## IN THE SUPERIOR COURT OF THE STATE OF WASHINGTON FOR SNOHOMISH COUNTY

CITY OF SHORELINE, a Washington municipal corporation,

Appellant,

v.

SNOHOMISH COUNTY BOUNDARY REVIEW BOARD, a Washington municipal corporation,

Respondent,

and

RONALD WASTEWATER DISTRICT, a Washington municipal corporation; SNOHOMISH COUNTY, a Washington municipal corporation; OLYMPIC VIEW WATER AND SEWER DISTRICT, a Washington municipal corporation; TOWN OF WOODWAY, a Washington municipal corporation; CITY OF EDMONDS, a Washington municipal corporation; KING COUNTY, a Washington municipal corporation; and the ALDERWOOD WATER AND WASTEWATER DISTRICT, a Washington municipal corporation, NORTH CITY WATER DISTRICT, a Washington municipal corporation,

Interested Parties.

No. 14-2-06647-1

OLYMPIC VIEW'S ANSWER TO SHORELINE'S NOTICE OF APPEAL, NOTICE OF CROSS-APPEAL, AND CLAIM FOR DECLARATORY JUDGMENT Comes now Olympic View Water and Sewer District ("Olympic View"), by and

through its counsel of record, Thomas M. Fitzpatrick of Talmadge/Fitzpatrick PLLC, in

answer to the Notice of Appeal filed by the City of Shoreline ("Shoreline") does hereby

state and allege as follows:

1. In answer to the prefatory statement, Olympic View admits the Decision

denied the proposed assumption of the Ronald Wastewater District ("Ronald") by

Shoreline within certain portions of Snohomish County. Olympic View further admits

the proposed assumption did not cover certain properties located in the Town of

Woodway ("Woodway"). Olympic View further admits that the King County Boundary

Review Board approved the assumption of Ronald by Shoreline within the boundaries of

Shoreline which is entirely in King County. Olympic View admits the decision of the

King County Boundary Review Board does not apply to Snohomish County. As to the

balance of the prefatory statement, Olympic View believes the same to be true.

2. In answer to Section I A, Olympic View believes the first three sentences

to be true. The final sentence in this section is a legal contention not requiring answer.

3. In answer to Section I B, Olympic View admits the same.

4. In answer to Section I C, Olympic View admits all the entities listed in

said section are interested parties and that Snohomish County, Woodway, and Olympic

View all invoked the jurisdiction of the Snohomish County Boundary Review Board to

review the proposed assumption of Ronald by Shoreline within Snohomish County

pursuant to the Notice of Intent filed by Shoreline. Olympic View admits those three

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action.

5. In answer to Section II, Olympic View believes the first paragraph of said

section to be true.

In regard to the second paragraph of Section II, Olympic View believes the first

sentence to be true. Olympic View is without sufficient information as to the truth or

falsity of the second sentence of said paragraph, and therefore denies the same. Olympic

View specifically denies the third sentence of said paragraph.

In regard to the third paragraph of Section II, Olympic View believes the same to

be true, although it denies the Interlocal agreement provided for an "orderly" assumption

of Ronald by Shoreline.

In regard to the fourth paragraph of Section II, Olympic View believes the same

to be true with the exception of footnote 3. Olympic View denies Woodway

subsequently withdrew its invocation of the jurisdiction of the Boundary Review Board

for Snohomish County for review of the proposed assumption.

In regard to the fifth paragraph of Section II, Olympic View believes the same to

be true, except for footnote 4. The King County Boundary Review Board decision

contained errors, at least one of which was the legal description that was changed at a

public meeting of the King County Boundary Review Board on September 16, 2014. The

change in legal description makes clear that the action of the King County Boundary

Review Board was limited to King County and does not involve the proposed assumption

in Snohomish County.

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In answer to Section III, Olympic View denies the allegations contained therein.

In answer to Section IV, said section is a prayer for relief that does not require a specific answer. Should such answer be required, Olympic View denies Shoreline is

entitled to such relief.

In further answer to Shoreline's Notice of Appeal, and by way of affirmative

defense, Olympic View states and alleges as follows:

1. Insufficiency of service of process by Shoreline.

2. Failure to join necessary and indispensible parties.

In further answer to Shoreline's Notice of Appeal, and by way of cross-appeal or

counterclaim against Shoreline, and cross-claim against Ronald, Olympic View states and

alleges as follows:

1. Olympic View is a municipal corporation, a combined water and sewer

district, operating under the laws of the State of Washington with its principal place of

business in Snohomish County. The area lying within Snohomish County was the subject

of the proposed assumption is within the boundaries of Olympic View and has been

going back to 1947 when Olympic View was only a water district. It is the water

provider to the area. In 1966, providing sanitary sewer service was added as a function of

Olympic View.

2. Ronald currently has approximately six sanitary sewer customers in

Snohomish County. Four of those customers are located in Woodway. In its proposed

assumption, Shoreline never sought to assume Ronald in regard to those four customers

located in Woodway. That leaves two customers, the old petroleum plant at Point Wells

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and a building associated with the Brightwater outfall. No other area in the proposed assumption area currently has sewer service by any provider.

Ronald provides service to the two customers in the Point Wells area as a

result of a developer agreement between Standard Oil, a former owner of the plant at Point Wells, which entered into an agreement with Sewerage and Drainage Improvement District No. 3 of King County for sewer service after Standard Oil constructed the infrastructure in approximately 1970-71. Permission was never sought, nor given, by

Olympic View for this service to be provided within its boundaries. Similarly, Woodway

has only given Ronald permission on a temporary basis to provide sewer service to lots in

Woodway that Shoreline did not seek to assume in its proposed assumption of Ronald.

4. Sewerage and Drainage District No. 3 was formed in 1941. It was a Diking, Drainage, and Sewerage Improvement District under what was then RCW Tile 85.08, since repealed. It was commonly known as the Richmond Beach sewer system.

5. King County operated District No. 3 as a Sewerage and Drainage District

until March 1984. It always represented that its corporate boundaries were entirely

within King County. In March 1984, King County by ordinance abolished District No. 3

and changed its operating authority to the County Services Act contained in RCW 36.94

et seq. RCW 36.94.020 prohibits a county from operating a sewer system in another

county.

3.

6. In 1985, King County divested itself from sewer operations, other than

treatment. It entered into an agreement with Ronald to transfer the Richmond Beach

sewer system (the "System") to Ronald.

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7. Thereafter, King County and Ronald filed a joint petition in the King

County Superior Court, Cause No. 85-2-17332-5, to approve the agreement and to annex

to Ronald the System described in Addendum A to the Agreement which was a legal

description. Said addendum includes areas in Snohomish County now subject of the

proposed assumption. The Court on an agreed motion granted the petition, including the

annexation language which included Snohomish County areas in the legal description.

Neither Olympic View nor Woodway was ever given formal notice of the superior court

action, were not parties to the action, and had no knowledge of its existence until

recently.

8. Thereafter, Ronald took actions inconsistent with any claim that its

corporate boundaries extended into Snohomish County. It issued maps showing its

boundaries as being limited to King County. It entered agreements with Woodway

saying it operated a sewer system in King County. It represented to Woodway it was

only providing temporary service to areas in Woodway.

9. It was not clear until the present assumption proceeding that Shoreline and

Ronald were going to claim that the areas subject to the proposed assumption were within

the boundaries of Ronald and that Olympic View should be prevented from being the

sewer provider to an area which is within its own boundaries. There now exists an actual,

present, and existing dispute as to whether Ronald's corporate boundaries extend into

Snohomish County and include the areas of the proposed assumption.

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10. Olympic View is entitled to have this Court determine that the Decision is

affirmed, in part, because Ronald has no areas in Snohomish County within its corporate

boundaries, pursuant to RCW 36.93.160 and RCW 7.24 et seq.

11. In its Decision, the Boundary Review Board found that the proposed

assumption hindered the objective of creation of and preservation of logical service areas

contained in RCW 36.93.180(3). The logical service provider is Olympic View because

the area is within its corporate boundaries, it can provide treatment capacity, and it has

existing sewer infrastructure to the east of the area. Olympic View also presented

evidence that if it is the sewer service provider, it can provide the service at a cheaper

price than Ronald/Shoreline.

12. Olympic View requested the Boundary Review Board pursuant to RCW

36.93.150 to divide the assets of Ronald so that Olympic View is awarded the Ronald

assets in Snohomish County and any liabilities associated with said assets. It was

undisputed before the Board that the existing assets which Ronald claims in Snohomish

County are not sufficient to support any substantial future development. In addition,

Olympic View requested the Board to determine that the sanitary sewer functions for the

area of unincorporated Snohomish County, subject to the proposed assumption, shall be

assumed by Olympic View. The Board took no action on said requests. A determination

should be made as to the disposition of the Ronald assets in Snohomish County and

whether the provision of sewer service to Snohomish County customers should be

assumed by Olympic View.

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WHEREFORE, OLYMPIC VIEW REQUESTS THE FOLLOWING RELIEF:

1. Entry of an order affirming the Decision;

2. Entry of an order declaring that Ronald has no territory within its

corporate boundaries in Snohomish County;

3. If necessary, entry of an order remanding to the Snohomish County

Boundary Review Board for further proceedings with instructions as to the disposition of

assets Ronald claims it owns in Snohomish County upon its assumption by Shoreline in

King County and for the provision of sanitary sewer service to Snohomish County

customers;

4. Entry of an order awarding Olympic View's attorney fees, costs, and

disbursements in this matter as provided for by law.

DATED this 22ol day of October, 2014.

Thomas M. Fitzpatrick, WSBA #8894

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Attorney for Olympic View

Water & Sewer District

## **DECLARATION OF SERVICE**

On said day below I emailed a courtesy copy and deposited in the U.S. Postal Service for service a true and accurate copy of Olympic View's Answer to Shoreline's Notice of Appeal, Notice of Cross Appeal, and Claim for Declaratory Judgment in Snohomish County Superior Court Cause No. 14-2-06647-1 to the following:

Julie Ainsworth-Taylor Interim City Attorney City of Shoreline 17500 Midvale Avenue N. Shoreline, WA 98133-4921  Debbie Tarry City of Shoreline 17500 Midvale Avenue N	P. Stephen DiJulio Attorney for City of Shoreline Foster Pepper PLLC. 1111 3 <sup>rd</sup> Ave Ste 3400 Seattle, WA 98101-3264  Duncan M. Greene H. Ray Liaw Van Ness Feldman
Shoreline, WA 98133-4906	Attorneys for Ronald Wastewater 719 Second Avenue, Suite 1150 Seattle, WA 98104
Wayne Tanaka Ogden Murphy Wallace 901 5th Ave Ste 3500	Scott Passey City Clerk City of Edmonds
Seattle, WA 98164-2008	121 Fifth Avenue North Edmonds, WA 98020
Alethea Hart	Jeff Clarke
Deputy Prosecuting Attorney	General Manager
Snohomish County Prosecutor's Office 3000 Rockefeller Ave., M/S 504	Alderwood Water & Wastewater District 3626 156 <sup>th</sup> Street SW
Everett, WA 98201-4046	Lynwood, WA 98087-5021
Diane Pottinger	Ms. Terry O'Leary
North City Water District	Chief Clerk
1519 NE 177 <sup>th</sup> Street	Washington State Boundary Review
Shoreline, WA 98155	Board for Snohomish County M/S #409
	3000 Rockefeller Ave.
	Everett, WA 98201
	*Sent via U.S. mail only
Lynne Danielson	Rebecca Guadamud
General Manager	Deputy Prosecuting Attorney
Olympic View Water & Sewer District	Snohomish County Prosecutor's Office
8128 228th Street SW	3000 Rockefeller Ave
Edmonds, WA 98026	M/S #504
	Everett, WA 98201

Original with filing fee delivered by legal messenger for filing with:

Snohomish County Superior Court Clerk's Office 3000 Rockefeller Avenue Everett, WA 98201

I declare under penalty of perjury under the laws of the State of Washington and the United States that the foregoing is true and correct.

DATED: October 2014, at Seattle, Washington.

Roya Kolahi, Legal Assistant

Talmadge/Fitzpatrick