residents.

Mr. Olander commented that the strategic plan includes a measure for reducing solid waste in the City. He said there is no established goal; however, it is something the City would want to target and measure as one of its strategies. He added that there is an option concerning embedded commercial recycling, which could be a major addition to our current solid waste program.

**MEETING EXTENSION**

**At 10:29 p.m., Councilmember Ryu moved to extend the meeting until 10:45 p.m. Councilmember Way seconded the motion, which carried 5-0.**

Mayor Ransom called for public comment.

a) Dennis Lee, Shoreline, commented that Councilmember Way is trying to think "outside the box." He said he hauls his own garbage and he shares the duty with two other houses, so the impact and the labor is reduced. He said communities should subsidize

and let people who have smaller garbage loads use it free. He said people who have large cans and don't recycle should pay more.

Mayor Ransom felt that requiring the waste management company to use new vehicles or 20% bio-diesel vehicles is too demanding. He said there are many neighbors who haul their own garbage to the dump and he isn't in favor of mandatory collection. He said there are some residents who won't recycle. However, to encourage recycling we can give incentives, but it will be difficult to make everyone do it.

Councilmember Ryu favored embedded commercial recycling. She spoke concerning source control and said maybe the City can make it easier at the point of purchase by having recycling stations. She pointed out that future generations will be living with what we do now. She agreed with Mayor Ransom and said mandatory collection will not be accepted by the residents.

Mayor Ransom commented that year-round pickup of yard debris doesn't make sense if there isn't any debris in the winter months.

Councilmember Ryu added that it could be used for food scraps. Ms. Cecil responded that she has received consistent complaints about yard debris because of storms in the winter. She said she also has received complaints about food scraps being left out.

Responding to Councilmember McGlashan regarding whether this discussion constitutes the start of negotiations, Mr. Relph said this is a process that will be brought back to the Council in September and he wants to make sure the Council is comfortable with it. He added that the timeline may have to be revisited, and the current provider might have to extend the current contract beyond February. He noted that much of this involves the possible transition to a new provider.

Deputy Mayor Fimia commented that she hasn't heard any major complaints with starting this. She inquired if putting all garbage cans on one side of the street would it save emissions, time, fuel, etc. Mr. Brown responded that it depends on the route; however, apparently there is a higher incidents of accidents.

Mr. Olander said the staff will bring proposals back to the Council with a range of items and costs. Additionally, there will be a variety of suggestions from this meeting that will be incorporated into the RFP.

## 7. ADJOURNMENT

At 10:47 p.m., Mayor Ransom declared the meeting adjourned.

---

Scott Passey, City Clerk

**CITY OF SHORELINE**  
**SHORELINE CITY COUNCIL**  
**SUMMARY MINUTES OF BUSINESS MEETING**

Monday, June 25, 2007 - 7:30 PM  
Shoreline Conference Center  
Mt. Rainier Room

**PRESENT:** Mayor Ransom, Deputy Mayor Fimia, Councilmember Gustafson, Councilmember Hansen, Councilmember McGlashan, Councilmember Ryu, and Councilmember Way.

**ABSENT:** None.

**1. CALL TO ORDER**

At 6:40 p.m., the meeting was called to order by Mayor Ransom, who presided.

**2. FLAG SALUTE/ROLL CALL**

Mayor Ransom led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present.

**(a) Proclamation of "Parks, Recreation and Cultural Services Month"**

Mayor Ransom proclaimed the month of June, 2007 as "Parks, Recreation and Cultural Services Month" in the City of Shoreline and presented the proclamation to Jill Rogers, Specialized Recreation Coordinator. Ms. Rogers thanked the City for this recognition and presented a video clip from the recent "Shoreline Live" performance in which members of the specialized recreation group performed. Jeremy Wynne, specialized recreation participant was also in attendance and provided acceptance remarks.

**3. REPORT OF THE CITY MANAGER**

Bob Olander, City Manager, reported that over 150 people attended the open house on the Aurora Corridor Project, and that meeting materials would be posted on the City web site soon. He provided a public reminder that fireworks are banned within City limits and that offenders should be reported to the police department. There will be a public meeting regarding the City Arterial Speed Study on June 27 at Meridian Park Elementary, and the next Citizen Advisory Committee meeting will be held June 26 at the Fire Station Headquarters. The next ABC Team meeting will be held June 27, and the next Parks Board meeting will be held June 28.

#### 4. REPORTS OF BOARDS AND COMMISSIONS

Councilmember Hansen noted his attendance at the Flood Control Zone District meeting last week, and said he has a PSRC Executive Board meeting this week. Mr. Olander added that the Flood Control Zone District item is scheduled for Council discussion on July 2.

Councilmember Ryu noted that the Seashore Transportation Forum met last week and discussed a number of issues, including RTID. She said the proposal is to assess an \$80 per \$10,000 assessed valuation on vehicles, or approximately \$200 on a \$25,000 vehicle. She noted that no additional parking is proposed for the university link of Sound Transit because it is intended to serve pedestrians and those using alternate forms of transportation. She said they are calling the item on the November 2007 ballot "Sound Transit 2" and the measure in 2013 "Sound Transit 3."

Councilmember McGlashan commented on the success of the Shoreline Arts Gala and the Shoreline Arts Festival. He also reported on his attendance at the Center for Human Services' "Inside Out" open house.

Mayor Ransom reported that the Seashore Forum had a major decrease in attendance, estimating that only about half of the members attended. He said the Suburban Cities Association Public Issues Committee was supposed to vote on the Medic One levy, but it has been postponed another month, and other issues have been postponed as well.

Councilmember Ryu said a request was made to address the issue of officers at the next Seashore meeting.

#### 5. GENERAL PUBLIC COMMENT

(a) Virginia Paulsen, Shoreline, commented that an economic "storm" is approaching, as there are substantial negative factors gathering to impact our economy. She commented on the peaking of industrial output, increases in food prices, declining resources, increasing pollution and population rates, and the impending decrease in life expectancy. She also commented on the high number of homes for sale due to foreclosure. She said the federal budget estimates a \$239 billion deficit in 2008, so the City should recognize all these factors as it considers its budget and priorities.

(b) Chris Eggen, Shoreline, complimented City staff, particularly Mark Relph and Kirk McKinley, for proposing the hybrid plan for the Aurora Corridor Project. He said the plan incorporates all the desired features, including transit lanes, natural runoff control, and sidewalks while also considering the needs of individual businesses. He invited the community to attend the Shoreline Solar Fair on July 20 and 21, noting that some of the environmental solutions could help Shoreline avoid some the worst effects referred to by the previous speaker.

(c) Elaine Phelps, Shoreline, commented on the negative comments made by people from the public comment lectern. She said although she didn't vote for all the members of the

Council, she doesn't question members' integrity or impute hidden motives to them. She said she hopes that people will speak about the goals they want to achieve for the City rather than continuing to speak about the issue of replacing the former City Manager.

## 6. APPROVAL OF THE AGENDA

Councilmember Way requested that items 7(d) and 7(e) be removed from the Consent Calendar for Council discussion. As an alternative to removing them from Consent, Mr. Olander provided an explanation of what the measures would achieve. He said they are grants for Aurora Corridor Phase 2, which have been awarded to the City. The WSDOT grant totals \$10 million and comes from the gas tax. He assured Councilmember Way that approving these items doesn't obligate the City to any particular proposal or plan. Mr. Olander also suggested that the Consent Calendar include one additional item: Motion to suspend the Council rules to begin the public hearing on the Aurora Corridor Project at 7:00 p.m. on July 16.

**Councilmember Hansen moved approval of the agenda. Councilmember Gustafson seconded the motion, which carried unanimously.**

## 7. CONSENT CALENDAR

**Councilmember Gustafson moved approval of the Consent Calendar. Councilmember McGlashan seconded the motion, which carried 7-0 and the following items were approved:**

- (a) **Minutes of Special Meeting of May 14, 2007  
Minutes of Study Session of May 21, 2007  
Minutes of Special Meeting of May 29, 2007**
- (b) **Approval of expenses and payroll as of June 13, 2007 in the amount of \$1,747,061.30**
- (c) **Motion Authorizing the City Manager to sign an Agreement with Yakima County to Settle and Release Claims and Withdraw Terminations related to Agreement to House Inmates**
- (d) **Motion to Authorize the City Manager to Execute a Government Contracts Agreement (GCA) and Future Amendments between the City of Shoreline and the Washington State Department of Transportation (WSDOT) to obligate funding totaling \$10 Million for the Aurora Corridor Project (N 165th to N 205th) Project**
- (e) **Motion to Authorize the City Manager to Execute a Regional Mobility Grant Program State Funding Agreement between the City of Shoreline and the Washington State Department of Transportation**

**(WSDOT) to obligate funding totaling \$2.5 Million for the Aurora Corridor Project (N165th to N 205) Project**

- (f) Motion to Adopt Revised City Reserve Policies**
- (g) Motion to suspend the Council rules to start the public hearing on the Aurora Corridor Project at 7:00 p.m. on July 16**

**8. ACTION ITEM: PUBLIC HEARING**

- (a) Public hearing to receive citizens' comments on the 2008-2013 Capital Improvement Plan (CIP) and the Transportation Improvement Plan (TIP)**

Debbie Tarry, Finance Director, explained that the CIP is a long-term policy document that identifies future capital investment priorities and serves as a flexible financial planning tool for future capital investments. The Transportation Improvement Plan (TIP) is a subset of the CIP and includes the Roads Capital Fund Projects. The 2008-2013 CIP totals \$172 Million and breaks down as follows:

- General Capital Fund: 17 Projects totaling \$32.9 Million
- Surface Water Capital Fund: 19 Projects totaling \$18.3 Million
- Roads Capital Fund: 12 Projects totaling \$120.4 Million (\$90.4 million of which is for the Aurora Corridor Project, excluding utilities)

She noted that almost half of the funding for the CIP will come from grants, primarily for the Aurora Corridor. She pointed out that \$29 million has been secured so far for Aurora Corridor Phase 2, which leaves approximately \$51 million to secure through other grants.

Mr. Olander pointed out that most revenue sources are restricted to capital uses only, so most of the funding is allocated for specific projects. Ms. Tarry concurred, noting that many funds are restricted by grant agreements and state law.

**At 8:35 p.m., upon motion by Councilmember Ryu, seconded by Councilmember Way and carried 7-0, Mayor Ransom opened the public hearing.**

(a) Virginia Paulsen, Shoreline, said she reviewed each page of the CIP and would like answers to the questions she posed regarding the total cost of Aurora Corridor Phase 1. She also requested an additional week for public comment. She asked the Council to exercise caution with regard to raising fees, taxes, and bond money, given the region's economic problems. She asked the Council to be fiscally responsible because people are "hurting."

Mr. Olander said staff received Dr. Paulsen's questions and Ms. Tarry will respond to them.

Deputy Mayor Fimia noted that continuing the public hearing until July 2 or July 9 will send a clear message to the public that public comments on the CIP are welcome. Mr. Olander suggested that if the public hearing is continued, it should not be continued beyond July 2, so the Council has the benefit of considering the comments in preparation for adopting the CIP on July 9.

**Deputy Mayor Fimia moved to continue the public hearing until July 2. Councilmember Gustafson seconded the motion, which carried 7-0 and the public hearing was continued until July 2.**

Continuing the CIP discussion, Ms. Tarry outlined the schedule for CIP hearing, discussion, and adoption. She then proceeded to explain the revenue sources and specific projects within the Surface Water Utility Capital Fund by category: 1) Flood Protection; 2) Water Quality; 3) Stream Rehabilitation/Habitat Enhancement; 4) Non-Project Specific; and 5) Unfunded Projects. She concluded her presentation by noting long-term funding issues.

Referring to the Boeing Creek Park Stormwater Project, Councilmember Ryu pointed out that King County's portion of this project, which involves replacing the Hidden Lake Pump Station and Boeing Creek Trunk Sewer, is sizable. Referring to the N. 167th Street and Whitman Ave N. Drainage Improvement Project, she asked if there are any measures to prevent property owners from filling in drainage ditches, thereby causing flooding.

Jesus Sanchez, Public Works Operations Manager, and Mark Relph, Public Works Director, responded that the staff are starting to find out more about these various flooding situations and are working with homeowners to correct these problems. They emphasized that citizens should notify the City before commencing any work on the drainage system.

Mr. Sanchez then explained the work involved in the Pan Terra Pond and Pump Project, including the forced main to the new 3rd Avenue conveyance to reduce flooding at N. 183rd and Dayton Place N. in the Happy Valley neighborhood.

Councilmember Ryu then referred to page 199 of the Council packet, Darnell Park Wetpond, and asked if there is any native vegetation to worry about. Staff responded that the project involves removing invasive species and replanting native vegetation. Regarding Boeing Creek Reach 1 (page 205), she asked if this project contains any barriers to salmonids. Jerry Shuster, Surface Water Manager, responded that there is a dam on the Seattle Golf Course property, and it's his understanding that they want to remove it. However, the Boeing Creek Reach 1 project primarily involves stabilizing the banks south of that location.

Councilmember Hansen noted that the dam is approximately at beginning of our project, and he suggested putting a hatchery operation there many years ago because that is about as far as salmonids can travel upstream.

Councilmember Ryu said she appreciates both projects along Boeing Creek (Reach 1 and Reach 8) because Boeing Creek constitutes an entire system that should not be addressed in a piecemeal manner.

Councilmember Way asked if the Highlands has applied for grant funding to address dam removal, to which staff responded that they are not aware of any grant application. Mr. Sanchez noted that the Highlands has had several ideas on how to address the surface water issues, but there has been no formal master plan yet. Councilmember Way said she would assume that any hatchery idea would require the input of many people.

Responding to Councilmember Way, staff noted that many of the one-time projects are "front-loaded" in the CIP to address immediate needs, whereas, other projects, such as Boeing Creek Reaches 1 and 8, come later within the six-year cycle. Mr. Olander pointed out that the identified projects are a result of the 20-year Surface Water Master Plan, and while there are no shortage of projects, there is a shortage of identified funding sources.

At Mr. Relph's behest, Ms. Tarry explained that the Surface Water Utility Fund differs from the Roads Capital Fund in the sense that the Surface Water Utility fee funds both the operational and the long-term capital needs.

Mr. Olander noted that the City does a formal rate study every 4-5 years to see how the City is tracking with other jurisdictions and with its own operating expenses.

Responding to Councilmember Way, Mr. Sanchez clarified that the prioritization of stream, water quality, and flood protection projects primarily come from the Surface Water Master Plan, which includes three levels of prioritization.

Councilmember Way referred to page 210 and asked how Green Streets are categorized in the Surface Water Utility, to which staff responded they are classified under Stream Rehabilitation. She also wished to see the City utilize pervious pavement in smaller projects rather than waiting to use it in one large project.

Mr. Olander pointed out that Green Streets not only have bearing on storm water, but also on tree coverage, neighborhood traffic, lighting, and other factors, so the issue really crosses department lines. Mr. Sanchez and Mr. Olander clarified that staff looks for opportunities to use pervious pavement, and lots of these ideas will come back to Council as part of the Environmental Sustainability Strategy. Mr. Olander clarified that Green Streets is to create a block demonstration project, which will hopefully be used as a template for other projects. He emphasized that the City cannot rely on new development to implement these kinds of changes, so this is a method to retrofit existing neighborhood streets.

Councilmember Hansen noted that the City is already working with developers to encourage them to incorporate some of these design standards, such as the development on the northwest shore of Echo Lake. Mr. Olander added that when the City adopts an



updated storm water manual, it can then adopt higher standards for low-impact development, which is one of the Council goals.

Deputy Mayor Fimia commended staff for the substance and format of the proposed CIP. Referring to page 185, the N. 148th Street near Linden Avenue N. Drainage Improvement, she noted that the neighbors filled in the wetland behind the church near 145th and Linden. She asked if there had been any study of what impact this may have had on drainage.

Mr. Sanchez and Mr. Shuster commented that the pocket area where flooding occurs is in a low spot, and the water in this low spot infiltrates into the ground to feed the wetland.

Deputy Mayor Fimia suggested exploring opportunities to reclaim the wetland through a public/private partnership. She commented on the benefits of doing reclamation and drainage improvement simultaneously. Staff responded that they would initiate conversations with the property owners.

Responding to Deputy Mayor Fimia, Mr. Sanchez explained that staff is still working with the State regarding the piping project at Ronald Bog. He said the City wants to address the flooding while also achieving fish passability.

Mayor Ransom noted that the Surface Water fund is an enterprise fund, or a self-maintained fund that's run much like a private business because its revenues are based on fees. He added that loans can't be borrowed from the General Fund. Ms. Tarry said the City could utilize two financing options for surface water: 1) Surface Water Trust Fund loans, and 2) revenue bonds (since they are repaid from surface water fees).

Councilmember Gustafson identified three CIP projects that seem to have been reduced in terms of priority level: 1) 160th and Greenwood Avenue roundabout; 2) 3rd Avenue NW & Richmond Beach Road; and 3) the I-5 pedestrian bridge. He commented on the congestion of the Greenwood Avenue intersection, the high accident rate at the 3rd Avenue intersection, and the need for beautification of the I-5 bridge.

Mr. Olander responded that the City has a meeting with Shoreline Community College to discuss their master plan as it relates to Greenwood Avenue. The City is also working on a contract for conceptual designs for the I-5 pedestrian bridge.

Councilmember Ryu said she would like to see traffic accident rates for the Aurora Avenue bridge, noting that while the bridge is an attractive feature, it could pose a distraction to drivers. Mr. Sanchez responded that staff can start collecting this type of data. Staff is also looking at traffic data on 3rd Avenue NW and 8th Avenue NW.

Councilmember McGlashan asked if light rail could jeopardize the future of the I-5 pedestrian bridge. Mr. Sanchez noted that the State just did a seismic retrofitting to the bridge, so for the time being it is not in jeopardy.

Mayor Ransom said he has been getting calls about how unattractive and unappealing the Westminster Way and Dayton Avenue intersection has become. He asked if there is funding in the CIP for a City gateway at this location.

Mr. Sanchez said some minor clearing and grading work will be done this year, but there is no specific plan for a major upgrade of this site. He emphasized the need for community involvement. Mr. Olander added that the Council reduced pavement project money and there was little remaining to do gateways. However, he has asked staff to revisit this intersection and expressed the need to discuss plans with the neighborhood.

Deputy Mayor Fimia noted the potential need to reconfigure the streets at this intersection, but Mr. Olander clarified that the City's short-term plan does not consider street reconfiguration.

Mayor Ransom addressed the issue of including population figures on City signage, noting that people assume Shoreline is small because they don't see population figures.

Councilmember Ryu said she would prefer not to assess a tax on Shoreline households in order to put population figures on signs.

Councilmember Way wondered how the improvements at the Greenwood Avenue roundabout would connect with the existing habitat area the school and neighborhood have been working on. Mr. Olander assured the Council that nothing has been decided yet, and Councilmember Ryu urged staff not to leave the Highland Terrace Neighborhood out of the decision-making process.

Deputy Mayor Fimia felt there were higher capital priorities than the I-5 pedestrian bridge, such as sidewalks and street resurfacing. She said she would like to see usage rates of the bridge before approving any City funding for the bridge. She emphasized prudence in spending, noting that funds are limited and there are higher priorities within the City.

Mayor Ransom asked for a cost estimate to put population figures on City signage.

Regarding street resurfacing, Mr. Sanchez noted that the City has maintained a rating of 81, which is excellent. However, costs continue to grow, and as the years progress the City will be doing fewer miles and will see a decrease in the street rating unless other funding sources are identified.

Deputy Mayor Fimia emphasized that cities must provide the essentials, such as police services, fire services, roads, and parks, and it would be helpful to identify the lower priorities that could be used to "backfill" the higher priorities. She suggested that perhaps the \$850,000 budget surplus could be captured in the capital plan and targeted for such things as sidewalks, road overlay, and traffic signals. She pointed out that the Interurban Trail needs wintertime maintenance due to snow and ice.

Mr. Olander pointed out that traffic signal rehabilitation was based on one-time funding,

but opportunities for one-time capital funding seem to be decreasing. He noted that part of the capital revenues come from the gambling tax, which is declining throughout the state.

Deputy Mayor Fimia still felt there is room for policy decisions on what to fund. She expressed interest in getting estimates from Metro and Sound Transit on projected increases in level of service on Aurora Avenue and on east-west arterials. She was doubtful that the bus and transit (BAT) lanes would provide more service, since there will be pressure to open them up to general purpose as congestion increases.

Mr. Olander concluded the discussion by noting that the July 2 meeting will provide another opportunity for the Council to give policy direction on the CIP.

9. ADJOURNMENT

**At 10:00 p.m., Mayor Ransom declared the meeting adjourned.**

---

Scott Passey, City Clerk

This page intentionally left blank

**CITY OF SHORELINE**  
**SHORELINE CITY COUNCIL**  
**SUMMARY MINUTES OF STUDY SESSION**

Monday, July 2, 2007 - 6:30 PM  
Shoreline Conference Center  
Mt. Rainier Room

**PRESENT:** Mayor Ransom, Councilmember Gustafson, Councilmember Hansen, Councilmember McGlashan, Councilmember Ryu, and Councilmember Way.

**ABSENT:** None.

**1. CALL TO ORDER**

At 6:32 p.m., the meeting was called to order by Mayor Ransom, who presided.

**2. FLAG SALUTE/ROLL CALL**

Mayor Ransom led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present with the exceptions of Deputy Mayor Fimia and Councilmember Hansen. It was noted that Deputy Mayor Fimia would be absent and that Councilmember Hansen would arrive soon.

**Upon motion by Councilmember Ryu, seconded by Councilmember Gustafson and carried 5-0, Deputy Mayor Fimia was excused.**

**3. CITY MANAGER'S REPORT AND FUTURE AGENDAS**

Julie Modrzejewski, Assistant City Manager, provided the City Manager's report. She outlined that Dayton Avenue N. would be closed to traffic July 23 and will reopen on August 31. Aurora Avenue lane closures are expected July 2-3. Crews are installing storm drainage lines as part of the Interurban Trail Project. Ms. Modrzejewski reminded the Council and audience that fireworks are illegal within the City, and additional patrol officers will be enforcing the ban – violators are subject to a misdemeanor. She concluded by noting that City of Shoreline offices will be closed on Wednesday, July 4, in observance of Independence Day.

Responding to Councilmember Ryu, Ms. Modrzejewski clarified that calls to 911 to report fireworks violations is permissible.

Mayor Ransom announced that there would be a public reading of the Declaration of Independence at the Federal Building in downtown Seattle on July 4th from noon to 4 p.m.

#### 4. COUNCIL REPORTS

Councilmember Gustafson reported on the activities of the Joint Recommendation Committee for the Community Development Block Grant, which outlined the housing finance program for 2007. He provided a brief summary of the applications and recommendation, noting that it funded about \$7.5 million, and this is part of the Veterans & Human Services levy. Councilmember Way asked that the recommendation be provided to the Comprehensive Housing Strategy Citizen Advisory Committee. Councilmember Gustafson also reported on the Water Resource Inventory Area 8 meeting, where WRIA-8 came up with a recommendation for conservation projects. He passed this information among the Council. He also attended the Suburban Cities Association Public Issues Committee, where the discussion focused on RTID and regionalism.

Councilmember Ryu reported on the meeting with King County Councilmember Bob Ferguson regarding the apportionment of new bus service throughout the County. She commented that if the apportionment is allocated based on population, Shoreline will see very little increase in bus service. Therefore, the idea of joining the eastside subarea is very intriguing, because Shoreline would likely receive a better proportion. She also noted that she has been reappointed to the Advisory Council on Democratic Peaceful Unification of Korea, where she will be serving another term of two years.

Mayor Ransom noted that Councilmember Ferguson will be discussing the bus service apportionment at the July 23 dinner meeting. He expressed mixed feelings about joining the eastside forum due to the concern that perhaps Shoreline might still not get its fair share of new bus service. Regarding the SCA Public Issues Committee presentation, he said an Elway poll shows that 62% of Seattle, and 66% of east King County, would approve the Sound Transit investment district at this time. He said this is interesting because prior polls, although different because they were general random polls, did not return such high numbers. He pointed out that only 1% of Sound Transit will be covered by fares, whereas Seattle transit has a 25% coverage rate. He said another study has shown that a system where officials are directly elected to the transit authority is more accountable than the present system. He noted that other transit examples have yielded surprising results. For example, higher densities are created within one mile of the transit system, and the higher densities have created more competition and higher cost-of-living and housing costs. It was previously thought that building transit would have the opposite effect.

#### 5. GENERAL PUBLIC COMMENT

(a) Virginia Paulsen, Shoreline, thanked the Mayor for reading the public notice on the July 4th document reading. She noted that she has not yet received a response regarding her CIP questions, and that they are not frivolous or irrelevant. She said the inflation

projections in the CIP is alarming, and the City has an obligation to inform citizens about per capita and household costs, annual business costs, revenue sources, levy lid lifts, and other tax and fee rates.

Ms. Modrzejewski said the City has drafted a response and will provide it to Ms. Paulsen tomorrow.

Debbie Tarry, Finance Director, responded that in terms of the projected revenue in the CIP and the per household tax burden, most of the revenue in the CIP comes from the Real Estate Excise Tax (REET), which is paid by those who sell their homes. There is no levy lid lift as part of the proposed CIP, and the property tax is limited to a 1% overall increase.

Councilmember Ryu asked Ms. Tarry to contrast a levy lid lift with a local improvement district, or LID. Ms. Tarry explained that an LID is a statute that allows a neighborhood to assess itself a fee if they want to make local capital improvements, such as sidewalks. She said LIDs may be needed in the 2011-2013 timeframe for capital improvements.

## 6. STUDY ITEMS

### (a) 2008-2013 Capital Improvement Plan (CIP) Discussion

Ms. Modrzejewski said that tonight's discussion is a continuation of last week's CIP presentation.

Mayor Ransom called for public comment.

(a) Pamela Meeth, Shoreline, urged the Council to proceed cautiously with the CIP given the deteriorating economic conditions. She expressed concern about the references made to a utility rate study, since all the taxes and fees are combining to the point that people are being priced out of their homes. She said the City cannot fund everything, and there are so many agencies that are seeking increased rates, taxes, and fees.

Mayor Ransom pointed out that the City only receives 10% of the property tax collection; even the fire district gets a larger portion than the City.

Ms. Tarry clarified that the City assesses all property owners a surface water utility fee, and for a typical single family residence this amounts to about \$120 annually.

Councilmember Way asked what types of things are covered by surface water utility revenues. Ms. Tarry said the utility helps provide for storm water collection and distribution. The capital side is represented in the surface water utility portion of the CIP. The rate review of the utility fee itself occurs every 3-5 years, and the utility rate is only fee we have control over.

Councilmember Hansen added that the surface water utility fee is a carryover from King County and is assessed on a per parcel basis. It was noted that all cities have a surface water utility, and each city can choose whether to assess a fee, but almost every city does.

Councilmember Ryu pointed out that even though we have 1% cap on the property tax increase, individual taxpayers see somewhere between a 15-20% increase from year to year. She said realistically, the 1% increase is not spread out evenly.

Ms. Tarry confirmed that part of the issue is when special levies are passed, such as the Parks bond, the new assessment shows up on the property tax bill. She noted that an article in Currents explains the property tax assessment in detail. She said the property taxes went up mostly due to the bond, but there are also school district and fire district levies. She said the City can provide more information on this to people in an effort to make it understandable.

Councilmember Hansen noted that the 1% doesn't apply to the voter-approved portion, which is by far the largest portion of the property tax amount.

Councilmember Way said it would be helpful to see what the cumulative impact of current and projected fees might look like.

**Councilmember Hansen moved to close the public hearing. Councilmember Gustafson seconded the motion.**

There was a brief discussion about whether the public hearing should be closed, or whether written comments should be accepted until Friday. Councilmembers Gustafson, Hansen, and McGlashan favored closing the public hearing with the understanding that the record is open, and people can continue to comment until a final vote is taken. Councilmembers Ryu and Way favored leaving the hearing open, which sends the message to the public that the Council is still open to hearing public input on this issue.

**A vote was taken on the motion, which carried 4-2, with Councilmembers Ryu and Way dissenting, and the public hearing was closed.**

Ms. Tarry responded to various Council questions on the proposed CIP. She highlighted the annual road surface maintenance program, sidewalks, and the traffic signal rehabilitation program, adding that the staff recommendation is not to change the funding scheme. She said the recommendation is to "front-load" the money early on in the CIP for road surface maintenance so the City can maintain its road rating of 80-81; in later years it is funded at a lower level. She pointed out that a Citizen Advisory Committee on the City's long-term finances could provide much-needed input into the stated priorities.

Councilmember Hansen concurred with the recommendation, especially the road overlay. He said there is no real need to change projections, but we should try to ensure we find the funding in years 2011-2013. He said the road overlay program is very important and the job is to continue balancing priorities.



Councilmember Way noted that she has been working on a lot of issues related to surface water impacts, and she has gathered information from websites on simple surface water technologies, such as pervious pavement. She provided the information to Public Works Director Mark Relph and requested that staff explore ways to use this information in order to positively impact the CIP.

Staff agreed to consider the information, and Mr. Olander noted that the City's Sustainability Team is a good opportunity to see how we can apply those additional tools.

Councilmember Gustafson thanked the staff for their work on the CIP and said he is inclined to support the recommendations. He agreed that advisory committee to review long-term finances is a good idea. He asked why 3rd Avenue NW & Richmond Beach Road is no longer a high priority. He also asked for an explanation of the Speed & Reliability Partnership. He asked if there was a preferred alternative identified in Shoreline Community College's master plan as it relates to N 160th Street & Greenwood Avenue N. Staff responded that no preferred plan has been identified. He asked staff to establish trails and pathways as a higher priority and to work with Seattle and Lake Forest Park on the I-5 pedestrian bridge within the context of connections to the Burke-Gilman Trail. He said this last item should be established as a priority but not necessarily within the CIP.

Councilmember Ryu agreed with the recommendation to increase road resurfacing projects in 2009-2010, which should end up saving expenses in the future. She said the proposed CIP as a whole is focused on essential services, and she appreciates the public comments received. She expressed concern about LIDs, since they will only succeed in neighborhoods that have higher discretionary income; they could further divide people along economic lines and create a struggle between the "haves" and the "have-nots."

Councilmember McGlashan thanked the staff for the CIP, which he found easy to understand and contains nothing frivolous. He asked about the 2007 sidewalk project proposed for Dayton Avenue N., and staff confirmed that there is an additional sidewalk section separate from the retaining wall work. Referring to the Richmond Beach Road Subarea Study on page 114, Councilmember McGlashan wished to ensure that the staff is following this item as it relates to Point Wells, because it might have to be moved into the CIP rather quickly. Mr. Relph stated that any development in Richmond Beach will require a traffic analysis, so staff will become aware of any future proposals as they happen. Responding to Councilmember McGlashan regarding page 127, Ms. Tarry clarified that TIB grants are very competitive and staff will continue to pursue them.

Councilmember Hansen noted that the National League of Cities (NLC) conventions are an excellent place for Councilmembers to get information on emerging technologies such as pervious pavement, solar traffic lights, and dry water irrigation.

Councilmember Way clarified that she has attended various presentations and workshops on low-impact design. She also agreed with Councilmember Ryu's concern about the

potential for LIDs to create economic divisions. She supporting spreading out the costs and paying for sidewalks in an equitable manner.

Mr. Relph and Ms. Tarry noted that there are a number of options and combinations of CDBG and LID funding that could be considered for sidewalk construction.

Responding to Councilmember Gustafson's prior questions, Mr. Relph pointed out that the 3rd Avenue project was heavily reliant on grant funding, but staff could pursue it if Council desires. Also, staff has forwarded a summary of the Speed & Reliability Partnership to Mr. Olander, but much more discussion is needed. He said he will work with SCC on the N 160th Street & Greenwood Avenue N issue.

Councilmember McGlashan expressed concern about the curves and traffic speeds at the intersection of Ashworth Avenue N and 152nd Street. He asked for an update of that project, which is currently on the unfunded list, and if there were any possibilities for grant funding or Sea-street applications.

Jesus Sanchez, Public Works Operations Manager, outlined the extensive work with the community on the traffic problems associated with this intersection. He said there are heavy surface water flows there, which could be accommodated with a meandering street approach, but it would be too fast for an open stream. He said although a number of traffic calming measures have been considered the critical issue is to move pedestrians through that intersection safely. He noted that 90% of the pedestrians are walking on the west side of the street.

Councilmember Way noted that a meandering street would address the speeding and volume problems, adding that it might be a good opportunity to achieve partial infiltration through pervious pavement. She asked staff to consider all the possibilities and "pull out all the tools."

Mr. Sanchez said he is not sure this is the right spot for such a project, but staff is looking at every opportunity to create Sea-Street-type projects. He said if we can get pedestrians off the grade at that location, it will create a safe pathway.

Councilmember Ryu said that if curbing is added, the street shouldn't necessarily be widened there because traffic should be routed to Aurora Avenue, not into neighborhoods. She noted that the King County Council is asking cities about their transit planning subarea boundaries and route-specific service areas, so she is glad to hear the Speed & Reliability Partnership is coming along well. She said if there is any "fat" in the CIP, then she would like to increase service hours of the Bus Rapid Transit (BRT) corridor that we taxed ourselves through the Transit Now vote.

Mayor Ransom expressed concern about the lack of sidewalks on arterial streets, noting that there are 26 miles of streets, out of 41 miles, with no sidewalks throughout the City. He asked about the possibility of acquiring grant funding for sidewalks as part of the CIP.

Mr. Relph said there are some federal grants and other options that staff can explore, but it is challenging. Ms. Tarry concurred, adding that staff will continue to seek grant opportunities. She said the City's grant specialist understands these are priorities.

Councilmember Ryu speculated that it is probably harder for the City to acquire such funding due to its vigilance on pedestrian safety, education, and engineering. Mr. Relph agreed, noting that most grant programs are really focused on accident rates.

Councilmember Way inquired about the scope and status of the traffic light proposed for 15th Avenue NE and NE 150th Street.

Tricia Junke, Capital Projects Manager, said the City is close to advertising the project for bid. She said the project is limited to the intersection only. Councilmember Way pointed out that there is no sidewalk on the northeast side of the street near Fircrest, and there have been concerns about the planted median. She suggested that the shrubs in the median be trimmed back so pedestrians can be seen and encouraged to cross at the light.

Councilmember Way then asked about the status of the Kruckeberg Garden acquisition.

Dick Deal, Parks, Recreation and Cultural Services Director, explained that staff is getting closer to a negotiated agreement, with the hope of finalizing it in September. The next meeting will take place July 11. He noted that the bond issue had \$950,000 identified for the acquisition, but possibly \$300,000 to \$500,000 could be left over for capital improvements after the acquisition is complete.

Councilmember Ryu pointed out that the proposed CIP allocates \$1.25 million for Kruckeberg over the 2007-2008 timeframe. Ms. Tarry said staff has known all along that the costs would be more than what was initially in the bond, so it's proposed to increase the funding using interest from the bond proceeds.

## RECESS

At 8:18 p.m., Mayor Ransom called for a five minute break. At 8:22 p.m., the meeting reconvened.

### (b) King County Flood Control Zone District

Mark Relph, Public Works Director, provided an overview of King County's effort to create the Flood Control Zone District. He explained that in April of this year, the County Council formally approved the legislation to form a countywide flood control district with the intent to begin collecting revenue January 1, 2008. In order to meet this deadline, the Assessor must have the assessment amount in early August. He said the County Council formed an Advisory Committee to recommend a Capital Improvement Plan (CIP), what form of assessment, and the amount of the levy. He said the County Council has the ability to assess a levy via councilmanic up to 50 cents per \$1,000 of assessed value. The Advisory Committee has been studying levy options (some with special assessments,

service charges, etc.) that range from 5 cents to 12 cents.

Continuing, Mr. Relph pointed out that the central issue is how to assess county properties; one flat levy applied against all assessed valuation, or a tiered approach. Since the vast majority of the CIP is in the lower end of the river basins where much of the flood problems persist, upstream cities like Shoreline will likely see little physical improvements with a single, flat levy. Therefore, the issue quickly focuses on the degree to which this is considered a regional issue. Unfortunately, the timeline has prevented interested parties from understanding all of the capital projects included in the plan. On July 20<sup>th</sup>, 2007 the Advisory Committee for the King County Flood Control Zone District will conduct a formal vote and thereby make a recommendation to the County Council on a district CIP and levy amount. Shoreline Councilmember Ron Hansen has been appointed as a member of the Advisory Committee and is representing the Suburban Cities Association. Council discussion and direction is requested for our representative to the Advisory Committee. Mr. Relph concluded by outlining the following options: 1) Request additional time; 2) Flat levy, then allowing a public vote on what is needed; and 3) 10-cent flat levy. The figure of \$300 million in capital projects has been discussed, however, staff recommends a sunset provision regardless of which funding option is selected.

Responding to Mayor Ransom, staff confirmed that the \$300 million amount would be achieved in 10 years with a 10-cent levy. A 14-cent levy would achieve approximately \$400 million in 10 years.

Councilmember Way asked which cities are considered "downstream" cities, and what insufficient levies or flood projects are out there that this is designed to address. She asked for an explanation of how the current and proposed flood control zones fit together and what forces are pushing this issue.

Councilmember Hansen said that all the other flood zones are abolished with the countywide flood zone district as of January 2007. He said the forces that are pushing this issue are Hurricane Katrina, the Army Corps. Engineers, and FEMA. He said that a "downstream city" is any city that has a river flowing through it, however, until the subregion issue is resolved, the definition of "downstream" probably won't be finalized until 2008. He said the primary flooding problems have been occurring on the Green River in the Kent-Auburn-Renton valley, as well as the Cedar River, Snoqualmie River, and Skykomish. He said although these river basins seem to be far removed from Shoreline, their problems affect Shoreline because much of Shoreline's water comes from the Tolt River. He said this is not a new issue, as he has been aware of the \$180 million to \$300 million figure for a couple years. In the past, cities have tried to approach the problem on their own, but it is clear they need regional assistance.

Councilmember Way said she is still a bit confused by the term "downstream," but whatever the definition, the concept of the subregion makes some sense and Shoreline should benefit. The next issue is which funding option would be most beneficial, however, the County's sense of urgency on this issue seems a bit odd.

Mr. Relph pointed out that cities have invested lots of money in the flooding problem, but suddenly they found out the levies built over time weren't built to appropriate standards.

Councilmember Hansen added that Bellevue and Seattle are not considered downstream for this purpose.

Councilmember Ryu expressed interest in examining some type of tiered approach. She pointed out that if the funding is not there, it could potentially leave areas uninsurable or will little insurance coverage. She felt that something should be done, but the dilemma is whether to assess a levy of \$40/year or \$60/year per household. She emphasized the need for equity and agreed that a sunset provision is definitely needed. She concluded that whatever option is chosen, it needs to be justified and reexamined regularly.

Councilmember Hansen said that since King County will be administering the program and it make the decision, the 10-cent levy seems to be a foregone conclusion. He said the advisory committee is, in many respects, "political window-dressing." He said the theory is that with a 10-cent levy, they could start interlinking the projects to where they'd make a difference. He said he doesn't see them delaying the projects due to pressure from Hurricane Katrina.

Councilmember Way said it seems Seattle is saying "let's slow down and take a look" because they're considered an upstream city, but they have flooding problems too. She wondered if it is reasonable to wait if that is the direction Bellevue and Seattle are going.

Mr. Relph said he will be meeting with Seattle, Bellevue, and Federal Way tomorrow to discuss the present timeline and will report back.

Councilmember McGlashan said if other cities feel they need to wait, then he agrees. He expressed concern with the apparent lack of public process and sense of urgency.

Councilmember Gustafson agreed with asking for a sunset clause and concurred with Councilmember Hansen and Mr. Relph's position.

Mr. Relph said he is more than happy to report back to Council, but is not sure how much opportunity there is to ask for more time.

Mayor Ransom also agreed with the sunset clause, but said they seem to be pushing so fast there isn't adequate time to fully assess the program or priorities. He would encourage a time extension if possible.

Councilmember Ryu said despite the fact that King County can overrule us, Shoreline should request more time for public process. She said at the least we can get it on record that our residents would like a more equitable approach.

Councilmember Hansen said he will be presenting his opinion on the advisory committee to the SCA choice on July 11, after which the advisory committee recommendation should

come. The urgency is that they need the data by August if they want to begin the assessments in 2008; otherwise they have to wait another year. He said while the tiered rate sounds good, there are some problems with it because the numbers don't necessarily work out. He said a 10-cent levy would yield about \$650,000 per year from Shoreline.

Councilmember Way said it seems they're addressing downstream issues but asking upstream cities why they're sending this water so fast. She said Shoreline needs money to address our responsibility and asked if the flat rate would provide funds to Shoreline.

Mr. Relph wasn't sure, although King County submitted a tiered scheme that didn't have much effect on the overall rate. He said a tiered system may be so cumbersome and expensive that it's impractical, but unfortunately there isn't enough time to evaluate it.

Councilmember Way said she favors a "wait and learn" approach; otherwise, she wants to make sure there is equity and that Shoreline sees a direct benefit.

Councilmember Hansen said there are yet more variables that make it even more interesting - some projects may be covered by WRIA or KCD, and there's a suggestion that more coordination with them is needed. The initial response is that there is no significant interplay between the Flood Control Zone District and those entities. He concluded the discussion by saying the general feeling is that a 10-cent levy is needed.

## 7. ADJOURNMENT

At 9:22 p.m., Mayor Ransom declared the meeting adjourned.

---

Scott Passey, City Clerk

**CITY OF SHORELINE**  
**SHORELINE CITY COUNCIL**  
**SUMMARY MINUTES OF BUSINESS MEETING**

Monday, July 9, 2007 - 7:30 PM  
Shoreline Conference Center  
Mt. Rainier Room

PRESENT: Mayor Ransom, Deputy Mayor Fimia, Councilmember Gustafson, Councilmember Hansen, Councilmember McGlashan, Councilmember Ryu, and Councilmember Way.

ABSENT: None.

1. CALL TO ORDER

At 7:37 p.m., the meeting was called to order by Mayor Ransom, who presided.

2. FLAG SALUTE/ROLL CALL

Mayor Ransom led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present.

3. REPORT OF THE CITY MANAGER

Bob Olander, City Manager, announced that Bill Clements has been selected as the Grand Marshall for the 2007 Celebrate Shoreline Parade. He invited everyone to enjoy the events at the Celebrate Shoreline festival, which will be held on Saturday, August 18. He also congratulated the Parks, Recreation and Cultural Services Department for receiving a \$5,000 grant from 4 Culture for its Creative Arts for Life Program. He noted that the City Council will hold a public hearing on Monday, July 16, at 7:00 pm. regarding the Preferred Alternative for the Aurora Corridor Project, N 165<sup>th</sup> Street – N 205<sup>th</sup> Street. The Council will discuss and select a preferred alternative on Monday, July 23. He concluded his remarks with reminders of various scheduled meetings and events.

4. REPORTS OF BOARDS AND COMMISSIONS

Councilmember Ryu said she attended the state auditor standards meeting and she appreciates the staff for all their work to comply with state audit requirements. Responding to Mayor Ransom regarding Enterprise Seattle, she reported that Enterprise Seattle is continuing its work and trying its best to make as many private partners as possible.

Councilmember Hansen noted that he attended a Flood Control Zone meeting.

5. GENERAL PUBLIC COMMENT

(a) Bob Lohmeyer, Executive Director of the Shoreline-Lake Forest Park Senior Center, thanked the Council and staff for finding the funding to allow the Senior Center to continue its programs at full staffing. He presented the Council and City Manager with greeting cards and bouquets of flowers.

(b) Virginia Paulsen, Shoreline, said that the Finance Director responded to her concerns about the Capital Improvement Program (CIP), and she is relieved to know that the City will not build projects until it acquires all the necessary funding. She said she asked that the costs incurred by Shoreline residents and businesses be specified. She said while she doesn't think that the City will bankrupt itself, she is still concerned about increasing costs to businesses and residents. She expressed doubt that the property tax increase would be limited to 1% for all Shoreline taxpayers.

(c) Eddie Zanidache, Mountlake Terrace, announced that the schedule for "Private Wars," a play performed at the New Space Theater in North City, will be extended; it will play July 12-14 and July 19-21.

Mr. Olander clarified that a voter-approved measure limits the increase in property tax revenues to 1% overall over the prior year. However, the tax will be slightly higher because voters also approved the parks bond issue, which is an additional levy on property tax.

Councilmember Hansen said that anyone can take their property tax bill and chart the City's portion to determine how much it is increasing; the City's portion is around 12%.

6. APPROVAL OF THE AGENDA

Councilmember Way requested that item 7(e) be pulled from the Consent Calendar and made Action Item 8(b).

**Councilmember Hansen moved approval of the agenda as amended. Councilmember Gustafson seconded the motion, which carried unanimously.**

7. CONSENT CALENDAR

**Deputy Mayor Fimia moved approval of the Consent Calendar. Councilmember Way seconded the motion, which carried unanimously, and the following items were approved:**

- (a) Approval of expenses and payroll as of June 21, 2007 in the amount of \$1,742,089.42**



**(b) Ordinance No. 473 Authorizing the 2008-2013 Capital Improvement Plan (CIP) for the City of Shoreline**

**(c) Resolution No. 262 Authorizing the 2008-2013 Transportation Improvement Program (TIP) for the City of Shoreline**

**(d) Ordinance No. 475 Creating an Economic Development Advisory Committee**

8. ACTION ITEM: OTHER ORDINANCES, RESOLUTIONS, AND MOTIONS

(a) Motion to Authorize the City Manager to enter into a Pre-Development Agreement with OPUS Northwest, LLC, for the Design and Development of the Civic Center Project

Mr. Olander provided a brief history of the efforts made to acquire a site to build a new City Hall. He noted that the Council selected a site last year and considered several different delivery methods, including design-bid and design-build. The Council authorized staff to proceed with the design-build method. He introduced PJ Santos and Walt Nehoff, of the consulting firm OPUS/LMN Architects.

Jesus Sanchez, Public Works Operations Manager, said the purpose of this item is to request approval of a predevelopment agreement, which allows OPUS to initiate pre-development activities. The agreement will result in a guaranteed maximum price, and 30% design documents will be completed by the end of the contract period. He stated that OPUS, along with others, engaged in a very competitive bid process for this project, and staff is pleased to recommend OPUS as the winning firm. Mr. Sanchez also introduced William Angle, Vice President of Consultant Services, Collier's International, who has provided consultation on the Civic Center project.

P.J. Santos, principle with OPUS/LMN Architects, provided background on his company and outlined various projects in the Puget Sound region completed by OPUS/LMN, including McCaw Hall, Benaroya Hall, UW Tacoma, and Bremerton downtown. He explained that OPUS was founded in 1953 and has teamed with one of the leading design firms in the northwest, LMN; the pairing has won numerous awards for their design/build projects. Other members of the team include Bill Beaver, Bernie O'Donnell, Mark Rowe, Walt Nehoff, and Randall Bennett. He outlined the team's extensive experience in the industry and affirmed they have a good understanding of how to deliver a public project.

Mr. Nehoff spoke to issues of LEED certification and sustainability. He said since the City Hall will really be an office building, heating/cooling is the major energy load for such a facility. Therefore, minimizing the heating/cooling load through sunshade, reflected light, water features, heat recovery, natural cooling, and mechanical systems will be a primary focus. Mr. Santos commented on their philosophy of an integrated design approach and emphasized that public participation will lead and guide the process. He noted the very aggressive schedule, and listening is absolutely critical. It was noted that guiding

principles should be established early on, and they would like to test their ideas on building orientation, architectural massing, materiality, LEED, sustainability strategies, functionality, front-of-house, etc., in public workshops.

Mr. Olander pointed out that tonight's discussion is to simply introduce OPUS, not to get into design details. He commented on the competitive process used to narrow down the list of firms and said OPUS is a very well-recognized firm with an outstanding reputation in the northwest. He said OPUS is vertically-integrated and can do all the work in-house. He reminded the Council that the pre-development agreements will get the City to the 30% design level. He said he is comfortable that when we reach the end of 30% design, we will have something we can work with.

Mr. Sanchez said that OPUS is committed to building City Hall and they feel they can do it within the proposed budget. He noted that OPUS has already invested time and money in the project. He added that the construction market has changed, and it is difficult for subcontractors to give accurate costs.

Mr. Angle commented favorably on OPUS' experience, reputation, and disciplined approach, noting that he was very pleased when the committee selected them. He pointed out that they are not the winner until they deliver what the City wants within budget. He said the project will "come to life" quickly in concept through the public process, and then on paper. He assured the Council that the entire process leads to logical outcomes.

Mayor Ransom called for public comment. There was no one wishing to provide public comment on this item.

**Councilmember Gustafson moved to authorize the City Manager to enter into a Predevelopment Agreement with OPUS Northwest, LLC for the design and development of the Civic Center Project in an amount not to exceed \$494,590. Councilmember Hansen seconded the motion.**

Councilmember Gustafson commented that the City Hall project has been long time vision, and after reviewing the information he is truly excited. He said he would like to see unanimously support for the motion and to move forward quickly.

Mr. Olander advised that the project has a tight time schedule, and staff might ask the Council to make some decisions quickly which might require special meetings.

Councilmember Way referred to page 35 of the Council packet and expressed concern that many people might not be aware of the project timeline.

Mr. Olander said the City held a public meeting and received excellent input. He noted that the basic strategic points came out at that meeting, and he was surprised at the unanimity of what public wants out of the project; namely, affordability, sustainability, and a public landmark. He said he didn't hear any out-of-sync comments and felt the process could be done fairly quickly.

Councilmember Way suggested advertising the project at the Renewable Energy Fair on July 21. She suggested proceeding cautiously and not to be too impatient because once a decision is made it cannot be reversed.

Staff emphasized the need for the Council and the public to feel comfortable about the project and provided assurances that they will make every effort to adjust the timeline within a reasonable range, provide adequate notification, and involve the public.

Councilmember Ryu said she looks forward to the process, noting that there was very vigorous participation on the Aurora Avenue project. She emphasized the need to do it right the first time. She asked how noise control could possibly be incorporated on the site, and if the insurance coverage could possibly be increased to perhaps \$1 million.

Mr. Santos said the Council can choose whatever guiding principles it chooses for the design. Mr. Olander added that good design examples were observed during the tours of other city halls. Regarding insurance, Mr. Santos said the proposed amount is the aggregate limit that's possible without costing vendors. Mr. Olander said this amount is the WCIA recommendation, although a higher amount is usually recommended after the pre-development phase.

Councilmember Hansen said although the proposed site is not his favorite location, it represents a good compromise. He said he has been aware of OPUS for some time and know them for their good reputation. He expressed support for the proposal and the project said he is anxious to see where it goes.

Councilmember McGlashan expressed support for the location of City Hall, as it is a fairly centralized location and includes connections to the Interurban Trail and park across the street. He expressed support for the motion and cautioned against delaying the project. He said we can always find reasons to delay, but City business can't be run around people's schedules to the point that it postpones the project. He said there are comment forms, public workshops, and the City web site to provide information so nobody will be "left in the dark."

Deputy Mayor Fimia expressed support for the proposal and the location and asked OPUS staff how they propose the City decides on the guiding principles.

Mr. Nehoff suggested bringing all the "groundwork" out to the Council, staff, and public and distilling the principles down from a large number to perhaps a list of less than 10. A staff recommendation to the Council based on this work would then follow.

Deputy Mayor Fimia was comfortable with the schedule and agreed with the suggestion of having a booth at the Shoreline Solar Fair. She noted that some people from the city hall tours downplayed the importance of the LEED ratings (gold, platinum), suggesting they might not be cost-effective. She wondered how important the LEED ratings are versus some other energy efficiency standard.

Mr. Santos said in other projects the LEED silver level has cost 1% of the total project costs, and generally the LEED standard is reasonable. However, there are costs associated with the silver/gold/platinum ratings, and some clients view them more as a "measuring stick" against other buildings. Mr. Olander noted that some project budgets have been stretched just to get those LEED certifications, yet the key focus should be on the sustainability elements, and the Council will achieve those goals anyway.

Responding to Deputy Mayor Fimia, OPUS staff confirmed that the City would: 1) retain ownership control of the property; 2) that Mr. Angle would see the process through; and 3) that staff will have input into the design. Deputy Mayor Fimia emphasized the principles she would like to see in the new City Hall, including making it a "people's place," having form following function, openness, warmth, utilizing local art, modesty, quality, and acknowledging the past but looking to the future. She noted that the Council and staff work for the people, but the building has to work for the Council and staff.

Mayor Ransom noted the possibility of acquiring federal funding in order to incorporate solar power/hot water in the new City Hall. He emphasized the need to build a structure of adequate size to allow for future expansion. He pointed out that 60,000 square feet of space was originally planned, but perhaps extra space could be built and rented out. He expressed hope that some of the sustainable features could be incorporated into the design, noting that most of the buildings on the tour were silver or gold LEED certified buildings. He also hoped the new civic center could include some design feature, such as a waterfall, that would really make the building stand out.

Councilmember Way expressed concern that terms such as "green building" or "sustainability" are not specifically called out in the pre-development agreement.

OPUS staff and City staff acknowledged that LEED principles have been discussed all along the way, and it will be an integrated process that will eventually recommend certain sustainability features based on budget. Mr. Olander pointed out that the design charrettes dealt heavily with sustainability. He assured the Council that sustainability will be a part of the guiding principles, adding that OPUS has 42 LEED-certified consultants.

Councilmember Way noted that the orientation of the building can have a dramatic affect on heating, so building orientation should be a key consideration. She also felt key design characteristics should include: humility, appreciation of history, art, and sustainability. She also hoped the design would reflect more public open space and things like pervious pavement.

Mr. Olander suggested that the agreement could be amended on page 32 under scope of work, to add "and building sustainability elements," if this would provide more assurance.

Councilmember Ryu expressed support for the change. She said she is optimistic about the process and she appreciates openness to good suggestions. She supported starting off with some basic design principles, such as those given by Deputy Mayor Fimia. She agreed that

LEED is a good goal, but other substantive benchmarks might be more applicable. She said the options log provided by staff will help the Council weigh the alternatives. She suggested getting information about the civic center at the Shoreline Solar Fair (July 21), Swingin' Summer's Eve (July 25), and Celebrate Shoreline (August 18).

Councilmember Way suggested taking the designs to the schools in September, noting that students could help design the new city hall.

**A vote was taken on the motion to authorize the City Manager to enter into a Predevelopment Agreement with OPUS Northwest, LLC for the design and development of the Civic Center Project in an amount not to exceed \$494,590, which carried 7-0.**

(b) Motion to Authorize the City Manager to Execute the Services Contract with AHBL for development of the Environmental Sustainability Strategy

**Councilmember Way moved to authorize the City Manager to Execute the Services Contract with AHBL for development of the Environmental Sustainability Strategy for an amount not to exceed \$75,000. Councilmember Ryu seconded the motion.**

Councilmember Way said that with the near completion of the Interurban Trail bridges and an emphasis on bike-friendly planning for our roadways, she'd like to request that the staff work with the consultant on Goal #6 to explore the possibility of implementing a bike share/bike loan program. She explained that similar programs have been implemented in many cities with varying results, including Olympia, Portland, Denver, New York, Copenhagen, and many others. She said it seems like a logical and relatively low-cost option to explore and would be consistent with our goals in the Comprehensive Plan and Transportation Master Plan.

Mr. Olander said that staff can look at examples to see how the program has been implemented elsewhere to determine if it would work for Shoreline. Joe Tovar, Planning and Development Services Director, concurred.

Councilmember McGlashan added that a bike/share program was recently recommended by someone at the City-sponsored Bike-to-Work station.

Mr. Tovar commented that this idea can also be flagged for the City's Sustainability Team.

Mayor Ransom called for public comment. There was no one in the audience wishing to provide public comment on this item.

**A vote was taken on the motion to authorize the City Manager to Execute the Services Contract with AHBL for development of the Environmental Sustainability Strategy for an amount not to exceed \$75,000, which carried 7-0.**

9. ADJOURNMENT

At 9:35 p.m., Mayor Ransom declared the meeting adjourned.

---

Scott Passey, City Clerk

**CITY OF SHORELINE**  
**SHORELINE CITY COUNCIL**  
**SUMMARY MINUTES OF WORKSHOP DINNER MEETING**

Monday, July 23, 2007  
6:00 p.m.

Shoreline Conference Center  
Highlander Room

**PRESENT:** Mayor Ransom, Deputy Mayor Fimia, Councilmembers Gustafson, McGlashan, Ryu, and Way

**ABSENT:** Councilmember Hansen

**STAFF:** Bob Olander, City Manager; Mark Relph, Public Works Manager; Ronald F. Moore, Deputy City Clerk; Alicia Sherman, Aurora Corridor Project Planner

**GUESTS:** Bob Ferguson, King County Councilmember; Shari Tracey, Legislative Aide; Arthur Thornbury, Regional Transit Committee

The dinner meeting convened at 6:05 p.m.

King County Councilmember Bob Ferguson discussed the Metro Transit Subarea issue. Councilmember Ferguson announced that there will be new transit service hours which will be allocated in a "40-40-20 split" in the three regional zones. He added that it makes more sense for Lake Forest Park, Bothell, and Shoreline to have more of the service based on the population splits. In order to accomplish this, he said that Shoreline and Lake Forest Park should move to the East subarea to receive more service hours and not be included with the City of Seattle. He said this can be acted upon now or the Council can wait until next year. However, it is easier to do now because of the September King County Council meeting. He introduced Mr. Arthur Thornbury from the Regional Transit Committee, who reviewed the long-term population trends which affect the three regions.

Mr. Thornbury stated that the population growth from now until 2022 is evenly distributed between East and West subareas. He handed out a spreadsheet detailing population and job growth in King County.

Councilmember Ferguson stated that he won't move forward with the subarea move if there are objections from the cities. He said he has spoken to Lake Forest Park and Bothell and they are agreeable to moving to the East subarea. He said Shoreline should consider this move to receive more service hours in Shoreline. He reiterated that the City can do better in the East subarea as opposed to the West subarea.

Bob Olander stated he received a call and there are some East subarea cities that are aware of this proposed move. He also noted that service hours are not established by the cities.

Mr. Thornbury explained that the transit division identifies where the greatest needs are for transit service within each subarea. He highlighted that input has been received from the cities concerning service hours. Additionally, he highlighted that the Seashore Transportation Forum and the Regional Transit Improvement District (RTID) only recommend where the service goes. He added that if all the mentioned cities agree with the move, then Seashore would have to write an agreement for each city to approve.

Mr. Olander added that Renton is in the South subarea.

Councilmember Way asked how this will affect Seattle if Shoreline and Lake Forest Park moves into another subarea.

Mr. Ferguson said it would be a “win-win” situation because Seattle would have the same percentage of service hours to support less people in their subarea.

Councilmember Way asked how it would affect traffic in Shoreline. She commented that it took her one and one-half hours to get from Seattle to Shoreline by transit on Saturday.

Mr. Thornbury responded that moving to the East subarea wouldn't affect service as it is now. He said it would increase the total number of service hours; however, if you are in a subarea that doesn't have enough hours already then it wouldn't make a difference.

Councilmember McGlashan said there is a voting issue in Seashore and Shoreline has more in common with Seattle.

Councilmember Ryu asked if the 40-40-20 split would ever be changed. Councilmember Ferguson said the split would never be changed and it is a long-term allocation.

Councilmember Ryu said this is a great opportunity for cities outside of King County, and since there isn't money tied up with this it is even better.

Councilmember Ferguson commented that Lake Forest Park will be moving forward on this and Shoreline would need to consider let him know as soon as possible if they want to move.

Councilmember McGlashan commented that the City would get more service, but it would be more of a fight with other cities to get the service hours.

Councilmember Gustafson said the City certainly wants more service hours. However, if the East subarea is growing it will be hard to obtain service hours. He said the City has 18 bus routes and there are 16 in Seattle. He suggested having the cities of Shoreline,



Seattle, and Lake Forest Park sit down to discuss the issue. He said he has some reservations but is willing to take a look at moving subareas.

Councilmember Ferguson said he is not sure the 16 routes in Seattle would cause a problem.

Councilmember Way asked Mr. Olander about the demographics in the City of Shoreline and how they affect transit.

Mr. Olander responded that he didn't have that information available at this time.

Councilmember Ferguson said that if the City wanted to go forward he would need a decision by September 1 to bring to the King County Council, and further discussion would take place in the middle of September. He added that the budget was adopted and the 2008 budget will be done at the end of the year. He solicited input from the City concerning projects. He announced that the supplemental budget included the following allocations:

Shoreline/Lake Forest Park Senior Center - \$10,000  
YMCA - \$50,000  
Center for Human Services - \$25,000  
Chamber of Commerce - \$10,000

He concluded that there was a budget recommendation for the allocation of \$400,000 for the Conservation Futures for South Woods and Kruckeberg Gardens.

#### EXECUTIVE SESSION

**At 6:45 p.m., Mayor Ransom announced that the Council would recess into Executive Session for a period of 45 minutes to discuss real estate acquisition. At 7:25 p.m. the Executive Session concluded and the workshop dinner meeting reconvened.**

#### ADJOURNMENT

The meeting adjourned at 7:25 p.m.

---

Ronald F. Moore, Deputy City Clerk

This page intentionally left blank

**CITY OF SHORELINE**  
**SHORELINE CITY COUNCIL**  
**SUMMARY MINUTES OF BUSINESS MEETING**

Monday, June 23, 2007 - 7:30 PM  
Shoreline Conference Center  
Mt. Rainier Room

PRESENT: Mayor Ransom, Deputy Mayor Fimia, Councilmember Gustafson, Councilmember McGlashan, Councilmember Ryu, and Councilmember Way.

ABSENT: Councilmember Hansen

1. CALL TO ORDER

**Mayor Ransom called the meeting to order at 7:37 p.m.**

2. FLAG SALUTE/ROLL CALL

Mayor Ransom led the flag salute. Upon roll call by the City Clerk, all Councilmembers were present with the exception of Councilmember Hansen.

**Councilmember Gustafson moved to excuse Councilmember Hansen. Councilmember Way seconded the motion, which carried 6-0 and Councilmember Hansen was excused.**

(a) Proclamation of "24<sup>th</sup> Annual National Night Out"

Mayor Ransom proclaimed August 7<sup>th</sup> as Shoreline's 24th Annual National Night Out, a nationwide crime, drug, and violence prevention program sponsored by the Shoreline Police Department and the Shoreline neighborhoods. He invited Block Watch Captains Jeanne Monger, representing the Echo Lake Neighborhood, and Bob Barta, representing the Highland Terrace Neighborhood, as well as the police officers in attendance at the meeting. The Captains thanked Officer Leonna Obstler for her assistance with the City's program.

(b) Proclamation of "Celebrate Shoreline"

Mayor Ransom proclaimed this year's "Celebrate Shoreline." He invited Dick Deal, Parks, Recreation and Cultural Services Director, and Celebrate Shoreline Citizens Advisory Committee members Gretchen Atkinson and Ellen Sullivan to accept the proclamation. Ms. Atkinson thanked the City and Mr. Deal and urged everyone to attend Celebrate Shoreline. Ms. Sullivan highlighted some of the events taking place and encouraged everyone to attend.

3. REPORT OF THE CITY MANAGER

Bob Olander, City Manager, stated that the July 21<sup>st</sup> Renewable Energy Fair sponsored by Shoreline Solar Project was a success and was very well attended.

Mayor Ransom stated that there were 98 vendors and seven food vendors. He noted that the three parking lots at the Nazarene Church, Meridian Park Elementary School, and the children's center were all full. He added that there was limited street parking in the area also.

Mr. Olander stated that the 2007 Road Overlay Program is in progress and is nearly completed. He highlighted that there are 3.8 miles of roads that are in need of repair which will be overlaid by the end of July. He noted that the Summer Concert Series is underway with the next concert taking place on July 24 at 12:00 p.m. There will be a performance on August 2 at 7:30 p.m. by the Seattle Women's Jazz Orchestra at Animal Acres Park in Lake Forest Park. Continuing, he said the Economic Development Advisory Committee is in need of volunteers. Applications are due by 5:00 p.m. on August 22 and are to be turned in to Tom Boydell, Economic Development Program Manager. He announced that the "National Night Out Against Crime" is occurring on August 7<sup>th</sup> and for more information residents can check the City's website or call Neighborhood Coordinator Nora Smith. The next Shoreline 2010 Speaker Series event will take place on August 6 at 7:00 p.m. in the Mt. Rainier Room and feature Dan Burden, Executive Director of Walkable Communities, Inc. Mr. Olander stated that there are two Civic Center/City Hall Project community meetings scheduled for July 30 and August 21. He provided reminders of other dates and events, noting that the City Council will be on summer recess for the next three Mondays.

4. REPORTS OF BOARDS AND COMMISSIONS

Councilmember Gustafson reported that he attended the Lake Washington Cedar/Sammamish River Watershed Forum/Water Resource Inventory Area 8 (WRIA 8) Salmon Recovery Council meeting last week. The salmon recovery grant recommendation for \$1.4 million was approved by the Council and is being sent to the King County Council for approval. Additionally, the Salmon Recovery Funding Board (SRFB) and the Puget Sound Acquisition and Restoration Fund applied \$2.6 million in grants to applications that were submitted to the Council and all of them were approved. He said there is a proposal for a three watershed assembly to include WRIA 9, Snoqualmie and the WRIA 8 forum. The idea is for these groups to meet in late fall to discuss salmon recovery, communication, and environmental issues.

Councilmember McGlashan said next Wednesday he will be attending a Committee to End Homelessness meeting in King County.

Deputy Mayor Fimia discussed the Economic Development Summit and the efforts to create a north end summit to increase economic development in this area. She said the first step is to survey the businesses in this area and the survey has been developed. The draft survey, she said, is on its way out to businesses and they should be arriving in mailboxes soon.

Councilmember Way congratulated and thanked everyone who participated in the Renewable Energy Fair. She especially thanked the Chamber of Commerce for the "Taste of Shoreline."

Councilmember Ryu said the Renewable Energy Fair went well and the kickoff speaker was especially well-received. She asked that the kickoff video be aired on Channel 21.

Mayor Ransom said the Renewable Energy Fair was a great success and there were more than 2,000 people in attendance. He mentioned that there were 68 vendors last year and there were 98 this year.

## 5. GENERAL PUBLIC COMMENT

(a) Emma Dixon, Woodinville, discussed the Brightwater Sewage Treatment project. She said that based on King County flow data, there is no need for another treatment plant. She said the current population generates 150 million gallons per day and the maximum capacity for the current plant is 250 million gallons per day. She noted that there is more than enough capacity in the current system to treat the projected 36 million more gallons per day over the next 20 years. She questioned why the County is building this \$1.8 billion plant to handle the occasional peak in the stormwater system. She added that the plant is being built in the middle of the South Widbey Island fault zone, which is an active fault zone. She said the United States Geological Survey (USGS) and world-reknown earthquake geologist Dr. Yates, noted that the site has six active faults. King County, she added, hasn't investigated any of the faults and this represents a violation of the International Building Code (IBC). She commented that in Superior Court the King County attorney publicly lied and said that all land use issues concerning this site have been resolved. She urged the residents to view the detailed caseload and read what has occurred with this case so far. She requested a meeting with the Council and Dr. Yates to understand the potential impacts on the City.

(b) Lanita Wacker, Shoreline, expressed concern about unlicensed group homes in Shoreline. She commented that within the last month, a death in a group home may have been caused by abuse. She clarified that she hasn't personally asked around or investigated the home in question. She felt that the City should not tolerate unlicensed group homes.

(c) Kevin Grossman, Shoreline, questioned why Mayor Ransom, Deputy Mayor Fimia, Councilmember Way, and former Councilmember Chang haven't admitted the mistakes they made through their illegal procedures, meetings, phone calls, and e-mails to get former City Manager Burkett fired and their attempt to hire a friend. He said

their own documents show that they did it. He added that in January 2006 there were approximately 600 people in the Shoreline Room that communicated that what they had done was wrong. He commented that no one from the City, neither the City Attorney nor City Manager, addressed the issue. He felt there were errors of judgment made, and instead of paying a \$100 fine the accused Councilmembers have cost the City over \$170,000 in legal fees. He felt that it's time to stop the unprecedented expenses and he urged the Council to act ethically.

(d) Steve Dunn, Shoreline, YMCA Campaign Chair, reported on the success of the groundbreaking for the new YMCA. He said he enjoyed watching the last Council meeting on Channel 21, and it was good to see that everyone supports the Aurora Corridor Phase II plan. He thanked the Council for their hard work on the project.

(e) Mary Fox, Shoreline discussed the Foster Pepper lawsuit and is appalled at the spending for legal costs. She said on February 13, 2006, the four accused Councilmembers each signed an agreement under reservation of rights requiring them to pay the City back if any of them were found to have knowingly, willfully, or intentionally violated the Open Public Meetings Act. She added that on October 9, 2007 the full Council voted to amend that contract from \$75,000 to \$120,000. She said that the four Councilmembers named in the lawsuit shouldn't have voted because they directly profit from the approval of the amended contract. She said there are over \$139,000 in invoices outstanding right now. She commented that the City didn't release the documents until Friday at 3:44 p.m., and it seems like a political move not to release the documents until the Council break.

(f) Judy Allen, Shoreline said that some of the City Council is costing the Shoreline taxpayers a lot of money. She calculated that on one invoice Foster Pepper charged the City \$615.00 per hour for representation. She claimed that the Councilmembers named in the lawsuit are not turning over phone records to the Superior Court and are stalling. She said the City has been invoiced for \$139,656 by Foster Pepper through May 2007 with an additional \$30,000 in June and \$30,000 in July. She is disappointed that City Manager Bob Olander used executive authority to allocate an additional \$50,000 to pay for the invoices prior to informing the Council and residents of Shoreline. She noted that if the invoices are added to the cost of firing former City Manager Steve Burkett and his severance the amount would be over \$500,000 and the lawsuit hasn't even gone to trial yet. She highlighted that this misdemeanor would have cost the Council a \$100 fine if the accused Councilmembers would have admitted their wrongdoing in the beginning. She said at the Council meeting of February 6, 2006 Councilmember Ryu left the meeting at 10:45 pm and Mr. Sievers announced that the Councilmembers could then vote on their own defense. She asked Deputy Mayor Fimia and Mayor Ransom how much they authorized for their defense. She recommended the accused Councilmembers pay for their own defense because she felt the citizens have paid enough.

(g) Bob Allen, Shoreline, said the facts of the Open Public Meetings Act lawsuit can be found on [www.wakeupshoreline.com](http://www.wakeupshoreline.com) and the information contains sworn

statements. He said there are some that cheat in school, on their taxes, insurance, and in other arenas, but this is not accepted by an ethical society. He felt the residents have been cheated by the Council and that the City staff was doing a good job. Going forward, he commented, it should be easy to find excellent Councilmembers who don't cheat by failing to notify the residents of the City of important decisions such as firing the City Manager. The residents of Shoreline deserve a Council that conducts business in an open and transparent way. He urged all Shoreline residents to take responsibility and do something about this. He stated that "evil succeeds if people do nothing." Concluding, he urged residents to go to the website, read the documents, take the time to be informed, and communicate with neighbors about City business.

(h) Dwight Gibb, Shoreline, representing 20<sup>th</sup> Avenue Neighbors in Richmond Beach, said there are houses in Richmond Beach that "stick out like sore thumbs." In the City, he stated, the Shoreline Municipal Code (SMC) specifies that developers and the Planning Department shouldn't allow homes that detract from the neighborhood, in terms of light, air, and streetscape. He felt that the City hasn't done this. He added that there is a way to determine whether a house meets "neighborhood" standards by analyzing the total floor area of a home in relation to the size of the lot. He commented that 20<sup>th</sup> Avenue Neighbors has researched all of the homes west of 20<sup>th</sup> Avenue NW from Richmond Beach Saltwater Park to Woodway, and out of 673 homes, 570 are traditional homes with an average floor area of 2,100 square feet. The lot coverage of these homes is 25%. In addition, there are 103 new homes valued at over \$1 million with an average floor area of 3,600 square feet, but the lot coverage of these homes is 44%. He explained that the difference between homes that cover 25% and 44% is the difference between houses that are out of scale and houses that fit in with their neighborhood. He said his organization is trying to persuade the City to utilize this as a standard measure in the future.

(i) Terry Scott, Shoreline, supported the hybrid alternative for the Aurora Corridor Project and said it is a long awaited plan that is appropriate for Phase II. He commended the City staff for the recommendation and said hopefully it will heal the wounds in the community. Secondly, he discussed the negativity directed at the Council concerning the lawsuit and said the City needs to start healing. He encouraged everyone to move forward and end the attacks.

(j) Betty Brown, Shoreline, called attention to the active environmental community in the City, including the South Woods Preservation Group, the Native Plant Society, and the National Wildlife Federation. The Native Plant society is a wonderful group, she said, which deals with the invasives of ivy and holly. Arthur Kruckeberg is a co-founder of the Native Plant Society and has written a book called "Gardening with the Native Plants of the Pacific Northwest." She commented that she borrowed the book to distinguish between native plants and weeds. She noted that the National Wildlife Federation has programs for community, schools, and personal yards. There are brochures that she has left which assists residents in having their own backyard become a certified backyard wildlife sanctuary. She noted that the City is registered to become a certified community but it will take an effort for the City to become involved. The South

Woods Preservation Group has gone out and cut down ivy, and she thanked Dick Deal for his help. She thanked the City for getting to the point that South Woods can be enjoyed. She concluded that it is important for the residents of Shoreline to live in harmony and balance.

(k) Beth O'Neil, Shoreline, referred to Mr. Scott's comments and said there needs to be an investigation and problems need to be addressed on the City Council. She referred him to the website previously mentioned for more information on the lawsuit. She commented that she didn't want to speak but is compelled by the remarks of Deputy Mayor Fimia. She said Deputy Mayor Fimia lied and accused her of sending e-mails that made serious allegations of the Councilmembers. She said the author of the e-mail said Deputy Mayor Fimia didn't get the e-mail from Mrs. O'Neil. She said Deputy Mayor Fimia's said she would apologize if Mrs. O'Neil didn't create the e-mail in question. She said Deputy Mayor Fimia has not apologized and continues to refute the allegations, all while allowing her political supporters to attack her. She said Deputy Mayor Fimia publicly stated that the lawsuit Mr. and Mrs. O'Neil filed was to weaken her campaign when in fact it was based on Fimia's comments directed towards her in 2006. She noted that an apology at this late date would be without merit unless it was accompanied by a complete explanation of her actions.

(l) Charles Brown, Shoreline, spoke concerning Arthur Kruckeberg and in support of him receiving an award for meritorious service. He discussed Dr. Kruckeberg books. He noted that there are relatively few Shoreline residents who can appreciate a lifetime award and concluded that Dr. Kruckeberg is an outstanding candidate.

(m) Mary Jo Heller, Shoreline, prefaced her remarks by saying she doesn't have any feelings towards any of the Councilmembers personally. She said the Council has cost the City \$170,000 and could have paid a minimal fine of \$100, but chose not to. She said the Council is stalling the lawsuit and it will cost more money. Deputy Mayor Fimia, she commented, always discusses transparently and public process. She urged her to do more than speak those words. She noted that she has requested records concerning this matter from the City Clerk's Office and it is like "pulling teeth." She urged the City to have the lawyers stop stalling and deal with citizen requests. It's time to end the City enmity, she said.

(n) Richard Tinsley, Shoreline, commented on the proposal for a lifetime achievement award for Dr. Arthur Kruckeberg. He commented on the work he has done at the University of Washington and the gardens he has left for the City. He noted that Mayor Ransom opposes this recommendation. He said Dr. Kruckeberg should be evaluated by his peers and for what he has done scientifically. He said the Mayor remarked that the City will buy the Botanical Gardens, name it after him, and he will have a life estate on it. This, he pointed out, is not recognition. These items are still being negotiated. He said Mayor Ransom's comments are petty and childish. He also said Mayor Ransom doesn't want to give Dr. Kruckeberg any recognition until the gardens are a City property. He highlighted that Dr. Kruckeberg is a nationally-recognized botanist, an expert in soils, and the co-founder of the Native Plant Society. He said both he and his



wife are deserving of recognition. He concluded and said despite what the Mayor says Dr. Kruckeberg will be a world-renowned botanist loved the world over.

(o) Chris Eggen, Shoreline spoke in favor of the hybrid plan for the Aurora Corridor Project Phase II. He thanked the City for the Shoreline Solar Fair funding and the kickoff on Friday night, which he said was well-attended. He also commented that the keynote speaker was excellent. The attendance at the fair filled the parking lots of Meridian Elementary School, the Nazarene Church, and the former elementary school to the north of the event. He spoke in favor of recognizing Dr. Kruckeberg with a lifetime achievement award, stating that he has written at least three books and his botanical garden is nationally recognized.

(p) Doris McConnell, Shoreline, said she is running for City Council Position No. 4. She informed the residents that there is an early primary on August 21 and two of the positions have three candidates and the primary will narrow the races down to two each. She announced that absentee ballots will be arriving on August 6 and residents can vote on August 21. She urged the residents of Shoreline to take the time to exercise their power to vote.

(q) Bonnie Barry, Shoreline, supported the idea of celebrating Shoreline and creating a lifetime achievement award to support one of our own "homegrown" gifts. She said Shoreline has a school system that attracts people to move to the City. She said the citizens here tax themselves to improve and acquire parks. She said she has observed that when cities celebrate the good things they do, they go out of their way to honor those who assist in its greatness. She asked the Council to support the resolution, create a position in the parade for the lifetime award recipient, and let the recipient ride right behind the grand marshal. Dr. Kruckeberg is a great candidate for this and his property will soon be a City park. She urged the Council to acknowledge him in this way.

(r) Pam Schmidt, Shoreline, regretted being a "lazy citizen" and not being aware when she voted in the last Council elections. She said she is appalled by the expenditure of \$170,000 for defense of a lawsuit. She inquired if there is any information about the lawsuit on the City's website. She said residents will be looking at the candidates, and that information should be posted on the website so they can make their own decisions. She considered it unreasonable for the City to spend \$170,000 on a misdemeanor offense. She commented that residents need to "wake up" and realize what is going on because it affects neighborhoods.

Mr. Olander responded to Ms. Wacker's comments and said that the Department of Social Health Services (DSHS) of Washington is responsible for licensing group homes. However, if Ms. Wacker or any other resident knows of one that is unlicensed, they should inform the City, which will in turn inform the authorities.

Councilmember Way asked if the reported abuse at the group home is a police matter. Mr. Olander responded that the City will look into the issue further.

Councilmember Ryu responded that the City Council has the authority to terminate the City Manager. She asked the City Manager to review the process that takes place.

Mr. Olander said that the City Council can discuss the City Manager's qualifications in an Executive Session, but the actual termination must be done in a public meeting.

Councilmember Ryu said her name was mentioned as one of the defendants in the lawsuit being brought by King and Grossman, but clarified that she isn't named in the suit. She asked if the City would have had to pay \$170,000 in defense costs if King, Grossman, and Hollinrake hadn't filed the lawsuit. She asked the City Manager whether or not she was receiving any taxpayer funds from her expenses concerning this lawsuit because she has been subpoenaed four times to release information and she wasn't on the City Council at the time.

Ian Sievers, City Attorney, responded that certainly defense costs are driven by the lawsuit. He said non-party councilmembers under subpoena are entitled to legal assistance from the City, thus, there are costs to the City above the actual defense costs to Foster Pepper.

Councilmember Ryu added that the \$170,000 is a part of the costs brought on by the lawsuit and there will be more.

Mr. Olander added that the City is obligated to provide legal representation for employees and officials. Whether the lawsuit is a land use issue or whatever, he explained, the courts are there to determine what is wrong and right. He commented that there would be few people who would want to work for a municipality or hold a public office if there was no legal defense coverage.

Deputy Mayor Fimia commented that this is a very difficult issue and she will be very guarded in her statements because of active lawsuits. She said it was the choice by the plaintiffs to file suit, and it has been in the courts for 18 months. Now, she said, it is coming back into the legislative arena. She said the Council can't speak freely about it because it will be used against them. She said it is easy to make accusations of elected officials. At the time of the termination, she said there were three Councilmembers who didn't want to renew former City Manager Burkett's contract. No secret meetings occurred, she stated. She said it was on the record to terminate Mr. Burkett and after the election of another Councilmember who agreed that this course of action needed to take place, legal advice to have the City Manager terminated was sought. She added that there was a settlement offered to admit guilt and the accused Councilmembers didn't take it. Recall petitions, she noted, were subsequently filed, but the issue was dropped just before the decision was made whether it would go to the ballot. This was also an unnecessary expense. Continuing, she said that phone records were asked for by Mr. Rasch, who is a strong advocate for cutting trees for views in the Innis Arden neighborhood. Mr. Rasch wanted to share her personal cellular phone records with others outside of himself and the judge. He then filed a motion to compel and it was denied, leaving Mr. Rasch and the judge as the only people who could view them. This was another action that cost the City

additional money, and it was an action from the plaintiffs. She added that she was incorrect in that Mrs. O'Neil didn't technically send the e-mail. She added, however, that the e-mail said Ms. O'Neil wanted the e-mail passed on concerning the alleged Council interference with a code violation. She said this was denied twice in Superior Court. She said the easy thing is to say "we made a mistake" and pay the \$100 fine. However, if they do that, it will set improper precedence. This has been brought by the plaintiffs and can easily be rectified by dropping the lawsuit.

Councilmember McGlashan stated the Open Public Meeting Act (OPMA) was put in place for a reason, and he is aware that e-mails have circulated on the accused Councilmembers' computers. He said there are e-mailed statements from their own computers about keeping secrecy, and his perception of what occurred is different than what Deputy Mayor Fimia described. He summarized that this will all be played out in court. He doesn't agree that it is the plaintiffs that are costing the City money; on the contrary, in their mind they are doing the right thing. He said the City may have to write a check for \$500,000 before this is over, and it is wrong for the accused to say it can easily go away if the case is dropped.

Mayor Ransom said the defendants are not allowed to speak, and the plaintiffs want to try this case in the press, which he felt is grossly unfair. This would not be attempted with any other group except elected officials. The allegations, without proof, have been denied and the accused Councilmembers are entitled to a trial, but the press has already found them guilty. He noted that their actions were done with legal counsel, which will be reviewed by the judge. He said they have a right under law to be defended. He commented that former City Manager Burkett treated several Councilmembers with contempt for over a year. When the Council sentiment shifted from a minority to a majority, his resignation was requested. He added that the school district termination costs more than what the City paid to terminate the City Manager.

6. APPROVAL OF THE AGENDA

**Councilmember Gustafson moved approval of the agenda. Deputy Mayor Fimia seconded the motion, which carried 6-0.**

7. CONSENT CALENDAR

**Councilmember Gustafson moved approval of the consent calendar. Councilmember Ryu seconded the motion, which carried 6-0, and the following items were approved:**

- (a) **Minutes of Special Meeting of June 4, 2007**
- Minutes of Business Meeting of June 11, 2007**
- Minutes of Workshop Dinner Meeting of June 25, 2007**
- Minutes of Workshop Dinner Meeting of July 9, 2007**

- (b) **Approval of expenses and payroll as of July 11, 2007 in the amount of \$ 4,679,645.98**
- (c) **Authorizing the Purchase and Sale Agreement for the 8.32-acre Seattle Public Utilities parcel for the Purchase Price of \$3,527,800**
- (d) **Motion to Authorize City Manager to Execute Interlocal Agreement with the Department of Corrections**
- (e) **Motion to Authorize the City Manager to Execute: 1) a Construction Contract Change Order with Precision Earthworks, Inc.; and 2) a Construction Management Contract Supplement with W & H Pacific, for the 2007 Sidewalk Priority Route – Dayton Avenue N.**
- (f) **Amendment to MacLeod Reckord Design Services Contract for North Central Segment of the Interurban Trail**

Mr. Olander discussed Item 7(c), the Seattle Public Utilities (SPU) property acquisition and commented that SPU has agreed to a good price. He commended Mr. Sievers, who negotiated the figures down and saved the taxpayers a tremendous amount of money.

8. **ACTION ITEM: OTHER ORDINANCES, RESOLUTIONS, AND MOTIONS**

- (a) **Resolution No. 263, Adopting a Preferred Alternative and Implementation Strategies for the Aurora Corridor Multimodal Project, N. 165<sup>th</sup> Street to N. 205<sup>th</sup> Street**

Mr. Olander introduced Mark Relph, Public Works Director.

Mr. Relph said that on August 16 there was an extensive presentation concerning the Aurora project alternative. He added that the “32 strategic points” were also discussed. He commented that there was an open house and extensive public input, with 25 people testifying at the Council meeting last week. He said the deadline for the submission of public comment was Friday, July 20. He announced that the City staff recommends adoption of Resolution No. 263 and the implementation strategies to guide the design and construction of the next phase.

Mayor Ransom called for public comment. There was no one wishing to provide public comment on this item.

**Councilmember Gustafson moved to adopt Resolution No. 263. Councilmember Way seconded the motion.**

Councilmember Ryu spoke in support of the motion, adding that she appreciated the efforts of the City Manager on this project. She felt the quality of the public outreach on

this project has been much better, and staff response is excellent. She concluded that the Council enabled the staff to go forth and do good work. She noted that there were ideas that were introduced about a year ago that are visible now. However, she cautioned that there is still work to do with traffic signals, historical properties, and Echo Lake condominiums. She concluded that the process has been pleasing and she thanked the City staff.

Councilmember Way added that it is refreshing to jump to this issue, and the entire community seems to be getting behind it, which is reassuring to the Council. She thanked the City staff for the “walkabouts” on the original mile, which provided the Council with ideas on what changes can be done and how each business would have been impacted. She admitted that this was a good way to get her to understand the project. She commented that Tom Holtz unveiled the low impact development plan, and it is flexible and feasible. She wanted the City to address the Scott family’s concerns and the historical elements. She urged that the historical items be preserved. She supported the plan and thanked businesses for being flexible and coming to the table in good faith. She added that there aren’t any legal appeals and it is moving smoothly and people are willing to work with the City.

Councilmember Gustafson stated his support for the motion.

In the absence of Councilmember Hansen, Deputy City Clerk Moore read Councilmember Hansen’s statement in support of the motion.

Councilmember McGlashan questioned the build alternatives and the issues concerning the road by the Scott’s house.

Kirk McKinley, Aurora Corridor and Interurban Trail Project Manager, responded that the house is a rental and the changes are to the front yard, not to the structure. He commented that there will be a landscape architect coming out to evaluate all of the options to enhance the ambiance of the property in conjunction with the project.

Councilmember McGlashan referred to page 72 of the Council packet and asked if the Council and the City staff will start all over again with analyzing the draft recommended flexible alternatives.

Mr. McKinley replied that the City will look at this as part of the environmental steps to recalculate and analyze the flexible alternative. However, he doesn’t expect any differences other than the amount of land taken, and that has all been addressed.

Councilmember McGlashan commented on the implementation strategies and said that #33 needs more work. He said businesses need to be ready and informed about this project. He felt that those involved in the first mile were caught off guard and it can’t happen again; they need to be told what’s coming. He added that the plan is “awesome” and we are headed in the right direction. He thanked Dale Wright, who got 1,000 people in the City of Shoreline to endorse the plan.

Deputy Mayor Fimia expressed her support of the plan and gave thanks to the staff, the community, and the Aurora Business & Community (ABC) Team. She alluded that this is an example of interested members of a City working around the table to solve the problem, and it has saved an enormous amount of time and money. There are still some outstanding issues with property owners that need to be addressed, she said. The cost of the project is also still a concern; however, it will be easier to get those grants because the community is united. She is pleased that the issues have been worked out and that in this plan the left turn pockets were flexible and acceptable to the businesses. She stated she didn't support the last plan because of its "barriers" to the business community and its lack of flexibility.

Mayor Ransom expressed support and elation for the motion. He highlighted that there were 25 speakers at the last Council meeting who all spoke in favor of this project. He added that the plan has been approved by the ABC Team, the Shoreline Chamber of Commerce, Vision Shoreline, and Pro-Shoreline. He commented that this wouldn't have happened two years ago and thanked City Manager Olander and the City staff for this major accomplishment.

Mr. Olander thanked all of the City staff, especially Mark Relph, Kirk McKinnley, Kristin Overleese, and Alicia Sherman.

**A vote was taken on the motion to adopt Resolution No. 263, adopting the Preferred Alternative and Implementation Strategies for the Aurora Corridor Multimodal Project, N. 165<sup>th</sup> Street to N. 205<sup>th</sup> Street, which carried 6-0.**

Councilmember Gustafson commented that he is excited that this item passed. He concurred with Councilmember Hansen's written remarks and thanked Mr. Olander and the City staff. He said it has been a long road and the vision is similar to that of the first mile of Aurora. He commented that the process has been contentious along the way. In fact, he stated that out of nine times the Aurora Corridor project was on the agenda, Deputy Mayor Fimia voted against it nine times. He thanked Deputy Mayor Fimia and all past and present Councilmembers. He announced that the vision the City and the City Council had in 1995 has been realized. He felt that the 32 strategic points are about flexibility and they have been accomplished in the first phase and are being accomplished in this phase. He commented that the City Manager has set a tone for the Council to work more cohesively and thanked him for his efforts. He thanked Deputy Mayor Fimia for her affirmative vote.

Councilmember Ryu commented that at the June 15<sup>th</sup> Council meeting, Councilmember McGlashan said the businesses along the first mile of the project were "whiners" and the plan wouldn't be accepted by Vision Aurora and Dale Wright. She said she took the plan to the Chamber of Commerce and got their endorsement. After that, she said Dale Wright met with the Chamber and eventually Vision Aurora endorsed the plan. She said this is contrary to what Councilmembers McGlashan and Gustafson have presented. She said her business property had two driveways that were to be closed based on the

recommendations of CH2M Hill and former City Manager Burkett. She said that angst made the owners decision to sell easier, and the City's relationship wasn't good. She was disappointed that Councilmember Gustafson remarked on this item after the vote. She apologized for ending the discussion on a negative note.

Mr. Olander said the Council has had disagreements in the past and the City should savor this moment instead of bring up past issues. He urged the Council to focus on their agreements and their successes. He explained that flexibility was built in at the beginning which has led to compromise by those involved. Now, the City is remarkably unified on this contentious project that has been on the table for quite some time. He said he is honored that we're coming to the end of the negativity and urged the Council to put their disagreements behind and move forward.

#### MEETING EXTENSION

**At 9:51 p.m., Councilmember Gustafson moved to extend the meeting until 10:15 p.m. Councilmember Ryu seconded the motion, which carried 6-0.**

#### RECESS

**At 9:54 p.m., Mayor Ransom called for a ten minute recess. At 10:00 p.m. the Council meeting reconvened.**

(b) Resolution No. 264, Creating a Lifetime Achievement Award

Mayor Ransom said the recommendation for this award was by Councilmember Ryu.

Mr. Olander asked that Councilmember Way introduce this item since it was her recommendation.

Councilmember Way stated that the City has the Shoreline Parade coming up and distinguished citizens such as Dr. Kruckeberg have done much for the community. She suggested he receive an award for his achievements. She mentioned that she met Dr. Kruckeberg and his wife at the garden and worked with Mrs. Kruckeberg at the Northwest Flower and Garden Show. She said since then she has become more aware that he has become an "international superstar" in botany. His knowledge and willingness to share with the community and the value of the garden will be a testimony to his work, she stated. She felt there should be a lifetime achievement award like this as a part of Celebrate Shoreline. She summarized that this item is timely due to Dr. Kruckeberg's age. She then read Resolution No. 264.

**Councilmember Way moved approval of Resolution 264, creating a lifetime achievement award. Deputy Mayor Fimia seconded the motion.**

Councilmember McGlashan pointed out that the staff report said this item would be for discussion only.

Mr. Olander responded that the item was for adoption at this meeting.

Councilmember Ryu favored the resolution and asked for a process to be established on how future lifetime achievement award recipients are chosen and how the voting will occur. She said Dr. Kruckeberg is a one-of-a-kind person and deserved this award. She said he could not be here because he has a class to teach at the University of Washington in the morning.

Deputy Mayor Fimia supported the resolution but suggested adding the following sentence to the end of Section 1: "Council will work with City staff and the public to design and adopt a process for future recipients." She also suggested adding the late Maureen Kruckeberg as an additional recipient in Section 2.

Councilmember Way accepted these as friendly amendments.

Councilmember McGlashan said he would not support the resolution and doesn't know if it is the City's function to give out lifetime achievement awards. He said if this is approved, it minimizes the Grand Marshal recognition. He said the City Council gives proclamations, Shoreline Stars, and votes on the Grand Marshal of the parade. He noted that the Kruckeberg property is being bought by the City, not given to the City, and Dr. Kruckeberg is a friend of Councilmember Way. He said there needs to be criteria or a process established before a lifetime achievement award is presented. He said Dr. Kruckeberg is a great person, but a process should be established instead of picking the person and then creating a process.

#### MEETING EXTENSION

**At 10:14 p.m., Deputy Mayor Fimia moved to extend the meeting until 10:25 p.m. Councilmember Ryu seconded the motion, which carried 6-0.**

Councilmember Gustafson believed Dr. Kruckeberg should be the recipient of some award, but this is "putting the cart before the horse." The establishment of this is an important issue and there needs to be some criteria to establish when it is done and what it is awarded for. He mentioned that there have been Shoreline Stars given out in the past. He felt there needs to be a program established first before a person is selected.

Mayor Ransom said that the establishment of a lifetime achievement award should not be done by the Council. He said the Council isn't qualified to analyze Mr. Kruckeberg's efforts because the Councilmembers are not botany professionals. He stated the City is paying \$1 million for the property and Mr. Kruckeberg is receiving \$750,000 personally and he will be living there for the rest of his life. He commented that the City still hasn't purchased the property, and negotiations are still continuing after six months. He stated Dr. Kruckeberg can ride in the parade as Dr. Kruckeberg, the creator of Kruckeberg Gardens. He believed Dr. Kruckeberg should be selected for an award given by his peers



and felt giving him a lifetime achievement award without having any established process is wrong.

Deputy Mayor Fimia said there were a limited number of submissions for Grand Marshal, and at the time the Council concluded that there would be an award created for another person. She added that Dr. Kruckeberg is non-political and has achieved great things in his life. She said this will bring knowledge of the gardens to our City. She felt that a Shoreline Star isn't enough to recognize Mr. Kruckeberg and his efforts. She encouraged the Council to honor him and come up with something for him, even if it has to be called something else.

Councilmember Ryu hoped that Councilmembers who don't support this resolution change their mind. She added the he has received national accolades. She said Councilmember Way's idea to recognize him is a good one. She said Richmond Beach already recognized him and this is a good way to show appreciation.

#### MEETING EXTENSION

**At 10:25 p.m., Deputy Mayor Fimia moved to extend the meeting until 10:30 p.m. Councilmember Ryu seconded the motion, which carried 6-0.**

**At 10:28 p.m., Councilmember McGlashan moved to extend the meeting until 10:40 p.m. Councilmember Ryu seconded the motion, which carried 6-0.**

Mayor Ransom called for public comment.

a) LaNita Wacker, Shoreline, said this is a complex situation and the citizens haven't had the opportunity to submit names because there hasn't been any process or criteria established. She added that the idea to add Dr. Kruckeberg's wife to a lifetime achievement award when she is deceased is inappropriate. She thought that because of his age the City should establish a process and perhaps aim at presenting him something early next year. She highlighted that the resolution supporters Deputy Mayor Fimia, Councilmember Way, and Councilmember Ryu have discussed process in the past and this item lacks it. Therefore, she doesn't support the item tonight and maybe in a few months she can.

Deputy Mayor Fimia said this is the last Council meeting prior to the parade, and the main effort here isn't to create a lifetime achievement award, it is to give public recognition at the parade to Dr. Kruckeberg and his wife. She added that there are proclamations at every Council meetings and no process concerning them. She concluded that Dr. Kruckeberg is very deserving, and so is his late wife, and the City should acknowledge that during this very public event.

**A vote was taken on the motion to approve Resolution No. 264, Creating a Lifetime Achievement Award, which failed 3-3 with Mayor Ransom and Councilmembers Gustafson and McGlashan dissenting.**

9. ADJOURNMENT

**At 10:33 p.m., Mayor Ransom adjourned the meeting.**

---

Ronald F. Moore, Deputy City Clerk

**DRAFT**

**CITY OF SHORELINE**  
**SHORELINE CITY COUNCIL**  
**SUMMARY MINUTES OF SPECIAL MEETING**

**TOUR OF WASHINGTON PUBLIC HEALTH LABORATORY (PHL)**

Monday, August 13, 2007  
1:00 p.m.

Public Health Laboratory  
1610 NE 150<sup>th</sup> Street

**PRESENT:** Mayor Ransom, Deputy Mayor Fimia, and Councilmembers McGlashan and Way

**ABSENT:** Councilmembers Gustafson, Hansen, and Ryu

**STAFF:** Bob Olander, City Manager; Rachael Markle, Assistant Director, Planning and Development Services; Tom Boydell, Economic Development Program Manager; Rob Beem, Customer Services Division Manager and Human Services Manager; Scott Passey, City Clerk

**PHL STAFF:** Dr. Romesh Gautom, Director; Lain Knowles, Assistant Director; Jim Robertson, Division Chief Administrator; Robert Soldier, Division Emergency Response Planner; Mike Glass, Director, Office of Newborn Screening; Blaine Rhodes, Acting Director, Office of Environmental Laboratory Sciences; Dr. Jinxin Hu, Director, Office of Public Health Microbiology; Bud Taylor, Radiation & Chemistry Supervisor; Bob Lona, Lead Chemist; Wes Neuenschwander, Division Facilities Planner; David Boyle, Molecular Epidemiologist; Yolanda Houze, Microbiology Supervisor; Craig Colombel, Microbiology Supervisor; Dolores Villareal, Lead Microbiologist

Dr. Romesh Gautom convened the meeting at 1:10 p.m. with welcoming remarks and introductions around the table. The tour then began in the Office of Newborn Screening. Mayor Ransom arrived and joined the tour at 1:20 p.m.

Mr. Glass provided a guided tour of the Newborn Screening facility. It was noted that state law requires screening of every newborn in Washington State; the PHL processes screenings for approximately 83,000 births annually. There were questions and comments regarding the handling and processing of samples and the treatments for various disorders. Analysis of the specimens is fully automated, and staff currently screens for six congenital disorders. Mr. Glass explained how the equipment worked and how it measures for the various disorders and conditions.

Mr. Rhodes then provided a guided tour of the Office of Environmental Laboratory Sciences, where the emphasis is on water chemistry/biology, shellfish, food parasites, blood lead, radiation chemistry, and chemical terrorism. He provided details on the operation of the instruments used to analyze the various specimens. It was noted that sensitive materials/emergency items are received through the loading dock area. It was also pointed out that larger organizations within the State often have their own laboratories; however, if there is a state epidemiology issue, then the PHL gets involved and does the analysis.

Deputy Mayor Fimia asked about the interface between the PHL and the academic community.

Dr. Gautom explained that the PHL has an extensive training program and works closely with local high schools, colleges, medical schools, universities, and has international ties. Students come to the PHL for training as part of their laboratory curriculum. He noted that Dr. Hu was a post doctoral training fellow, and staff holds joint appointments with the University of Washington.

The tour group then entered the Radiation Chemistry area, where Mr. Taylor explained the PHL's radiological services. He noted that the instruments can identify almost any radiological element and can determine whether the radiation is man-made or naturally occurring. The department processes 1,500-2,000 samples annually and conducts about 12 tests (from among the 2,000 samples) annually.

Mr. Lona then explained the work conducted in the shellfish department. He noted that 4,000 checks for "red tide" toxin and 1,500 checks for domoic acid toxin are conducted annually. He briefly explained the system of monitoring and sampling shellfish populations.

As the group made its way to the Food/Microbiology department, Mr. Gautom identified the area of the facility that will see a future expansion. Mr. Robertson and Mr. Neuenschwander explained the scope of the addition and noted that while the Department of Health owns the land on which the PHL is located, there could be a need for further land acquisition in the future. There is no plan for hiring additional employees as part of the planned expansion, and the current facility comprises 70,000 square feet of space. It was noted that the new space created by the expansion will be equally divided between laboratory and specimen reception.

Deputy Mayor Fimia asked if there has been any discussion about building housing for employees/staff as part of the Fircrest Master Plan.

Mr. Robertson said the PHL has not been involved in planning for the unoccupied areas of Fircrest, and that he does not anticipate the PHL playing a role.

Responding to Councilmember McGlashan, Mr. Knowles briefly explained security protocols and noted that employee background checks are done through the Department of Health.

The group was then directed to the Food/Microbiology department, where they were given a tour of the facilities and instruments involved in testing for tuberculosis, whooping cough, food poisoning, food-borne illness, bio-terrorism, etc.

Deputy Mayor Fimia asked how often the PHL staff gets “stumped” and has to defer to another laboratory or agency for a determination.

Dr. Gautom noted that PHL staff makes positive determinations 99.9% of the time, but the PHL serves as a link and works collaboratively with state, local, and federal entities in order to corroborate each others’ findings.

Ms. Houze commented on the testing procedures for organisms that cause various conditions, such as whooping cough. She noted that the PHL works very closely with State epidemiologists to know what they should be testing for. In response to Councilmember McGlashan regarding the connection with local hospitals, Ms. Houze noted that larger entities such as University of Washington and Harborview have their own laboratory facilities; however, smaller entities use the State PHL.

Dr. Hu added that the PHL is more specialized than other facilities, such as in the case of bio-terrorism. Dr. Hu and Mr. Colombel then provided a tour of the communicable disease facility and explained the process by which 20,000-30,000 specimens are analyzed annually.

Ms. Villereal then gave an overview of the HIV screening process, noting that 60-100 specimens are analyzed daily, five days a week. It was noted that 8.5% of the specimens collected test positively for HIV; however, the specimens are collected from sources where there is a higher risk of HIV infection.

Dr. Hu then gave a tour of the testing area for measles, mumps, rubella, rabies, West Nile, etc. Ms. Houze noted that the PHL conducted a rabies test of a bat that was discovered in the luggage of a person who returned from a trip to Mexico.

Responding to Deputy Mayor Fimia, Dr. Gautom noted that the PHL can make its publications available to the City for distribution.

Mr. Olander added that King County Public Health is one of the City’s primary sources for health information.

As the tour continued, it was noted that the air pressure and filtration system within the facility is designed to ensure that contaminants are captured. PHL staff also explained the backup/emergency power system, and clarified that the PHL was built in 1985

specifically as a laboratory. Mr. Neuenschwander added that the PHL has a robust capital improvement program, so there is a perpetual redevelopment plan in place.

The group was then taken on a tour of the laboratory training room, where classes for nurses and laboratory technicians are provided. Council and staff viewed samples of various bacterium and parasites with microscopes and then returned to the meeting room.

Deputy Mayor Fimia pointed out that the tour is helpful in understanding the role of the PHL, and helps Councilmembers respond to citizens' questions. She encouraged a close working relationship between the City and the PHL, noting the possibility of collaborating on the Fircrest Master Plan as well as public education.

Dr. Gautom mentioned that the PHL will have a public open house on August 31 from 11 a.m. to 3 p.m., and that this event will be advertised in the mail to the local community. Also, the intent is to coordinate with the Shoreline School District so that the PHL work can interface with school curriculum. It was noted that outreach efforts should be directed to the City Manager's Office for distribution to groups such as the Chamber of Commerce and neighborhood associations.

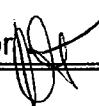
The meeting concluded at 3:17 p.m.

---

Scott Passey, City Clerk

## CITY COUNCIL AGENDA ITEM

### CITY OF SHORELINE, WASHINGTON

<b>AGENDA TITLE:</b>	Approval of Expenses and Payroll as of August 14, 2007
<b>DEPARTMENT:</b>	Finance
<b>PRESENTED BY:</b>	Debra S. Tarry, Finance Director 

### EXECUTIVE / COUNCIL SUMMARY

It is necessary for the Council to formally approve expenses at the City Council meetings. The following claims/expenses have been reviewed pursuant to Chapter 42.24 RCW (Revised Code of Washington) "Payment of claims for expense, material, purchases-advancements."

### RECOMMENDATION

Motion: I move to approve Payroll and Claims in the amount of \$3,762,186.90 specified in the following detail:

#### **\*Payroll and Benefits:**

Payroll Period	Payment Date	EFT Numbers (EF)	Payroll Checks (PR)	Benefit Checks (AP)	Amount Paid
6/17/07-6/30/07	7/6/2007	19676-19869	6513-6588	33287-33296	\$377,293.55
7/1/07-7/14/07	7/20/2007	19870-20060	6589-6674	33395-33407	\$490,581.86
7/15/07-7/28/07	8/3/2007	20061-20264	6675-6744	33576-33585	\$407,451.61
					<u>\$1,275,327.02</u>

#### **\*Accounts Payable Claims:**

Expense Register Dated	Check Number (Begin)	Check Number (End)	Amount Paid
7/10/2007	33221	33224	\$739.00
7/11/2007	33225	33249	\$164,013.29
7/12/2007	33250	33268	\$18,140.20
7/12/2007	33269	33286	\$713,727.98
7/16/2007	33297	33298	\$281.60
7/17/2007	33299	33317	\$72,834.96
7/17/2007	33318	33327	\$2,690.26
7/18/2007	31777		(\$14.55)
7/18/2007	33198		(\$125.34)
7/18/2007	33328	33342	\$897.61
7/18/2007	33343	33356	\$34,273.22
7/19/2007	33357	33384	\$87,674.65

**\*Accounts Payable Claims:**

Expense Register Dated	Check Number (Begin)	Check Number (End)	Amount Paid
7/19/2007	33385	33386	\$15,044.11
7/19/2007	33387		\$9,635.09
7/24/2007	33388		\$42.00
7/24/2007	33389	33390	\$2,937.12
7/30/2007	33391		\$10,000.00
7/30/2007	33392	33394	\$26,017.65
7/30/2007	33408		\$28,045.08
7/30/2007	33409	33410	\$1,625.00
7/31/2007	33411	33435	\$110,731.16
7/31/2007	33436	33458	\$217,601.64
8/1/2007	33459	33462	\$39,928.31
8/1/2007	33463	33472	\$1,788.67
8/1/2007	33473	33486	\$3,361.56
8/2/2007	33487	33495	\$49,951.86
8/2/2007	33496	33521	\$114,415.13
8/7/2007	33522	33548	\$107,474.34
8/8/2007	33549	33558	\$5,415.62
8/8/2007	33559	33575	\$145,306.99
8/10/2007	33586	33587	\$405.00
8/10/2007	33588	33591	\$191,812.14
8/10/2007	33384		(\$61.20)
8/13/2007	33592	33598	\$8,754.44
8/14/2007	33599	33616	\$1,657.03
8/14/2007	33617	33629	\$299,838.26
			<u>\$2,486,859.88</u>

Approved By: City Manager \_\_\_\_\_ City Attorney \_\_\_\_\_



**CITY COUNCIL AGENDA ITEM**  
**CITY OF SHORELINE, WASHINGTON**

<b>AGENDA TITLE:</b>	Authorize the City Manager to execute a contract with KPG, Inc. for Design services for the Aurora Corridor Project (N 165 <sup>th</sup> Street to N 205 <sup>th</sup> Street)
<b>DEPARTMENT:</b>	Public Works
<b>PRESENTED BY:</b>	Kirk McKinley, Aurora Corridor/Interurban Trail Project Manager Kris Overleese, PE, Capital Projects Manager

**PROBLEM/ISSUE STATEMENT:**

The purpose of this report is to request Council's authorization to execute a contract with KPG, Inc. for the Design phase of the Aurora Corridor Project (N 165<sup>th</sup> to N 205<sup>th</sup> Street). The maximum, not to exceed, contract amount is \$3,950,000.

The purpose of this phase of the project is to complete the preliminary engineering (to the 30% level) for the project from 165<sup>th</sup> to 205<sup>th</sup> Streets and then to complete final design including right of way acquisition support from N 165<sup>th</sup> to N 185<sup>th</sup> Street.

Later this fall, staff will submit more detail on how the City might fund and phase the last two miles of Aurora. This contract with KPG is proposed to be the initial phase for the design of the last two miles of the corridor (100% next mile, 30% last mile). This will allow for the timely utilization of our existing funding and begin construction in 2009 of at least the next mile.

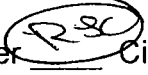
This KPG's contract is to provide:

- Electrical underground design
- Field survey
- Right of way acquisition support services
- Typical street design services including: illumination, signal improvements, channelization, signage, pole bases, walls, curb/gutter/sidewalk, conventional stormwater systems, walls
- Landscape and urban design
- Design of natural stormwater system elements
- Geotechnical services including borings and potholes for subsurface condition and utility location verification
- Permit assistance and traffic control plan development

Please see Attachment A for a proposed schedule of the design process.

### RECOMMENDATION

Staff recommends that Council authorize the City Manager to execute a contract with KPG, Inc. for design and right of way acquisition support work for the Aurora Corridor Improvement Project (N 165<sup>th</sup> to N 205<sup>th</sup> Street) for an amount not to exceed \$3,950,000 plus a 10% contingency.

Approved By:      City Manager  City Attorney \_\_\_\_\_

## **BACKGROUND**

On May 2, 2005, Council authorized staff to initiate the Public Outreach and Pre-Environmental phase of the Aurora Corridor Improvement Project (N 165<sup>th</sup> to N 205<sup>th</sup> Street). The purpose of the work was to compile baseline environmental information, develop alignment concepts, discuss project concerns with businesses, property owners, and the community, develop a photo log of the corridor, create a private property access and parking inventory, and traffic analysis. The first open house for the project was August 17, 2005. The process included staff one-on-one meetings with all property owners along Aurora Avenue N between N 165<sup>th</sup> Street and N 205<sup>th</sup> Street. Staff met with approximately 90 property owners representing 103 properties and discussed the project and its timeline, specific property concerns, and answered development related questions.

Staff worked with the Aurora Business Team in 2006 and they developed the build Alternative A. In addition to the ABT work, staff developed two draft alignment alternatives in 2006 (Alternatives B and C), performed an east/west traffic analysis, and created a business sign inventory.

In the fall of 2006, the City hired Jones & Stokes to complete the environmental analysis for the project. As part of the environmental process, two public meetings were held (November 30 and December 6, 2006) to receive public feedback before the environmental analysis began. There was also a comment period that ended January 16, 2007 to receive feedback on items to analyze in the environmental process.

Early in 2007, the twenty-three member Aurora Business and Community (ABC) Team was created to assist staff with: environmental analysis, update of the "32 Points" which were previously adopted to guide project design (now called Implementation Strategies), and development of natural stormwater system concepts. The ABC Team also gave staff feedback from construction of the first mile and had many ideas on how to improve construction conditions for businesses, motorists and pedestrians.

On June 20, 2007, a public open house was held to show the community the Draft Recommended Flexible Alternative and preliminary environmental analysis results. This meeting was attended by over 200 people. On June 27, 2007, the ABC Team recommended unanimously to the City Manager that this alternative be adopted by Council as the Preferred Alternative for the project, along with the Implementation Strategies.

On July 16, 2007 a public hearing was held for Alternatives A, B, C, Draft Recommended and Do Nothing Alternative. Testimony was received from twenty-five people and the feedback overwhelmingly supported adoption by Council of the Draft Recommended Flexible Alternative. Organized Shoreline groups including Forward Shoreline, Vision Aurora, the Shoreline Chamber of Commerce, and the ABC Team sent Council documentation supporting the Draft Recommended Flexible Alternative.

On July 23<sup>rd</sup>, Council adopted the Draft Recommended Flexible Alternative and Implementation Strategies. The environmental process continues and is anticipated to be completed in December 2007. It is appropriate to move forward with design and preparation for the Right of Way Acquisition phase of the project.

Staff has also advertised, interviewed and selected a right-of-way acquisition/property services team, and will be returning to Council in September to request award of that contract.

**Phasing and Schedule:** Staff proposes this contract with KPG would provide final design for N 165<sup>th</sup> to N 185<sup>th</sup> and 30% design for N 185<sup>th</sup> to N 205<sup>th</sup>, instead of final design for the entire two miles. Staff is recommending the City take this approach to meet our current commitments for funding and having the project under construction in early 2009; the City has project funding for construction which is due to expire in June 2009. In addition, the City currently has not received enough funding to construct the entire two miles. Should funding be available via RTID or other sources, we will have the flexibility to initiate final design for the remaining mile. Staff will submit more detail on how we might approach this phasing and funding for the remaining two miles later this fall. Having KPG under contract for 30% design for the N 185<sup>th</sup> to N 205<sup>th</sup> piece will provide enough information for future developments to locate their buildings, grade their driveways, etc. relative to the planned horizontal and vertical alignments for the roadway.

**Design Consultant Selection:** KPG's team was chosen as the design consultant for the Aurora Corridor Improvement Project (N 165<sup>th</sup> to N 205<sup>th</sup> Street) through a competitive process. Staff published a request for consultants to provide their qualifications for design, right of way acquisition experience, survey, and construction management. Four RFP submittals were received from the following firms: CH2M Hill, HDR, HNTB, and KPG. All four proposals were reviewed by City and WSDOT staff and all four teams were interviewed. The interview team was also made up of Shoreline and WSDOT staff. Staff checked three references, all of which were very positive. KPG was formally selected based on their team's experience with the design of transportation projects.

**KPG's Team Experience:** KPG, along with their civil design partners INCA and KPFF have extensive experience working on transportation projects. KPG is not a large firm and they have pledged their resources to complete the project. To ensure the resources are available as needed, they have teamed with INCA and KPFF to draw on their technical experience as well. The team's electrical engineering consultant Casne, has significant underground power design experience and is respected by Seattle City Light. KPG proposes the use of KBA as the construction management team for the project. KBA was the construction management firm on the North City Project and they are experienced, qualified, and respected construction managers. Staff will come to Council prior to construction to award the construction management contract. KBA services will be utilized during the design process to evaluate the constructability of the design at key points. They will be a sub-contractor to KPG for these services.

**FINANCIAL IMPACT:** The Aurora Corridor Improvement Project (N 165<sup>th</sup> to N 205<sup>th</sup> Street) is a Council Goal and this project is identified in the 2008-2013 Capital Improvement Program. Funds from federal grants and City contributions from the Roads Capital Fund will be utilized to pay for this scope of work that is estimated not to exceed \$3,950,000. Funding exists to finish preliminary design (design to 30%) between N 165<sup>th</sup> and N 205<sup>th</sup> Streets. Funding exists for right of way acquisition, final design and construction for N 165<sup>th</sup> to N 185<sup>th</sup> Street as this contract reflects. As additional project

funding is secured, staff will return to Council to amend KPG's contract for the final design for the N 185<sup>th</sup> to N 205<sup>th</sup> Street segment. The Funding Source Table provides a summary of the funding sources for the Aurora Corridor Project (N. 165<sup>th</sup> Street – N. 205<sup>th</sup> Street).

<b>Funding Sources</b>	<b>Amount</b>
Roads Capital Fund	\$10,490,599
Federal STP – C	\$7,393,631
Federal STP Funds	\$3,600,000
Federal - STP –U	\$525,361
Federal - SAFETEA – LU	\$855,472
Federal - SAFETEA – LU	\$1,368,755
Gas Tax Funding	\$10,000,000
Nickel Gas Tax Funding	\$2,100,000
King County	\$2,401,742
Regional Mobility Transit Grant	\$2,500,000
Surface Water Funds	\$1,000,000
Future Funding	\$51,171,988
<b>Total</b>	<b>\$93,407,548</b>

The utility costs of \$12,355,000 are handled through the City's franchise agreements with Seattle City Light, Seattle Public Utilities, Ronald Wastewater and telecommunication companies.

The following table summarizes the project budget:

1. Project Costs

Engineering	
Contracted Services <sup>1</sup>	\$1,500,000
<b>KPG Contract (including 10% contingency)</b>	<b>\$4,345,000</b>
Future design amendment (N 185 – N 205)	\$1,500,000
Overhead <sup>2</sup>	<u>\$3,621,201</u>
Subtotal Engineering	\$10,966,201
Right of Way	\$17,037,280
Construction	\$59,780,512
Contingency	<u>\$17,978,555</u>
Total Project Cost	<b>\$105,762,548</b>

2. Project Revenue

Budget Aurora (N 165 - N 205)	\$93,407,548
Budget Utility Improvements (N 165 –N 205)	<u>\$12,355,000</u>
Total Project Revenue	<b>\$105,762,548</b>

<sup>1</sup> Contracted Services: includes environmental costs for Jones & Stokes contract, the Public Outreach and Pre-Environmental process, and technical studies such as the electrical engineering feasibility studies for Seattle City Light coordination.

<sup>2</sup> Overhead includes: staff related costs (including finance, legal, public works), building utilities and maintenance, supplies, etc.

Please note that the construction costs include the Aurora Avenue N Utility Improvements (undergrounding of utilities) and construction management costs. KPG's contract includes design of underground utilities. The industry standard for design services is 12% of construction costs. KPG's contract (including contingency) and future design amendments (estimated at \$1,500,000) add to \$5,845,000. These design costs would be 10.6% of a \$55,000,000 future construction contract. Therefore, staff believes the KPG contract design costs are reasonable.

#### **STAKEHOLDERS:**

The City has funding from many partners to complete this project: Federal Highway Administration, the Washington State Department of Transportation (WSDOT), and King County Metro. KPG staff will ensure we meet the requirements of our funding partners and will work with staff to keep them informed of project progress.

Staff will continue to pull regional stakeholders together at key milestones to review the project's progress (King County METRO; Cities of Seattle, Edmonds, Mountlake Terrace, and Lake Forest Park; WSDOT; Seattle City Light and Public Utilities; and the State Departments of Ecology and Fish and Wildlife).

Staff will continue to actively work one on one with property and business owners as design progresses.

#### **SCHEDULE:**

Attachment A shows the design, right of way acquisition and construction schedule for the project. Design and right of way acquisition for N 165<sup>th</sup> to N 205<sup>th</sup> Streets is expected to be complete by the end of 2008. This September staff will return to Council for authorization of a contract for property services/right-of-way acquisition, including updating the right-of-way acquisition policies and procedures. When 30% design is complete, staff will return to Council this winter for adoption.

#### **RECOMMENDATION**

Staff recommends that Council authorize the City Manager to execute a contract with KPG, Inc. for design and right of way acquisition support work for the Aurora Corridor Improvement Project (N 165<sup>th</sup> to N 205<sup>th</sup> Street) for an amount not to exceed \$3,950,000 plus a 10% contingency.

#### **ATTACHMENTS**

Attachment A: Proposed Project Schedule

Tasks	2007				2008				2009			
	January	April	July	October	January	April	July	October	January	April	July	October
<b>Environmental (165-205)</b>												
PSRC Exec Board Approval (Nov.)				X								
SEPA Approval (Oct.)				X								
<b>Final Design (165-185)*</b>												
KPG Contract award (Aug.)			X									
<b>Right of Way (165-185)**</b>												
Universal Contract Award (Sept.)				X								
<b>Construction Begins (165-185)*</b>									★			

\*Final design and row acquisition will begin on 185-205 when funding is secured.

\*\* This timeline assumes no condemnation court proceedings

This page intentionally left blank



*Fimia 8/27/07*

**PROPOSED NEW MOTION**

*At the Council meeting of 8/20, a motion was passed calling for the City staff to schedule two additional public hearings regarding Ordinance #478 as soon as possible this fall. I would now like to offer a motion to modify and clarify the earlier motion as follows:*

*Move the Council to direct the staff to give notice of one, rather than two, joint public hearing of the City Council and Planning Commission regarding proposed Ordinance #478. The joint public hearing will be held at the October 8, 2007 regular Council meeting. Further, the staff, is directed to give public notice of an informational workshop regarding Ordinance #478 to be held on September 27, 2007 beginning at 7 p.m. in the Fire District Training Facility at 17525 Aurora Avenue North. The purpose of that workshop will be to enable interested citizens to learn and ask questions about the substance and effect of proposed Ordinance #478 and for the staff to hear any suggestions and concerns from the public. The staff is further directed to present a final recommendation for the October 8 public hearing which incorporates any new information or conclusions reached as a result of public input and additional staff research.*

This page intentionally left blank

**CITY COUNCIL AGENDA ITEM**  
CITY OF SHORELINE, WASHINGTON

<b>AGENDA TITLE:</b>	15 <sup>th</sup> Ave NE Roadway Configuration Options
<b>DEPARTMENT:</b>	Public Works-Traffic Services
<b>PRESENTED BY:</b>	Mark Relph, Public Works Director Jesus Sanchez, Operations Manager Rich Meredith, City Traffic Engineer

**PROBLEM/ISSUE STATEMENT:**

On May 14, 2007, Public Works presented a report to the City Council on the current operation of 15<sup>th</sup> Ave NE between NE 150<sup>th</sup> St and NE 175<sup>th</sup> St. This roadway was converted in December, 2003, from a 4-lane roadway, two lanes in each direction, to a 3 lane roadway with one lane in each direction, a center turn lane, and bike lanes.

City Council members asked Public Works to develop more roadway configuration alternatives for review. The intent of this report is to provide a broader view of the alternatives that may exist with some general observations of what the advantages and issues may be for each alternative. A more detailed analysis with modeling would be necessary beyond the scope of this report if a more precise comparison is required in selecting an alternative to pursue.

**FINDINGS/CONCLUSIONS**

Staff developed and reviewed eight roadway configuration concepts. An analysis of the options is discussed in the body of the report. For a safer pedestrian and vehicle environment, the existing 3-lane with enhancements, option 1A, appears to be the best solution. However, capacity will be limited to a maximum between 25,000 and 30,000 vehicles per day with a corresponding increase in vehicle delay.

To accommodate higher vehicle volumes and a higher potential to reduce travel time in the corridor, option 2 would be better. It is recommended that traffic signals be located every five blocks for controlled pedestrian and vehicle access. This means that traffic signals should be installed at NE 170<sup>th</sup> St and at NE 150<sup>th</sup> St. It is also recommended that curbing be installed between intersections to improve safety and traffic progression by reducing turning conflicts.

**RECOMMENDATION**

Staff recommends Option 1A - existing configuration with enhancements. Staff also recommends not pursuing additional analysis and modeling of other alternatives since the cost is not likely to reveal one single alternative that is substantially more efficient in

increasing pedestrian safety or improving traffic flow, The cost of a comparative analysis is extremely high for the return on investment.

Approved By: City Manager  City Attorney \_\_\_\_\_

## ACTION/BACKGROUND

Historically, 15<sup>th</sup> Ave NE consisted of two lanes in each direction between NE 150<sup>th</sup> St and NE 175<sup>th</sup> St. The curb to curb width of 15<sup>th</sup> Ave NE is 44 feet, so there is not enough room for a center turn lane and two lanes in each direction. The character of the land uses along 15<sup>th</sup> Ave NE is primarily residential. The speed limit is 35 MPH. There were complaints about pedestrian safety along the corridor. The City of Shoreline funded a study to examine the corridor and recommend improvements. In the study titled "Final Pedestrian Safety report, January, 2003, one of the recommendations was to reconfigure 15<sup>th</sup> Ave NE from four lanes to one lane in each direction with a center turn lane. This change, sometimes referred to as a "road diet" because of the reduction in the number of lanes, has been found to improve overall safety of a roadway. One specific safety benefit is the reduction of the "multiple threat" situation for pedestrians. A "multiple threat" situation occurs when one car stops for a pedestrian, but a vehicle in the adjacent lane doesn't, in part because the visibility of the pedestrian can be obscured by the stopped vehicle.

## DISCUSSION

15<sup>th</sup> Ave NE is currently 44 ft wide between curbs. Without roadway widening, there are a limited number of possible of roadway configurations. Using lane widths of 11-12 ft, and bike lane width of 5 feet, Public Works staff developed the roadway scenario options listed below. A last option requiring roadway widening (acquiring private property) was also included for consideration.

As Council considers all the options provided by staff, it is important to note however, that all the options provided with the exception of Options #4 and #6 are actually four lane configurations, using all four lanes in different design transportation/movement schemes. Option #4 uses three lanes to move "through" traffic as opposed to the existing operation, which only uses two lanes to move "through" traffic. Option #6, actually uses all four lanes for traffic movement north and south bound, but includes a center turn lane, requiring property acquisition. In the final analysis looking at the various configurations, there is no optimal lane configuration. Each has a different set of values and disadvantages, requiring careful modeling and study.

Going back to the original four lane configuration has it advantages and disadvantages, namely pedestrian safety. The multiple threat (pedestrian safety) condition would exist. If council wishes to consider returning to a four lane design, then there are proposed pedestrian enhancements that would be important for council to consider as part of lane reconfiguring.

Finally, if council were to consider any of the aforementioned options provided, staff would need sufficient time to study and model them so to present to council a more detailed impact statement addressing neighborhoods, pedestrian safety, Level of Service (LOS) values, traffic devices, any warrant study and budgetary impacts.

## ISSUES

### **Option #1 and #1A**

Option 1 is the existing 3-lane configuration with one lane each direction, center turn lane, and bike lanes. Option #1A (with enhancements) adds:

- traffic islands for safety in the center turn lane to help reduce incidents of vehicles using the center lane to pass.
- Concurrence with Metro Transit to have the buses pull over to the curb and out of the travel lane, thereby keeping the through lane clear. Some delineation of the striping may be necessary.
- Continue to monitor the neighborhood traffic and aggressively seek and fund opportunities to minimize cut-through traffic and speeding through the Neighborhood Traffic Safety Program.

#### *Advantages*

This is the existing roadway configuration. Currently carrying approximately 16,500 - 17,500 vehicles per day and 1,400 vehicles in the peak hours. Multiple threat scenario is not present, and pedestrians have an easier time crossing 15<sup>th</sup> Ave NE compared to a 4-lane roadway. Designated bicycle lanes are striped on 15<sup>th</sup> Ave NE. The center turn lane and bicycle lanes provide improved safety for turning vehicles

#### *Issues*

Greater potential for increased congestion in the corridor compared to four lanes, and the three lane configuration has a lower limit for the ultimate capacity of the corridor compared to other options. Since implementation, the collision rate has been 4.3 crashes per million vehicle miles over the three years. The injury rate during the same period was 2.2 injuries per million vehicle miles.

### **Option #2**

4-lane configuration with two lanes in each direction. (no bike lanes or center turn lane)

#### *Advantages*

This is the previous roadway configuration. Carried approximately 17,500 -18,500 vehicles per day and 1,700 vehicles in the peak hours. Ultimately provides more roadway capacity compared to existing operation (options #1 & #1A).

#### *Issues*

Multiple threat scenario is present, and pedestrians will have a more difficult time crossing 15<sup>th</sup> Ave NE compared to a existing roadway. No room for designated bicycle lanes, and reduced safety for turning vehicles. The collision rate was 4.0 crashes per million vehicle miles for three years prior to reconfiguration. The injury rate during the same period was 2.8 injuries per million vehicle miles.

### **Option #3A and 3B**

4-lane configurations with one in one direction, two lanes in the other, and a center turn lane. (no bike lanes)

### *Advantages*

Provides more roadway capacity compared to existing operation (options #1 & #1A). Two lanes in one direction will have more capacity to carry traffic than existing, which will be beneficial during mostly one peak hour. Turn lane provides improved safety for turning vehicles, and provides pedestrians with an easier crossing of 15<sup>th</sup> Ave NE compared to a 4-lane roadway

### *Issues*

Multiple threat scenario still exists for pedestrians on half of the roadway. No room for designated bicycle lanes. Intersection radius improvements may be needed to accommodate vehicle turns onto the one-lane direction of 15<sup>th</sup> Ave NE.

### **Option #4A and 4B**

4-lane configurations with one in one direction, two lanes in the other, and bike lanes. (no center turn lane)

### *Advantages*

Two lanes in one direction will have more capacity to carry traffic than existing, which will be beneficial during one peak hour. Provides designated bicycle lanes on 15<sup>th</sup> Ave NE. Bicycle lanes help improve visibility at intersections and driveway for turning vehicles.

### *Issues*

Provides less roadway capacity compared to existing operation (options #1 & #1A). Multiple threat scenario exists for pedestrians on half of the roadway, and pedestrians will have a more difficult time crossing 15<sup>th</sup> Ave NE compared to a existing roadway. Roadway improvements may need to be made to accommodate vehicle turns onto one-lane side of 15<sup>th</sup> Ave NE.

### **Option #5**

4-lane configuration with one lane in each direction and transit/right-turn lanes in each direction. (no bike lanes or center turn lane)

### *Advantages*

Improves transit speed and reliability.

### *Issues*

Multiple threat scenario is present, and pedestrians will have a more difficult time crossing 15<sup>th</sup> Ave NE compared to a existing roadway. No room for designated bicycle lanes, and reduced safety for turning vehicles. Provides less capacity than existing configuration (options #1 & #1A).

### **Option #6**

5-lane configuration with two lanes in each direction and a center turn lane.

### *Advantages*

Provides more roadway capacity compared to existing operation. Pedestrians can cross half a roadway at a time, making this option easier to cross than the 4-lane option. Improved safety for turning vehicles.

### *Issues*

Multiple threat scenario is present. No room for designated bicycle lanes. This option will require a minimum of 12 feet of right-of-way acquisition; more if bike lanes are added. Acquisition costs could be significant.

## **FUNDING CONSIDERATIONS**

Should the 3-lane configuration remain permanent (options #1), it is recommended that median islands be constructed (option #1A), restriping to better accommodate bus pullouts and continue emphasis on neighborhood traffic safety improvements. The cost to construct two landscaped islands can be in the range of \$25,000 to \$30,000. In addition, adding a new traffic signal on 15<sup>th</sup> Ave NE at NE 170<sup>th</sup> St can enhance pedestrian safety at that crosswalk location.

For all options 2 through 6, required capital costs would include removal of existing markings, restriping, signing, and signal modifications. The cost of this project would be around \$70,000. Other costs to consider would be an increased need for traffic signals to facilitate access across 15<sup>th</sup> Ave NE. A potential location for a traffic signal is at the intersection of NE 170<sup>th</sup> St. A project to install a traffic signal at this location would need to include improvements on NE 170<sup>th</sup> St for pedestrian safety and traffic signal equipment. The project is budgeted at 600K. The City of Shoreline has recently been notified of a grant award to help defray costs.

A new traffic signal is already scheduled to be built at 15<sup>th</sup> Ave NE and NE 150<sup>th</sup> St this year. The cost of that project is budgeted at \$500k.

Options 2 and 5 would need curbing installed on the centerline between intersections to limit left turns and improve safety.

Options 3 and 4 may also require intersection radius improvements to help facilitate turning vehicles. Such improvements may require acquisition of easements or right of way.

Option 6 would require a minimum of 12ft of right of way along 15<sup>th</sup> Ave NE from NE 150<sup>th</sup> St to NE 175<sup>th</sup> St to accommodate widening the roadway for a 5<sup>th</sup> lane. The costs for property acquisition have not been determined at this time.

The cost to pursue additional analysis and modeling would likely range from \$15,000 to \$30,000. Staff does not believe this cost would clearly demonstrate one single alternative being better than another. This is perhaps an over simplification, but staff suggests the issue largely falls to what shall be the emphasis of the street section; pedestrian safety and turning movements, or corridor capacity passing through the neighborhood.



## **CONCLUSION**

Staff developed and reviewed eight roadway configuration concepts. For a safer pedestrian and vehicle environment, option #1A, the existing 3-lane with enhancements, appears to be the best solution. However, capacity will be limited to a maximum of about 25,000 to 30,000 vehicles per day and vehicle delay can increase. This upper limit would require modeling to forecast at what point in the future this may become an issue.

To accommodate higher vehicle volumes and reduce travel time in the corridor, option 2 may have greater potential. It is recommended that traffic signals be located every five blocks for controlled pedestrian and vehicle access. This means that traffic signals should be installed at NE 170<sup>th</sup> St and at NE 150<sup>th</sup> St. It is also recommended that curbing be installed between intersections to improve safety by reducing turning conflicts.

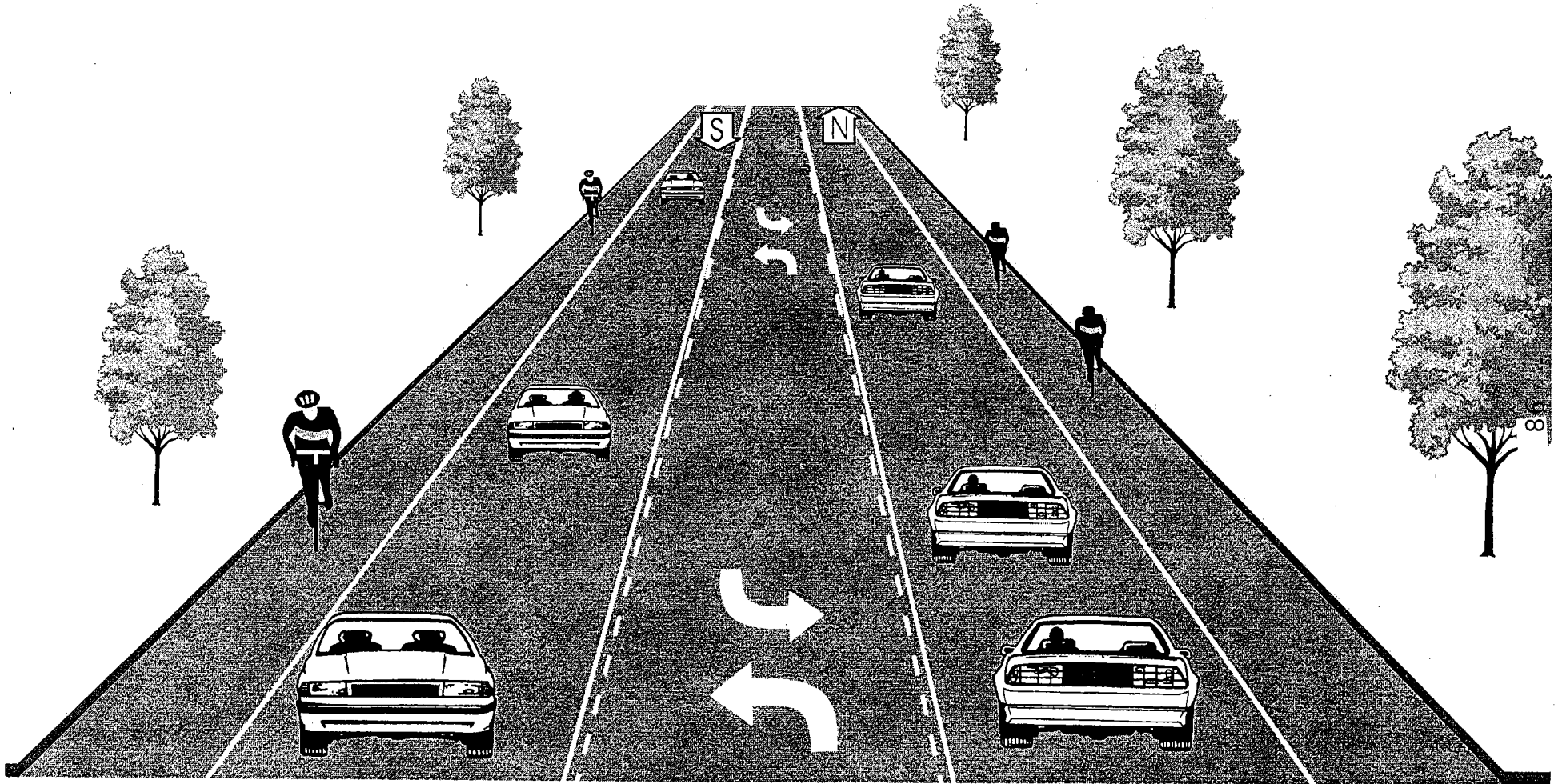
## **RECOMMENDATION**

Staff recommends Option 1A - existing configuration with enhancements. Staff also recommends not pursuing additional analysis and modeling of other alternatives since the cost is not likely to reveal one single alternative that is substantially better than another. Staff would suggest the issue largely focuses on the issue of whether or not the City wants to provide more emphasis on pedestrian safety and turning movements, or roadway capacity passing through the neighborhood.

## **ATTACHMENTS**

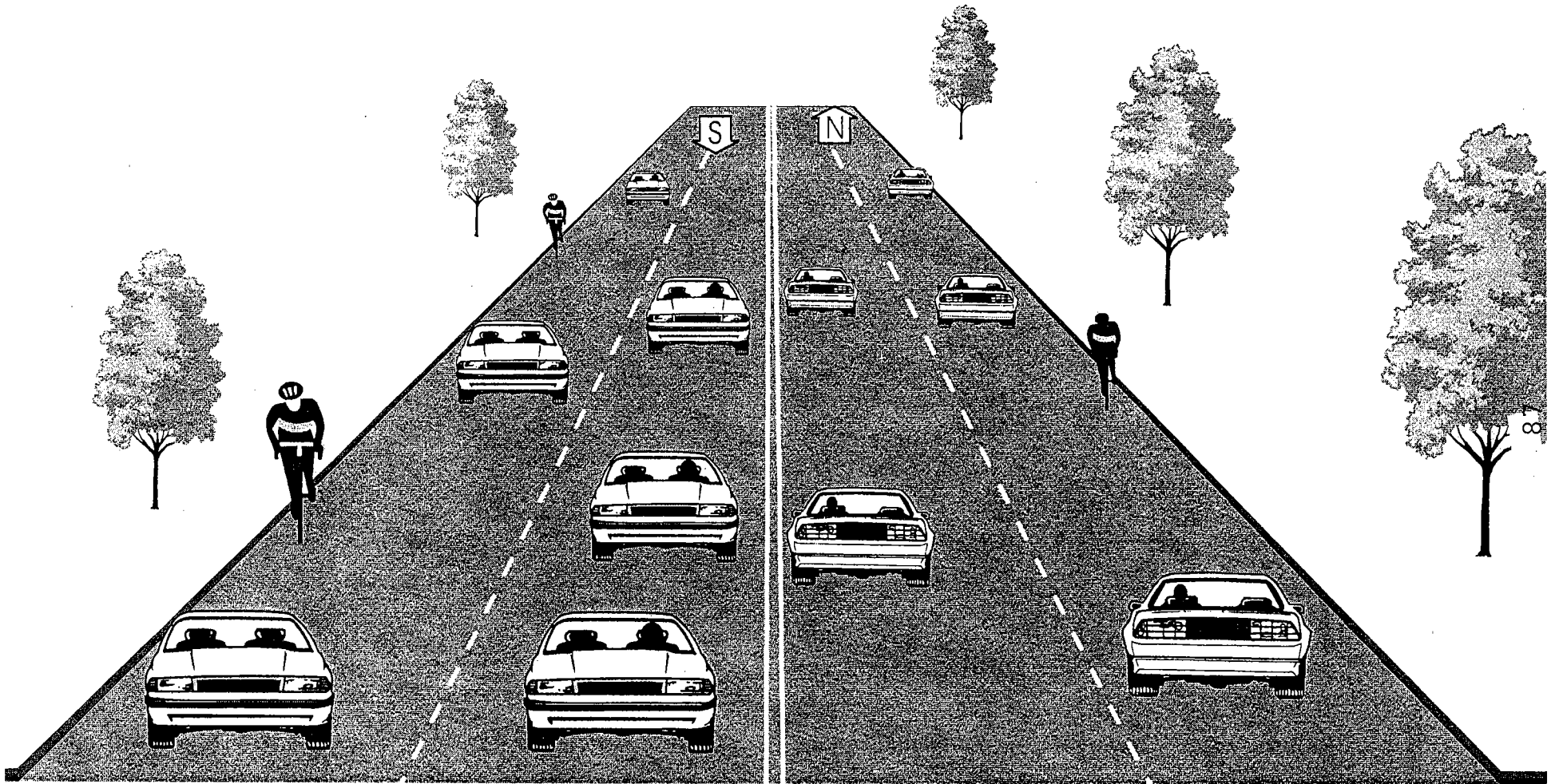
Appendix A - Graphics of Roadway Configurations  
Appendix B – Analysis of Options Matrix  
Appendix C - Collision Analysis

## Appendix A - Roadway Configuration Options



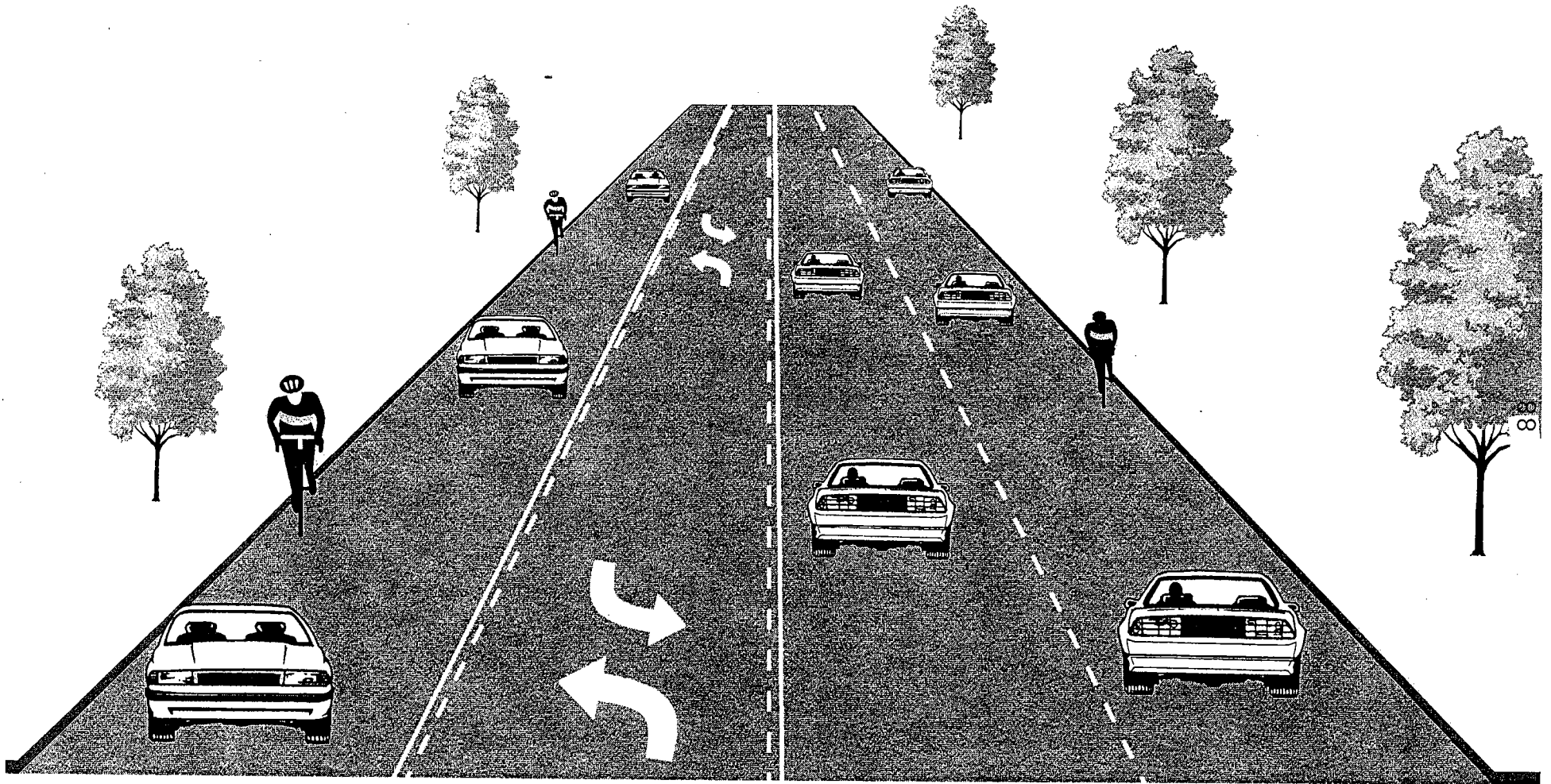
Options #1 and #1A  
Existing With Marked Bike Lanes

## Appendix A - Roadway Configuration Options



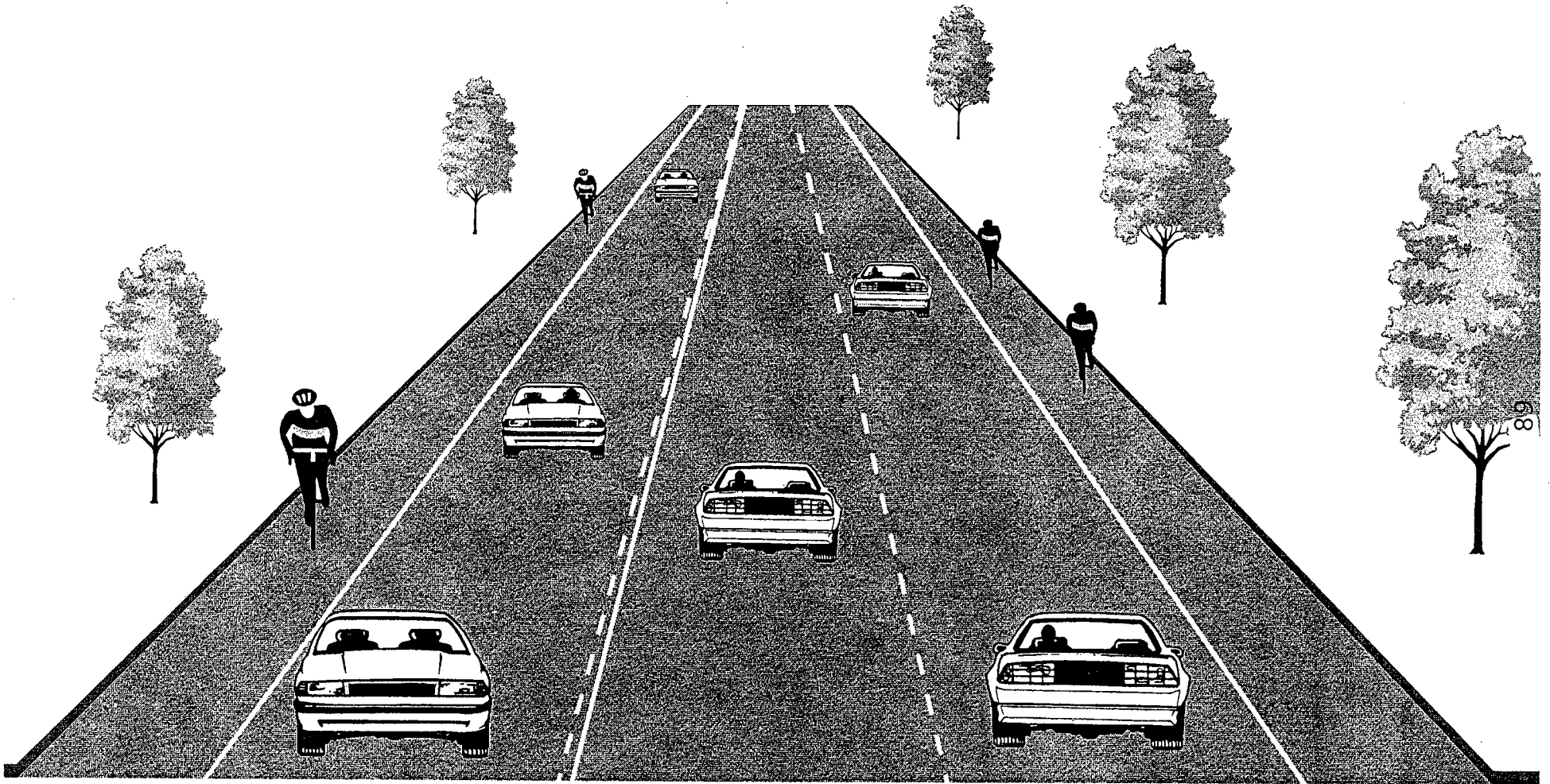
Option #2  
Four Lanes Option

## Appendix A - Roadway Configuration Options



Options #3A and #3B  
Three Lanes and a Center Lane

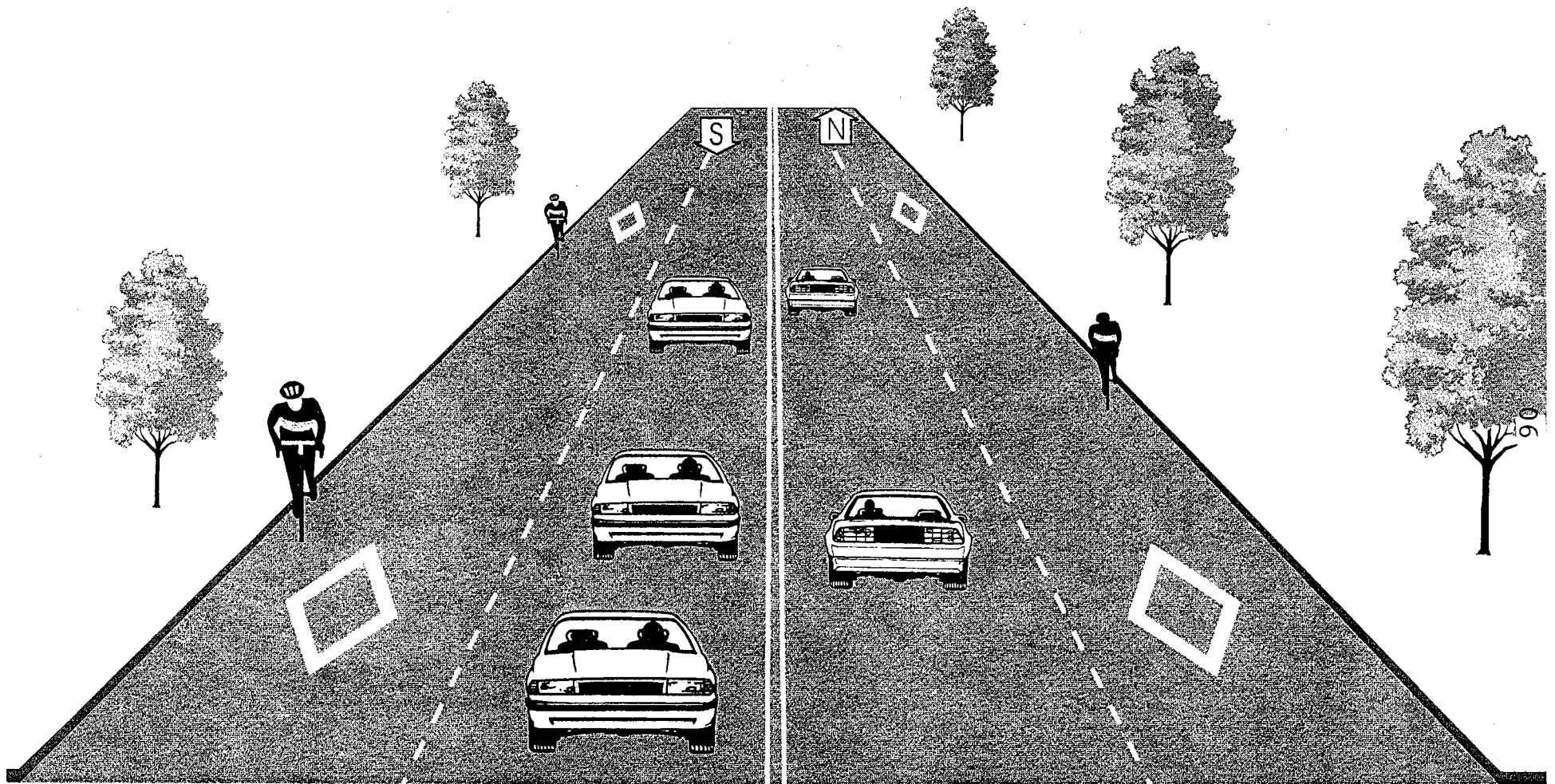
## Appendix A - Roadway Configuration Options



Options #4A and #4B  
Three Lanes With Marked Bike Lanes

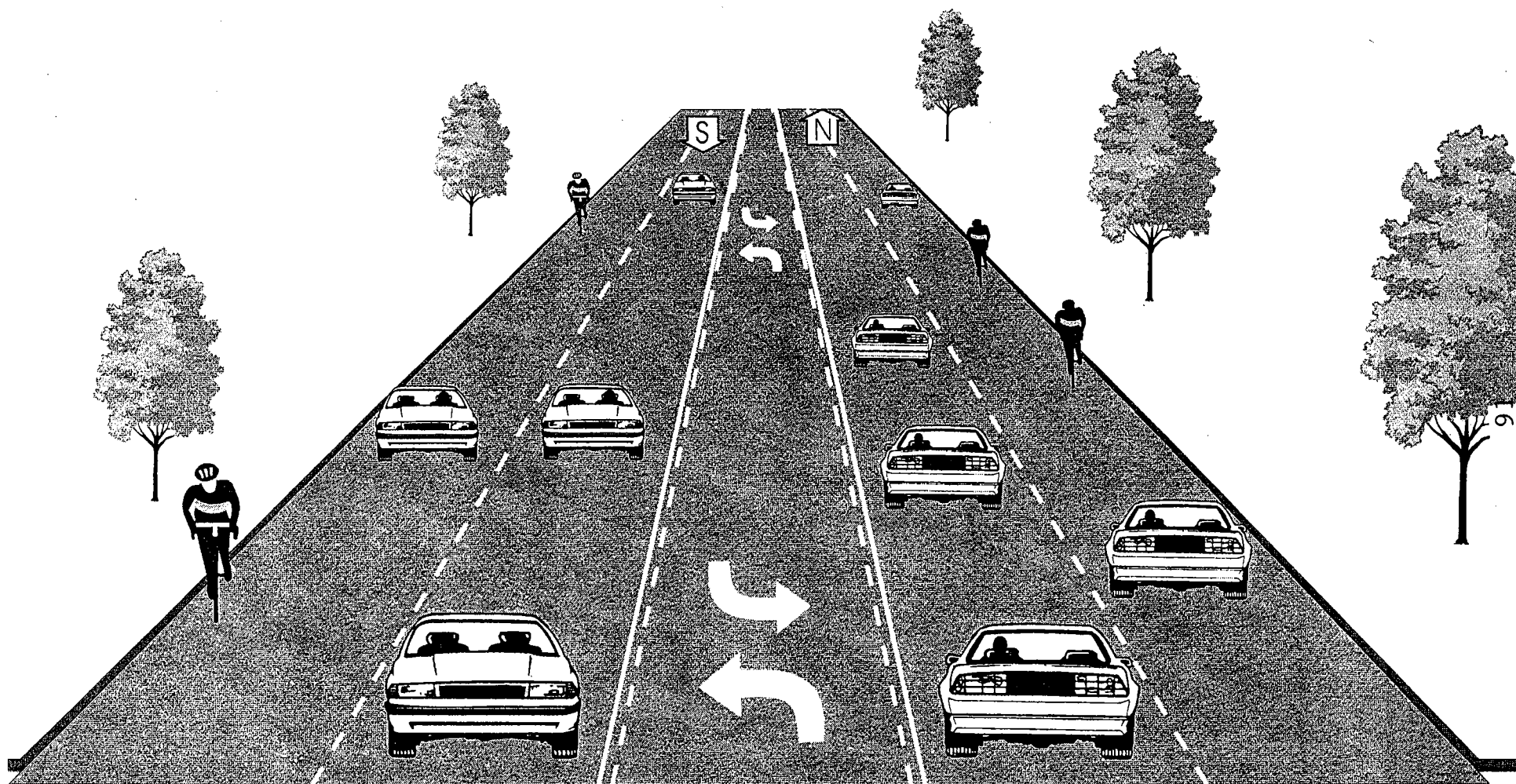


## Appendix A - Roadway Configuration Options



Option #5  
Four Lanes with BAT Lanes

## Appendix A - Roadway Configuration Options



Option #6  
Four lanes and a Center Turn Lane

# Appendix B - Analysis of Options

	Option 1 3-lane-bike	Option 2 4-lanes	Option 3A 1S-2N-turn	Option 3B 2S-1N-turn	Option 4A 1S-2N-bike	Option 4B 2S-1N-bike	Option 5 1S-1N-bat	Option 6 5-lanes
<b>Pedestrians</b>								
Pedestrian Crossing Difficulty	A center turn lane helps pedestrians in that they only need to cross one lane at a time. The shorter crossing distance requires smaller gaps in traffic to cross, providing more crossing opportunities per hour.	Pedestrians need to cross 4 lanes at once. This means that there are fewer gaps in traffic each hour of sufficient length to cross 15th Ave NE	A center turn lane helps pedestrians in they only need to cross 1 or 2 lanes at once. This means that there are more gaps in traffic each hour of sufficient length to cross 15th Ave NE than in option 1.		Pedestrians need to cross 3 lanes at a time. This means that there are fewer gaps in traffic each hour of sufficient length to cross 15th Ave NE than in option 2.		Pedestrians need to cross 4 lanes at once. This means that there are fewer gaps in traffic each hour of sufficient length to cross 15th Ave NE	A center turn lane helps pedestrians in they only need to cross 2 lanes at once. This means that there are more gaps in traffic each hour of sufficient length to cross 15th Ave NE than in options 1, 3, and 4.
Pedestrian Safety		"multiple threat" crossing scenario issues	"multiple threat" crossing scenario issues		"multiple threat" crossing scenario issues		"multiple threat" crossing scenario issues	"multiple threat" crossing scenario issues
<b>Vehicle Volume</b>								
Vehicle Capacity - AM (southbound only)	1 lane southbound and center turn lane can handle approximately 1200-1400 vehicles per hour	2 lanes southbound can handle approximately 1800-2000 vehicles per hour	1 lane southbound and center turn lane can handle approximately 1000-1200 vehicles per hour	2 lanes southbound and center turn lane can handle approximately 2300-2400 vehicles per hour	1 lane southbound can handle approximately 900-1100 vehicles per hour	2 lanes southbound can handle approximately 1800-2000 vehicles per hour	2 lanes southbound can handle approximately 1000-1200 vehicles per hour	2 lanes southbound and center turn lane can handle approximately 2300-2400 vehicles per hour
Vehicle Capacity - PM (northbound only)	1 lane northbound and center turn lane can be expected to handle approximately 1200-1400 vehicles per hour	2 lanes northbound can be expected to handle approximately 1800-2000 vehicles per hour	2 lanes northbound and center turn lane can be expected to handle approximately 2300-2400 vehicles per hour	1 lane northbound and center turn lane can be expected to handle approximately 1000-1200 vehicles per hour	2 lanes northbound can be expected to handle approximately 1800-2000 vehicles per hour	1 lane northbound can be expected to handle approximately 900-1100 vehicles per hour	2 lanes northbound can be expected to handle approximately 1000-1200 vehicles per hour	2 lanes northbound and center turn lane can be expected to handle approximately 2300-2400 vehicles per hour
Vehicle Capacity - daily	Can be expected to handle 25,000 to 30,000 vehicles per day	Can be expected to handle 30,000 to 40,000 vehicles per day	Can be expected to handle 25,000 to 35,000 vehicles per day		Can be expected to handle 12,000 to 25,000 vehicles per day		Can be expected to handle 12,000 to 25,000 vehicles per day	Can be expected to handle 40,000+ vehicles per day



# Appendix B - Analysis of Options

	Option 1 3-lane-bike	Option 2 4-lanes	Option 3A 1S-2N-turn	Option 3B 2S-1N-turn	Option 4A 1S-2N-bike	Option 4B 2S-1N-bike	Option 5 1S-1N-bat	Option 6 5-lanes
<b>Speed</b>								
Vehicle Speed	Single lane helps limit overall speeds. Turn lane can allow for fewer faster throughput.	Two lanes can allow for fewer faster throughput. Turning vehicles can cause spot slowing.	Single lane helps limit overall speeds. Two lanes can allow for fewer faster throughput. Turn lane can allow for faster throughput.	Single lane helps limit overall speeds. Two lanes can allow for fewer faster throughput. Turning vehicles can cause spot slowing, especially in single lane	Single lane helps limit overall speeds. Two lanes can allow for fewer faster throughput. Turning vehicles can cause spot slowing, especially in single lane	Single lane helps limit overall speeds. Left Turning vehicles can cause spot slowing.	Single lane helps limit overall speeds. Left Turning vehicles can cause spot slowing.	Two lanes can allow for fewer faster throughput. Turn lane can allow for fewer faster throughput.
<b>Safety</b>								
Collision Rate	4.3 collisions per million vehicle miles	4.0 collisions per million vehicle-miles	Can expect the collision rate to drop slightly compared to the three lane section should the traffic volumes increase.	Can expect the collision rate to rise slightly compared to the three lane section with the loss of the center turn lane.	Can expect the collision rate to rise slightly compared to the three lane section due to loss of the center turn lane.	Can expect the collision rate to be similar to Option 1 (4 lanes).	Can expect the collision rate to be similar to Option 1 (4 lanes).	Can expect the collision rate to drop compared to the three lane section should the traffic volumes increase.
Injury Rate	2.2 injuries per million vehicle-miles	2.8 injuries per million vehicle-miles	Can expect the injury rate to rise slightly compared to the three lane section due to travel lanes moving closer to the curb, reducing some intersection visibility.	Can expect the injury rate to rise slightly compared to the three lane section due to loss of the center turn lane.	Can expect the injury rate to rise slightly compared to the three lane section due to loss of the center turn lane.	Can expect the injury rate to be similar to Option 1 (4 lanes).	Can expect the injury rate to be similar to Option 1 (4 lanes).	Can expect the injury rate to drop compared to the four lane section should the traffic volumes increase and the center turn lane.
Emergency Vehicle Access	Emergency vehicles can use center turn lane to pass stopped vehicles	Emergency vehicles can use inside lane if vehicles have moved to the curb lane. Otherwise, they can cross centerline and travel in oncoming traffic lanes	Emergency vehicles can use center turn lane to pass stopped vehicles	Emergency vehicles can use inside lane if there are two lanes and vehicles have moved to the curb lane. If there is only one lane, emergency vehicles will need to cross centerline and travel in oncoming traffic lanes	Emergency vehicles can use inside lane if there are two lanes and vehicles have moved to the curb lane. If there is only one lane, emergency vehicles will need to cross centerline and travel in oncoming traffic lanes	Emergency vehicles can use BAT lane to pass stopped vehicles	Emergency vehicles can use BAT lane to pass stopped vehicles	Emergency vehicles can use center turn lane to pass stopped vehicles
Left-Turn Safety	Center turn lane provide place to wait for an adequate gap in traffic to safely make a left turn.	Left turning vehicles must wait in a travel lane for an adequate gap in traffic to safely make a left turn.	Center turn lane provide place to wait for an adequate gap in traffic to safely make a left turn.	On the two-lane side, left turning vehicles must wait in a travel lane for an adequate gap in traffic to safely make a left turn. On the one-lane side, left turning traffic will block the travel lane while waiting for an adequate gap in traffic to safely make a left turn.	On the two-lane side, left turning vehicles must wait in a travel lane for an adequate gap in traffic to safely make a left turn. On the one-lane side, left turning traffic will block the travel lane while waiting for an adequate gap in traffic to safely make a left turn.	Left turning vehicles must wait in a travel lane for an adequate gap in traffic to safely make a left turn.	Left turning vehicles must wait in a travel lane for an adequate gap in traffic to safely make a left turn.	Center turn lane provide place to wait for an adequate gap in traffic to safely make a left turn.
<b>Multi-Modal</b>								
Bicycle Lanes	yes	no	no	no	yes	no	no	no
Transit Impacts	yes	no	yes	yes	yes	no	no	no

## Appendix B - Analysis of Options

Option 1 3-lane-bike	Option 2 4-lanes	Option 3A 1S-2N-turn	Option 3B 2S-1N-turn	Option 4A 1S-2N-bike	Option 4B 2S-1N-bike	Option 5 1S-1N-bat	Option 6 5-lanes
-------------------------	---------------------	-------------------------	-------------------------	-------------------------	-------------------------	-----------------------	---------------------

### Neighborhoods

Neighborhood Impacts	Existing condition	Expect traffic volumes to increase as more vehicles are drawn into area.	Expect traffic volumes to increase as more vehicles are drawn into area.	Expect traffic volumes to remain about the same.	Expect traffic volumes to increase as more vehicles are drawn into area.	Expect traffic volumes to increase as more vehicles are drawn into area.
-------------------------	--------------------	--	--	--	--	--

### Funding

#### Considerations

Cost to Implement	Have identified \$25,000 in improvements for traffic islands	Identified 70,000 in restriping costs. Recommend traffic signal at NE 170th St to achieve signal spacing goal. Also recommend installing curbing on centerline to mitigate left-turning vehicle issues between intersections.	Identified 70,000 in restriping costs. Recommend traffic signal at NE 170th St to achieve signal spacing goal. Also recommend corner radius improvements at intersections to facilitate turning vehicles into the one-lane side of the roadway.	Identified 70,000 in restriping costs. Recommend traffic signal at NE 170th St to achieve signal spacing goal. Do not recommend installing curbing on centerline to mitigate left-turning vehicle issues between intersections as this would impact emergency response vehicles.	Identified 70,000 in restriping costs. Recommend traffic signal at NE 170th St to achieve signal spacing goal. Also recommend installing curbing on centerline to mitigate left-turning vehicle issues between intersections.	Costs have not been calculated. Roadway widening and property acquisition costs can be very high.
-------------------	--	---	---	--	---	---

Appendix C

**15th Ave NE three lane conversion  
Collision Comparison**  
1/1/2001 to 12/31/2006

15th Ave NE btwn NE 150th St to NE 175th St				Collision Types					Contributing Circumstances		Collision Rates	
	TOT/COL	#/INJ	#/FTL	HDO	ANG	RE	SS	PED	RGT/TRN	LFT/TRN	Crash Rate	Injury Rate
4-lane Configuration 2 north - 2 south lanes 1/2002 to 1/2004	96	68	1	0	17	30	5	3	0	15	4.019	2.847
3-lane Configuration 1 north - 1 south - 1 turn lane 1/2004 to 1/2006	93	47	0	0	16	39	2	4	0	8	4.333	2.190
change	(3)	(21)	(1)	0	(1)	9	(3)	1	0	(7)	0	(1)
% change	-3.1%	-30.9%	-100%	0.0%	-5.9%	30.0%	-60.0%	25.0%	0.0%	-46.7%	7.8%	-23.1%

**Definition Of Abbreviations**

TOT/COL = Total # of Collisions  
 #/INJ = Total # of Injured  
 #/FTL = Total # of Fatalities  
 HDO = Head-on Collision  
 ANG = Right Angle  
 RE = Rear End  
 SS = SideSwipe  
 PED = Pedestrian  
 RGT/TRN = Right Turn  
 LFT/TRN = Left Turn