

# DRAFT

April 8, 2002

## **CITY OF SHORELINE**

### **SHORELINE CITY COUNCIL**

### **SUMMARY MINUTES OF DINNER MEETING**

Monday, April 8, 2002  
6:00 p.m.

Shoreline Conference Center  
Highlander Room

#### ***City Council***

**PRESENT:** Mayor Jepsen, Deputy Mayor Grossman, Councilmembers Chang, Gustafson, Hansen, and Ransom

**ABSENT:** Councilmember Montgomery

#### ***Parks, Recreation and Cultural Services Advisory Committee***

**PRESENT:** Carolyn Ballo, Larry Blake, Margaret Boyce, Michael Broili, Londa Jacques, Neil Neurostos, and Dwight Stevens

**ABSENT:** Herb Bryce, William Clements and Patty Hale

**STAFF:** Steve Burkett, City Manager; Larry Bauman, Assistant City Manager; Wendy Barry, Parks, Recreation and Cultural Services Director; Paul Haines, PublicWorks Director

The meeting convened at 6:15 p.m. All Councilmembers were present with the exception of Councilmember Montgomery.

Mayor Jepsen welcomed the members of the Parks, Recreation and Cultural Services Advisory (PRCS) Committee and thanked them for attending this dinner meeting. He explained the purpose of the meeting is to share ideas and become acquainted.

Councilmembers, Committee members and staff introduced themselves.

Mayor Jepsen recounted some of the programs that the PRCS Committee and the Council have helped to create in Shoreline's park system. He also addressed the Parks Naming Policy and the request by the Rotary Club to rename Ronald Bog Park.

Councilmember Gustafson discussed the King County proposal to sell the naming of parks for funds to maintain them and keep them open.

Mayor Jepsen brought up the issue of how the City will manage park improvements in the era of declining City resources.

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Dwight Stevens explained that the PRCS Committee's naming policy was motivated by a concern to go slowly in deciding on any new name for a park.

Wendy Barry, Parks, Recreation and Cultural Services Director, described the staff/committee process to complete an inventory of the City's park system.

Margaret Boyce pointed out that as part of her inventory of the parks, she noticed that few parks have wheelchair-accessible trails and paths.

Responding to Mayor Jepsen, Ms. Barry explained staff efforts for joint scheduling with the School District of jointly operated recreation facilities and parks.

Mayor Jepsen asked if the Committee is involved with any evaluation of private versus public maintenance for the parks.

Steve Burkett, City Manager, pointed out that the recently completed survey reveals some aspects of satisfaction with City park facilities.

Councilmember Gustafson mentioned opportunities to get students in Shoreline more involved with park maintenance on a volunteer level. He also raised the issue of broader community use of Meridian Park School. He pointed out what has been done to make community use practical. Finally, he asked whether now would be an appropriate time to begin planning for a broader set of parks improvements. He wondered whether voters would approve a bond for such projects.

Several individuals discussed the kinds of changes that might be funded by a bond program.

Mayor Jepsen mentioned the Council's upcoming retreat. He said it would result in guidelines for projects that the Committee will be asked to review.

Carolyn Ballo raised a concern that a plan be established for dogs off leash within the City's parks.

Councilmember Ransom brought up the issue of master planning for the park system. He mentioned potential sites for new parks, including in the Highlands and at Fircrest.

Neil Neurostos pointed out the importance of looking at the entire parks system and understanding how different parks meet different needs.

Mayor Jepsen thanked the Committee members for the discussion and declared the meeting adjourned at 7:30 p.m.

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Larry Bauman, Assistant City Manager

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## CITY OF SHORELINE

### SHORELINE CITY COUNCIL SUMMARY MINUTES OF SPECIAL JOINT MEETING WITH THE SHORELINE PLANNING COMMISSION

Monday, April 15, 2002  
6:30 p.m.

Shoreline Conference Center  
Mt. Rainier Room

#### *Shoreline City Council*

PRESENT: Mayor Jepsen, Deputy Mayor Grossman, Councilmembers Chang, Hansen, Montgomery and Ransom

ABSENT: Councilmember Gustafson

#### *Shoreline Planning Commission*

PRESENT: Chair Doennebrink, Vice Chair Harris, Commissioners Doering, Gabbert, Kuboi, MacCully, McClelland and Sands

ABSENT: Commissioner Piro

#### 1. CALL TO ORDER

The meeting was called to order at 6:37 p.m. by Mayor Jepsen, who presided.

#### 2. FLAG SALUTE/ROLL CALL

Upon roll call by the Deputy City Clerk, all Councilmembers were present with the exceptions of Councilmember Montgomery and Commissioner Kuboi, who arrived later in the meeting, and Councilmember Gustafson and Commissioner Piro.

**Councilmember Ransom moved to excuse Councilmember Gustafson. Councilmember Chang seconded the motion, which carried 5-0, and Councilmember Gustafson was excused.**

#### 3. JOINT WORKSHOP ITEM

##### (a) Central Shoreline Subarea Plan

Planning and Development Services Director Tim Stewart explained the purpose of the presentation: to review the preliminary draft of the Central Shoreline Subarea Plan; to respond to questions and obtain input from City Council and the Planning Commission; and to obtain confirmation or clarification of the direction of the subarea plan. He

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introduced Laurence Qamar and Oliver Kuehne, consultants with Lennertz Coyle & Associates, who reviewed the preliminary draft report of the subarea plan.

Mr. Qamar explained the goals of the Central Shoreline Subarea Plan to: create vibrant mixed use areas; act as an incentive for redevelopment; protect surrounding residential neighborhoods; identify development strategies; and integrate the Aurora Corridor Project and the Interurban Trail Project. He also discussed the planning process, which included a series of public meetings and an extensive design charrette.

Continuing, Mr. Qamar reviewed the main elements of the preliminary draft of the subarea plan:

- realignment and redevelopment of Midvale Avenue as a single-sided mixed-use "Main Street" facing the Interurban Trail and a greenway in the Seattle City Light (SCL) right-of-way and Aurora Avenue;
- Aurora Avenue remaining an auto-oriented commercial street with improved visual quality (e.g., open sight lines to the mixed-use "Main Street" on Midvale Avenue) and pedestrian access;
- properties on the east side of Linden Avenue providing a transition in scale and character from the larger-scale urban properties along Aurora Avenue to the residential properties on the west side of Linden Avenue; and
- civic buildings creating special centers of activity.

Mr. Qamar explained that the consultants focused on three specific demonstration sites: Highland Plaza (at the northeast corner of N 175<sup>th</sup> Street and Midvale Avenue N); the Gateway site (at the southeast corner of N 185<sup>th</sup> Street and Midvale Avenue N); and the "Wedge" (delineated by Aurora Avenue, N 175<sup>th</sup> Street and Ronald Place). He discussed the potential effects of the subarea plan on these demonstration sites over the next five years and over the next 25 years (pages 29-31 of the Council packet).

Mr. Kuehne noted the overlay district zones that the consultants identified in the Central Shoreline Subarea: Residential Transition Area; Aurora Commercial District; Central Shoreline Mixed-use District; Gateway Mixed-use District; Garden Residential/ Mixed-use District; Wedge Special District; and Firlands Mixed-use District (page 37 of the Council packet). He went on to discuss the development standards proposed for each of the overlay district zones (pages 39-44 of the Council packet).

Planning Manager Kirk McKinley highlighted a proposal to uncover the bricks of the North Trunk Road under Firlands Way to create a distinctive "Main Street." He noted the need for negotiation with SCL about the use of its right-of-way (page 12 of the Council packet). He also discussed the proposed realignment of Midvale Avenue through the Gateway site.

Mr. McKinley went on to discuss the steps staff is taking to continue development of the Central Shoreline Subarea Plan, including:

- preparation of an appendix of implementation strategies;

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- identification of the implications of implementing the subarea plan (e.g., costs, potential funding sources, priorities and sequencing);
- pro forma financial analysis of demonstration site development for inclusion in the appendix; and
- consideration of the environmental review for the subarea plan.

He said staff intends to present the preliminary draft of the plan widely throughout the community during the next three to four months to obtain as much feedback as possible. He said staff will return to the Planning Commission and Council at the end of the summer with a draft plan.

Commissioner Kuboi arrived at 7:15 p.m.

Mayor Jepsen invited public comment on the preliminary draft.

(1) Craig Nickelson, Shoreline, questioned the impacts of the Central Shoreline Subarea Plan on existing businesses.

Mayor Jepsen supported the development of a subarea plan to establish a vision for the subject area. He expressed concern that the five-year goal in the preliminary draft may not be realistic. He questioned whether the City will complete the Aurora Corridor Project and the Interurban Trail Project in the subarea in the five-year period and whether property owners in the subarea will reinvest as projected. He advocated more study of a realistic five-year goal.

Continuing, Mayor Jepsen recommended that the subarea plan include a recipe of specific steps the City will take to implement and realize the plan. He said the City must understand the investment it needs to make to achieve the plan goals, and the costs must be realistically affordable. He requested the identification of initiatives that exceed the scope of the Aurora Corridor and Interurban Trail Projects (e.g., the municipal parking lot proposed for the "Wedge" demonstration site) and of the related costs.

Councilmember Montgomery arrived at 7:42 p.m.

Councilmember Ransom noted past input to Council about the distance and patterns pedestrians prefer to walk when shopping. He estimated the distance between the proposed Aurora Commercial District and the Gateway Mixed-use District at 100 to 120 feet. Noting the desirability of a 60-foot maximum span between business areas, he questioned the effect of the larger distance. Mr. Qamar acknowledged that the subarea plan proposals do not represent a conventional "Main Street." He compared them instead to a Commercial Boulevard, with retail businesses on either side of a busy arterial.

Councilmember Ransom asked about the proposed realignment of Ronald Place south of N 175<sup>th</sup> Street given development of the TOP Foods site. Mr. McKinley said staff has met and continues to talk with TOP Foods about the proposed realignment. He noted the TOP Foods concern about business disruptions of future road realignment. He said staff

is considering ways to implement some changes as part of the current TOP Foods construction project. He said the realignment is still feasible.

In response to Chair Doennebrink, Mr. McKinley explained the idea that emerged from the Central Shoreline Design Charrette to modify the Aurora Corridor concept to discontinue the northbound business-access transit (BAT) lane at Ronald Place and to route buses to Midvale Avenue via a realigned Ronald Place. He explained that buses would transition from Midvale Avenue to a BAT lane on northbound Aurora Avenue via a transit-only lane (e.g., at approximately N 178<sup>th</sup> or approximately N 182<sup>nd</sup> Street). He said the plan reduces the width of the Aurora Corridor right-of-way at N 175<sup>th</sup> Street, thereby reducing the impacts to properties in the "Wedge." However, he said TOP Foods has expressed concern about Ronald Place right-turn traffic and buses cutting through the edge of its site, and Metro has expressed concern about longer transit times for northbound buses. He noted that a preliminary traffic analysis, jointly funded by the City and Metro, showed the diversion to Midvale Avenue to extend bus transit times by 30 seconds.

Commissioner McClelland supported the concepts of the preliminary draft of the Central Shoreline Subarea Plan. She said she shares Mayor Jepsen's concern that the five-year goal may not be realistic. She asserted that a community-oriented business district with significant pedestrian use already exists along Midvale Avenue. She said the preliminary draft does not address changes and impacts to this community. She questioned the City's role in helping businesses relocate. She said the draft does not document the underlying assumption of significant demand for office space.

Continuing, Commissioner McClelland identified two important steps toward City implementation of the subarea plan: establishing a public space acquisition program to fund the purchase of properties that become available along Midvale Avenue; and changing the Development Code to preclude development that thwarts the goals of the subarea plan.

Mayor Jepsen acknowledged the importance of changes to the Development Code. He commented that the designation of too many different overlay district zones—with different design standards and restrictions—may be too difficult to understand and too difficult to enforce. He asked how to simplify the zoning. He noted that businesses on the west side of Midvale Avenue have month-to-month leases with SCL. He questioned whether anyone will invest in the properties under such circumstances. He asserted that City improvements on Midvale Avenue will benefit the existing businesses and housing on the east side of the street.

Next, Mayor Jepsen noted that the diagrams on pages 20 and 22 of the Council packet do not represent the proposal to realign Ronald Place. Mr. McKinley explained the dilemma of whether to represent the realignment of Ronald Place given the uncertainty of TOP Foods and Metro support. He requested Council and Commission direction on whether to pursue the realignment aggressively. Mayor Jepsen advocated resolution of the issue before adoption of the subarea plan. Mr. McKinley expressed his hope that the draft

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subarea plan that staff presents to the Commission and the Council at the end of the summer will include a recommendation regarding the realignment of Ronald Place.

Commissioner Gabbert praised the preliminary draft subarea plan the consultants prepared. He went on to question whether the subarea includes enough commercial land to accommodate enough retail uses to create an interesting shopping area. He also questioned the market potential for the redevelopment of the area. He suggested consideration of a multi-story parking facility to preserve commercial land for redevelopment and to provide sufficient parking to support the shopping area. He advocated that the City have a cooperative attitude toward the other public agencies with which it must work to realize the subarea (e.g., SCL, Metro). However, he stressed the need to protect City of Shoreline interests. For instance, he questioned the importance of a 30-second increase in transit time for northbound Metro buses.

Commissioner Doering thanked the consultants. She expressed particular appreciation for the Residential Transition Area along Linden Avenue. She asserted that increased transit times matter to bus commuters. She expressed concern about the scale of a bus in an area of walking amenities. She favored bus use of an uninterrupted BAT lane on northbound Aurora Avenue. She advocated parking on each end of the corridor and a trolley—supported by a non-profit agency—to provide transportation. She commented that many Shoreline residents would walk if pedestrian amenities were available to make it possible. She recommended that City officials make themselves available at public locations (e.g., retail stores) to obtain input on the subarea plan proposals.

Councilmember Ransom said representatives of the QFC site have requested a vacation of Midvale Avenue between 182<sup>nd</sup> Street and 185<sup>th</sup> Street. He noted that other business people have stressed the need for greater certainty. He asked when the City will be able to define upcoming changes more clearly. Mr. McKinley said a developer can ask the City to vacate a street now. He explained that the City requires a traffic analysis and an environmental review to assess the impacts of street vacation. He noted Mayor Jepsen's suggestion that staff and the consultants develop additional information on the sequencing, cost and coordination of the potential projects.

Councilmember Ransom asked if the City can obtain federal and State grants to fund the proposals between Aurora and Midvale Avenues (e.g., the municipal parking lot, the greenway) or if the City must fund the proposals itself. Mr. McKinley noted the need for additional research on grant funding. He said the Interurban Trail is a very competitive regional transportation project. He reiterated the need to negotiate an agreement with SCL about changes in its right-of-way.

Councilmember Ransom questioned the proposal in the preliminary draft subarea plan to locate the Interurban Trail on the west side of the greenway, closer to traffic on Aurora Avenue, instead of on the east side of the greenway, closer to Midvale Avenue. Mr. McKinley explained that siting the trail along Aurora Avenue between N 178<sup>th</sup> Street and N 183<sup>rd</sup> Street allows the City to narrow the width of the sidewalk along Aurora Avenue. He also stated the importance of the trail crossing N 178<sup>th</sup>, N 180<sup>th</sup> and N 183<sup>rd</sup> Streets at

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the intersections with Aurora Avenue, instead of further east, in the middle of the blocks. Councilmember Ransom suggested that the trail cross the streets at the intersections with Midvale Avenue, instead of at the intersections with Aurora Avenue.

Deputy Mayor Grossman thanked the people who have participated in the Central Shoreline Subarea planning process. He expressed doubt that a 100-foot distance would constrain people from walking to a business area. He expressed concern about operating buses on Midvale Avenue. He advocated that buses remain on Aurora Avenue. He asked when Metro or Sound Transit can indicate if they are willing to consider routing buses on Midvale Avenue.

Asserting that the City is not likely to establish a business development authority, Deputy Mayor Grossman stated that it is up to private developers to implement the changes proposed in the subarea plan. He asked when the City will involve private developers to obtain their feedback on the proposals. Mr. McKinley said the time to involve private developers is now. He noted the value of preparing financial information for discussion with developers.

In response to Deputy Mayor Grossman, Mr. McKinley said staff is considering both a planned action environmental impact statement (EIS) for the Central Shoreline Subarea and combining the environmental reviews for the subarea, the Aurora Corridor Project and the Interurban Trail Project.

Councilmember Montgomery expressed appreciation for the preliminary draft of the subarea plan. She expressed concern about diverting buses onto Midvale Avenue. She said longer transit times will discourage ridership. She opposed anything that discourages ridership.

Responding to Councilmember Montgomery's question about the population figures on page seven of the Council packet, Mr. McKinley explained that they apply to census tracts that include areas outside the City of Shoreline.

Councilmember Ransom stressed the finding of the preliminary traffic analysis that diverting northbound buses onto Midvale Avenue would increase transit times by only 30 seconds. He said businesses on Midvale Avenue support the diversion of buses as a means of increasing business. He commented that the subarea could become a downtown, with a cluster of growing businesses on both sides of Aurora Avenue.

Commissioner Gabbert advocated flexibility in the building design standards for the subarea.

Commissioner MacCully requested clarification of the route buses and vehicles will travel as they move north on Midvale Avenue past N 183<sup>rd</sup> Street. He expressed concern about traffic infiltrating the adjacent residential neighborhood.



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Commissioner McClelland suggested the organization of the owners of property on the east side of Midvale Avenue north of N 175<sup>th</sup> Street as a stakeholder group.

Councilmember Chang identified the subarea plan as an economic development plan for Shoreline. He complimented the consultants for talking throughout the process with the businesses impacted by the proposals, and he advocated continued dialogue. He suggested that the plan address the relationship of the subarea to the Aurora Corridor Project and that it focus more clearly on the reality of the subarea.

Councilmember Hansen said that realizing the five-year vision will take much longer than five years. He noted the interrelationship of the Central Shoreline Subarea Plan and the Aurora Corridor Project. For example, he pointed out that the diversion of northbound buses onto Midvale Avenue is meant, in part, to reduce the width of the Aurora Corridor immediately north of N 175<sup>th</sup> Street. He said the subarea plan seems "somewhat unrealistic," and he said it may be expensive to implement. He supported the subarea plan as a good vision and as a collection of conceptual talking points.

Mayor Jepsen summarized Council and Commission support for the vision identified in the preliminary draft subarea plan. He said discussion focused on the details of the plan, which need further study (e.g., the diversion of buses onto Midvale Avenue, the route buses and vehicles will travel on Midvale Avenue north of N 183<sup>rd</sup> Street, the alignment of the Interurban Trail). He identified two elements to the subarea plan vision: the public piece, including the Aurora Corridor Project and the Interurban Trail Project; and the development standards, which will affect the private sector. He stated the need to be careful about the flexibility of the development standards and the need to test them with the development community to make sure that they're realistic. He noted the need to develop specific action steps with realistic funding and timelines. He reiterated questions about whether the five-year vision can be achieved in five years.

City Manager Steve Burkett asserted that establishing the subarea plan is critical to defining issues related to both the Aurora Corridor Project and the Interurban Trail Project. He acknowledged the importance of determining which steps the City can realistically undertake within its financial limitations. He agreed that development standards for the Central Subarea should be flexible and related to the reality of the market. He stated the value of developer input.

## RECESS

At 8:39 p.m., Mayor Jepsen declared a short recess, and the Planning Commission left the meeting. The meeting reconvened at 8:48 p.m.

## 4. CITY MANAGER'S REPORT AND FUTURE AGENDAS

Mr. Burkett reported that three traffic officers have provided a total of 140 hours of traffic enforcement on 15<sup>th</sup> Avenue NE during the past two weeks. He said the officers

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have issued 120 citations. He noted that the City is also using a radar trailer on 15<sup>th</sup> Avenue NE to educate people about the speed limit.

## 5. COUNCIL REPORTS

Deputy Mayor Grossman said he met with Sound Transit Executive Director Joni Earl to discuss the lack of representation of Shoreline residents on the Sound Transit Board of Directors. He said he expressed Shoreline support for the success of Sound Transit in addressing transportation issues and Shoreline concern that it is receiving little benefit from Sound Transit, considering the tax revenue Shoreline residents are contributing. He said Ms. Earl had directed her staff to work on this issue after her meeting with King County Councilmember Carolyn Edmonds the previous week.

Mayor Jepsen noted his suggestion to staff earlier in the day that Councilmember Montgomery serve as the voting delegate for the upcoming Association of Washington Cities conference. He mentioned that Deputy Mayor Grossman will attend the North End Mayors' meeting that was postponed until April 22. He said the pedestrian advocacy group "Feet First" will hold its next meeting April 25 at the Shoreline Historical Museum.

## 6. PUBLIC COMMENT

(a) Anthony Poland, Shoreline, expressed concern that the BAT lanes in the Aurora Corridor Project will not improve traffic flow. He objected to surveillance cameras at intersections and other locations on Highway 99 in Edmonds, and he expressed hope that the City is not planning to install cameras along Aurora Avenue in Shoreline.

## 7. WORKSHOP ITEMS

### (a) 2002 City of Shoreline Survey of Residents

Mr. Burkett spoke briefly about the value and uses of the results of the 2002 survey of Shoreline residents. Community and Government Relations Manager Joyce Nichols introduced Carolyn Browne, the consultant who conducted the survey of residents. Ms. Browne discussed the purpose of the survey and the survey process and methodology. She went on to review the results of the survey.

Ms. Browne said the survey results and the focus group feedback show that participants feel part of a community in Shoreline and feel that the businesses on Aurora Avenue do not represent the community.

Noting that only 20 percent of survey respondents said they are aware of the Customer Response Team (CRT), Ms. Browne said her surveys for cities often indicate that cities need to better market their services.

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Councilmember Montgomery noted that only 30 percent of survey respondents rated streetlighting "Excellent" or "Very Good." She said the information on page 49 of the Council packet—showing that 90 percent of respondents were very or somewhat satisfied with the level of lighting on major arterials and 62 percent were very or somewhat satisfied with the level of lighting in neighborhoods—seems contradictory.

In response to Councilmember Ransom, Mr. Burkett confirmed that "Neighborhood Patrols" refers to Shoreline Police patrols in neighborhoods. He noted a lack of specific information about respondents' dissatisfaction with "Planning & Zoning." He said the City would need to conduct a follow-up survey or focus group to learn more about this issue. Ms. Browne asserted that the largest amount of negativity regarded "Street Repair," "Traffic Signal Timing," "Street Lighting" and "Sidewalks."

Councilmember Montgomery said Council has discussed streetlighting at length in the past. She commented that the survey results make additional discussion seem unnecessary. Ms. Browne said the issue of streetlighting in neighborhoods merits further consideration. She noted that 45 percent of the respondents are "somewhat satisfied" with the level of streetlighting in neighborhoods, 36 percent are "not satisfied," and only 17 percent are "very satisfied." She said streetlighting on arterials does not seem to be an issue.

Mayor Jepsen asserted an apparent contradiction between the finding that only 30 percent of respondents rated streetlighting excellent or very good and the finding that 90 and 62 percent of respondents expressed satisfaction with arterial and neighborhood streetlighting, respectively. Referring to page 79 of the Council packet, Ms. Browne reiterated that 36 percent of respondents are "not satisfied" with the level of streetlighting in neighborhoods and only 17 percent are "very satisfied."

Councilmember Chang asserted the importance of designating the geographic location of survey respondents.

Ms. Nichols noted a difference of opinion in the focus group between those participants who supported neighborhood streetlighting for safety and those who opposed it in order to preserve the rural character of Shoreline. Referring to the "Ratings of City Services" (page 75 of the Council packet), Ms. Browne noted that 31 percent of respondents rated streetlighting 3 (good), that 27 percent rated it 2 (fair) and that ten percent rated it 1 (poor). She said this represents a fairly high level of dissatisfaction with streetlighting.

Mayor Jepsen asked what ratings Council can reasonably expect for City services. Ms. Browne recommended against rigid responses to any one survey rating. She asserted the value of considering the rating for a service in the context of ratings for other services. Mr. Burkett noted the availability at the International City Management Association database of surveys for further comparison.

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Referring to pages 47 and 48 of the Council packet, Councilmember Montgomery noted that the Aurora Corridor Project will address four of the six most frequent suggestions for improvement.

Councilmember Ransom asked about the sampling technique used for the survey. He noted a discrepancy between the survey finding that 87 percent of Shoreline residents own their home and other statistics showing Shoreline home ownership at 67 percent. He asked if the survey results represent a cross-section of the community. Ms. Browne said the survey selected telephone numbers at random from a reverse telephone directory. She said most surveys oversample single-family housing residents because residents of multi-family housing move more frequently, and they are out more often. She noted the need for more expensive data collection to eliminate this skew.

Councilmember Hansen asserted that the survey attitudes are reasonably accurate and that an apartment dweller would have been just as well represented as any other Shoreline resident.

## 8. CONTINUED PUBLIC COMMENT

(a) Randy Ferrell identified himself as a board member of the Shoreline Merchants Association (SMA). He asked Shoreline citizens to help the SMA convince City Council that the Aurora Corridor Project is "an extravagant folly, which is reckless in its disregard of Aurora Avenue businesses and must be changed." He said the SMA and Concerned Citizens for Shoreline have developed an alternative plan for the Aurora Corridor with the assistance of Transportation Engineer Ken Cottingham. He said the first mile of Phase I of the Aurora Corridor Project will cost \$28.2 million. He said the first two phases of the Lynnwood-Edmonds improvements (not including utility undergrounding and streetlighting) cost \$4.1 million per mile. He said Highway 99 improvements in Sea-Tac, Des Moines and Federal Way (which included utility undergrounding and streetlighting) cost between \$6.5 million and \$15 million per mile.

(b) Heidi Nagel, Shoreline, identified herself as a neighbor of Bethel Lutheran Church. She said the church proposes to invite the tent city of 70-100 homeless people in 40-60 tents to locate at its property. She expressed concern about the potential impact of the tent city. She asked the City to consider changes to its ordinance as planning for the tent city siting continues. She urged Council to keep neighborhood residents in mind.

(c) Bob Harrison, Shoreline, identified himself as a neighbor of Bethel Lutheran Church. He noted church plans to apply for a temporary-use permit to locate the homeless tent city at church property. He opposed the location of the homeless tent city in a residential area. He noted proposals to close King County parks.

(d) Christina Harrison, Shoreline, said she opposes the location of the homeless tent city at Bethel Lutheran Church property because she does not want "to live across the street from a campground." She said past debate about the homeless tent city at locations in Seattle has concerned issues of character. She said this has trivialized the

issue of homelessness. She advocated consideration of the homeless tent city siting as a zoning issue, and she supported separate, serious consideration of the City response to homelessness.

(e) Anthony Poland, Shoreline, said the Aurora Corridor Project BAT lanes will increase traffic stagnation on Aurora Avenue, and traffic stagnation will degrade the business environment. He advocated bus turnouts on Aurora Avenue. He otherwise opposed special traffic considerations for buses. He urged Council to discontinue planning for the Interurban Trail given a national trend to relocate railroads away from waterfronts. He noted a federal mandate against prohibitions to access to saltwater beaches. He said Burlington Northern Santa Fe (BNSF) has no right to stop people from accessing Puget Sound beaches. He said the bike lane on N 185<sup>th</sup> Street east of Aurora Avenue has forced more traffic onto Aurora Avenue.

Mayor Jepsen recognized 32<sup>nd</sup> District State Representative Maralyn Chase in attendance at the meeting.

## MEETING EXTENSION

At 10:00 p.m., Councilmember Ransom moved to extend the meeting ten minutes. Councilmember Montgomery seconded the motion, which carried unanimously.

Mayor Jepsen noted the diversity of opinion regarding the Aurora Corridor. He said the SMA has supported reducing the speed limit on Aurora Avenue from 40 to 35 miles per hour; whereas, Mr. Poland opposes reductions in the speed limit. He said the City is preparing the draft EIS for the Aurora Corridor Project. He stressed that Council will not vote on a preferred design until after the City issues the final EIS.

In response to Mayor Jepsen, Mr. Burkett said the improvements to Highway 99 in Sea-Tac are very similar to those the City is considering. He said the City's consulting engineers advise that the estimated costs for the Aurora Corridor Project are in the same range per mile as the estimated costs for Highway 99 improvements in Sea-Tac. He noted City plans to undertake an intensive value engineering process. He anticipated future Council deliberation of cost considerations.

Mr. Burkett said City ordinances governing the issue of the homeless tent city differ from those in Seattle. He said representatives of Bethel Lutheran Church contacted the City to research City ordinances, and staff provided information. He said the City has not received a request for a temporary-use permit.

Mr. Stewart said representatives of Bethel Lutheran Church requested an interpretation of the Development Code regarding the permissibility of a temporary shelter camp. He said staff issued an interpretation February 13 concluding that a use of this nature might be permitted through a temporary-use permit. He reviewed the five conditions (under Shoreline Municipal Code [SMC] 20.40.540 [B]) for issuance of a temporary use permit. He also described the process for reviewing a temporary use permit application.

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Councilmember Hansen asked how an application for a temporary use permit for a homeless tent shelter could satisfy the first and second conditions of SMC 20.40.540 (B). He questioned the permissibility of this use.

Mayor Jepsen advocated the identification of a permanent location for the homeless tent city and efforts to address case management and transportation. He said he will contact County representatives to investigate these issues.

In response to Mayor Jepsen, Mr. Burkett said the Richmond Beach Community Council discussed BNSF right-of-way enforcement during its April 9 meeting. He explained that BNSF prohibits trespass of its right-of-way to prevent pedestrian fatalities.

In response to Councilmember Ransom, City Attorney Ian Sievers explained that City consideration of a temporary-use permit is a Type A ministerial decision made by the Planning and Development Services Director with no administrative appeal authority. He confirmed the right of appeal to Superior Court.

## 9. ADJOURNMENT

At 10:16 p.m., Mayor Jepsen declared the meeting adjourned.

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Carol Shenk  
Deputy City Clerk

April 22, 2002

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## CITY OF SHORELINE

### SHORELINE CITY COUNCIL SUMMARY MINUTES OF DINNER MEETING

Monday, April 22, 2002  
6:00 p.m.

Shoreline Conference Center  
Highlander Room

PRESENT: Deputy Mayor Grossman, Councilmembers Chang, Gustafson, Hansen and Ransom

ABSENT: Mayor Jepsen and Councilmember Montgomery

STAFF: Steve Burkett, City Manager; and Larry Bauman, Assistant City Manager

The meeting convened at 6:05 p.m. All Councilmembers were present with the exceptions of Mayor Jepsen and Councilmember Montgomery.

Steve Burkett, City Manager, mentioned that State Representative Maralyn Chase will be attending tonight's Council meeting. He also provided Council with a fact sheet regarding the Aegis project.

Continuing, Mr. Burkett described the concerns of residents who say they have a petition asking for a traffic light to be installed at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street. He went on to explain that the item on the Council's agenda tonight provides for contract engineering services to analyze the need for a signal.

Councilmembers discussed various pedestrian safety issues and accidents, both in Shoreline and in other communities.

Mr. Burkett referred to a message from Councilmember Ransom regarding costs for the North City capital project. He explained that the costs of several projects have now been combined into a single project for better coordination of design and construction.

Councilmember Ransom expressed the view that the project was originally to have included grant funds and private developer contributions. Councilmember Hansen responded that the project has already been delayed too long and that work needs to go forward.

Mr. Burkett explained that grant funding may be difficult to obtain for this project because most of the project focuses on business area improvements.

Mr. Burkett asked about Council preferences for the summer break. The responses to an e-mail regarding this issue have indicated no consensus thus far.

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Councilmember Gustafson felt the last week in July and first two weeks in August would be best because this period coincides with the end of summer school.

Seeking to articulate a consensus, Mr. Burkett noted that Councilmembers Chang and Gustafson prefer the first two weeks in August. Councilmember Ransom concurred. Deputy Mayor Grossman and Councilmember Hansen did not indicate a strong preference.

Councilmembers and Mr. Burkett went on to discuss the agenda item to reduce the speed limit on 27<sup>th</sup> Avenue from 30 miles per hour to 25 miles per hour.

Mr. Burkett then turned to the issue of the Seattle City Light (SCL) Rate Advisory Board. He mentioned that SCL wants Shoreline to fill a vacancy on the board created when staff member Kristoff Bauer resigned. He asked if a Councilmember wished to serve on the board. Several Councilmembers suggested that it would be preferable to assign a staff member to attend these meetings.

Mr. Burkett described the plans for the April 26-27 Council retreat. He mentioned changes being made to the agenda to reflect the ideas of Councilmembers in their individual discussions with the facilitator, Julia Novak.

Mr. Burkett also described a recent meeting with the Chamber of Commerce regarding the Aurora Corridor Project. He has met three times recently with Chamber members and officers.

Councilmember Hansen returned to the issue of the Aegis project fact sheet distributed by Mr. Burkett. Mr. Burkett reviewed that the Hearing Examiner agreed that the north portion of the Aegis project could be approved because it would be constructed outside the buffer required for the project.

On another topic, Councilmember Chang stated that he has been working with Rob Beem, Assistant Parks, Recreation and Cultural Services Director, regarding a free community medical event to be held at City Hall. He proposed that the event be hosted by the City on a Saturday. The Korean Community Association is organizing the event.

Councilmember Gustafson suggested the Shoreline-Lake Forest Park Senior Center or the Center for Human Services as the venue for the event. Mr. Burkett agreed that the senior center and the Shoreline center should be considered. Councilmembers concluded the meeting with a discussion of the value of having the kind of health event suggested by Councilmember Chang.

At 7:20 p.m., Deputy Mayor Grossman declared the meeting adjourned.

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Larry Bauman, Assistant City Manager



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## CITY OF SHORELINE

### SHORELINE CITY COUNCIL

### SUMMARY MINUTES OF REGULAR MEETING

Monday, April 22, 2002  
7:30 p.m.

Shoreline Conference Center  
Mt. Rainier Room

**PRESENT:** Deputy Mayor Gustafson, Councilmembers Chang, Gustafson, Hansen, Montgomery and Ransom

**ABSENT:** Mayor Jepsen

1. **CALL TO ORDER**

The meeting was called to order at 7:35 p.m. by Deputy Mayor Grossman, who presided.

2. **FLAG SALUTE/ROLL CALL**

Upon roll call by the City Clerk, all Councilmembers were present, with the exception of Councilmember Montgomery, who arrived shortly thereafter, and Mayor Jepsen.

**Upon motion by Councilmember Gustafson, seconded by Councilmember Hansen and carried 5 - 0, Mayor Jepsen was excused.**

- (b) Proclamation of "Shorewood High School Chamber Ensemble Week"

Deputy Mayor Grossman proclaimed the week of April 29, 2002 as Shorewood High School Chamber Ensemble Week in honor of the ensemble's first place finish in its division at the Northwest Orchestra Festival at Mt. Hood Community College. He presented the proclamation to Dan Wing, Director of the Shorewood High School Chamber Ensemble.

Councilmember Montgomery arrived at 7:40 p.m.

Next, Deputy Mayor Grossman proclaimed the week of April 21, 2002 as Volunteer Week in honor of volunteers in the Shoreline community.

- (a) Legislative Update by Rep. Chase

Community and Government Relations Manager Joyce Nichols introduced 32<sup>nd</sup> District State Representative Maralyn Chase.

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Representative Chase noted her committee memberships. She acknowledged that the legislature failed to preserve most of the State backfill funding for the sales tax equalization revenues cities lost after passage of Initiative 695. She expressed hope that the legislature will be able to reinstate the backfill funding as the economy improves.

Continuing, Representative Chase mentioned that she proposed legislation to amend the Growth Management Act (GMA) to address growth issues. She identified water as an environmental issue with which she is primarily concerned. She noted reductions in State education funding to Shoreline. She also discussed economic development, particularly in terms of high-technology resources. She advocated inclusion of suburban city councils as full partners in these efforts. She discussed a plan to hold a House Trade and Economic Development Committee hearing at the Shoreline Conference Center in late May or early June. She explained the intent of the hearing to reconceptualize the tools used to discuss economic development in a rapidly-changing economy.

Finally, Representative Chase expressed disappointment that the legislature was unable to pass prescription drug reform.

Councilmember Montgomery requested more information about Representative Chase's interest in growth management. Representative Chase said 40 percent of the growth in state population between now and 2050 will result from unintended pregnancies. She expressed her support for the proposal by nonprofit organization Zero Population Growth to attach reproductive health clinics to growth management plans. She also expressed interest in how property development occurs and in water issues, fish and the fishing industry, and wetlands protection.

In response to Councilmember Ransom, Representative Chase summarized the process by which the legislature put the State transportation funding package on the November election ballot. She said she supported passage of the package by the legislature. She noted her intention to work hard to insure voter approval of the package.

Councilmember Ransom noted that the legislature voted to securitize a portion of future tobacco settlement payments. He identified taxes on electronic pulltabs as the only new revenue the legislature debated. Noting the \$1.5 billion State budget deficit projected next year, he asked about other possible sources of new revenue. Representative Chase expressed her support for a graduated net income tax in Washington State.

Councilmember Ransom said a stronger orientation to customer service by the State would make people more willing to support the State. He went on to assert the importance of higher productivity by State employees. He mentioned that work by Arthur Young and Associates at King County improved efficiency and saved 15 to 30 percent in every department. He noted that consultant pay was contingent on cost savings from increased productivity. Representative Chase supported Councilmember Ransom's recommendation of a similar initiative to improve State efficiency. She said

the legislature passed civil service reform, which will include some "contracting out," in which State employees may compete.

Councilmember Gustafson expressed appreciation for Representative Chase's comments about the importance of education. He said education is a key component of the Shoreline community. He asked how citizens can require the legislature to fully fund education mandates. Representative Chase said every legislator is acutely aware of the "paramount responsibility" to educate the children of the state. She attributed the problem of education funding to a lack of money, not a lack of will. She expressed hope that the economic recovery will minimize the State budget deficit. She asserted the need for tax reform.

Councilmember Hansen expressed concern about diverting tobacco settlement funds from the health care programs for which the State intended to use them. He said the State frequently uses funds collected for one purpose for another purpose. He noted this as a key reason for the current taxpayer revolt. Representative Chase agreed.

Deputy Mayor Grossman thanked Representative Chase for participating in the meeting. He suggested that Council invite all three of Shoreline's State legislators to a future dinner meeting.

Noting the large number of people in the audience, Deputy Mayor Grossman suggested that Council take public comment next.

5. PUBLIC COMMENT:

(a) LaNita Wacker, Shoreline, noted the date as the 32<sup>nd</sup> anniversary of Earth Day. She said she has previously requested that Council form an environmental quality commission. She mentioned the property at 150<sup>th</sup> Street and 25<sup>th</sup> Avenue NE formerly owned by the Department of Natural Resources (DNR). She objected to "No Trespassing" signs recently installed at the site.

(b) Ralph Huntzinger, Shoreline, identified himself as the Director of the Briarcrest Neighborhood Association. He invited Councilmembers to attend association meetings.

(c) Dennis Lee, Shoreline, identified himself as Assistant Director of the Briarcrest Neighborhood Association. He said the association voted April 18 to oppose the City decision to allow the Aegis Assisted Living development on 1<sup>st</sup> Avenue NE south of 155<sup>th</sup> Street to proceed.

(d) Bill Bear, Shoreline, asserted that higher population density and increased traffic in an area will result in more collisions.

(e) Angeline Johnston, Shoreline, suggested taxing pesticides. She advocated more City and State action regarding pesticides.

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(f) Doug Hamilton, Shoreline, noted ongoing motorist confusion about stopping for pedestrians crossing 15<sup>th</sup> Avenue NE at NE 170<sup>th</sup> Street. He advocated the installation of a traffic light at the intersection or rechannelization of 15<sup>th</sup> Avenue NE to two lanes and a center left-turn lane.

(g) Janet Way, Shoreline, identified herself as President of Thornton Creek Legal Defense Fund and of Paramount Park Neighborhood Group. She said the neighborhood is implementing a habitat restoration project with the help of the Parks, Recreation and Cultural Services Department. She asserted that the Aegis Assisted Living development site "is an abomination against the City's code and morality."

(h) Tim Crawford, Shoreline, characterized the ruling by King County Superior Court Judge Sharon Armstrong regarding the property at 2330 N 156<sup>th</sup> Place as a victory for fish. He asserted the applicability of the ruling to the Aegis Assisted Living development.

(i) Patty Crawford, Shoreline, noted Judge Armstrong's ruling that "the piped watercourse under the defendant's property is a stream." She said this watercourse goes on to flow behind the Aegis Assisted Living north building site. She objected that the City has put the burden of protecting the environment in Shoreline on her family. She distributed a map illustrating the location of the discovery of a Chinook salmon. She said the Thornton Creek Alliance has withdrawn its support for the Aegis Assisted Living development. She urged Council to stop work at the Aegis Assisted Living development.

(j) Harold Crawford, Shoreline, read from a November 26, 2001 letter from Douglas G. Hennick, Area Habitat Biologist, State of Washington Department of Fish and Wildlife to the City Department of Planning and Development Services.

(k) Stan Terry, Shoreline, supported Ms. Wacker's request that Council form an environmental quality commission.

(l) Joseph Green, Shoreline, said demonstrations at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street will continue to help prevent pedestrian fatality accidents. He requested Council help.

(m) Angelique Ambers, Shoreline, advocated the installation of a stop light at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street.

(n) Jennifer Green, Shoreline, requested installation of a stop light and other traffic safety devices at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street.

(o) Lynn Trickcy and Lisa Pedgrow, Shoreline, presented a petition, signed by 250 Shorecrest High School students, in support of the installation of a stop light at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street.

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(p) Sylvia Townsend, Shoreline, advocated installation of a traffic light at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street.

(q) Chris Egan, Shoreline, noted longstanding problems at the intersection at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street. He advocated corrective action.

Deputy Mayor Grossman supported Council consideration of the formation of an environmental quality commission. He commented that the City does not own the property at 150<sup>th</sup> Street and 25<sup>th</sup> Avenue NE formerly owned by the DNR. He encouraged residents to contact the Shoreline Water District and the Shoreline School District with concerns about the property.

Deputy Mayor Grossman said pending litigation prevents Council from discussing the Aegis Assisted Living development.

Deputy Mayor Grossman said the City has obtained a crosswalk light for installation at the intersection at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street. He noted agenda item 8 (a), which concerns an agreement for engineering design services for 15<sup>th</sup> Avenue NE.

### 3. REPORT OF CITY MANAGER

City Manager Steve Burkett acknowledged longstanding traffic safety problems on 15<sup>th</sup> Avenue NE. He said the City has been making improvements. He noted that 13 of the City's 62 traffic signals are located on 15<sup>th</sup> Avenue NE. He said the City installed traffic lights on 15<sup>th</sup> Avenue NE at NE 165<sup>th</sup> Street and at NE 172nd Street within the past two years. He mentioned that the Capital Improvement Program (CIP) includes funding for safety improvements on 15<sup>th</sup> Avenue NE. He explained the need to follow the procedures of the Uniform Manual for Traffic Devices (e.g., evaluating options for the intersection at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street). Referring to agenda item 8 (a), he said staff proposes that the City hire an engineering firm to evaluate the 15<sup>th</sup> Avenue NE corridor and to recommend improvements. He said the City will then implement the improvements.

On another issue, Mr. Burkett said the City has not received an application from Bethel Lutheran Church for a special-use permit for a tent shelter encampment on church property.

In response to Councilmember Ransom, City Attorney Ian Sievers discussed the Aegis Assisted Living development. He said staff reviewed building permit revisions that Aegis submitted for the north site at its property. He expressed confidence that the revisions comply with the City code and with the most recent decision of the Shoreline Hearing Examiner regarding the Aegis development. He said Aegis is therefore entitled to a building permit. He went on to explain that Council cannot interject itself into the issue of the Aegis development. Referring to case law and State law, he noted the potential legal and financial liability to the City of such Council action.

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4. REPORTS OF BOARDS AND COMMISSIONS: None

RECESS

At 8:55 p.m., Deputy Mayor Grossman declared a five-minute recess. The meeting reconvened at 9 p.m.

6. APPROVAL OF THE AGENDA

**Councilmember Ransom moved approval of the agenda. Councilmember Gustafson seconded the motion, which carried unanimously, and the agenda was approved.**

7. CONSENT CALENDAR

**Councilmember Ransom moved approval of the consent calendar. Councilmember Hansen seconded the motion, which carried 6-0, and the following items were approved:**

**Minutes of Regular Meeting of March 25, 2002  
Minutes of Workshop Meeting of April 1, 2002  
Minutes of Regular Meeting of April 8, 2002**

**Approval of expenses and payroll as of April 12, 2002 in the amount of \$954,686.91**

**Ordinance 300 amending Section 10.20.010 of the Shoreline Municipal Code by lowering the speed limit on 27<sup>th</sup> Ave. NE, from NE 145<sup>th</sup> St. to NE 158<sup>th</sup> St., from 30 miles per hour to 25 miles per hour**

8. ACTION ITEMS: OTHER ORDINANCES, RESOLUTIONS AND MOTIONS

- (a) Motion to authorize the City Manager to enter into an agreement for engineering design services for North City/15<sup>th</sup> Ave NE

Public Works Director Paul Haines said staff is working hard to expedite the design and improvements along the 15<sup>th</sup> Avenue NE corridor. He reviewed the staff report. He anticipated that the City will concentrate on safety improvements and neighborhood traffic mitigation early in the project to speed the related conclusions, designs and construction projects, while work on other elements of the corridor continues. He said Economic Development Coordinator Jan Briggs will be the lead contact for the project. He identified John Vicente of Public Works as the design and construction project manager.

Deputy Mayor Grossman invited public comment.

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(1) Bill Bear, Shoreline, asked if the City intends to seek assurance and accountability from KPG that its engineering designs for the 15<sup>th</sup> Avenue NE corridor will, in fact, reduce pedestrian and vehicular accidents. He said if the City cannot hold the contractor accountable, citizens will need to hold City staff or City Council accountable.

(2) LaNita Wacker, Shoreline, said the only solution to the problems at the intersection of 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street is a traffic light. She said when a vehicle in the inside lane stops at the intersection, motorists in the outside lane cannot see whether the vehicle has stopped for a pedestrian. She commented that a study of the problems at the intersection is unnecessary, that the City already has the facts. She advocated the immediate installation of a traffic light.

(3) Brooke Biddle, Shoreline, said it is unacceptable to wait until 2004 to correct the traffic safety problems at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street. She commented that a lighted crosswalk sign will provide a false sense of security. She advocated the immediate installation of a stop light at the intersection.

(4) Dennis Lee, Shoreline, expressed confusion about the relationship between the proposed agreement for engineering design services and the North City Subarea Plan. He suggested that Council postpone action until it can clarify the relationship. He said the inclusion of traffic safety at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street with the North City Subarea Plan will slow improvements at the intersection.

(5) Mimi Etherington, Shoreline, identified herself as a member of Traffic Intersection Awareness (TIA). She said TIA intends to address Council every week until the City installs a traffic light at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street. She asked Council not to pass the proposed agreement before meeting with, and obtaining input from, TIA.

(6) Jane Ryan Sanford, Shoreline, noted residents' advocacy for a stop light at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street after a pedestrian fatality at the intersection in 1977. She said a subsequent study resulted in a stop light at NE 165<sup>th</sup> Street. She invited Councilmembers to join residents at the NE 170<sup>th</sup> Street intersection on a Saturday morning to observe the traffic safety problems. She urged the City to install a traffic light at the intersection as expediently as possible.

(7) Janet Way, Shoreline, asserted that Council must act to resolve the traffic safety problems at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street.

(8) Alisa Brooks, Shoreline, noted multiple accidents at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street during the past year. She demanded immediate installation of a traffic signal at the intersection.

(9) Chuck Biddle, Shoreline, said a lighted crosswalk sign at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street will not resolve traffic safety problems at the intersection. He advocated installation of a stop light at the intersection.

(10) Ken Nerrible, Shoreline, asked Council to address traffic safety at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street as a separate issue from others in the 15<sup>th</sup> Avenue NE corridor. He requested the installation of a traffic light at the intersection as soon as possible.

In response to the public comments, Deputy Mayor Grossman asked how the engineering study will make a difference and what the timeframe will be for improvements at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street.

Mr. Burkett expressed disappointment that some residents recommended that Council not approve the proposed agreement. He asserted the need to hire someone to evaluate the intersection, to evaluate the traffic and to design a signal. He reiterated that the City must follow the Uniform Manual for Traffic Devices. He said the manual requires evaluation and data about an intersection before Council can consider installing a traffic signal. He went on to review the required process for approving and contracting construction of a traffic signal. He explained that the proposed agreement moves the City along the path it must follow.

**Councilmember Hansen moved that Council authorize the City Manager to execute a professional services contract in the amount not to exceed \$408,000 with KPG to perform the design and construction administration phases for the North City Business District/15<sup>th</sup> Avenue Corridor Improvement Project at a rate to be negotiated by the City Manager. Councilmember Ransom seconded the motion.**

Deputy Mayor Grossman asked about the timeline. Mr. Haines said the City is obligated to review a "toolbox of options" to resolve problems on 15<sup>th</sup> Avenue NE. He noted staff intent to "crash through that toolbox" to identify what the City can do and how quickly it can do it. He mentioned the lighted crosswalk sign as an interim solution. He explained that the mast arm and poles that the City uses will be suitable for a future traffic signal. He reiterated that the City must follow a prescribed process to address and resolve the traffic safety problems at 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street. He mentioned that he lives near the intersection and that he drives through it every day. He identified it as one of several along 15<sup>th</sup> Avenue NE that warrant attention.

Councilmember Montgomery sought to confirm that the proposed agreement will speed the process of resolving the traffic safety problems on 15<sup>th</sup> Avenue NE. Mr. Haines said the City cannot proceed without the proposed agreement.

In response to Councilmember Ransom, Mr. Burkett confirmed that the proposed agreement will initiate the design of improvements throughout the 15<sup>th</sup> Avenue NE corridor. He confirmed that the proposed agreement will also result in the North City Subarea feasibility study.



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Councilmember Gustafson supported approval of the proposed agreement. He asserted the importance of proceeding quickly to address North City and all of 15<sup>th</sup> Avenue NE. He expressed his understanding of public concern about 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street. He acknowledged the need to comply with the law to follow the established process. He advocated that the City make the intersection the first issue on the project agenda.

Councilmember Chang agreed. He supported the motion with the understanding that the proposed agreement will advance the process. He advocated a flashing red light on 15<sup>th</sup> Avenue NE at NE 170<sup>th</sup> Street as an interim solution.

Councilmember Hansen supported the motion. He commented that incorporating the engineering study of 15<sup>th</sup> Avenue NE at NE 170<sup>th</sup> Street in the proposed agreement expedites City attention to the traffic safety problems at the intersection.

Councilmember Ransom agreed. He said Council has heard residents' concerns about 15<sup>th</sup> Avenue NE at NE 170<sup>th</sup> Street. He identified the proposed agreement as the means by which to resolve the traffic safety problems at the intersection. He supported the motion.

**A vote was taken on the motion that Council authorize the City Manager to execute a professional services contract in the amount not to exceed \$408,000 with KPG to perform the design and construction administration phases for the North City Business District/15<sup>th</sup> Avenue Corridor Improvement Project at a rate to be negotiated by the City Manager. The motion carried 6-0.**

## 9. NEW BUSINESS

### (a) 2001 Police Service Efforts and Accomplishments Report

Police Chief Denise Pentony reviewed "Service Efforts and Accomplishments: 2001, Second Annual Report on Police Performance."

Chief Pentony said the 2001 cost per capita for Shoreline Police, including the full public safety budget, was \$120.90. She explained that the County figured the \$107.94 cost per capita referenced in the report (page 77 of the Council packet) using just the police services contract cost, not the entire public safety budget. She estimated the 2002 cost per capita for Shoreline Police at \$130.51.

Chief Pentony noted that Part I crimes against property (burglary, larceny, vehicle theft) increased in 2001. She said Shoreline citizens identified burglary and larceny as top crime concerns in the 2001 police services citizen survey. She said the police department is preparing strategies to address these crimes. She identified block watches as a top strategy against burglary. She said strategies against larceny include a shoplifting

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prevention program with Shoreline merchants and a program to promote community awareness to protect vehicles from vandalism and theft.

Chief Pentony discussed crime trends in Shoreline during the first quarter of 2002. She noted high rates of crime around Aurora Avenue and 15<sup>th</sup> Avenue NE and police emphasis on crime prevention in these areas. She reviewed crime prevention efforts and listed Shoreline Police problem-solving projects. Then she went on to discuss traffic. She noted 640 collisions and one traffic fatality during 2001. She said the three Shoreline traffic officers issued 5,828 traffic citations in 2001. She identified traffic as the third highest concern in the 2001 police service survey.

In response to Councilmember Hansen, Chief Pentony said Shoreline traffic officers issued over 120 traffic citations on 15<sup>th</sup> Avenue NE between April 1 and April 15.

### MEETING EXTENSION

At 10 p.m., Councilmember Hansen moved to extend the meeting until 10:20 p.m. Councilmember Gustafson seconded the motion, which carried unanimously.

Deputy Mayor Grossman invited public comment.

(1) LaNita Wacker, Shoreline, expressed concern that vacation house checks by police volunteers in the marked Volkswagen Bug will call attention to homeowner absences.

Councilmember Gustafson asked if the economic downturn has resulted in an increase in larceny. Chief Pentony acknowledged the recession as a possible cause of the increase. She noted an increase in thefts, larcenies and robberies during economic downturns.

Councilmember Gustafson asked Chief Pentony to estimate the value of the police neighborhood center officers. Chief Pentony said the storefront officers provide the ancillary duties that regular patrol officers do not have the time to perform. She attributed the effectiveness of the storefront officers to community support and use.

In response to Councilmember Gustafson, Chief Pentony explained that the King County Sheriff's Office determined the \$107.94 cost per capita (page 77 of the Council packet) using only Shoreline contract services costs (\$6.2 million). She said real costs were higher because Council budgeted additional funds to public safety. She said the benchmark cities (page 77 of the Council packet) have stand-alone police departments.

Councilmember Gustafson asked about the increase in police response time to Priority X calls from 2.91 to 3.61 minutes. Chief Pentony attributed the increase to the average of three officer vacancies during 2001. She mentioned increased traffic congestion as a secondary factor.

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Councilmember Gustafson asked about installing a pedestrian-activated flashing blue light at the intersection of 15<sup>th</sup> Avenue NE and NE 170<sup>th</sup> Street. Mr. Burkett said the Uniform Manual for Traffic Devices includes traffic control devices that have been studied, reviewed and approved. He said it is not advisable to install an unapproved device.

Councilmember Chang commented that the hotel/motel trespass program has been very effective. Chief Pentony said all three hotel/motels in Shoreline participate in the program—training their staff to identify criminal behavior and share information with Shoreline police. She explained that police contact individuals engaged in criminal activity and "trespass them from all Shoreline hotels." She mentioned the timeliness of renewing the program given changes in management at the Shoreline Motel and the Days Inn.

Councilmember Montgomery said the low number of complaints against Shoreline Police officers (page 73 of the Council packet) is amazing.

Referring to the "Benchmark and Contract City Cost Comparisons" (page 77 of the Council packet), Deputy Mayor Grossman pointed out that the Shoreline cost per capita is the lowest for cities with stand-alone police departments and "right in the middle" for cities that contract for police services.

Councilmember Ransom noted the high incidence of burglaries as a significant concern when Shoreline incorporated. He said the number of burglaries dropped by almost 50 percent by 2000. He asked about the increase in crimes against property in 2001. Chief Pentony identified the economic recession as one cause of the increase. Also, she mentioned that a perception of safety may make Shoreline residents vulnerable to these "crimes of opportunity." She reiterated police plans to work with Shoreline merchants and citizens to prevent shoplifting and auto prowls. She noted that burglary and larceny often "feed" the drug trade. She said Shoreline has not experienced an increase in drug-related complaints.

In response to Councilmember Ransom, Chief Pentony confirmed that Aurora Avenue is the major area of traffic accidents in Shoreline. She said the police department is gathering data from the County about traffic accidents on 15<sup>th</sup> Avenue NE. She noted that the State Traffic Safety Commission has identified Aurora Avenue in Shoreline as one of the most dangerous roadways in the State. She said Shoreline Police started a traffic accident reduction program targeting the four intersections highlighted by the traffic safety commission (Aurora Avenue at 145<sup>th</sup>, 155<sup>th</sup>, 175<sup>th</sup> and 185<sup>th</sup> Streets).

Referring to page 60 of the Council packet, Councilmember Ransom noted a significant decline in domestic violence crimes. Chief Pentony discussed the tough sentencing and effective programs for those who commit domestic violence crimes.

Councilmember Montgomery mentioned Ms. Wacker's concern that vacation house checks by police volunteers in the marked Volkswagen Bug will call attention to

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homeowner absences. Chief Pentony said police volunteers park in the vicinity of the homes they check, not at each house. She asserted the value of the increased visibility of Shoreline Police vehicles in neighborhoods. She commented that police volunteer vehicles are a great tool and that they are being used successfully in other Northwest communities.

## MEETING EXTENSION

At 10:20 p.m., Councilmember Ransom moved to extend the meeting ten minutes. Councilmember Gustafson seconded the motion, which carried unanimously.

## 10. CONTINUED PUBLIC COMMENT

(a) Janet Way, Shoreline, said Shoreline Police do not respond quickly enough to calls from Paramount Park neighborhood residents. She asserted that Shoreline Police respond very quickly to calls involving the Aegis Assisted Living development site. She advocated more police attention to 15<sup>th</sup> Avenue NE than to the Aegis development site.

(b) LaNita Wacker, Shoreline, noted her extensive research of Shoreline School District documents regarding the property at 150<sup>th</sup> Street and 25<sup>th</sup> Avenue NE formerly owned by the DNR. She said an October 3, 1997 document stipulated cooperative use of the property by the School District, the Shoreline Water District, local neighborhood groups and the City of Shoreline. She said a March 29, 1999 chronology that School District staff presented to the School Board noted that the City sought a walking path across the property to Hamlin Park. She commented that the walking path has existed for over 25 years. She stated that Council has a duty to meet with the School District and the Water District to insure public access and use of the walking path.

(c) Kellie Swenson, Shoreline, discussed the Aegis Assisted Living development. She said Aegis is only working on the north side of its property. She explained that Aegis revised the plans for the facilities on the north side of its site to comply with the Shoreline Municipal Code requirement for a 75-foot stream buffer. She provided information to Mr. Sievers regarding the Aegis development.

(d) Brian Boddenbach, Woodinville, described City handling of the Aegis Assisted Living development as the most blatant disregard of environmental standards that he has seen during his 15 years of involvement in environmental conservation.

Deputy Mayor Grossman described Ms. Way's comments as an inappropriate impingement on the integrity of the Shoreline Police department. He reiterated that the City does not own, and does not control, the property at 150<sup>th</sup> Street and 25<sup>th</sup> Avenue NE formerly owned by the DNR. He also reiterated that pending litigation prevents Council from discussing the Aegis Assisted Living development.

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Councilmember Ransom noted discussions of making the former DNR property available for a neighborhood park. Councilmember Gustafson recommended that Council include the issue of the former DNR property on the agendas of future joint meetings with the School Board and the Water District.

11. EXECUTIVE SESSION

Noting the late hour, Mr. Burkett recommended that Council postpone the executive session.

12. ADJOURNMENT

At 10:35 p.m., Deputy Mayor Grossman declared the meeting adjourned.

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Sharon Mattioli, CMC  
City Clerk