

**PROCEEDINGS OF THE  
WASHINGTON STATE BOUNDARY REVIEW BOARD  
FOR KING COUNTY  
RESOLUTION AND HEARING DECISION**

**IN RE: CITY OF SHORELINE  
Ronald Wastewater District  
Proposed Assumption  
King County, Washington**

**FILE NO. 2357**

**I. PUBLIC HEARING OVERVIEW**

In May 2014, the proponent, the City of Shoreline filed a Notice of Intention with the Boundary Review Board to assume that portion of the Ronald Wastewater District lying within King County of approximately ~~220 acres~~ *7,076 acres*

The Ronald Wastewater District Assumption Area essentially coincides with the boundaries of the City of Shoreline within King County. Exhibit I and Exhibit II (attached hereto) comprise the official legal and description and map for File 2357.

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The City of Shoreline invoked the jurisdiction of the Boundary Review Board for the purpose of providing the affected citizens a public hearing before an independent body in order to obtain information and comment upon the proposed Ronald Wastewater District Assumption.

The Board held Special Meetings/Public Hearings on August 19 and 20, 2014 to consider the proposal by the City of Shoreline to assume the Ronald Wastewater District (District.). The Public Hearings were concluded on August 20, 2014. On August 20, 2014, the Board deliberated to come to a preliminary decision in the matter of File No. 2357.

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The Board reviewed File No. 2357 in accord with RCW 36.93 et seq., (Local Governments – Boundaries – Review Boards.) The Board focused its attention on RCW 36.93.170 (Factors) and RCW 36.93.180 (Objectives.) The Board also considered RCW 36.70A, the Growth Management Act, the King County Comprehensive Plan, the City of Shoreline Comprehensive Plan, and other applicable state, regional, and local regulations and guidelines.

The Board is required by Washington law, to: (1) examine the record in its entirety (e.g., application materials; technical studies; fiscal studies; regulatory analyses; other documents, exhibits, statements and testimony); (2) determine the specific policies and guidelines applicable to the proposed action; (3) review and weigh these elements; and (4) take the action that best advances its statutory objectives.

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In the process of deliberation and reaching its preliminary decision in the matter of File No. 2357, the Board found the following:

- The record for File No. 2357 contains sufficient documentation (e.g., legal analyses, technical reports, fiscal studies), evidence of community information programs, and certification of petitions and/or legislative action to complete its review of the Ronald Wastewater District Assumption.
- On the basis of the testimony, evidence, and exhibits presented at said hearing, and the matters on record in said File No. 2357, it is the decision of the Board to **approve** the action proposed in said Notice of Intention.
- The legal description of the Ronald Wastewater District is attached hereto and marked as "Exhibit I", together with a map showing the boundaries of the area herein marked as "Exhibit II."

## II. FINDINGS

### **RCW 36.93.170 FACTORS AFFECTING THIS PROPOSAL**

The Boundary Review Board finds, based upon the written record and oral testimony, that the following Factors (RCW 36.93.170) are applicable to the proposal for assumption of Ronald Wastewater District (District) by the City of Shoreline. The key issues related to each applicable element are as follows:

#### **RCW 36.93.170 (1) POPULATION AND TERRITORY**

The Board finds the following factors to be applicable: Population Density; Proximity to Other Populated Areas; Land Area/Land Uses; Comprehensive Land Use Plans; Topography, Natural Boundaries and Drainage Basins; Likelihood of Significant Growth in the Area During the Next Ten Years; and Population Density/Proximity to Other Populated Areas.

The record establishes that the existing City of Shoreline (and the overlying District) is defined as an urban area. The area under consideration for assumption is 220 acres. The City – and the District which serves the jurisdiction – is characterized by a diverse, yet connected demography, economic characteristics, built communities, and natural environments.

Specifically, the City of Shoreline is generally unified with respect to its land area and its built community. It is substantially developed with single-family homes and multi-family residences. There is also sizeable commercial property within City of Shoreline District boundaries. Public facilities and open spaces are also present in these overlapping jurisdiction(s). Further the City (and, therefore, the overlying District) is linked by natural features such as topography, drainage basins, open space, and other ecosystems. The City of Shoreline Comprehensive Plan provides support for the natural environment through guidelines and regulatory controls.

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The Shoreline Comprehensive Plan identifies Ronald Wastewater District (District) as lying within the City's Potential Assumption Area. The proposed assumption is consistent with City's Comprehensive Plan goals and policies which support inclusion of urban areas within the City for local governance. The City of Shoreline Comprehensive Plan recognizes the City's commitment and resources to assume the District. The City of Shoreline is prepared to provide wastewater services to the community under local, regional, and state standards. Assumption of the Ronald Wastewater District will allow implementation of consistent and coordinated service standards throughout the community.

The City of Shoreline assumption of the District will promote a stable (and/or increased) populace over time. Some continuing growth is anticipated over the next ten years. As such, the Shoreline Comprehensive Plan provides for growth at urban levels of density generally consistent with the existing built environment and the natural environment.

The City of Shoreline officials testified that they are committed to continue to work with citizens of the area to determine specific long range land use designations and zoning requirements for the community. The City will retain responsibility for land use management through the City's Comprehensive Plan and land use regulations. The record demonstrates that the City of Shoreline has established plans and standards for residential uses, commercial uses, as well as public facilities/open spaces permitted in the entire community (and served by the District) in a manner that is consistent with and support the proposed assumption of the District.

Upon assumption the City of Shoreline has made a commitment to continue to provide environmental review (including evaluation and regulation of environmentally sensitive areas) for the protection of areas. The City will support the preservation of environmentally sensitive areas through its Comprehensive Plan, Critical Areas Ordinance, open space preservation programs, storm water/flood control programs and various regional and state regulatory authorities. Shoreline has adopted the King County Surface Water Design Manual (2005) for provision of storm water management.

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The State Growth Management Act (RCW 36.70A) also supports the City of Shoreline Assumption of the District. The proposed action is consistent with RCW 36.70A.020 which calls for assumption of urban areas into communities which can accommodate these areas through community planning goals, services, facilities, and infrastructure, and environmental preservation. (Please also see the following section: "Consistency with Growth Management Act.")

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King County defines the entire proposed Ronald Wastewater District Assumption (~~220~~ <sup>7076 acres</sup> acres) as an Urban Growth Area. The proposed Assumption is consistent with the King County Comprehensive Plan and Countywide Planning Policies for assumption of and service to urban territories. (Please also see following section: "Consistency with King County Comprehensive Plan.")

#### **RCW 36.93.170 (2) Municipal Services**

The Board finds the following factors to be applicable: need for municipal services; effects of ordinances, governmental codes, regulations and resolutions on existing uses; present cost and adequacy of governmental services and controls in area; probable future need for such services; costs; effect on the finance, debt structure and contractual obligations; and prospects of government services from other sources, and rights of other affected governmental units.

The City of Shoreline (and the Ronald Wastewater District) are defined as urban communities that are substantially developed with residential uses, comprising single-family homes and multi-family dwelling units. Approximately 53,670 persons (53,440 persons after reduction for the Highlands Area) reside in the City (and, therefore, the District.) Sizeable commercial areas, public facilities (e.g., schools), and public open spaces are also located within the boundaries of the City. Thus, the City of Shoreline requires a full array of municipal services and facilities. Presently the City provides – directly or by contract – those municipal services necessary to support public health and welfare.

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The City of Shoreline – in anticipation of moving forward with this assumption – commissioned an independent Fiscal Analysis from EES Consultants, *City of Shoreline Water & Wastewater Unification and Utilities Study (UUES)*, to address and examine current City function and structure with respect to these services. The UUES is a policy planning document that analyzes the anticipated effects of assumption of the District for the years 2013 – 2022. The Fiscal Analysis addresses immediate fiscal impacts as well as long term fiscal impacts to the community. The UUES considers both a full array of expenditures and various revenue streams upon the community.

The UUES examines various elements required for governance and service to the District. The UUES addresses City of Shoreline plans – together with fiscal resources – to govern and serve the community in a manner equivalent to governance and services provided to the existing municipality by the District. The UUES finds that a comprehensive range of public utilities, public facilities and public services are currently – and/or are planned – to be provided to the residents and businesses now receiving services from the District as well as future customers in the City of Shoreline.

The UUES states that the City plans to address funding requirements for the provision of wastewater management services at rates consistent with those currently charged by the District. While the rates would remain constant, it is possible that there may be changes in the type of fees and/or taxes established to support wastewater management. The rates could be changed, however, in response to economic inflation or recession.

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The City of Shoreline proposal for the assumption of the District— through the UUESS and other documentation — is consistent with the authorities and criteria established in the Shoreline Comprehensive Plan and other regulatory authorities. For example, Shoreline's Comprehensive Plan establishes policies and standards for plans and programs to provide coordinated governance and comprehensive services to all properties within its corporate boundaries. Upon assumption, the City of Shoreline will serve the properties currently served by the District under unified regulatory authorities administered by a single local government unit.

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The City of Shoreline testified that it is committed, under the provisions of the Interlocal Agreement (2002), to taking necessary steps to efficiently coordinate governance and service to the entire community under unified regulatory authorities administered by a single local government. The City of Shoreline and the District have agreed that the City is well-positioned (e.g., government standards and resources) to serve the municipality. The assumption of the District will further enhance the provision of essential public services.

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The State Growth Management Act (RCW 36.70A) also supports the Ronald Wastewater District Assumption. The proposed action is consistent with RCW 36.70.020A which addresses community planning goals for urban growth, services and infrastructure, and environmental preservation. RCW 36.70A.110 (3) directs urban growth to areas with existing or available public services and facilities. RCW 36.70A.110 (4) states that "(in) general, cities are the units of local government most appropriate to provide urban ...services." RCW 36.70A.210 (1) calls for cities to be primary providers of governmental services in urban growth areas.

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King County supports the Ronald Wastewater District Assumption in its King County Comprehensive Plan/Countywide Planning Policies (CPP's). The CPPs, as noted above, identify cities as the appropriate providers of urban services within the UGA. The proposed assumption is consistent with policies calling for assumption of urban areas by local governments. The evidence shows that assumption will create a logical municipal service area. The City can provide more cohesive policies, standards, programs, coordinated operations, and efficient, economic control of services. Thus, services will be more effective, more efficient, and less costly to both government and citizens of the City of Shoreline.

#### **RCW 36.93.170 (3) Effects of Proposal**

The Board finds the factors of mutual economic and social interests, and local government structure effects to be applicable to the City of Shoreline Ronald Wastewater District assumption. The following is a brief review of key issues related to these factors.

The record demonstrates that the City of Shoreline shares mutual social and economic links with the overlying District. Utility services are coordinated under the aegis of regional service providers.

The City of Shoreline addresses the mutual social and economic factors relating to assumption of the District, in the independent fiscal analysis, UUES, prepared by EES Consultants. The UUES documents are reported to be based upon a plan to provide District citizens with governance, services and facilities equivalent to those systems provided to the existing City of Shoreline. The UUES document offers a fiscal analysis of benefits and costs that the City would incur in providing immediate and long-term governance and service to Ronald Wastewater District as a part of the greater City of Shoreline. The UUES examines impacts on cost and adequacy of services, finances, debt structure, and rights of other governmental units. The record demonstrates that UUES provides reasonable assurance that existing and anticipated municipal funds will provide sufficient resources to ensure governance and service to the Ronald Wastewater District and to maintain services to communities in the City of Shoreline.

Assumption by the City of Shoreline of the District – based upon the reported sufficient level and type of necessary resources – is an appropriate, timely action that will permit citizens to participate in local governance by the City of Shoreline, to develop properties under City of Shoreline regulations, and to enjoy efficiently coordinated public services (e.g., water services, sewer services, policing, emergency services) from the City of Shoreline. The City is committed to taking the necessary steps (e.g., establishing funding, hiring staff members) to ensure equivalent levels of service for the Ronald Wastewater District both at current development and at estimated maximum development.

The City of Shoreline will be required to work with the Ronald Wastewater District to adopt Interlocal Agreements to ensure the ongoing provision of services and appropriate benefits (e.g., pensions) to both entities. The Boundary Review Board strongly encourages the City of Shoreline and Ronald Wastewater District to immediately move forward to work together under the existing Interlocal Agreement to ensure continuing wastewater management services to the City of Shoreline. There is testimony in the record indicating that negotiations are underway to achieve these Agreements.

The City of Shoreline reports that upon assumption, citizens will benefit from a governance system linking the District to the jurisdiction for land use planning, service planning, fiscal planning and planning for public amenities to serve the community. More specifically, Ronald Wastewater District residents would receive basic services, infrastructure, and facilities immediately upon assumption. The City would also provide for parks, surface water management facilities, and other similar facilities. Additional enhancements to levels of service would occur over time to address community interests and as permitted by available resources.

The quality of life for the City of Shoreline community would be improved by placing this entire area under a single municipal jurisdiction. Coordinated integration of citizens of the District into Shoreline would preserve social organization, support economic health, and protect public safety and welfare.

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The State Growth Management Act (RCW 36.70A) also supports the Ronald Wastewater District Assumption. The proposed action is consistent with RCW 36.70A.020 which calls for assumption of urban areas into communities which can accommodate these areas through community planning goals, services, facilities, and infrastructure, and environmental preservation. (Please also see following section "Consistency with Growth Management Act.")

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King County establishes all of the land within the proposed Ronald Wastewater District assumption (220 acres) as an Urban Growth Area. King County Comprehensive Plan/Countywide Planning Policies encourage local governance of communities. Assumption of the Ronald Wastewater District is also consistent with the King County policies which call for transfer of urban lands – and service providers – to local jurisdictions at the earliest feasible date.

King County Comprehensive Plan policies favor placing the District within the City of Shoreline for governance and service provision based upon social and economic connections.

Further, the assumption of Ronald Wastewater District by the City of Shoreline is consistent with the VISION 2040 regarding cities as the preferred providers of urban services, as noted above. This action will not affect the overall governmental structure of King County.

#### **CONSISTENCY WITH THE GROWTH MANAGEMENT ACT**

RCW 36.93.157 mandates that Boundary Review Board decisions must be consistent with three sections of the Growth Management Act:

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|------------------|------------------------------|
| ▪ RCW 36.70A.020 | Planning Goals               |
| ▪ RCW 36.70A.110 | Urban Growth Areas           |
| ▪ RCW 36.70A.210 | Countywide Planning Policies |

The record demonstrates that assumption of Ronald Wastewater District by the City of Shoreline addresses Growth Management Act (GMA) criteria for governance of urban areas. This action is supported by RCW 36.70A requiring community planning goals for urban growth, services and infrastructure, and environmental preservation. The GMA calls for local jurisdictions to govern urban lands. GMA supports timely incorporation of urban lands to local jurisdictions.

Key Growth Management Act policies that guide the provision of public services and that are relevant to the proposed Ronald Wastewater District include:

- RCW 36.70A.020 (1) Urban Growth: Encourages development in urban areas where adequate public facilities and services exist or can be provided efficiently.
- RCW 36.70A.020 (10) Environment: Protect and enhance the environment and quality of life.
- RCW 36.70A.020 (11) Citizen participation and coordination in the planning process and ensure coordination between communities/jurisdictions to reconcile conflicts.
- RCW 36.70A.020 (12) Public Facilities and services: Ensures that adequate public services and facilities are available to serve land developments.
- RCW 36.70A.110 (3) Directs urban growth to areas with existing or available public services and facilities.
- RCW 36.70A.110 (4) states that "(in) general, cities are the units of local government most appropriate to provide urban ...services."
- RCW 36.70A.110 (16) calls for each county to designate an urban growth area.
- RCW 36.70A.210 (1) calls for cities to be primary providers of governmental services in urban growth areas.

#### **CONSISTENCY WITH THE KING COUNTY COMPREHENSIVE PLAN/ COUNTYWIDE PLANNING POLICIES**

King County Comprehensive Plan/Countywide Planning Policies support the proposed City of Shoreline Assumption of Ronald Wastewater District (District.)

King County defines the proposed Assumption area as Urban Growth Area and its Potential Assumption Area (PAA.) The King County Plan establishes cities as the appropriate units to govern, develop, and serve Urban Areas. King County Comprehensive Plan policies call for near-term assumption of lands within the Urban Growth Area to facilitate governance and service.

Of key importance are the King County Comprehensive Plan policies that call for King County to work with cities to address transition of services to local jurisdictions. To that end, the proposed City of Shoreline Ronald Wastewater District Assumption complies with other established King County Comprehensive Plan/Countywide Planning Policies as well, including, but not limited to:

- FW-13: Cities are the appropriate providers of local urban services to Urban Areas.
- RF-5: Transitions from regional to local government are encouraged to take place in a timely manner and based upon interlocal agreements between appropriate jurisdictions.
- LU-37: Adjacent jurisdictions shall cooperate in developing consistent comprehensive plans.

Further, assumption is appropriate under Countywide Policy CO-1, when a jurisdiction has "identified and planned for (a) full range of urban services."

As proposed, the assumption would achieve considerable advancement of the goals established in the County Comprehensive Plan that promote local jurisdiction of urban growth areas.

#### **CONSISTENCY WITH THE CITY OF SHORELINE COMPREHENSIVE PLAN**

The Board finds that the City proposed Ronald Wastewater District assumption is consistent with the elements and criteria established in the City of Shoreline Comprehensive Plan. For example, Shoreline's Comprehensive Plan includes:

- Capital Facilities Goal (CF-I) seeks provision of adequate public facilities ....through prudent use of fiscal resources;
- Capital Facilities Goal (CF-III) provides for continuous, reliable, and cost effective capital facilities and public services in the City and its Urban Growth Area in a phased, , effective manner.

- Capital Facilities Goal (CF-18) calls for provision of public services in a manner that protects the natural environment. Capital Facilities Goal (CF-19) calls for the promotion of community involvement in capital facilities planning.
- Capital Facilities Goal (CF-19) calls for resolution of conflicts pertaining to level of service standards and improvement plans.
- Utilities Goal (U-II) calls for the City to pursue effective services to residents, including "potential assumption of the Ronald Wastewater District.
- Further, City officials have stated that the municipality is willing to undertake Assumption in order to govern and provide services to the Ronald Wastewater District in a manner that is equivalent to governance and the array of essential public services provided to the entirety of the City of Shoreline.

### **RCW 36.93.180 OBJECTIVES**

The Boundary Review Board has considered RCW 36.93.180 (Objectives), with respect to the Ronald Wastewater District Assumption as follows:

#### **RCW 36.93.180 (1) PRESERVATION OF NATURAL NEIGHBORHOODS AND COMMUNITIES**

The Board finds that the City of Shoreline and Ronald Wastewater District is a "neighborhood" as that term is defined by case law (i.e., "either geographically distinct areas or socially... distinct groups of residents".) The District, as an overlying entity to the City, exhibits identical features that support its link with the City.

The record shows that the City of Shoreline and the overlying District within the boundaries of King County (by their virtually identical boundaries) share demographic, social, and economic profiles. Further, therefore, the communities share both built and natural geographic environments (e.g., array of land uses, open spaces, topography) and are linked by social fabric (e.g., similar residential and business developments, open spaces, community activities.)

*Note: The assumption area within Snohomish County has a geographic and an historic connection to the District and the Shoreline community, a proposed Snohomish County Assumption of the District is an action proposed under a distinct and separate Notice of Intention.*

The City of Shoreline Interlocal Agreement (2002) with the District currently includes the District in community planning programs to enable the City to guide growth and to provide coordinated services. Assumption will allow the City of Shoreline to guide synchronized wastewater management services in a manner which considers public health and welfare throughout the community.

Shoreline officials are committed to providing Ronald Wastewater District customers with a voice and a vote in planning for the future development of the built community and preservation of environmentally sensitive areas. Venues will be provided for citizens to observe and comment upon plans for the transition of the District to the City of Shoreline. Citizens can vote for City Councilmembers to select those individuals whom they believe to best support their preferred structure and goals(?) for wastewater management services.

The State Growth Management Act and King County Comprehensive Plan/Countywide Planning Policies support the City of Shoreline Assumption of Ronald Wastewater District. This action is consistent with other state, regional and local guidelines. King County has stated a preference for immediate assumption of urban areas to advance uniform governance for citizens of the Ronald Wastewater District.

The Board finds that assumption of the Ronald Wastewater District will preserve an existing, well-defined community and provide an appropriate connection to the greater City of Shoreline. As such, this action will advance preservation of natural neighborhoods and communities as defined in RCW 36.93.180 (1.)

#### **RCW 36.93.180 (2) USE OF PHYSICAL BOUNDARIES, INCLUDING BUT NOT LIMITED TO BODIES OF WATER, HIGHWAYS, AND LAND CONTOURS**

The Board finds that the proposed Ronald Wastewater District Assumption is based upon boundaries that primarily follow jurisdictional borders (which may coincide with physical boundaries.) There are also land

contours affecting and affected by land contours in light of the necessary connection of topography to the specific requirements for provision of wastewater services. As such, the assumption of the District would further the establishment of a cohesive community.

The record demonstrates that the assumption of the District advances the planning goals established by the State Growth Management Act for providing local governance to defined unincorporated urban territories.

The City assumption of the District advances progress toward coordinated, seamless provision of services by the Cities of King County and, therefore, is consistent with the King County Comprehensive Plan.

The Board finds that the City of Shoreline assumption of the Ronald Wastewater District will advance assumption of lands defined by physical boundaries (e.g., jurisdictional, social, boundaries) as set forth in RCW 36.93.180 (2.)

### **RCW 36.93.180 (3) CREATION AND PRESERVATION OF LOGICAL SERVICE AREAS**

The Board finds that the proposed Ronald Wastewater District assumption would create and preserve logical service areas throughout the City of Shoreline.

The record demonstrates that the City of Shoreline Comprehensive Plan (approved by the State of Washington) specifically establishes the Ronald Wastewater District for assumption by the jurisdiction. The assumption area within King County will preserve the District's logical service area, which largely coincides with the City's corporate boundaries.

The City's Comprehensive Plan establishes that the jurisdiction must govern and serve built lands and the natural environment. The City must also provide basic services and facilities (e.g., potable water, wastewater management, surface water management facilities, ground water facilities, and other facilities.) The City of Shoreline assumption of Ronald Wastewater District will enable planning, design, and implementation of efficient, consistent, consolidated wastewater management service programs throughout the greater community.

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The City of Shoreline is required, pursuant to the Interlocal Agreement (2002) and various service contracts, to work with the District to establish Interlocal Agreements to ensure the ongoing provision of services and appropriate benefits to both entities. Negotiations are reportedly underway to achieve these goals pursuant to the 2017 Assumption. The Boundary Review Board strongly encourages the City of Shoreline and District to continue to move forward toward establishment of a transition plan for the anticipated assumption.

The City of Shoreline plans to develop a detailed future Capital Investment Program to ensure that the jurisdiction can provide basic levels of service and provide future improvements to levels of service as/if required over time to meet the needs/interests of the community and as permitted by available resources.

The City will endeavor to remain flexible in order to coordinate/fund improvements to the community. The City plans to take the necessary direct steps (e.g., seeking funding, hiring staff members) to ensure equivalent or better levels of service for the customers of the Ronald Wastewater District both at current development and at estimated maximum development. Coordinated governance and services should immediately benefit the citizens of the City of Shoreline.

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In anticipation of the assumption, citizens of Shoreline will be notified of – and welcome to attend – public meetings and to provide comments to the City of Shoreline. Following the assumption, citizens can vote for City Councilmembers who support their preferred structure and function for wastewater management services.

The State Growth Management Act identifies cities as the logical providers of local governance and urban services (RCW 36.70A.) For example, RCW 36.70A.020 (1) encourages development in urban areas where adequate public facilities and services exist or can be provided efficiently. RCW 36.70A.020 (11) calls for citizen participation in the planning of a coordinated service system to ensure coordination



among communities/jurisdictions to reconcile conflicts. RCW 36.70A.020 (12) ensures that adequate public services and facilities are available to serve land developments. RCW 36.70A.110 (3) directs urban growth to areas with existing or available public services and facilities. RCW 36.70A.110 (4) states that "(in) general, cities are the units of local government most appropriate to provide urban ...services." RCW 36.70A.210 (1) calls for cities to be primary providers of governmental services in urban growth areas.

King County Comprehensive Plan/Countywide Planning Policies and other County guidelines strongly support assumption of unincorporated urban areas such as the Ronald Wastewater District by local jurisdictions in order to provide citizens with more effective, efficient governance. The County testified it lacks sufficient resources to manage land uses or serve properties in these urban areas.

The Board finds that governance and service to the Ronald Wastewater District would be improved by placing this entire area under a single municipal jurisdiction for provision of public services. Services would be equal to or better than the services currently provided by the Ronald Wastewater District. As such, the assumption of Ronald Wastewater District to the City of Shoreline advances the creation and preservation of logical services areas consistent with RCW 36.93.180 (3.)

**RCW 36.93.180 (4) PREVENTION OF ABNORMALLY IRREGULAR BOUNDARIES**

The Board finds that assumption of the Ronald Wastewater District by the City of Shoreline would provide a reasonable and essentially regular boundary owing to the fact the City of Shoreline boundaries within King County are virtually identical to the District boundaries in King County.

The record demonstrates that the District boundaries are generally geometric in form and coincide with the established Urban Growth Area and with the boundaries of the City of Shoreline.

*Note: The Assumption area within Snohomish County has a geographic and an historic connection to the District and the Shoreline community, a proposed Snohomish County Assumption of the District is an action proposed under a distinct and separate Notice of Intention.*

Further, the State Growth Management Act and the King County Comprehensive Plan/Countywide Planning Policies encourage the assumption of urban unincorporated areas into a local jurisdiction. The Ronald Wastewater District is considered to be appropriate for assumption to the City of Shoreline so that the community would benefit from more effective local governance including coordinated wastewater management services.

The Board finds that assumption of Ronald Wastewater District to Shoreline achieves the boundaries necessary to facilitate coordinated land uses and provide for more effective, efficient services to the community and therefore would be consistent with RCW 36.93.180 (4.)

**RCW 36.93.180 (5) DISCOURAGEMENT OF MULTIPLE INCORPORATIONS**

The Board finds that the State Growth Management Act and the King County Comprehensive Plan encourage governance of urban areas by local jurisdictions.

The record demonstrates that assumption to achieve local governance is consistent with this Objective preferred over incorporation of multiple jurisdictions. Assumption of the District by the City of Shoreline, in order to establish a single jurisdiction for service provision, is preferred over retaining the District as a separate jurisdiction.

The Board finds that assumption of Ronald Wastewater District to the City of Shoreline would, therefore, be consistent with RCW 36.93.180 (5.)

**RCW 36.93.180 (6) DISSOLUTION OF INACTIVE SPECIAL PURPOSE DISTRICTS**

RCW 36.93.180 (6) is not applicable to File No. 2357.

**RCW 36.93.180 (7) ADJUSTMENT OF IMPRACTICAL BOUNDARIES**

The Board finds that the Assumption of Ronald Wastewater District to the City of Shoreline would create more reasonable and practical boundaries necessary to achieve coordinated governance of the community.

Assumption will result in more practical boundaries for the provision of coordinated public facilities and services that, in turn, will support effective local governance, directed planning activities and preservation of environmentally sensitive areas.

The Board finds that assumption of Ronald Wastewater District to the City of Shoreline would, therefore, be consistent with RCW 36.93.180 (7.)

**RCW 36.93.180 (8) INCORPORATION AS CITIES OR ANNEXATION TO CITIES OF UNINCORPORATED AREAS WHICH ARE URBAN IN CHARACTER**

The Board finds that the proposed City of Shoreline assumption of Ronald Wastewater District is based upon the designation of this territory within the Urban Growth Area established by the State Growth Management Act and the King County Comprehensive Plan. The City of Shoreline Comprehensive Plan also designates Ronald Wastewater District as "Urban."

The record demonstrates that the City of Shoreline assumption of the District will promote uniform governance, development, and services appropriate for this urban territory. Coordinated governance and services should immediately benefit District customers. In conjunction with the planning of the assumption for 2017, citizens will be notified of – and may be invited to participate in the planning of – the completion of the transition of wastewater management from the City to the District.

The Board finds that assumption of Ronald Wastewater District to the City of Shoreline is consistent with RCW 36.93.180 (8.)

**RCW 36.93.180 (9) PROTECTION OF AGRICULTURAL AND RURAL LANDS FOR LONG TERM PRODUCTIVE AGRICULTURAL/RESOURCE USE**

RCW 36.93.180 (9) is not applicable to File No. 2357 as the Ronald Wastewater District lies in the Urban Growth Area as established for King County.

**III. BOUNDARY REVIEW BOARD FINDINGS AND DECISIONS**

The Boundary Review Board conducted review and deliberation of File No. 2357 based upon the record of written documents and oral testimony, in keeping with applicable state, regional and local regulations. The Board focused upon RCW 36.93 (Boundary Review Board Enabling Act); RCW 36.70A (Growth Management Act); King County Comprehensive Plan/Countywide Policies; City of Shoreline Comprehensive Plans, RCW 35.13 (Assumption of Cities); and other relevant regulations and guidelines.

As prescribed by statutory mandate, the Boundary Review Board considered the following options:

- Ronald Wastewater District assumption could be approved as submitted by the City of Shoreline, if this action advances the provisions of RCW 36.93 and other applicable regulations (e.g., State Growth Management Act, King County Comprehensive Plan, City of Shoreline Comprehensive Plan.)
- Ronald Wastewater District assumption could be modified, if this action advances the provisions of RCW 36.93 and other applicable regulations (e.g., State Growth Management Act, King County Comprehensive Plan, Shoreline Comprehensive Plan.)
- Ronald Wastewater District assumption could be denied in its entirety if assumption is found to be inconsistent with RCW 36.93 and other applicable regulations (e.g., Chapter 36.70A RCW, King County Comprehensive Plan, City of Shoreline Comprehensive Plan.)

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The Boundary Review Board finds that the record for File No. 2357 is detailed and extensive. Affected parties have provided substantial materials supporting their positions or questioning the position of their counterparts. The Board finds that the City of Shoreline's proposed assumption of the Ronald Wastewater District is consistent with the provisions of Chapter 36.93 RCW, 36A.70 RCW, the King County Comprehensive Plan, the City of Shoreline Comprehensive Plan, and other applicable state, regional, and

local standards. By way of example, but not limitation:

- RCW 36.93: The Board finds that the City of Shoreline assumption of the Ronald Wastewater District achieves criteria established in RCW 36.93.170 with respect to factors including, but not limited to: population, territory, comprehensive planning, land uses, natural environment, municipal service needs and service resources, effects upon finances, debt structure, and contractual obligations, and mutual social and economic needs of the local governmental structure.
- RCW 36.93: The Board finds that the Ronald Wastewater District assumption advances the criteria established in RCW 36.93.180 as follows:

RCW 36.93	RONALD WASTEWATER DISTRICT (220 ACRES)
OBJECTIVE 1 – PRESERVATION OF NATURAL NEIGHBORHOODS AND COMMUNITIES	ADVANCES CRITERION AS ASSUMPTION INCLUDES PROPERTIES IN A NATURAL, WELL-DEFINED COMMUNITY
OBJECTIVE 2 – USE OF PHYSICAL BOUNDARIES	ADVANCES CRITERION AS ASSUMPTION IS CONSISTENT WITH ESTABLISHED BOUNDARIES
OBJECTIVE 3 – CREATION AND PRESERVATION OF LOGICAL SERVICE AREAS	ADVANCES CRITERION AS SHORELINE CAN SERVE ENTIRE AREA TO PROTECT PUBLIC HEALTH AND WELFARE.
OBJECTIVE 4 – PREVENTION OF ABNORMALLY IRREGULAR BOUNDARIES	ADVANCES CRITERION AS REGULAR BOUNDARIES SUPPORT A UNIFIED COMMUNITY AND STREAMLINE SERVICE PROVISION
OBJECTIVE 5 – DISCOURAGEMENT OF MULTIPLE INCORPORATIONS	ADVANCES CRITERION AS A SINGLE JURISDICTION IS PREFERRED TO ENSURE A UNIFIED COMMUNITY AND STREAMLINE SERVICE PROVISION
OBJECTIVE 6 – DISSOLUTION OF INACTIVE SPECIAL PURPOSE DISTRICTS	DOES NOT APPLY
OBJECTIVE 7 – ADJUSTMENT OF IMPRACTICAL BOUNDARIES	ADVANCES CRITERION AS PRACTICAL BOUNDARIES ARE CREATED TO SUPPORT A UNIFIED COMMUNITY AND TO STREAMLINE SERVICE PROVISION
OBJECTIVE 8 – INCORPORATION ...OR ASSUMPTION TO CITIES .... OF UNINCORPORATED URBAN AREAS	ADVANCES CRITERION AS SIGNIFICANT DESIGNATED URBAN AREA WILL BE INCORPORATED INTO A SINGLE LOCAL JURISDICTION
OBJECTIVE 9 – PROTECTION OF AGRICULTURAL AND RURAL LANDS ...	DOES NOT APPLY

- State Growth Management Act (Chapter 36.70A RCW) policies call for logical and orderly growth. RCW 36.93.157 mandates that Boundary Review Board decisions must be consistent with the Growth Management Act, including, but not limited to the following key provisions of the Act:
  - RCW 36.70A.020 Planning Goals
  - RCW 36.70A.110 Urban Growth Areas
  - RCW 36.70A.210 Countywide Planning Policies

The Board finds that assumption of Ronald Wastewater District advances the provisions of the RCW 36.70A by providing for effective local governance to the overlying urban community.

- King County Comprehensive Plan/Countywide Policies: The King County Comprehensive Plan/Countywide Policies contemplate logical and orderly growth of communities. These County plans support local governance (including provision of public services) to assure balanced, sound, cost-effective governance for this community.

The Board finds that the proposed Ronald Wastewater District assumption achieves the provisions of the King County Comprehensive Plan/Countywide Policies. Assumption of the Ronald Wastewater District would accomplish the balance that the County seeks from assumption of urban areas into local communities.

- City of Shoreline Comprehensive Plan: The City of Shoreline Comprehensive Plan also plans for logical and orderly growth of this community. City plans support local governance, including provision of urban services, to ensure balanced, sound, cost-effective governance for this community.

The Board finds that the proposed Ronald Wastewater District Assumption achieves the provisions of the City of Shoreline Comprehensive Plan. Assumption of the Ronald Wastewater District will accomplish that balance that the City seeks from assumption of urban areas into local communities.

#### IV. CONCLUSION

The Boundary Review Board finds that approval of the Ronald Wastewater District assumption to the City of Shoreline advances the standards established in RCW 36.93. (Local Governments – Boundaries – Review Boards), the State Growth Management Act (RCW 36.70A), King County Comprehensive Plan, the City of Shoreline's Comprehensive Plan, and other state and local guidelines for incorporation of urban areas.

The Boundary Review Board finds that approval of the City of Shoreline Notice of Intention to assume the Ronald Wastewater District is timely based upon the City of Shoreline's current and future commitment to guide development and provide municipal services to this area.

The Board finds that the City of Shoreline Ronald Wastewater District assumption will enable the City to provide a harmonious, efficient plan for the governance of the built community, preservation of the environment, and protection of the public health and safety of the citizens.

*(Note: Under state law, the City of Shoreline must adopt an Ordinance or Resolution affirming the Ronald Wastewater District Assumption following action by the Boundary Review Board. Under state law, the City must confirm the action as approved by the Boundary Review Board. Alternatively, the Council may decide not to pursue the action. However, the City cannot modify the boundaries that have been approved by the Boundary Review Board.)*

**NOW, THEREFORE,**

**BE IT RESOLVED BY THE WASHINGTON STATE BOUNDARY REVIEW BOARD FOR KING COUNTY THAT,** for the above reasons, the action proposed in the Notice of Intention contained in said **File No. 2357** be, and the same is, hereby **approved** as described in Exhibits attached hereto and incorporated herein by reference.

**ADOPTED BY SAID WASHINGTON STATE BOUNDARY REVIEW BOARD FOR KING COUNTY** by a vote of \_\_\_\_\_ in favor, \_\_\_\_\_ in opposition, and \_\_\_\_\_ abstentions, on this \_\_\_\_ day of \_\_\_\_\_, 2014, and signed by me in authentication of its said adoption on said date.

**WASHINGTON STATE BOUNDARY REVIEW BOARD FOR KING COUNTY**

\_\_\_\_\_  
Mary Lynne Evans, Acting Chair

**FILED** this \_\_\_\_\_ day of \_\_\_\_\_, 2014 **BY:**

\_\_\_\_\_  
Lenora Blauman, Executive Secretary

**EXHIBITS**

- EXHIBIT I**      **CITY OF SHORELINE RONALD WASTEWATER DISTRICT: LEGAL DESCRIPTION OF ASSUMPTION AREA BOUNDARIES**
- EXHIBIT II**     **CITY OF SHORELINE RONALD WASTEWATER DISTRICT: MAP OF ASSUMPTION AREA BOUNDARIES**

BOUNDARY REVIEW BOARD EXHIBIT I

DESCRIPTION OF THE BOUNDARY OF THE  
RONALD WASTEWATER DISTRICT  
EXHIBIT "A"

This description encompasses all of Section 1, 12 and portions of Sections 2, 11, and 13 in Township 26 North, Range 3 East, W. M., and all of Sections 6, 7, 8, 17, 18 and portions of Sections, 4, 5, 9, and 16, in Township 26 North, Range 4 East, W. M., situate in King County, Washington, and a portion of Section 35, Township 27 North, Range 3 East, W.M., situated in Snohomish County, Washington, being more particularly described as follows:

Beginning at the Northwest corner of said Section 1, Township 26 North, Range 3 East, W.M.;

Thence Easterly along the North line of said Township 26 North to the intersection of the northerly projection of the west margin of 30<sup>th</sup> Avenue NE and the north line of said section 4, Township 26 North, Range 4 East, W.M.;

Thence Southerly along said westerly margin of 30<sup>th</sup> Avenue NE to the north margin of Northeast 195<sup>th</sup> Street;

Thence Westerly along said north margin of Northeast 195<sup>th</sup> Street to the intersection with the east margin of 25<sup>th</sup> Avenue NE;

Thence Southerly along the East Margin extension of 25<sup>th</sup> Avenue NE to the south line of the north half of said section 4;

Thence westerly along the south line of the north half of said Section 4 to the east line of the Woodford Heights Plat, according to the plat thereof, recorded in Volume 66 of Plats, Page 6, Records of King County, Washington,

Thence North 2° 05' 06" West 275.06 feet

Thence South 89° 18' 15" West 138.11 feet;

Thence North 2° 16' 58" West 75.00 feet;

Thence South 89° 18' 15" West 75.00 feet;

Thence North 2° 16' 58" West 150.00 feet;

Thence South 89° 18' 15" West 220.09 feet;

Thence South 2° 16' 58" East 310.00 feet;

Thence South 89° 18' 15" West along the north margin of NE 195<sup>th</sup> Place 175.77 feet to the Northeast Margin of Forest Park Drive NE;

Thence Northwesterly along the Northeast margin of Forest Park Drive NE to a point of intersection with a line produced northeasterly and perpendicular to Forest Park Drive NE from the northeast corner of Lot 6, Block 2, of Rose Addition Division No. 1 as recorded in Volume 34 of Plats, Page 19, Records of King County, Washington;

Thence southwesterly perpendicular to Forest Park Drive NE to the northeast corner of Lot 6, Block 2, of Rose Addition Division No. 1 as recorded in Volume 34 of Plats, Page 19, Records of King County, Washington;

Thence Southwesterly along the southerly margin of NE 196<sup>th</sup> Street to the easterly margin of 15<sup>th</sup> Avenue NE;

Thence southwesterly along the easterly margin of 15<sup>th</sup> Avenue NE to a point approximately 230' south and 100' west of the east quarter corner of Section 5 also known as the city limits of the City of Shoreline as annexed under Ordinance No. 31;

Thence easterly, southeasterly, westerly, southerly, southeasterly, and southwesterly along said City Limits as annexed under Ordinance No. 172, to an intersection with the Southerly margin of N.E. 178th Street;

Thence Westerly along said Southerly margin and its Westerly extension to its intersection with the centerline of 25th Avenue N.E.;

Thence Southeasterly and Southerly along the centerline of said 25th Avenue N.E. to its intersection with the North margin of N.E. 168th Street;

Thence Easterly along the North margin of N.E. 168<sup>th</sup> Street to its intersection with the west line of Block 1, Millers Addition to Lake Forrest Park recorded in Volume 37 of Plats, pages 50 and 51, Records of King County, Washington;

Thence Southeasterly and Southwesterly along said West line of Block 1, Millers Addition to its intersection with the south line of said Section 9;

Thence Easterly along said South line of Section 9 to its intersection extension with the West line of the Briercrest Addition recorded in Volume 46 of Plats, Page 69, Records of King County, Washington;

Thence southerly along said West line of the Briercrest Addition recorded in Volume 46 of Plats, Page 69, Records of King County, Washington to its intersection with the North margin of Northeast 160th Street;

Thence Southerly to the South margin of Northeast 160th Street;

Thence Easterly along said South margin to the East margin of 30th Avenue Northeast;



Thence Southerly along said East margin of 30th Avenue Northeast to its intersection with the South line of the North 21 feet of Lot 13, block 10 of State Plat recorded in Volume 42 of Plats, pages 10 and 11, Records of King County, Washington;

Thence Easterly along the South line of the North 21 feet of said Lot 13 to the West line of the East half of said Lot 13;

Thence northerly along said West line to a point 70 feet North of the South line of Lot 13, Block 10 of State Plat;

Thence Easterly along the North line of said line 70 feet North of the south line of Lot 13 to the west line of Lots 1 through 7, Block 10 of said State Plat;

Thence Southerly along said west line of Lots 2 through 6 to its intersection with the south line of Lot 6, Block 10, of said State Plat;

Thence Easterly along said south line of Lot 6 to its intersection with a line 10.92 feet east of and parallel to the west line of Lots 1 through 7, Block 10, of said State Plat;

Thence southerly along said line 10.92 feet east of and parallel to the West line of Lots 1 through 7, Block 10 of said State Plat to its intersection with the Southerly margin of N.E. 158<sup>th</sup> Street;

Thence Easterly along the South margin of N.E. 158<sup>th</sup> Street to its intersection with the West line of lots 1 through 7, block 12 of said State Plat;

Thence Southerly along said West line of lots 1 through 7 extended to the Southerly margin of N.E. 155<sup>th</sup> Street and the north line of the of the southeast quarter of said Section 16 and the North line of Acacia Park, recorded in Volume 29 of Plats, page 5, Records of King County, Washington;

Thence westerly along the Southerly margin of N.E. 155<sup>th</sup> Street, also being the north line of the southeast quarter of said Section 16 to the East margin of 27<sup>th</sup> Avenue N.E. and the Westerly boundary of said Acacia Park;

Thence southerly along the East margin of 27<sup>th</sup> Avenue N.E., also being the Westerly boundary of said Acacia Park to the Southerly boundary of Birch Section Acacia Memorial Park, recorded in Volume 80 of Plats, Page 86, records of King County, Washington;

Thence Easterly along said Southerly boundary of Birch Section Acacia Memorial Park and the southerly boundary of said Acacia Park to its intersection with the westerly boundary of the Extension to Holly Section Acacia Memorial Park recorded in Volume 35 of Plats, page 11, Records of King County, Washington;

Thence southerly along said westerly boundary of the Extension Holly Section Acacia Memorial Park to its intersection with the north margin of N.E. 149th Street;

Thence Easterly along the north margin of said N.E. 149th Street to its intersection with the westerly margin of Bothell Way N.E.;

Thence southerly along said Westerly margin of Bothell Way N.E. to its intersection with the Southerly line of Section 16;

Thence Westerly along said South line of Section 16 to the Southwest corner of said Section 18 Township 26 North, Range 4 East, W.M.;

Thence Northerly along the West line of said Section 18 to the West 1/4 corner of said Section, said corner also being the East 1/4 corner of Section 13, Township 26 North, Range 3 East, W.M.;

Thence Westerly along the East-West centerline of said Section 13 to its intersection with the Southerly extension of the West line of Lot 12, Block 3, Highland Terrace Addition as recorded in Volume 48 of Plats, Page 97, Records of King County, Washington;

Thence Northerly along said Southerly extension and along the West line of said Lot 12, and along the West line of Lots 11 through 1 inclusive, of said Block 3, to the Northwest corner of said Lot 1, Block 3;

Thence Easterly along the North line of said Lot 1, Block 3, to its intersection with the West line of Lot 3, Block 4, said Addition;

Thence Northerly along the West line of said Lot 3, Block 4, to the Northwest corner thereof, said corner being on the South line of the North 1/2 of the Northeast 1/4 of Section 13, Township 26 North, Range 3 East, W.M.;

Thence Westerly along said South line to its intersection with the North-South centerline of said Section 13;

Thence Westerly along the South boundary line of Lots 31 and 30 of said Shorewood Hills Division I, to the Southwest corner of said Lot 30;

Thence Northwesterly along the Southwesterly boundary line of Lots 30, 29, and 28 of said Shorewood Hills Division I, to an angle point on the Southwesterly boundary line of said Lot 28;

Thence Northerly along the West boundary line of Lots 27, 26, and 11 of said Shorewood Hills Division I, to the Northwest corner of said Lot 11, said point being the Southwest corner of Lot 20 of Shorewood Hills Division II, as recorded in Volume 112 of plats, Page 48, Records of King County, Washington;

Thence Northerly along the West boundary line of said Lot 20 of Shorewood Hills Division II, to the Southeast corner of Lot 19 of said Shorewood Hills Division II;

Thence Westerly along the South boundary line of Lots 19, 18, 17, 16, 15, 14 and 13 of said Shorewood Hills Division II, to the Southwest corner of said Lot 13;

Thence Northerly along the West boundary line of Lot 13 and 12 of said Shorewood Hills Division II, to its intersection with the North line of Section 13, Township 26 North, Range 3 East, W.M., said point being the Northwest corner of the Northeast quarter of the Northwest quarter of Section 13, Township 26 North, Range 3 East, W.M.;

Thence Westerly along the North line of said Section 13 to a point on said North line 50 feet West of the Southeast corner of the Southwest 1/4 of the Southwest 1/4 of said Section 12, Township 26 North, Range 3 East, W.M.;

Thence Northerly to the most Easterly corner of Lot 4, Block 32, Innis Arden No. 3, as recorded in Volume 46 of Plats, Pages 42 through 45, Records of King County, Washington;

Thence Southwesterly along the Southeasterly line of said Lot 4, Block 32, and along said Southeasterly line of Reserve "O" of said plat of Innis Arden No. 3 to the South line of said Section 12;

Thence Westerly along the South line of said Section 12, which is also the South line of said Reserve "O" of Innis Arden No. 3, to the Southwest corner of said Section 12, said corner also being the Southeast corner of Section 11, Township 26 North, Range 3 East, W.M.;

Thence Westerly along the South line of said Section 11 to its intersection with the East margin of the Burlington Northern Railroad right-of-way;

Thence Northerly and Northwesterly along the easterly margin of said Burlington Northern Railroad right-of-way to its intersection with the south line of Section 2, Township 26 North, Range 3 East, W.M.;

Thence Westerly along the south line of said Section 2, to the Easterly shore of Puget Sound;

Thence Northerly along said Easterly shore of Puget Sound to its intersection with the west line of the southeast quarter of said Section 2;

Thence Northerly along said west line of the southeast quarter of said Section 2 to its intersection with the East margin of the Burlington Northern Railroad right-of-way;

Thence Northwesterly along the easterly margin of said Burlington Northern Railroad right-of-way to its intersection the most Southerly corner of Parcel 1 of King County Short Plat KCSP580083, Recording No. 8010080713, Records of King County, Washington;

Thence Southwesterly along a line perpendicular to said Northeasterly margin of the Burlington Northern Railroad right-of-way to the Easterly shore of Puget Sound;

Thence Northerly along said Easterly shore of Puget Sound to its intersection with the South line of the North 288.75 feet of Government Lot 2 in said Section 2;

Thence Easterly along said South line of the North 288.75 feet of Government Lot 2 to its intersection with the Westerly margin of Richmond Beach Drive Northwest;

Thence Northerly along the Westerly margin of said Richmond Beach Drive Northwest to its intersection with the North line of said Section 2;

Thence westerly along the north line of Section 2, also being known as the south line of Snohomish County, to the intersection with the inner harbor line;

Thence northerly along the inner harbor line to the north line of the southwest quarter of Section 35, Township 27 North, Range 3 East, also known as the southern boundary of the Town of Woodway, as established February 26, 1958.

Thence easterly, southerly, westerly, southerly, westerly, southerly, westerly, and southerly along the Town Limits to the north line of the E.L. Reber tract also shown as Snohomish County Short Plat recorded under Auditors file number 9002090297;

Thence easterly along said E.L. Reber tract to the east line of said tract;

Thence southerly along said east line to the north line of Section 2, Township 26 North, Range 3 East, W.M.;

Thence Easterly along the North line of said Section 2 to the Northeast corner of said Section, said corner also being the Northwest corner of Section 1, Township 26 North, Range 3 East, W.M. and the True Point of Beginning.



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