

SHORELINE LANDMARKS COMMISSION

FINDINGS OF FACT AND DECISION Naval Hospital Chapel

SUMMARY

The Shoreline Landmarks Commission (Commission) designates the Naval Hospital Chapel, located at 1902 NE 150th Street, Shoreline, Washington, a Shoreline Landmark.

<u>Property Description</u>: A 2.7-acre area including and surrounding the Chapel building within legal parcel 162604-9010 (*see attached map*).

<u>Public Hearing Record</u>: The Commission held a public hearing on the nomination of the Naval Hospital Chapel on November 19, 2020, continuing the hearing on January 28, 2021. Both the hearing and its continuation were held as Zoom Conference virtual meetings. The landmark registration form; a boundary map delineating the boundaries of the nominated property; photographs and site plans; (29) public comment letters as well as statements from the property owners were submitted to commissioners prior to the meeting. A staff recommendation was presented at the hearing. Representatives from DSHS and DNR (property owners) were present and testified in opposition to landmark nomination as proposed. Community members were present at the hearing and continuation and testified in support of the designation. The Commission made the following findings in support of its decision:

FINDINGS

- 1. The Naval Hospital Chapel was designated as a City of Shoreline Landmark under **Criterion A1** for its association with the development and use of the Seattle Naval Hospital during WWII. The Naval Hospital Chapel was also found significant under **Criterion A3** as a distinctive and well-executed example of Tudor Revival design, which was one of the architectural styles utilized frequently for military buildings between 1900 and 1945.
- 2. The Puget Sound area has had a number of naval hospital facilities since the first naval hospital was established in 1891 at Puget Sound Naval Shipyard (PSNS) in Bremerton. As the Navy's presence expanded in Western Washington, additional facilities were added, both at the Bremerton shipyard and elsewhere around Puget Sound. When the U.S. entered World War II, it was clear there was a severe shortage of hospital beds for the navy to support the wounded and injured from the Pacific War. The Navy found a location for a new hospital facility on a 165-acre site in Shoreline and construction began on the Seattle Naval Hospital in March 1942.

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- 3. The Chaplain Corps of the Navy expanded during the World War II era, reflecting the rapid growth of the navy itself. Between 1942 and 1945, 83 Navy chapels were authorized for construction, the Seattle Naval Hospital (SNH) among them. Built in 1944, the SNH Chapel was the first Interdenominational Chapel constructed at a naval hospital.
- 4. With original conceptual designs by the Austin Company of Cleveland, Ohio, the 13th Naval District Public Works Department (Public Works) completed the design of the chapel, converting schematic design drawings into construction drawings. Public Works designed all of the structural and finish details and elements within the building.
- 5. Cruciform in plan, the interior layout of the Chapel consists of a central nave flanked by narrow aisles leading to a chancel and altar at the east end, with flanking chaplain office and prayer chapel. A tall tapered spire rises from the ridgeline above the chancel on a short shingle clad steeple. Chapel walls are load bearing brick masonry, wood shakes clad the roof. Windows are leaded, multi-pane, with a round, stained glass window in the east gable. Raised chord scissor trusses span the nave and chancel. Stained wood and painted plaster define the interior wall and millwork finishes, with iron pendant light fixtures throughout the nave and chancel. The Chapel is integrated with its forested setting, which was cultivated as an important element of its design.
- 6. Shoreline is located in northwestern King County. Steep bluffs along the Puget Sound shore and forested rolling uplands, combined with a lack of soils well suited for farming, delayed development of Shoreline in comparison with the more readily accessible river valleys of King County. Donation land claims were made in Shoreline as early as 1872. However, early Euro-American settlement in Shoreline concentrated primarily in the Richmond Beach area. Richmond Beach was accessible by boat, which enabled easier travel in and out of the community than the often-impassable wagon road which ran between Seattle and Everett.
- 7. The Seattle and Montana Railroad (financed by the Great Northern) was completed over Stevens Pass to Everett and south to Richmond Beach in 1891. In 1893, the line reached Seattle. Serving a flag stop station at Richmond Beach, the railroad had a significant impact on local development, allowing the more convenient transport of local agricultural produce, providing employment, and bringing new people into the area. In the early 1900s, Shoreline remained thinly settled. Travel in the area was difficult, and the region did not have the soils or transportation links to attract largescale agriculture or resource-based industries (other than logging) which were spurring growth in other parts of King County. The 1910s and 1920s were times of great change, however. Between the extension of the Interurban Rail line into Shoreline in 1906 and the onset of the Great Depression in 1929, new transportation networks linking Shoreline to Seattle and population pushing north from Seattle spurred development. Middle-and-upper class Seattle residents looked to the north end as a semi-rural retreat from the city, while less affluent residents sought relatively inexpensive land or rental housing in the area.
- 8. World War II had a significant social impact on Shoreline. Residents left to serve in the armed forces or took jobs in war-related industries. The war brought a halt to suburban expansion, by restrictions on the use of building materials and because of strict rationing of gasoline and tires, which were essential to would-be commuters. Temporary watch towers were built throughout the district, which were staffed by local volunteers who scanned the skies for enemy aircraft. In anticipation of the arrival of wounded sailors from the Pacific Theater arriving back in the Seattle area, the Navy constructed the Fircrest Naval Hospital in Shoreline in 1942. The hospital grew quickly, housing over 2000 soldiers and 600 staff people at its peak in 1945.

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- 9. After the war ended, Shoreline developed significantly as a residential suburb. Between 1942 and 1950, 9,000 new houses were constructed, and school enrollment increased 96 percent. As the area's population grew, residents and businesses pushed for a larger community identity to tie the scattered areas together. "Shoreline" was selected as the name for the community in 1949 and the city was incorporated in 1995. The completion of the north–south running Interstate 5 in 1964 established commercial patterns in the area that remain today.
- 10. After World War II ended, the U.S. Navy's need for the Seattle Naval Hospital campus dwindled. In February 1947, the Secretary of the Navy James Forrestal ordered the closure of hospital. By May 1947, the medical director of nearby Firland Sanatorium and the tuberculosis control director with the Washington State Health Department petitioned the Navy Department and Washington's congressional delegation to reuse the hospital for tuberculosis patients. Later that year over 400 tuberculosis patients were transferred to SNH and the campus became the (new) Firland Sanitorium. In 1959, another institution moved onto the hospital grounds, Fircrest School (Fircrest Residential Habilitation Center) and remains in operation. The school for developmentally disabled citizens, operated by the Washington State Department of Social and Health Services (DSHS), moved onto one section of the property, divided from Firland by a fence. In 1962, 85 acres of the former naval hospital grounds were redeveloped for the new Shorecrest High School. Fircrest School continues to utilize the remaining portions of the former naval hospital grounds, grounds which include the chapel.
- 11. The Naval Hospital Chapel retains a high level of integrity and original visual character. While changes have occurred at the SNH site as it has been adaptively reused for other public purposes, many significant structures remain, including wards, staff residences, recreation facilities, and the chapel building.
- 12. The Naval Hospital Chapel possess integrity of:
 - a. *Location*, because the building remains in its original location within the campus of Seattle Naval Hospital.
 - b. *Design*, because the building reflects the Tudor-Revival style used for military buildings during this period, exemplified by patterned masonry, multiple exterior materials, steeply pitched roof, dominant cross-gables, large chimneys, entry porticos and tall, narrow, multi-lite windows.
 - c. *Setting*, because the surrounding campus still retains significant features from its historic period, and the immediate site remains forested
 - d. *Materials*, because the type and configuration of physical materials used in the building, though repaired and structurally augmented, has not changed from its historic period
 - e. Workmanship, because the building expresses the Military-standard craftsmanship for this type of mid-21st century religious structure;
 - f. *Feeling*, because overall the physical features of the building conveys its historic character and use as WWII-era military chapel; and
 - g. *Association*, because the building has a documented link to the historic context as described in the landmark registration form including a strong association with the WWII-era development of the naval hospital and Shoreline area.
- 13. The landmark boundary encompasses the chapel building; directly associated walkways; the curvilinear driveway servicing the building; the hillside descending to and including the

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associated lower parking area; the immediate landscape and the forest setting that are integral to the siting and experience of the building. This includes a 2.7-acre total area.

14. The Landmark Registration Form for the Naval Hospital Chapel provides additional contextual information to support the above-stated findings.

MINUTES AND EXHIBITS

The following exhibits are part of the record:

- Exhibit No. 1: Shoreline Landmark Registration Form, Naval Hospital Chapel (September 2020)
- Exhibit No. 2: Boundary Map/Site map
- Exhibit No. 3: Photographs
- Exhibit No. 4: Staff public hearing presentation materials and recommendation report; applicant presentation materials (*November 19, 2020; January 28, 2021*)
- Exhibit No. 5: Public comment letters and property owners' comment letters submitted to the commission prior to the public hearing
- Exhibit No. 6: November 19, 2020; January 28, 2021 public hearing minutes and audio recordings

All exhibits are on file in the King County Historic Preservation Program office, 201 S. Jackson, Suite 500, Seattle, WA.

DECISION

At its January 28, 2021 meeting the Shoreline Landmarks Commission unanimously approved a motion to designate the Naval Hospital Chapel as a Shoreline landmark based on the above findings.

<u>Boundaries of Significance:</u> A defined 2.7-acre area surrounding the Chapel within legal parcel 162604-9010. The designated property is bounded by private campus roadways to the north and east. A straight line through forested area delineates the western boundary. UTM coordinates defining the area of designation are shown on the attached site map.

<u>Features of Significance:</u> All exterior elements of the Chapel; interior volume of the chancel and nave; interior features of the chancel and nave including the scissor trusses and associated wood posts and wood trim, exposed wood purlins and roof sheathing, iron pendant lighting fixtures, interior doors connected to the chancel and nave with chevron pattern v-groove cedar boards and associated hardware, decorative wood chancel railing, wood wall screen enclosures at the outer chancel corners; exterior site features including the circulation paths to the south and east of the Chapel, the associated south parking area, forested setting and all of the land area within the designated boundaries (*see attached map*).

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PROTECTION MEASURES

Controls: No feature of significance may be altered nor may any new construction take place within the designated boundaries, without first obtaining a Certificate of Appropriateness from the Shoreline Landmarks Commission pursuant to the provisions of Shoreline Municipal Code 15.20.025. The following exclusions are allowed:

- 1. In-kind maintenance and repair
- 2. Routine landscape maintenance
- 3. Emergency repair work

INCENTIVES

The following incentives are available to the property owner:

- 1. Eligibility to apply for funding for property rehabilitation/restoration (as available) through the Shoreline Landmarks Commission and 4Culture
- Eligibility for technical assistance from the Shoreline Landmarks Commission and 2. King County HPP staff
- 3. Eligibility for historic site marker
- Eligibility for special tax programs (as available) through King County 4.

Decision made January 28, 2021 Findings of Fact and Decision issued February 2, 2021

SHORELINE LANDMARKS COMMISSION

Cristy Lake, Chair

February 2, 2021

Date

TRANSMITTED this 2nd day of February 2021 to the following parties and interested persons:

Bob Hubenthal, Washington State Dept of Social and Health Services, owner Kari Fagerness, Washington State Dept of Natural Resources, owner Janet Way, Shoreline Preservation Society, applicant Spencer Howard and Katie Pratt, Northwest Vernacular, applicant The Honorable Rod Dembowski, King County Councilmember, District 1 Mayor Will Hall, City of Shoreline Cate Lee, City of Shoreline Cristy Lake, Chair, Shoreline Landmarks Commission Sally Soriano

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Kris Barrows LeeAnne Beres Jean Hilde Allan Brookes Maralyn Chase Ruth Danner Saskia Davis Wendy DiPeso Carl Larson Patricia Hale Kathleen Russell Jan Steward Lael White Eugenia Woo Maryn Wynne Charles Moore Lance Young Erling Ask

NOTICE OF RIGHT TO APPEAL OR RECONSIDER

<u>Appeal</u>. Any person aggrieved by a decision of the Shoreline Landmarks Commission designating or rejecting a nomination of a landmark may, within 35 calendar days of mailing of notice of the action, appeal the decision to the Shoreline City Council. Written notice of appeal shall be filed with the Historic Preservation Officer and the City Clerk and shall be accompanied by a statement setting forth the grounds of the appeal, supporting documents and argument. (KCC 20.62.110 A, as adopted by reference in SMC 15.20.025)

<u>Reconsideration</u>. Any person aggrieved by a decision of the Shoreline Landmarks Commission designating or rejecting a nomination for designation of a landmark may, within 20 calendar days of mailing of notice of the decision, petition the Commission for reconsideration on the grounds the decision was based on 1) error or omissions of fact; or, 2) that new information bearing on the decision, and not reasonable available to the Commission at the time of the decision, is available. The written petition must be filed with the Historic Preservation Officer and must be accompanied by 1) a statement setting forth the grounds for the petition; and, 2) any supporting documents. Within 70 calendar days of a petition for reconsideration, the Commission shall review the record, and may, at its discretion, render a revised decision. The Commission may, at its discretion, hold another public hearing on the landmark nomination.

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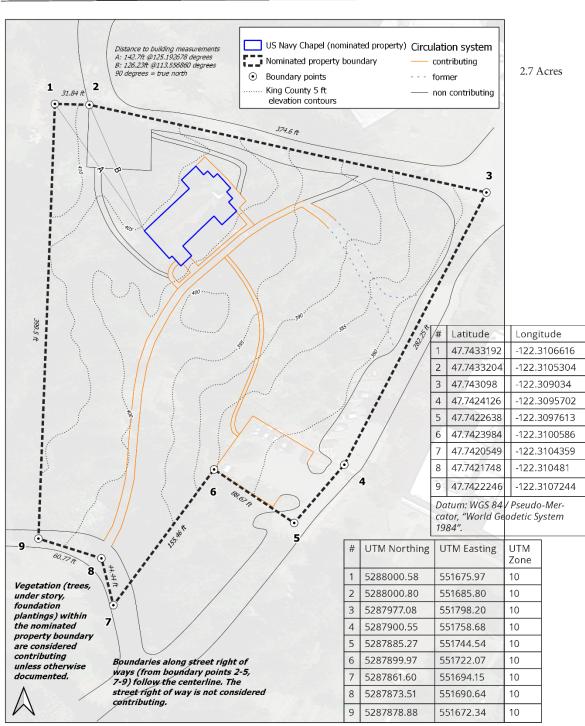


Figure 2. Site Map