# AGENDA CITY OF SHORELINE PLANNING COMMISSION REGULAR MEETING



Thursday, June 7, 2007 7:00 p.m.

# Shoreline Conference Center 18560 1<sup>st</sup> Ave. NE | Mt. Rainier Room

		Estimated Time
1.	CALL TO ORDER	7:00 p.m.
2.	ROLL CALL	7:01 p.m.
3.	APPROVAL OF AGENDA	7:02 p.m.
4.	DIRECTOR'S REPORT	7:03 p.m.
5.	APPROVAL OF MINUTES a. May 17, 2007	7:08 p.m.
6.	GENERAL PUBLIC COMMENT	7:10 p.m.

The Planning Commission will take public comment on any subject which is not of a quasi-judicial nature or specifically scheduled for this agenda. Each member of the public may comment for up to two minutes. However, Item 6 (General Public Comment) will be limited to a maximum period of twenty minutes. Each member of the public may also comment for up to two minutes on action items after each staff report has been presented. The Chair has discretion to limit or extend time limitations and number of people permitted to speak. In all cases, speakers are asked to come to the front of the room to have their comments recorded. Speakers must clearly state their name and city of residence.

7.	PUBLIC HEARING Quasi-Judicial Public Hearing	7:15 p.m.
	1. Site-Specific Rezone at 14727 32nd Ave NE   # 201639	_
	a. Staff Overview and Presentation of Preliminary Staff Recommendation	
	b. Applicant Testimony	
	c. Questions by the Commission to Staff and Applicant	
	d. Public Testimony or Comment	
	e. Presentation of Final Staff Recommendation	
	f. Final Questions by the Commission and Commission Deliberation	
	g. Closure of the Public Hearing	
	h. Vote by Commission to Recommend Approval or Denial or Modification	
8.	<b>REPORTS OF COMMITTEES AND COMMISSIONERS</b>	7:45 p.m.
9.	UNFINISHED BUSINESS	7:50 p.m.
10.	NEW BUSINESS	7:55 p.m.
200	a. 2007 Chair and Vice Chair Elections	nee piin
11.	ANNOUNCEMENTS	8:05 p.m.
	a. South Aurora Triangle Zoning District	0.00 p.m.
12.	AGENDA FOR June 21, 2007	8:10 p.m.
	Staff proposes the meeting be cancelled	-
13.	ADJOURNMENT	8:15 p.m.
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The Planning Commission meeting is wheelchair accessible. Any person requiring a disability accommodation should contact the City Clerk's Office at 546-8919 in advance for more information. For TTY telephone service call 546-0457. For up-to-date information on future agendas call 546-2190.

# DRAFT

These Minutes Subject to June 7<sup>th</sup> Approval

# **CITY OF SHORELINE**

SHORELINE PLANNING COMMISSION SUMMARY MINUTES OF REGULAR MEETING

May 17, 2007 7:00 P.M. Shoreline Conference Center Mt. Rainier Room

#### **COMMISSIONERS PRESENT**

Chair Piro Vice Chair Kuboi Commissioner Wagner Commissioner Phisuthikul Commissioner McClelland Commissioner Harris Commissioner Hall Commissioner Broili

# STAFF PRESENT

Joe Tovar, Director, Planning & Development Services Steve Cohn, Senior Planner, Planning & Development Services Paul Cohen, Senior Planner, Planning & Development Services Jessica Simulcik Smith, Planning Commission Clerk

COMMISSIONERS ABSENT Commissioner Pyle

# CALL TO ORDER

Chair Piro called the regular meeting of the Shoreline Planning Commission to order at 7:00 p.m.

# ROLL CALL

Upon roll call by the Commission Clerk, the following Commissioners were present: Chair Piro, Vice Chair Kuboi, Commissioners Wagner, Phisuthikul, McClelland, Harris, Hall, and Broili. Commissioner Pyle was excused.

# APPROVAL OF AGENDA

The Commission accepted the agenda as proposed.

# DIRECTOR'S REPORT

Mr. Tovar thanked the Commission for meeting three consecutive weeks in May. He reminded them that they would also host the next Speaker Series presentation on May 24<sup>th</sup>.

Mr. Tovar reminded the Commission that staff previously spoke to them about the Cascade Agenda City Program. Since that time, staff has made changes to the proposed resolution and staff memorandum to address the Commission's concern that endorsing the agenda should not require the City to endorse all of the Cascade Land Conversancy's legislative programs. The item has been scheduled on the City Council's May 21<sup>st</sup> agenda.

Mr. Tovar announced that the presentation on the Ridgecrest Design Charette Process done by the University of Washington Students is scheduled to go before the City Council on June 11<sup>th</sup>. The students would provide a presentation of their process and present bound copies of their final report. Staff will recommend that the City Council authorize them to proceed with a legislative rezone of some of the properties in the center, but not a plan amendment. Staff feels new form-based zoning would allow for implementation of some of the options presented by the students. Staff anticipates coming back to the Commission for a study session and public hearing later in the summer. He noted that making significant changes to the Comprehensive Plan related to the Ridgecrest Neighborhood would be time intensive and goes beyond staff's current ability to accomplish this year.

Vice Chair Kuboi asked what timeline a legislative rezone would have to proceed under in order to be relevant to the redevelopment of the Ridgecrest Bingo site. Mr. Tovar said the property owners have expressed some urgency, and they want to know what the code might look like in four to six months. He emphasized that the simpler they keep the rezone, the easier it would be get through the review process in a timely manner. If they take too long, the property could change hands and a developer who is interested in developing under the current zoning could vest a permit application. This would prevent the City from meeting some of their objectives for the new zoning category.

# APPROVAL OF MINUTES

The minutes of May 3, 2007 minutes were approved as corrected.

# **GENERAL PUBLIC COMMENT**

**John Wolfe, Shoreline,** referred to a development proposal for property at the corner of Northwest 190<sup>th</sup> Street and 20<sup>th</sup> Avenue Northwest. He pointed out that 20<sup>th</sup> Avenue Northwest has a 40-foot right-of-way, and the lot is a corner lot with two front yards. The depth of the lot would only be 45 feet. When the required setbacks are applied to the property, only a 20-foot building pad would remain. While the lot meets the qualitative aspects of the development code, it does not meet the "character of the neighborhood" standard in the code.

Next, Mr. Wolfe referred to a three-lot short plat at 2103 Northwest 201<sup>st</sup> Street where only the minimal standards would be achieved. The proposal is to retain stormwater from 50% of the site (11,000 square

feet), and let it flow down an inadequate ditch and into the Puget Sound. The City has revised traffic at the corner so that cars for three homes would access a street where there is a stop sign 40 feet away. He suggested this would not meet the City's safety standards. Mr. Wolfe distributed a copy of a PowerPoint presentation to the Commission.

**Russell Nash, Shoreline,** voiced his concern about the character of his neighborhood. He said he lives on Northwest 201<sup>st</sup> Street where a three-lot short plat development is planned. He noted the site contains 50-year old trees, and the neighbors are passionate about retaining this type of quality. Other lots on Northwest 201<sup>st</sup> Street were also recently sold. The property is zoned for R-6, and the developer is proposing three more homes. He suggested that this type of development goes against the character of the Richmond Beach Neighborhood where they have sufficient setbacks, some greenery, and the ability to enjoy the community. He said he feels strongly that their neighborhood quality is being diminished by recent development proposals.

**Jeffrey Johnson, Shoreline,** said he was present to represent a group called the 20<sup>th</sup> Avenue Neighbors, which formed after neighbors attended a neighborhood meeting sponsored by the developer of property located on 201<sup>st</sup> Street. The group's purpose is to layout concerns about how the proposed development would impact the character of their neighborhood (*See PowerPoint presentation*). Based upon their concerns, they decided to hire a consultant to look at homes west of 20<sup>th</sup> Avenue Northwest all the way to Saltwater Park and the Town of Woodway. The consultant evaluated the number of units, the value of homes, the square footage of homes and the square footage of lots. They collected data on 673 homes, and 103 (15%) of the total housing units in this area are valued at over \$1 million. Of the 103 homes, 53 of them had major construction or are new construction since 1997. The 103 homes are 40% larger than the other homes west of 20<sup>th</sup> Avenue Northwest.

Mr. Johnson pointed out that the larger, expensive homes increase the value of all the surrounding properties. However, this apparent benefit is, in fact, negative for most residents since they must pay higher taxes and can only gain the value appreciation in their homes by selling them. This particularly impacts the fixed-income residents who have lived in the neighborhood for a long time. Higher taxes and homes values affect the affordability and accessibility of homes in the Richmond Beach Neighborhood. The group is concerned that this trend is effectively driving people out of their own neighborhoods. Mr. Johnson provided pictures to illustrate the typical types of houses that currently exist in the neighborhood. To emphasize the significant difference, he also provided pictures of the much larger type of development that is taking place.

Mr. Johnson said the neighborhood group is asking the City staff to provide regulations that place a limit on the number of houses of certain sizes, shapes and values in order to retain accessibility to the neighborhood and maintain the economic diversity that exists in Richmond Beach. He noted the City has recognized the Richmond Beach Neighborhood a number of times for being an extraordinary and committed neighborhood community.

Vice Chair Kuboi asked if the 20<sup>th</sup> Avenue Neighbor's position is primarily related to the scale of the new homes, or are they concerned about view preservation, as well. Mr. Johnson said they are interested in both. He explained the space that currently exists between the homes creates a certain

sense of community. When vistas and views are diminished to accommodate the larger development, the character of the community cannot be maintained.

# **REPORTS OF COMMITTEES AND COMMISSIONERS**

None of the Commissioners provided reports during this portion of the meeting.

## **STAFF REPORTS**

## **Strategic Points for Town Center Projects**

Mr. Cohen recalled that the Commission met last Thursday to discuss the draft Town Center Strategic Points. Staff compiled the comments from the group discussion, public comment letters, and suggestions from the Planning Commissioners to draft new points. He referred the Commission to the original draft points, as well as several alternate and entirely new points that were drafted by staff. The Commission and staff discussed the points as follows:

- <u>Alternative Strategic Point 11</u>: Mr. Cohen said this alternative language addresses concerns raised by some workshop groups that the Central Shoreline Area should connect to surrounding pedestrian connections throughout the City. The Commission agreed that Strategic Point 11 should replace the language in Strategic Point 10 to read, "Create a walkable Central Shoreline area, with an emphasis on safety, convenience, and connectivity within and to the surrounding community." (*Note: This Strategic Point was later identified as Strategic Point 9 in the final draft.*)
- <u>Alternative Strategic Point 12</u>: Mr. Cohen explained that this alternative language clarifies between "green infrastructure" and "green structures," which is found in Strategic Point 2. Commissioner Broili said the alternative language for Point 2 is still not specific enough. He explained there are two parts to green development: low-impact development relates to the infrastructure and the Leadership in Energy and Environmental Design (LEED) program deals with the buildings. He noted that there are different levels of participation associated with the LEED Program, and developments that reach a higher level typically have lower life-cycle costs. He urged the Commission to recommend the Town Center Project be required to meet the highest level of LEED.

Commissioner Hall said he does not have adequate information to make a recommendation of that type, and Commissioner Wagner agreed. Commissioner Phisuthikul pointed out that because the LEED targets are constantly changing, requiring the City to meet the highest standards would not necessarily guarantee they receive the best product for the City. Rather than using the language in Alternative Strategic Point 12, the Commission agreed that Strategic Point 2 should be changed to read, "Identify and incorporate low-impact development and the highest feasible Leadership in Energy and Environmental Design (LEED) principles and features." (*Note: This Strategic Point vas later identified as Strategic Point 2 in the final draft*)

• <u>Alternative Strategic Point 13</u>: Mr. Cohen said this alternative language refers to Strategic Point 6. He recalled that at the workshop, it was suggested they consider opening Stone Avenue to the Civic Center for pedestrian access only. The proposed alternative language would allow the pedestrian access to occur. While he would support language that would allow Stone Avenue to be opened for pedestrian access only, Chair Piro said he suggests they consider a more holistic approach that addresses connections on both sides of Aurora Avenue North in general. Commissioner Hall noted that Chair Piro's concern is addressed by Strategic Point 10. He noted that Stone Avenue is specifically called out in Strategic Point 6 because of the significant concern raised by residents on Stone Avenue about through vehicular access. **Rather than using the language in proposed Strategic Point 13, the Commission agreed that Strategic Point 6 should be changed to read,** "Do not Open Stone Avenue North through to North 175<sup>th</sup> Street for vehicle access." They agreed that pedestrian access would be a separate issue covered by Strategic Point 10. (*Note: This Strategic Point was later identified as Strategic Point 5 in the final draft.*)

- <u>Alternative Strategic Point 14</u>: Mr. Cohen said the proposed alternative language was intended to address the concern raised by a number of people at the workshop, as well as the Commission, about east-west connections. Mr. Tovar suggested that the high school should also be identified as Shorewood High School. The Commission agreed that Strategic Point 9 should be changed to read, consider design treatments to tie together, visually and functionally, the public spaces of the City Hall with Heritage Park, Shoreline Museum, Shorewood High School, and east-west connections." (*Note: This Strategic Point was later identified as Strategic Point 8 in the final draft.*)
- <u>New Strategic Points 15 and 19 and Strategic Point 5</u>: Mr. Cohen advised that Strategic Point 15 is intended to ensure that plazas and entries are built to the sidewalks along Midvale Avenue, without requiring a pedestrian to cross a parking lot or driveway to get to a building. He pointed out that this would likely be the City's only opportunity to change Midvale Avenue from a short cut through the neighborhood into a pedestrian oriented main street character that would enhance the connection between 175<sup>th</sup> and 185<sup>th</sup> Street. Chair Piro suggested that Strategic Point 15 appears to be an expansion of Strategic Points 5 and 19. Mr. Cohen agreed there is some overlap between some of the points, but they are each distinctive, as well. For example, Strategic Point 5 is related to connecting across Midvale Avenue from the Civic Center to the Interurban Trail, and Strategic Point 15 talks about the relationship between the civic center building and the frontage along Midvale Avenue. Strategic Point 19 is a separate point that deals with Midvale Avenue between 175<sup>th</sup> and 185<sup>th</sup> Streets.

Commissioner McClelland suggested the Commission discuss whether or not they want to have design standards specific to Midvale Avenue so that it would have a "main street" look. Commissioner Hall recalled that this topic is identified on the Commission's work plan to consider as part of the Central Shoreline Sub Area Plan within the next year. Therefore, he suggested the Strategic Points be limited to the capital project high-level strategies. Mr. Tovar agreed that the Strategic Points are intended to help the City make decisions about the four capital projects, and the discussion related to Midvale Avenue would come up as part of the Central Shoreline Sub Area Plan.

Commissioner Broili expressed his concern about making the points so specific they don't allow for flexibility in design. However, he agreed that Strategic Points 5, 15 and 19 are interconnected, and they should be able to create language that ties them together in a more holistic way that still allows for creativity. He reminded the Commission of discussion at the workshop about the need to take

holistic approach and not only consider the four capital projects, but how they can connect to the rest of the community, existing neighborhoods and future development.

The Commission agreed to move on, while staff develops some possible new language for them to consider.

• <u>New Strategic Point 16</u>: Mr. Cohen said staff has further considered the language they proposed for Strategic Point 16 and feels it should be changed to read, "Evaluate off-peak and shared-parking opportunities for different parking uses." Chair Piro agreed that the reference to "park-and-ride" should be deleted from this point since they don't want the civic center to be a place to store vehicles during the day while people go elsewhere in the region. However, he suggested it would be appropriate to maintain the idea of incorporating a parking management plan.

Vice Chair Kuboi asked staff to clarify the term "public uses." Does it speak to parking for citizens who are using the public facilities, or could it include parking opportunities for people who want to visit the commercial uses in the area. Commissioner Broili said it is important for the City to consider parking options to accommodate public events that are held at City Hall, Heritage Park, and elsewhere on the Civic Center site.

Commissioner Hall reminded the Commission that, strategically, the goal is to create a walkable Central Shoreline with connections to other areas. While he recognizes that parking must be dealt with at some point, he suggested they leave the parking issue out of the Strategic Points. Commissioner Broili expressed his concerns that problems could arise later if parking is not considered and accounted for during the design discussions. Commissioner Hall expressed his opinion that the Strategic Points should be broad and vague, and the City should rely on the professional capital project managers to do their best to all pertinent issues. Chair Piro pointed out that because parking was a key issue raised at the public forum that was conducted on May 10<sup>th</sup>, it should somehow be incorporated into the Strategic Points.

**The Commission agreed that rather than use the alternative language proposed by staff, a new Strategic Point should be added to read, "Incorporate a parking management plan."** (*Note: This Strategic Point was later identified as Strategic Point 10 in the final draft.*)

Commissioner McClelland said it appears that the terms "City Hall" and "Civic Center" are being used interchangeably. She suggested the nomenclature used in the Strategic Points should be consistent.

• <u>New Strategic Point 17</u>: Commissioner Broili recalled that at the May 10<sup>th</sup> meeting, the point was raised that there are a number of non-profit organizations that provide services that support the City's goals and aspirations. It was suggested it would be appropriate for space to be made available at the Civic Center for non-profit organizations to use. He said he believes this would be a laudable goal for the City to consider; however, he questioned if it would be appropriate to include it as a Strategic Point. Chair Piro suggested that if it were to become a Strategic Point, it would be appropriate to include educational groups, the arts community, etc.

Commissioner Hall suggested the language be softened. He also suggested that the "community" section of the Comprehensive Plan be updated to encourage opportunities to provide space for non-profit and other community groups that provide services the City relies on. Commissioner Broili recalled the suggestion that the City should consider opportunities for partnerships with the high school, the college, and other organizations.

Vice Chair Kuboi said he would like Strategic Point 17 to be included in the document, but with softer language. He pointed out that every point on the list is arguably an amenity that would impact the cost of the project. He said it is important that the facility be used as many hours of the day as possible. Active alternative uses outside of the normal work day would generate traffic and activity to make the site vibrant. If the issue is not addressed as part of the Strategic Points, the opportunity might be lost. Commissioner McClelland said it is one thing to offer meeting space to non-profit groups during the evening hours, but the original intent of the suggestion was that the City would offer office space. She expressed her belief that this would not be appropriate, and the Commission concurred. The Commission agreed to change Strategic Point 17 to read, "Consider providing meeting space for community/non-profit organizations in the Civic Center." (Note: This Strategic Point was later identified as Strategic Point 11 in the final draft.)

- <u>New Strategic Point 18</u>: Mr. Cohen said New Strategic Point 18 was offered up at the May 10<sup>th</sup> workshop to ensure that construction impacts on the adjacent neighborhoods are minimized. Commissioner McClelland suggested the language be changed to include businesses, and the Commission concurred. Commissioner Wagner suggested the use a different verb that is more consistent with the other Strategic Points. The Commission agreed to change Strategic Point 17 to read, "Minimize construction impacts on the adjacent neighborhoods and businesses." (*Note: This Strategic Point was later identified as Strategic Point 12 in the final draft.*)
- <u>New Strategic Points 15 and 19 and Strategic Point 5 (continued)</u>: Mr. Cohen proposed language to address the concerns raised earlier by the Commission. Commissioner Phisuthikul expressed his belief that pedestrian access to the Civic Center building should be provided without requiring someone to walk through a parking lot and/or driveway. After further discussion, the Commission agreed that Strategic Points 5, 15 and 19 should be combined to read as follows:

Develop a strategic design for Midvale from 175<sup>th</sup> to 185<sup>th</sup>, including:

- o pedestrian access to the Civic Center without crossing driveway or parking lots,
- o pedestrian linkages between the Civic Center and the Interurban Trail, and
- $\circ$  pedestrian facilities with landscaping and other amenities.

(Note: This Strategic Point was later identified as Strategic Point 13 in the final draft.)

# COMMISSIONER HALL MOVED TO RECOMMEND THE AMENDED STRATEGIC POINTS TO THE CITY COUNCIL. COMMISSIONER MCCLELLAND SECONDED THE MOTION.

Vice Chair Kuboi asked if the workshop discussion that took place on May 10<sup>th</sup> included the issue of disability access. Chair Piro pointed out that the Americans with Disabilities Act (ADA) would address this issue. Vice Chair Kuboi questioned if it would be appropriate for the City to go beyond the ADA requirements when providing access for citizens with special needs. Commissioner Phisuthikul pointed out that all pedestrian access would require ADA accessibility, which should be sufficient.

Commissioner Broili pointed out that the Strategic Points would be applied to four projects that are all part of the Town Center Project. He agreed with Vice Chair Kuboi that it would make sense to place an emphasis on this group of developments to encourage and support a broad range of challenged people. Commissioner Phisuthikul reminded the Commission that ADA requirements would be applied to all public properties, including buildings, park lands, access points, and parking areas. The ADA regulations are strict and applied internationally. The majority of the Commission agreed it is important to ensure that access for individuals with special needs is addressed. However, the ADA requirements would cover the issue, and no additional Strategic Point would be necessary.

# THE MOTION CARRIED 8-0.

Mr. Tovar advised that the Strategic Points would be presented to the City Council on June 4<sup>th</sup>, and he invited the Chair or Vice Chair to attend the meeting to help convey the Commission's recommendation.

# PUBLIC COMMENT

There was no one in the audience who expressed a desire to offer comment during this portion of the meeting.

# **UNFINISHED BUSINESS**

There was no unfinished business scheduled on the agenda.

# NEW BUSINESS

There was no new business scheduled on the agenda.

# AGENDA FOR NEXT MEETING

Chair Piro reminded the Commissioners of the next Speaker Series Session that is scheduled for May 24<sup>th</sup>. The next regular meeting is scheduled for June 7<sup>th</sup>. Mr. Tovar advised that a study session on the proposed Comprehensive Plan amendment and zoning regulations for the South Aurora Triangle has been scheduled for June 7<sup>th</sup>. He announced that staff would host a neighborhood meeting in the Westminster Neighborhood on May 29<sup>th</sup> at 7 p.m. at St. Dunstan's Church. The purpose of the meeting is to explain the proposal to the neighborhood and describe their opportunities to have an influence on the outcome. In addition, staff would set up a page on the City's website to provide information and updates related to the South Aurora Triangle proposal.

Mr. Cohn advised that no items have been scheduled for the Commission's June 21<sup>st</sup> agenda. He asked the Commission to identify topics for that meeting by May 24<sup>th</sup>. Perhaps they could hold a workshop discussion on some of the items on their parking lot list. Mr. Cohn suggested that perhaps it would be appropriate to spend some time debriefing each other about the main points that have been raised during the Speaker Series. Mr. Tovar reminded the Commission that all of the Speaker Series presentations are available on video stream via the City's website.

Commissioner Hall complimented the staff for bringing forward a work plan that includes the topics the Commission feels are important to the community. He agreed a discussion to debrief on the Speaker Series would be worthwhile, but he questioned if this would be a sufficient agenda to merit calling a meeting. He suggested it be added to another agenda, instead. The remainder of the Commission concurred.

Mr. Cohn pointed out that the Shoreline Center would be closed on July 5<sup>th</sup>. Therefore, the Commission's first meeting that month has been scheduled for July 12<sup>th</sup>.

Vice Chair Kuboi asked staff to forward a copy of the Commission's parking lot list to each of the Commissioners via email.

Chair Piro asked the staff to provide a follow up response to the comments provided earlier in the meeting by the 20<sup>th</sup> Avenue Neighbors.

# **ADJOURNMENT**

The meeting was adjourned at 8:50 P.M.

Rocky Piro Chair, Planning Commission Jessica Simulcik Smith Clerk, Planning Commission

#### CITY OF SHORELINE PLANNING COMMISSION

#### FINDINGS, CONCLUSIONS AND RECOMMENDATION

## **PROJECT INFORMATION SUMMARY**

Project Description: Change the zoning of one parcel from Residential 12 dwelling units per acre (R-12) to Residential 24 dwelling units per acre (R-24).
Project File Number: 201639
Project Address: 14727 32<sup>nd</sup> Avenue NE, Shoreline, WA 98155
Property Owner: Cascade Real Estate Investments.
SEPA Threshold: Determination of Non-Significance (DNS)
Staff Recommendation: Recommend approval of the rezone of one parcel to R-24.

#### **FINDINGS OF FACT**

#### Current Development

- 1. The parcel at issue is located at 14727 32<sup>nd</sup> Avenue NE.
- The parcel (tax ID # 1568100415) is 8,460 square feet and is developed with a single-family home. The site is zoned Residential 12 dwelling units per acre ("R-12") and has a Comprehensive Plan Land Use designation of High Density Residential ("HDR"). See Attachment 1 for surrounding Comprehensive Plan designations and Attachment 2 for surrounding zoning designations.
- 3. If the current application is approved, the parcel will be able to develop with a maximum of 5 dwelling units.
- 4. There are no existing sidewalks along 32<sup>nd</sup> Avenue NE adjacent to the applicant's property. Street improvements will be required when the applicant applies for building permits and include sidewalk, street lighting and curb and gutters.

#### Proposal

- 5. The applicant proposes to rezone the parcel from R-12 to R-24.
- 6. A pre-application meeting was held with the applicant and City staff on April 10, 2007, the applicant held the requisite neighborhood meeting on April 16, 2007, and a Public Notice of Application was posted at the site.

- 7. Comments received at the neighborhood meeting included "increased traffic and increased density" and "it might adversely affect surrounding property values". The applicant indicated these were the only negative comments received.
- 8. Advertisements were placed in the <u>Seattle Times</u> and <u>Shoreline Enterprise</u>, and notices were mailed to property owners within 500 feet of the site on April 26, 2007. The Notice of Public Hearing and SEPA Determination were posted at the site, advertisements were placed in the <u>Seattle Times</u> and <u>Shoreline Enterprise</u>, and notices were mailed to property owners within 500 feet of the site on May 10, 2007.
- 9. The Planning Department issued a SEPA Determination of Non-Significance and notice of public hearing on the proposal on May 10, 2007. The DNS was not appealed.
- 10. An open record public hearing was held by the Planning Commission for the City of Shoreline on June 7, 2007.
- 11. The City's Long Range Planner, Steven Cohn, and Planner II, Steve Szafran, have reviewed the proposal and recommend that the parcels be rezoned to R-24.

#### Comprehensive Plan Land Use Designations.

- 12. Parcels to the north, south and west have a Comprehensive Plan Land Use designation of High Density Residential, which allows R-12 through R-48; parcels to the east, across 32<sup>nd</sup> Avenue NE, are designated Mixed Use, which allows R-8 through R-48 and all commercial and industrial zoning categories.
- 13. The Comprehensive Plan describes High Density Residential as "intended for areas near employment and commercial areas; where high levels of transit service are present of likely; and areas currently zoned high density residential. This designation creates a transition between high intensity uses, including commercial uses, to lower intensity residential uses. All residential housing types are permitted".

#### Current Zoning

- 14. Parcels immediately north and west of the subject parcel are zoned R-12 and developed with single-family homes; the parcel to the south is zoned R-18 and developed with single-family home; and parcels to the east are zoned R-18 and developed with single-family homes and duplexes.
- 15. The purpose of R-12 zones, as set forth in Shoreline Municipal Code 20.40.030, is to "provide for a mix of single-family homes, duplexes, triplexes, townhouses,

and community facilities, in a manner that provides for additional density at a modest scale."

#### Proposed Zoning

- 16. Under SMC 20.30.060, a rezone is Type C action, decided by the City Council upon recommendation by the Planning Commission. The decision criteria for deciding a rezone, as set forth in SMC 20.30.320, are:
  - The rezone is consistent with the Comprehensive Plan; and
  - The rezone will not adversely affect the public health, safety or general welfare; and
  - The rezone is warranted in order to achieve consistency with the Comprehensive Plan; and
  - The rezone will not be materially detrimental to uses or property in the immediate vicinity of the subject rezone; and
  - The rezone has merit and value for the community.
- 17. The purpose of an R-24 zoning district, as set forth in the Shoreline Municipal Code 20.40.030, is to "provide for a mix of predominately apartment and townhouse dwelling units and other compatible uses." The R-24 zoning category allows all residential land uses, including detached single-family dwelling units (if a Conditional Use Permit is secured).

#### Impacts of the Zone Change

18. The following table outlines the development standards for the current zoning (R-12) and the requested zoning (R-24):

	R-12 (Current)	R-24 (Proposed)
Front Yard Setback	10'	10'
Side Yard Setback	5'	5'
Rear Yard Setback	5'	5'
Building Coverage	55%	70%
Max. Impervious Surface	75%	85%
Height	35'	35'(40' with pitched roof)
Density (residential development)	12 du/ac	24 du/ac

#### CONCLUSIONS

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- 1. The purpose of a rezone is to provide a mechanism to make changes to a zoning classification, conditions or concomitant agreement applicable to property. Rezone criteria must be established by substantial evidence.
- 2. The notice and meeting requirements set out in SMC 20.30 for a Type C action have all been met in this case.

#### Rezone criteria

#### *Is the rezone consistent with the Comprehensive Plan?*

- 3. a. Under the first criterion, a rezone to R-24 is appropriate under Land Use Element Goals I and III of the Comprehensive Plan.
  - Land Use Element Goal I of the Comprehensive Plan is to "[e]nsure that the land use pattern of the City encourages needed, diverse, and creative development, protects existing uses, safeguards the environment, reduces sprawl, promotes efficient use of land, encourages alternative modes of transportation and helps maintain Shoreline's sense of community."
  - Land Use Element Goal III of the Comprehensive Plan is to "Encourage a variety of quality housing opportunities and appropriate infrastructure suitable for the needs of Shoreline's present and future residents."

The R-24 rezone proposal is consistent with Land Use Element Goal I and III because more intense residential zoning should be encouraged in areas designated for High Density Residential land uses.

The R-24 zoning would allow greater development intensity and be compatible with some of the already approved townhome development to the south and west. Although the current R-12 zoning category is consistent with the HDR designation, the existing detached single-family homes on this site and in the surrounding neighborhood do not comply with the goals and policies of the HDR designation since more intense residential zoning is encouraged in HDR areas.

b. Rezoning the parcels to R-24 is consistent with the Comprehensive Plan as it would allow more intense residential uses, and is supported by land use and community design goals of the Comprehensive Plan. R-24 zoning would allow for infill development that is compatible with recently built and planned housing types and provide densities that are expected under the HDR land use designation.

Will the rezone adversely affect the public health, safety or general welfare?

4. The GMA planning process of developing Comprehensive Plan designations which allows this level of development and the City's development standards in its zoning regulations for the R-24 zone protect against uses that would be contrary to the public health, safety or general welfare. New development requires improvements to access and circulation through curb and gutters, sidewalks and street frontage landscaping. Allowing this rezone and new development in general improves public health, safety and general welfare.

#### *Is the rezone warranted in order to achieve consistency with the Comprehensive Plan?*

5. Both R-12 (current zoning) and R-24 (proposed zoning) zoning maintains consistency with the Comprehensive Plan. However, R-24 zoning provides better compatibility with Comprehensive Plan goals and policies than the existing zoning.

The area in question (145<sup>th</sup> to the south, Bothell Way to the east, 30<sup>th</sup> Ave NE to the west and NE 149<sup>th</sup> to the north) has seen significant development interest in the last few years. Attachment 3 shows parcels that have been involved in pre-application meetings with staff, are new developments or have recently been rezoned to a higher density. Higher density development in the area will be achieved by a rezone to R-24 and achieves consistency with Comprehensive Plan's goals and policies

This area, as described above, is an area envisioned to transition from commercial zoning along Bothell Way to lower densities as you approach  $30^{\text{th}}$  Ave NE to the west. The proposal for R-24 meets this long term vision for the area as higher densities are expected within this corridor.

# Will the rezone be materially detrimental to uses or property in the immediate vicinity of the subject rezone?

- 6. The proposed rezone will not have an impact to the existing single-family properties in the immediate vicinity. A DNS has been issued, and no environmental issues remain. One interested party questioned whether parking issues would result from the rezone and another individual raised traffic concerns. (See Attachment 4). The following summary addresses these concerns.
  - a. Parking

The City has received parking complaints in the immediate neighborhood. However, additional parking will be required with new construction, negating any additional vehicle impact. Specifically, if the rezone is approved, a maximum of 5 units will replace one single-family home. The City of Shoreline requires 2 parking spots for each townhome unit. b. Traffic

Construction of 5 dwelling units allowed under the rezone will not trigger a traffic study under the Shoreline Development Code.

*Will the rezone have merit and value for the community?* 

7. The proposed rezone will allow additional housing units to be built in the City of Shoreline. Higher density development has been approved recently in the area and the area will continue to evolve into a denser community The City Council has identified housing choice as a legitimate concern in the City and by providing additional housing units, more housing opportunities will be available for individuals wishing to live in the City of Shoreline.

#### RECOMMENDATION

The Planning Commission recommends that the City Council approve a rezone of one parcel at 14727  $32^{nd}$  Ave NE to R-24.

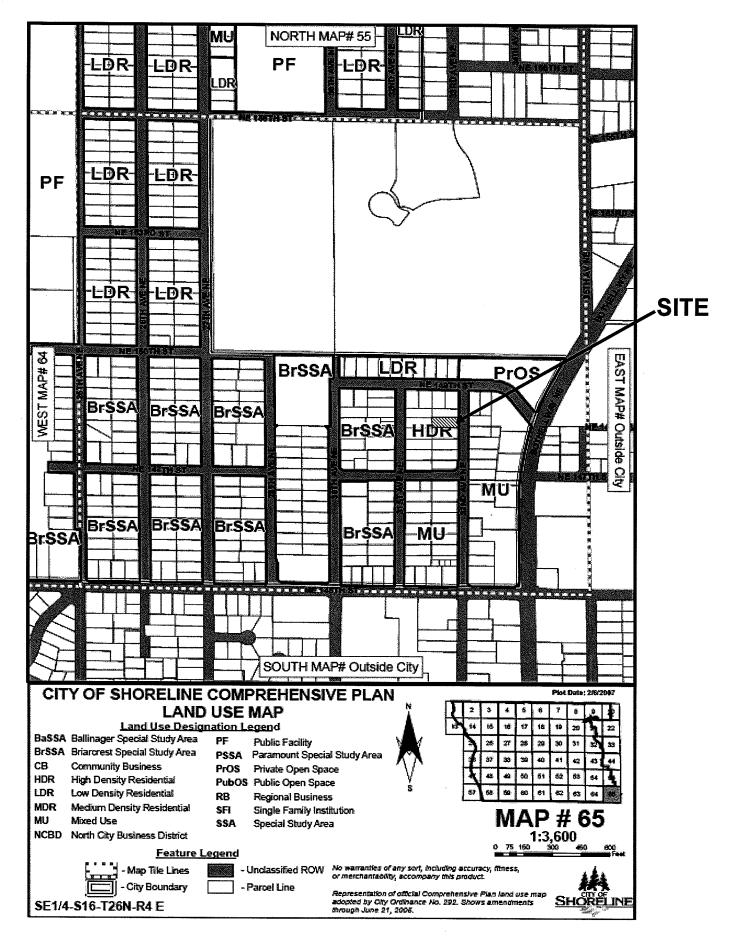
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By:

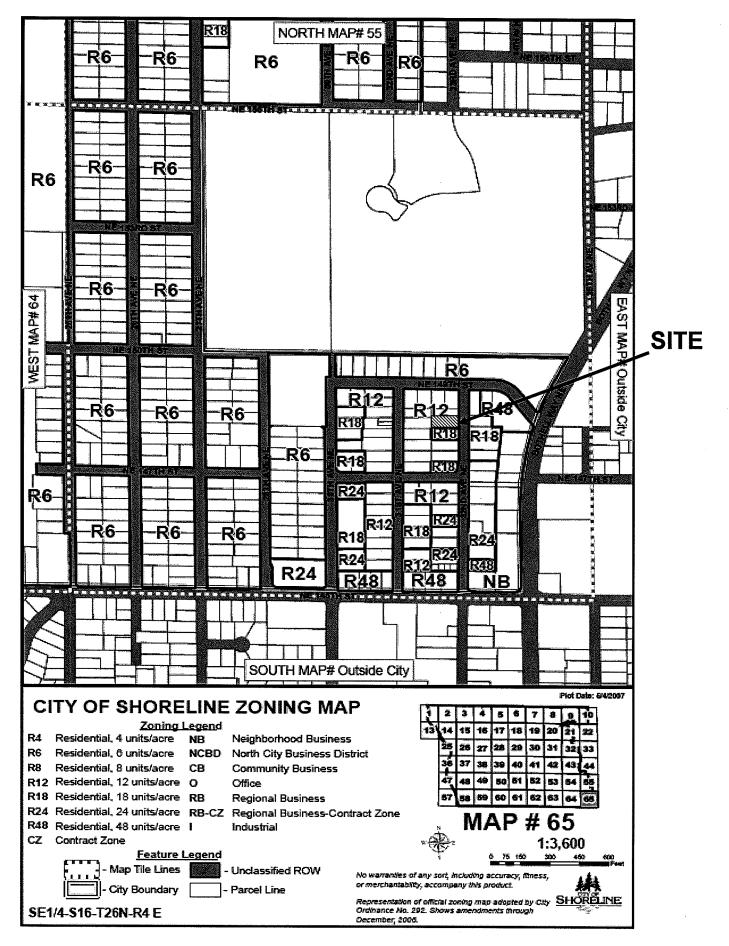
Planning Commission Chair

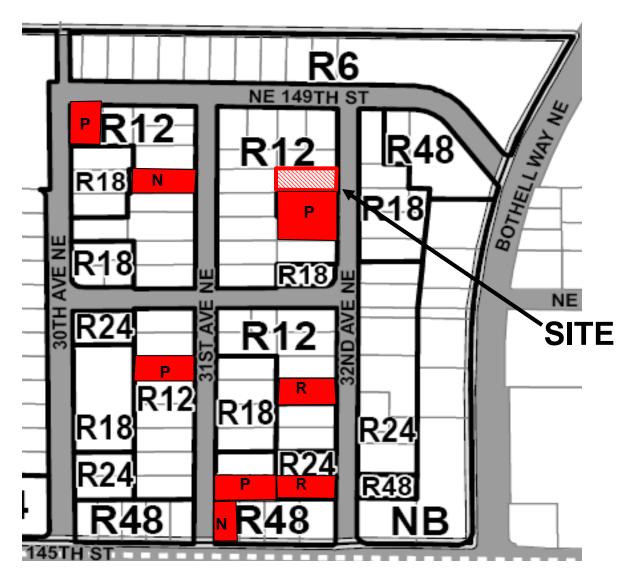
#### ATTACHMENTS

Attachment 1- Comprehensive Plan Map Attachment 2- Zoning Map Attachment 3- Recent Development Map Attachment 4- Public Comment



Item 7.1 - Attachment 2





# Recent Pre-Application Meetings, Rezones and New Development

- **P** = **Pre-Application Meeting** 
  - N = New Development

R = Rezone

#### May 8,2007

#### Dear Sir/Madam,

The intent of my letter is to express my strong disapproval for the proposed building site and re-zoning @ 14727 32<sup>nd</sup> Ave Shoreline, Wa. 98155. This area was due for a special environmental study prior to Shoreline incorporating. Whenever I have approached the city I am told that there is either "no funding" or that they are not aware of any study that has been proposed. This is a highly sensitive environmental area that is built on fill (this was once a bog). The ground water table is extremely high in the area and the majority of homes have sump pumps to combat the swampy conditions. In less five years the amount of high density building has skyrocketed.

There is a new construction unit next to my home that has caused significant flooding because of the impervious surface. This also has contributed to a significant decrease of wildlife in the neighborhood. I have witnessed eagles flying overhead, along with raccoons and other various species of birds. There are no parks within a one mile radius. The amount of trees that have been cut down has dramatically changed the skyline and has contributed to the growth of greenhouse gasses. For this proposed building sight, the City of Shoreline used a traffic flow meter for one day. This does not seem to be a accurate reflection of what the flow of traffic actually is.

In closing, I am a long time concerned resident and have a vested interest in how the proposed building will effect the environment, traffic flow and neighborhood.

Sincerely

Jackie A. Ollestad 14733 31<sup>st</sup> ave NE Shoreline Wa, 98155 From: JM [jj206@drizzle.com] Sent: Monday, May 07, 2007 2:05 AM To: Steve Szafran Subject: Public Comment on Rezone Application for 14727 32nd Ave NE

Public Comment on Rezone Application for 14727 32nd Ave NE

Hello,

I live next door to this proposed rezone. 14733 32nd Ave NE.

I do not wish the rezone to happen. Parking would be a major problem with allowing more people to live on the property. Putting 6 homes where only one was before would put a burden on people in the area with cars. There is no guarantee that these homes will have garages for all the cars.

I wish to be emailed when a decision is reached.

thank you,

Jonathan Melusky



# Memorandum

**DATE:** May 23, 2007

**TO:** Shoreline Planning Commission

**FROM:** Jessica Simulcik Smith, Planning Commission Clerk

RE: 2007 Elections scheduled for June 7

The Planning Commission's Bylaws state that the Commission shall elect a Chair and a Vice Chair each year, generally taking place at the first regular public meeting in April. This year, April and May were busy months for the Commission with joint-meetings and Speaker Series events which caused elections to be delayed. The Commission's 2007 Elections will take place at its next regular meeting on June 7 as the first item of new business.

A Commissioner may serve as Chair no more than two consecutive years, and the same is true for Vice Chair. Both Chair Piro and Vice Chair Kuboi are eligible for another term in their positions.

Article III of the Planning Commission Bylaws explaining election procedures is attached. If you have any questions please contact Jessica by phone 206-546-1508 or email jsmith@ci.shoreline.wa.us.

Attachments

1. Planning Commission Bylaws excerpt

# **ARTICLE III - ELECTIONS**

The Commission shall elect a Chair and a Vice Chair each year. Generally, officers shall be elected and take office annually at the first regular public meeting of the Commission in April. Such election shall take place as the first item of new business of that meeting, and elected officers shall assume their duties at the close of elections.

The election of Chair will be conducted by the Planning Commission Clerk. No one Commissioner may nominate more than one person for a given office until every member wishing to nominate a candidate has an opportunity to do so. Nominations do not require a second. The Clerk will repeat each nomination until all nominations have been made. When it appears that no one else wishes to make any further nomination, the Clerk will ask again for further nominations and if there are none, the Clerk will declare the nominations closed. A motion to close the nominations is not necessary.

After nominations have been closed, voting for the Chair takes place in the order nominations were made. Commissioners will be asked to vote by a raise of hands. As soon as one of the nominees receives a majority vote (five votes), the Clerk will declare him/her elected. No votes will be taken on the remaining nominees. A tie vote results in a failed nomination. If none of the nominees receives a majority vote, the Clerk will call for nominations again and repeat the process until a single candidate receives a majority vote. Upon election, the Chair conducts the election for Vice Chair following the same process.

Should the Chair be vacated prior to the completion of the Term, the Vice-Chair shall assume the duties and responsibilities of the Chair for the remainder of the said Term. The Chair shall then conduct elections for a new Vice-Chair.

Should the Vice-Chair be vacated prior to the completion of the Term, the Chair shall conduct elections for a new Vice-Chair to serve out the remainder of the Term.

Time spent fulfilling a vacated Term shall not count towards the two consecutive Term limit for Chair and for Vice-Chair.

Commission Meeting Date: June 7, 2007

# PLANNING COMMISSION AGENDA ITEM

CITY OF SHORELINE, WASHINGTON

APPLICATION NUMBERS: 301438 / 301440				
AGENDA TITLE:	South Aurora Triangle Comprehensive Plan and Development Code Amendments			
DEPARTMENT:	Planning and Development Services			
PREPARED BY:	Joe Tovar, Director, Planning and Development Services			

# <u>SUMMARY</u>

Although staff had previously planned to conduct a study session with the Planning Commission on this topic on June 7, we have pulled that item. It will return to the Commission's agenda in September.

# DISCUSSION

The staff has prepared a preliminary draft of plan and development code amendments for the South Aurora Triangle (SAT), and had intended originally to review it with the Planning Commission on June 7. At an informational public meeting earlier this week, it became apparent that it would much better serve everyone's interests for the staff to take some additional time to dialogue with the public before submitting a final draft proposal for your review.

Accordingly, we are canceling this study session item from your June 7 agenda. The staff will conduct several public sessions over the course of the summer to provide to interested citizens some additional background about existing and potential future zoning for the SAT, including an analysis of the advantages and impacts of several alternatives. These public workshops will also provide the staff with ideas and concerns expressed by members of the public and give us an opportunity to make appropriate revisions or additions to the amendments before we submit a final draft for the Planning Commission's consideration this fall.